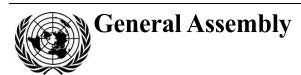
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#### Seventy-second session

Agenda item 107

# Crime prevention and criminal justice

### Report of the Third Committee

Rapporteur: Mr. Edgar Andrés Molina Linares (Guatemala)

### I. Introduction

- 1. At its 2nd plenary meeting, on 15 September 2017, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-second session the item entitled "Crime prevention and criminal justice" and to allocate it to the Third Committee.
- 2. The Third Committee held a general discussion on the item jointly with item 108, entitled "International drug control", at its 5th and 6th meetings, on 4 October 2017, and considered proposals and took action on the item at its 43rd and 51st meetings, on 7 and 20 November. An account of the Committee's discussion is contained in the relevant summary records.
- 3. For its consideration of the item, the Committee had before it the following documents:
- (a) Report of the Secretary-General on the implementation of the mandates of the United Nations crime prevention and criminal justice programme, with particular reference to the technical cooperation activities of the United Nations Office on Drugs and Crime (A/72/125);
- (b) Note by the Secretary-General transmitting the report of the Conference of the Parties to the United Nations Convention against Transnational Organized Crime on its eighth session (A/72/91);
- (c) Letter dated 11 October 2017 from the Permanent Representative of the Russian Federation to the Secretary-General (A/C.3/72/12).
- 4. At its 5th meeting, on 4 October, the Committee heard an introductory statement by the Director of the Division for Policy Analysis and Public Affairs of the United Nations Office on Drugs and Crime, via video link, who responded to questions raised and comments made by the representative of Mexico.

<sup>&</sup>lt;sup>1</sup> A/C.3/72/SR.5, A/C.3/72/SR.6, A/C.3/72/SR.43 and A/C.3/72/SR.51.





# II. Consideration of proposals

#### A. Draft resolution A/C.3/72/L.2

- 5. In its resolution 2017/15 of 6 July 2017, the Economic and Social Council recommended to the General Assembly that it adopt a draft resolution entitled "Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice". The draft resolution was reproduced in a note by the Secretariat (A/C.3/72/L.2) that was brought to the attention of the Committee at its 5th meeting, on 4 October.
- 6. At its 43rd meeting, on 7 November, the Committee adopted draft resolution A/C.3/72/L.2 (see para. 20, draft resolution I).

#### B. Draft resolution A/C.3/72/L.3

- 7. In its resolution 2017/16 of 6 July 2017, the Economic and Social Council recommended to the General Assembly that it adopt a draft resolution entitled "Promoting the practical application of the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)". The draft resolution was reproduced in a note by the Secretariat (A/C.3/72/L.3) that was brought to the attention of the Committee at its 5th meeting, on 4 October.
- 8. At the 43rd meeting, on 7 November, the Secretary of the Committee read out a statement of the programme budget implications of draft resolution A/C.3/72/L.3.
- 9. Also at its 43rd meeting, the Committee adopted draft resolution A/C.3/72/L.3 (see para. 20, draft resolution II).

#### C. Draft resolution A/C.3/72/L.4

- 10. In its resolution 2017/17 of 6 July 2017, the Economic and Social Council recommended to the General Assembly that it adopt a draft resolution entitled "Technical assistance for implementing the international conventions and protocols related to counter-terrorism". The draft resolution was reproduced in a note by the Secretariat (A/C.3/72/L.4) that was brought to the attention of the Committee at its 5th meeting, on 4 October.
- 11. At the 43rd meeting, on 7 November, the Secretary of the Committee read out a statement of the programme budget implications of draft resolution A/C.3/72/L.4.
- 12. Also at its 43rd meeting, the Committee adopted draft resolution A/C.3/72/L.4 (see para. 20, draft resolution III).

#### D. Draft resolution A/C.3/72/L.6/Rev.1

13. At its 43 meeting, on 7 November, the Committee had before it a draft resolution entitled "Improving the coordination of efforts against trafficking in persons" (A/C.3/72/L.6/Rev.1), which replaced draft resolution A/C.3/72/L.6, and was submitted by Armenia, Belarus, the Central African Republic, Ecuador, Kazakhstan, Libya, Mexico, Qatar, the Russian Federation, the Syrian Arab Republic, Tajikistan, Thailand, Turkmenistan, the United States of America, Uzbekistan and Venezuela (Bolivarian Republic of). Subsequently, Afghanistan, Argentina, Australia, Austria, Azerbaijan, the Bahamas, Bangladesh, Belgium,

Benin, Bulgaria, Burkina Faso, Canada, China, Costa Rica, Côte d'Ivoire, Cuba, Egypt, El Salvador, Eritrea, Georgia, Guatemala, Guinea, Iceland, India, Israel, Italy, Jamaica, Japan, Kenya, Kyrgyzstan, Latvia, Lebanon, Liberia, Malawi, Maldives, Morocco, Myanmar, Nicaragua, Nigeria, Pakistan, Panama, the Philippines, Portugal, the Republic of Moldova, Serbia, the Sudan, the former Yugoslav Republic of Macedonia, Togo, Tunisia, Turkey, Uganda, Uruguay, Zambia and Zimbabwe joined in sponsoring the draft resolution.

- 14. At the same meeting, the representative of Belarus made a statement.
- 15. Also at its 43rd meeting, the Committee adopted draft resolution A/C.3/72/L.6/Rev.1 (see para. 20, draft resolution IV).
- 16. After the adoption of the draft resolution, the representative of the United States made a statement.

#### E. Draft resolution A/C.3/72/L.11/Rev.1

17. At its 51st meeting, on 20 November, the Committee had before it a draft resolution entitled "Strengthening the United Nations crime prevention and criminal programme, in particular its technical cooperation (A/C.3/72/L.11/Rev.1), which replaced draft resolution A/C.3/72/L.11, and was submitted by Albania, Argentina, Australia, Austria, Belarus, Belgium, China, Costa Rica, Czechia, Eritrea, France, Georgia, Germany, Honduras, Hungary, Iceland, Italy, Japan, Kazakhstan, Kenya, Lebanon, Micronesia (Federated States of), Mongolia, Myanmar, Qatar, Slovakia, Spain, Switzerland, Thailand, the former Yugoslav Republic of Macedonia, Tunisia and Viet Nam. Subsequently, Algeria, Andorra, Angola, Antigua and Barbuda, the Bahamas, Barbados, Belize, Bosnia and Herzegovina, Bulgaria, Burkina Faso, Cameroon, Canada, the Central African Republic, Chad, Chile, Colombia, Côte d'Ivoire, Croatia, Cyprus, Denmark, the Dominican Republic, Ecuador, Egypt, El Salvador, Estonia, Finland, Greece, Guatemala, Guinea, Guyana, Haiti, India, Ireland, Israel, Jamaica, Latvia, Liberia, Lithuania, Luxembourg, Madagascar, Malawi, Malta, Mexico, Montenegro, Morocco, the Netherlands, Nigeria, Norway, Panama, Paraguay, Peru, the Philippines, Poland, Portugal, the Republic of Korea, the Republic of Moldova, Romania, the Russian Federation, Saint Lucia, Saint Vincent and the Grenadines, San Marino, Sao Tome and Principe, Senegal, Serbia, Singapore, Slovenia, Somalia, the Sudan, Sweden, Turkey, Uganda, Ukraine, the United Kingdom of Great Britain and Northern Ireland, the United Republic of Tanzania, the United States of America, Uruguay and Zimbabwe joined in sponsoring the draft resolution.

18. At its 51st meeting, the Committee adopted draft resolution A/C.3/72/L.11/Rev.1 (see para. 20, draft resolution V).

#### F. Draft decision proposed by the Chair

19. At its 51st meeting, on 20 November, on the proposal of the Chair, the Committee decided to recommend to the General Assembly that it take note of the note by the Secretary-General transmitting the report of the Conference of the Parties to the United Nations Convention against Transnational Organized Crime on its eighth session, held in Vienna from 17 to 21 October 2016 (A/72/91) (see para. 21).

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### III. Recommendations of the Third Committee

20. The Third Committee recommends to the General Assembly the adoption of the following draft resolutions:

#### **Draft resolution I**

Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice

The General Assembly,

Recalling its resolution 56/119 of 19 December 2001 on the role, function, periodicity and duration of the United Nations congresses on the prevention of crime and the treatment of offenders, in which it stipulated the guidelines in accordance with which, beginning in 2005, the congresses, pursuant to paragraphs 29 and 30 of the statement of principles and programme of action of the United Nations crime prevention and criminal justice programme, should be held,

Emphasizing the responsibility assumed by the United Nations in the field of crime prevention and criminal justice in pursuance of Economic and Social Council resolution 155 C (VII) of 13 August 1948 and General Assembly resolution 415 (V) of 1 December 1950.

Acknowledging that the United Nations congresses on crime prevention and criminal justice, as major intergovernmental forums, have influenced national policies and practices and promoted international cooperation in that field by facilitating the exchange of views and experience, mobilizing public opinion and recommending policy options at the national, regional and international levels,

Bearing in mind the consultative nature of the United Nations congresses on crime prevention and criminal justice and their role as a forum for promoting the exchange of experience in research, law and policy development and the identification of emerging trends and issues in crime prevention and criminal justice among States, intergovernmental organizations and individual experts representing various professions and disciplines,

Recalling its resolution 57/270 B of 23 June 2003 on the integrated and coordinated implementation of and follow-up to the outcomes of the major United Nations conferences and summits in the economic and social fields, in which it stressed that all countries should promote policies consistent and coherent with the commitments of the major United Nations conferences and summits, emphasized that the United Nations system had an important responsibility to assist Governments to stay fully engaged in the follow-up to and implementation of agreements and commitments reached at the major United Nations conferences and summits, and invited its intergovernmental bodies to further promote the implementation of the outcomes of the major United Nations conferences and summits,

Recalling also its resolution 62/173 of 18 December 2007, in which it endorsed the recommendations made by the Intergovernmental Group of Experts on

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<sup>&</sup>lt;sup>1</sup> Resolution 46/152, annex.

Lessons Learned from United Nations Congresses on Crime Prevention and Criminal Justice at its meeting held in Bangkok from 15 to 18 August 2006,<sup>2</sup>

Recalling further its resolution 70/174 of 17 December 2015, in which it endorsed the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation, adopted by the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, requested the Commission on Crime Prevention and Criminal Justice to review the implementation of the Doha Declaration under the standing item on its agenda entitled "Follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice", and welcomed with appreciation the offer of the Government of Japan to act as host to the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice, to be held in 2020,

Reaffirming the commitment expressed by Member States in the Doha Declaration to endeavour to mainstream a gender perspective into their criminal justice systems by developing and implementing national strategies and plans to promote the full protection of women and girls from all acts of violence, including gender-related killing of women and girls, and to promote gender-specific measures as an integral part of their policies on crime prevention, criminal justice and the treatment of offenders, including the rehabilitation and reintegration of women offenders into society, taking into consideration the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules),<sup>3</sup>

Recalling its resolution 71/206 of 19 December 2016, in which it requested the Commission to approve at its twenty-sixth session the overall theme, the agenda items and the topics for the workshops of the Fourteenth Congress, recommended that, building on the experience and the success of the Thirteenth Congress, all efforts be made to ensure that the overall theme and the agenda items and workshop topics of the Fourteenth Congress be interrelated and that the agenda items and workshop topics be streamlined and limited in number, and encouraged the holding of side events that were focused on and complemented the agenda items and workshops,

Recalling also its resolution 70/1 of 25 September 2015,

Encouraged by the success of the Thirteenth Congress as one of the largest and most diverse forums for the exchange of views on and experiences in research, law and policy and programme development between States, intergovernmental and non-governmental organizations and individual experts representing various professions and disciplines,

Stressing the importance of undertaking all preparatory activities for the Fourteenth Congress in a timely and concerted manner,

Having considered the report of the Secretary-General,<sup>4</sup>

1. Reiterates its invitation to Governments to take into consideration the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public

<sup>2</sup> See E/CN.15/2007/6, chap. IV.

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<sup>&</sup>lt;sup>3</sup> Resolution 65/229, annex.

<sup>&</sup>lt;sup>4</sup> E/CN.15/2017/11.

Participation, adopted by the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice,<sup>5</sup> when formulating legislation and policy directives and to make every effort, where appropriate, to implement the principles contained therein in conformity with the purposes and principles of the Charter of the United Nations;

- 2. Welcomes the work undertaken by the United Nations Office on Drugs and Crime in ensuring appropriate follow-up to the implementation of the Doha Declaration, and also welcomes in that regard the contribution of the Government of Qatar;
- 3. *Notes* the progress made thus far in the preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice;
- 4. *Decides* that the duration of the Fourteenth Congress should not exceed eight days, including pre-Congress consultations;
- 5. Also decides that the main theme of the Fourteenth Congress shall be "Advancing crime prevention, criminal justice and the rule of law: towards the achievement of the 2030 Agenda";
- 6. Further decides that, in accordance with its resolution 56/119, the Fourteenth Congress shall open with a high-level segment, at which States will be invited to be represented at the highest possible level, for example, by Heads of State or Government, Government ministers or attorneys general, and that representatives will be given an opportunity to make statements on the topics of the Congress;
- 7. Decides that, in accordance with its resolution 56/119, the Fourteenth Congress shall adopt a single declaration, to be submitted to the Commission on Crime Prevention and Criminal Justice for its consideration;
- 8. Requests the Secretary-General to encourage the participation of representatives from relevant entities of the United Nations system in the Fourteenth Congress, bearing in mind the main theme, agenda items and workshop topics of the Congress;
- 9. *Approves* the following provisional agenda for the Fourteenth Congress, finalized by the Commission at its twenty-sixth session:
  - 1. Opening of the Congress.
  - 2. Organizational matters.
  - Comprehensive strategies for crime prevention towards social and economic development.
  - 4. Integrated approaches to challenges facing the criminal justice system.
  - 5. Multidimensional approaches by Governments to promoting the rule of law by, inter alia, providing access to justice for all; building effective, accountable, impartial and inclusive institutions; and considering social, educational and other relevant measures, including fostering a culture of lawfulness while respecting cultural identities, in line with the Doha Declaration.
  - 6. International cooperation and technical assistance to prevent and address all forms of crime:

<sup>5</sup> Resolution 70/174, annex.

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- (a) Terrorism in all its forms and manifestations;
- (b) New and emerging forms of crime.
- 7. Adoption of the report of the Congress.
- 10. *Decides* that the following issues shall be considered in workshops within the framework of the Fourteenth Congress:
- (a) Evidence-based crime prevention: statistics, indicators and evaluation in support of successful practices;
  - (b) Reducing reoffending: identifying risks and developing solutions;
- (c) Education and youth engagement as key to making societies resilient to crime;
- (d) Current crime trends, recent developments and emerging solutions, in particular new technologies as means for and tools against crime;
- 11. Requests the Secretary-General, in cooperation with the institutes of the United Nations crime prevention and criminal justice programme network, to prepare a discussion guide for the regional preparatory meetings for the Fourteenth Congress and for the Congress itself in a timely manner in order to enable those meetings to be held as early as possible in 2019, and invites Member States to be actively involved in that process;
- 12. Also requests the Secretary-General to facilitate the organization of the regional preparatory meetings and to make available the necessary resources for the participation of the least developed countries in those meetings and in the Fourteenth Congress itself, in accordance with past practice and in consultation with Member States;
- 13. *Urges* participants in the regional preparatory meetings to examine the substantive items on the agenda and the topics of the workshops of the Fourteenth Congress and to make action-oriented recommendations to serve as a basis for the draft recommendations and conclusions for consideration by the Congress;
- 14. *Invites* Member States to be represented at the highest possible level at the Fourteenth Congress, for example, by Heads of State or Government, Government ministers or attorneys general, to make statements on the theme and topics of the Congress and to participate actively in the high-level segment;
- 15. Calls upon Member States to play an active role in the Fourteenth Congress by sending legal and policy experts, including practitioners with special training and practical experience in crime prevention and criminal justice;
- 16. Emphasizes the importance of the workshops to be held within the framework of the Fourteenth Congress, and invites Member States, intergovernmental and non-governmental organizations and other relevant entities to provide financial, organizational and technical support to the United Nations Office on Drugs and Crime and the institutes of the United Nations crime prevention and criminal justice programme network for the preparations for the workshops, including the preparation and circulation of relevant background material;
- 17. Requests the Secretary-General to facilitate the organization of ancillary meetings of non-governmental and professional organizations participating in the Fourteenth Congress, in accordance with past practice, as well as meetings of professional and geographical interest groups, and to take appropriate measures to encourage the participation of the academic and research community in the Congress, and encourages Member States to actively participate in the above-

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mentioned meetings, as they provide an opportunity to develop and maintain strong partnerships with the private sector and civil society organizations;

- 18. *Encourages* Governments to undertake preparations for the Fourteenth Congress at an early stage and by all appropriate means, including, where appropriate, the establishment of national preparatory committees;
- 19. *Encourages* the relevant United Nations programmes, specialized agencies of the United Nations system and intergovernmental and non-governmental organizations, as well as other professional organizations, to cooperate with the United Nations Office on Drugs and Crime in the preparations for the Fourteenth Congress;
- 20. Requests the Commission to accord sufficient time at its twenty-seventh session to reviewing the progress made in the preparations for the Fourteenth Congress, to finalize in a timely manner all outstanding organizational and substantive arrangements and to make its recommendations to the General Assembly through the Economic and Social Council;
- 21. *Requests* the Secretary-General to ensure proper follow-up to the present resolution and to report thereon to the General Assembly through the Commission at its twenty-seventh session.

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# Draft resolution II Promoting the practical application of the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)

The General Assembly,

Bearing in mind the long-standing concern of the United Nations for the humanization of criminal justice and the protection of human rights, and emphasizing the fundamental importance of human rights in the daily administration of criminal justice and crime prevention,

Recalling its resolution 65/230 of 21 December 2010, entitled "Twelfth United Nations Congress on Crime Prevention and Criminal Justice", in which it requested the Commission on Crime Prevention and Criminal Justice to establish an openended intergovernmental expert group to exchange information on best practices, national legislation and existing international law and on the revision of existing United Nations standard minimum rules for the treatment of prisoners so that they reflected recent advances in correctional science and best practices,

Mindful of the extensive consultative process culminating in the recommendations of the Expert Group on the Standard Minimum Rules for the Treatment of Prisoners, a process spanning a period of five years, consisting of technical and expert pre-consultations, meetings in Vienna, Buenos Aires and Cape Town, South Africa, and the active participation and input of Member States from all regions, assisted by representatives of the United Nations crime prevention and criminal justice programme network and other United Nations entities, including the Office of the United Nations High Commissioner for Human Rights, the Subcommittee on Prevention of Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment and the United Nations Office on Drugs and Crime, intergovernmental organizations, including the International Committee of the Red Cross, specialized agencies in the United Nations system, including the World Health Organization, and non-governmental organizations and individual experts in the field of correctional science and human rights,

Recalling its resolution 70/175 of 17 December 2015, entitled "United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)", in which it adopted the proposed revision of the Standard Minimum Rules for the Treatment of Prisoners as the United Nations Standard Minimum Rules for the Treatment of Prisoners and approved the recommendation of the Expert Group that the Rules should be known as "the Nelson Mandela Rules", to honour the legacy of the late President of South Africa, Nelson Rolihlahla Mandela, who spent 27 years in prison in the course of his struggle for global human rights, equality, democracy and the promotion of a culture of peace,

Recalling also that in its resolution 70/175 it decided to extend the scope of Nelson Mandela International Day, observed each year on 18 July, to be also utilized in order to promote humane conditions of imprisonment, to raise awareness about prisoners being a continuous part of society and to value the work of prison staff as a social service of particular importance, and to that end invited Member States, regional organizations and organizations of the United Nations system to celebrate the occasion in an appropriate manner,

Recalling further that in the same resolution it invited the Commission on Crime Prevention and Criminal Justice to consider, at its upcoming sessions,

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<sup>&</sup>lt;sup>1</sup> See resolution 64/13.

reconvening the Expert Group for the purpose of identifying the lessons learned, the means to continue to exchange good practices and the challenges faced in the practical application of the Nelson Mandela Rules,

Recalling its resolution 71/188 of 19 December 2016, entitled "Human rights in the administration of justice", in which it welcomed the adoption of the Nelson Mandela Rules, recognized the importance of the principle that, except for those lawful limitations demonstrably necessitated by the fact of incarceration, persons deprived of their liberty shall retain their non-derogable human rights and all other human rights and fundamental freedoms, and recalled that the social rehabilitation and reintegration of persons deprived of their liberty shall be among the essential aims of the criminal justice system, ensuring, as far as possible, that offenders are able to lead a law-abiding and self-supporting life upon their return to society,

Reaffirming its resolution 71/209 of 19 December 2016, entitled "Strengthening the United Nations crime prevention and criminal justice programme, in particular its technical cooperation capacity", in which it called upon Member States to implement, where appropriate, the Nelson Mandela Rules, bearing in mind their spirit and purpose, and encouraged Member States to take relevant measures, as appropriate to their national contexts, to ensure the diffusion, use and application of the United Nations standards and norms in crime prevention and criminal justice, including through the consideration and, where they deemed it necessary, dissemination of manuals and handbooks developed and published by the United Nations Office on Drugs and Crime,

Recalling other United Nations standards and norms in crime prevention and criminal justice related to the treatment of prisoners and to alternatives to imprisonment, in particular the procedures for the effective implementation of the Standard Minimum Rules for the Treatment of Prisoners, the Body of Principles for the Protection of All Persons under Any Form of Detention or Imprisonment, the Basic Principles for the Treatment of Prisoners, the United Nations Standard Minimum Rules for Non-custodial Measures (the Tokyo Rules), the Guidelines for the Prevention of Crime and the basic principles on the use of restorative justice programmes in criminal matters,

Bearing in mind the need for vigilance with regard to the specific situation of children, juveniles and women in the administration of justice, in particular while they are deprived of their liberty, as called for in the United Nations Standard Minimum Rules for the Administration of Juvenile Justice (the Beijing Rules), the United Nations Guidelines for the Prevention of Juvenile Delinquency (the Riyadh Guidelines), the United Nations Rules for the Protection of Juveniles Deprived of their Liberty and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules), 11

Mindful of the fact that the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and

<sup>&</sup>lt;sup>2</sup> Economic and Social Council resolution 1984/47, annex.

<sup>&</sup>lt;sup>3</sup> Resolution 43/173, annex.

<sup>&</sup>lt;sup>4</sup> Resolution 45/111, annex.

<sup>&</sup>lt;sup>5</sup> Resolution 45/110, annex.

<sup>&</sup>lt;sup>6</sup> Economic and Social Council resolution 2002/13, annex.

<sup>&</sup>lt;sup>7</sup> Economic and Social Council resolution 2002/12, annex.

<sup>&</sup>lt;sup>8</sup> Resolution 40/33, annex.

<sup>&</sup>lt;sup>9</sup> Resolution 45/112, annex.

<sup>10</sup> Resolution 45/113, annex.

<sup>11</sup> Resolution 65/229, annex.

International Levels, and Public Participation, adopted at the conclusion of the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, held in Qatar in April 2015, <sup>12</sup> points to the need to implement and enhance policies for prison inmates that focus on education, work, medical care, rehabilitation, social reintegration and the prevention of recidivism, and to consider the development and strengthening of policies to support the families of inmates, as well as to promote and encourage the use of alternatives to imprisonment, where appropriate, and to review or reform restorative justice and other processes in support of successful reintegration,

Concerned about the negative impact of overcrowding on the enjoyment of human rights by prisoners,

Noting the continuing need to enhance the sharing of information and experiences and technical assistance to improve, where needed, prison conditions and to address different serious challenges such as overcrowding, taking into consideration relevant international standards and norms,

Underscoring that, notwithstanding their non-legally binding nature, the Nelson Mandela Rules represent, as a whole, the minimum conditions which are accepted as suitable by the United Nations and set out what is generally accepted as good principles and practices in the treatment of prisoners and in prison management,

Acknowledging the variety of legal frameworks of Member States, and in that regard recognizing that Member States may adapt the application of the Nelson Mandela Rules in accordance with their domestic legal frameworks, as appropriate, bearing in mind the spirit and purposes of the Rules,

Noting with concern the persistence, in various parts of the world, of challenges to the management of prisons consistent with international standards and norms, such as overcrowding, poor prison conditions that may result in serious medical consequences and the presence of prisoners assessed to be of high risk,

- 1. Encourages Member States to endeavour to improve conditions of imprisonment and to promote the practical application of the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules)<sup>13</sup> as the universally acknowledged and updated minimum standards for the treatment of prisoners, to use the Rules as a guide in the development of prison laws, policies and practices, to continue exchanging good practices and identifying challenges faced in the practical application of the Rules and to share their experiences in dealing with those challenges;
- 2. Also encourages Member States to address overcrowding in detention facilities by taking effective measures, including through enhancing the availability and use of alternatives to pretrial detention and custodial sentences, bearing in mind the United Nations Standard Minimum Rules for Non-custodial Measures (the Tokyo Rules)<sup>5</sup> and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules), <sup>11</sup> access to legal aid, mechanisms for crime prevention, early release and rehabilitation programmes and the efficiency as well as the capacity of the criminal justice system;
- 3. Welcomes the formation of the Vienna-based Group of Friends of the Nelson Mandela Rules as an informal and open-ended group of like-minded Member States, and also welcomes the first meeting of the Group, held during the

12 Resolution 70/174, annex.

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<sup>&</sup>lt;sup>13</sup> Resolution 70/175, annex.

twenty-sixth session of the Commission on Crime Prevention and Criminal Justice, at which the Group decided that the following would be its main purposes:

- (a) Maintaining the momentum generated by the adoption of the Nelson Mandela Rules for prison management and reform by raising awareness of the Rules as well as by promoting their practical application worldwide;
- (b) Convening expert consultations on priority aspects relating to prison management during future sessions of the Commission and facilitating common positions, as appropriate;
- (c) Serving as the main support vehicle for the technical assistance delivered by the United Nations Office on Drugs and Crime under its Global Programme on Addressing Prison Challenges;
- (d) Facilitating the widest possible involvement of Member States in the yearly celebrations of Nelson Mandela International Day, on 18 July, with the additional objective of promoting humane conditions of imprisonment;
- 4. Expresses its gratitude to the Government of South Africa for having initiated and for assuming the chair of the Group of Friends of the Nelson Mandela Rules, thereby following up on the leadership it provided throughout the review process for the Standard Minimum Rules for the Treatment of Prisoners, including by hosting the last meeting of the Expert Group on the Standard Minimum Rules for the Treatment of Prisoners in Cape Town, South Africa, from 2 to 5 March 2015;
- 5. *Invites* all Member States to consider actively participating in the Group of Friends of the Nelson Mandela Rules in order to create an informal forum for the exchange of views, experiences and challenges with regard to the practical application of the Rules;
- 6. Recognizes that well-managed prisons and the treatment of prisoners consistent with international standards and norms for crime prevention and criminal justice can also contribute to the implementation by Member States of the 2030 Agenda for Sustainable Development <sup>14</sup> and the achievement of Sustainable Development Goal 16, Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels, and Goal 5, Achieve gender equality and empower all women and girls, in particular;
- 7. Welcomes with appreciation the Global Programme on Addressing Prison Challenges, launched by the United Nations Office on Drugs and Crime, and its technical assistance and advisory services, provided to Member States upon request, which focus on the three areas of rationalizing the resort to imprisonment, improving prison conditions and strengthening prison management, and supporting the social reintegration of prisoners upon their release;
- 8. Reiterates that good prison management practices, informed by the international standards and norms for crime prevention and criminal justice, should form the basis for the treatment of all categories of prisoners, and highlights in this regard the value of the Nelson Mandela Rules in addressing the specific challenges of high-risk prisoners;
- 9. Welcomes the technical assistance work carried out by the United Nations Office on Drugs and Crime, in close cooperation with national experts from Member States and with financial support provided by the Government of Germany, on the Nelson Mandela Rules, including the guidance material produced to assist

<sup>14</sup> Resolution 70/1.

corrections authorities with their application, including on the management of high-risk prisoners;

- 10. Also welcomes the financial support provided by the Government of Qatar for the purpose of supporting the implementation of the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation 12 in the form of a technical assistance programme implemented by the United Nations Office on Drugs and Crime, which includes a dedicated component on fostering the rehabilitation and social reintegration of prisoners;
- 11. Requests the United Nations Office on Drugs and Crime to continue ensuring broad dissemination of the Nelson Mandela Rules, to design guidance material and to provide technical assistance and advisory services to Member States, upon request, in the field of penal reform, in order to develop or strengthen penitentiary legislation, procedures, policies and practices consistent with the Rules;
- 12. Also requests the United Nations Office on Drugs and Crime, within its mandate, to facilitate the exchange of information and experiences in relation to the practical implementation of the Nelson Mandela Rules among Member States;
- 13. Encourages Member States to consider allocating adequate human and financial resources to assist in the improvement of prison conditions, including through upgrading and modernizing prison facilities, and the application of the Nelson Mandela Rules, and invites Member States and other donors to provide extrabudgetary resources for the purposes described above, in accordance with the rules and procedures of the United Nations;
- 14. Acknowledges the important role of the United Nations crime prevention and criminal justice programme network, intergovernmental organizations and non-governmental organizations in consultative status with the Economic and Social Council in contributing to the dissemination, promotion and practical application of the Nelson Mandela Rules, and invites them to pursue cooperation and joint action.

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# Draft resolution III Technical assistance for implementing the international conventions and protocols related to counter-terrorism

The General Assembly,

Recalling all relevant United Nations resolutions on technical and legislative assistance in countering terrorism, especially the most recent ones, <sup>1</sup>

*Reaffirming* its resolution 70/291 of 1 July 2016, entitled "The United Nations Global Counter-Terrorism Strategy Review",

Recalling that terrorism in all its forms and manifestations constitutes one of the most serious threats to peaceful and secure societies and that all acts of terrorism are criminal and unjustifiable, regardless of their motivations, whenever and by whomsoever committed and that they are to be unequivocally condemned, especially when they indiscriminately target or injure civilians,

Stressing again the need to strengthen international, regional and subregional cooperation to effectively prevent and combat terrorism, in particular by enhancing the national capacity of States through the provision of technical assistance, based on the needs and priorities identified by requesting States,

*Emphasizing* the need to address the conditions conducive to the spread of terrorism while fully respecting the fundamental principles and purposes of the Charter of the United Nations and international law,

Recalling the Declaration and Programme of Action on a Culture of Peace<sup>2</sup> and the Global Agenda for Dialogue among Civilizations,<sup>3</sup>

Recalling in particular its resolution 70/177 of 17 December 2015, in which it, inter alia, called upon the United Nations Office on Drugs and Crime to continue to provide technical assistance, upon request, for building the capacity of Member States to become party to and implement the international conventions and protocols related to counter-terrorism, including through targeted programmes and the training of relevant criminal justice and law enforcement officials, the development of and participation in relevant initiatives and the elaboration of technical tools and publications, in consultation with Member States,

Reiterating all aspects of the United Nations Global Counter-Terrorism Strategy<sup>4</sup> and the need for States to continue to implement the Strategy, as reaffirmed in its resolution 70/291,

Recognizing the importance of countering terrorism and preventing violent extremism as and when conducive to terrorism, and in that regard stressing the importance of an integrated and balanced implementation of the United Nations Global Counter-Terrorism Strategy across its four pillars, reaffirming the principal responsibility of Member States to implement the Strategy,

*Noting*, in that regard, the need to continue to counter terrorism in all its forms and manifestations, including any existing, growing or potential links, in some cases, between transnational organized crime, illicit drug-related activities, money-

<sup>&</sup>lt;sup>1</sup> General Assembly resolutions 70/148, 70/177, 70/291, 71/151 and 71/209; and Security Council resolutions 2133 (2014), 2178 (2014), 2195 (2014), 2199 (2015), 2253 (2015), 2309 (2016), 2322 (2016), 2341 (2017), 2347 (2017) and 2349 (2017).

<sup>&</sup>lt;sup>2</sup> Resolutions 53/243 A and B.

<sup>&</sup>lt;sup>3</sup> Resolution 56/6.

<sup>&</sup>lt;sup>4</sup> Resolution 60/288.

laundering and the financing of terrorism, in order to enhance criminal justice responses to those crimes,

Noting with appreciation the ongoing work of the United Nations Office on Drugs and Crime to support Member States in their efforts to prevent and counter terrorism in all its forms and manifestations in the crime prevention and criminal justice context, reiterating that that work needs to be done in close coordination with Member States,

*Taking note* of the report of the Secretary-General on technical assistance in implementing the international conventions and protocols related to terrorism,<sup>5</sup>

Reaffirming that terrorism in all its forms and manifestations cannot and should not be associated with any religion, nationality, civilization or ethnic group,

Recognizing the ongoing efforts of the Secretary-General to improve the coordination of the work of United Nations entities on counter-terrorism and to ensure a balanced implementation of all four pillars of the United Nations Global Counter-Terrorism Strategy,

- 1. Urges Member States that have not yet done so to consider becoming parties to the existing international conventions and protocols related to counterterrorism, and requests the United Nations Office on Drugs and Crime, within its mandate, in close coordination with the relevant entities of the Counter-Terrorism Implementation Task Force, to continue to provide technical assistance to Member States for the ratification and legislative incorporation of those international legal instruments;
- 2. Encourages Member States to continue to promote, at the national level, effective coordination among law enforcement and other relevant entities and authorities responsible for preventing and countering terrorism, and requests the United Nations Office on Drugs and Crime, upon request and within its mandate, to continue to provide technical assistance in that regard;
- 3. Urges Member States to continue to strengthen international coordination and cooperation in order to prevent and counter terrorism in all its forms and manifestations in accordance with international law, including the Charter of the United Nations, to effectively implement relevant international instruments and United Nations resolutions, to consider entering, when appropriate, into treaties on extradition and mutual legal assistance, and to ensure adequate training of all relevant personnel on executing international cooperation activities, and calls upon all States to consider providing the United Nations Office on Drugs and Crime with the contact details of and other relevant information about designated authorities for its repository database;
- 4. Requests the United Nations Office on Drugs and Crime, within its mandate, to provide technical assistance, upon request, to Member States to those ends, including by continuing and enhancing its assistance related to international legal and judicial cooperation pertaining to countering terrorism, including in criminal matters related to foreign terrorist fighters, and by fostering the development of strong and effective central authorities for international cooperation in criminal matters;
- 5. Stresses the importance of the development and maintenance of effective, fair, humane, transparent and accountable criminal justice systems in accordance with applicable international law, as a fundamental basis of any strategy to counter terrorism, and requests the United Nations Office on Drugs and Crime, whenever

<sup>5</sup> E/CN.15/2017/5.

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appropriate, to take into account in its technical assistance to counter terrorism the elements necessary for building national capacity in order to strengthen criminal justice systems and the rule of law;

- 6. Requests the United Nations Office on Drugs and Crime, within its mandate in the area of countering and preventing terrorism in all its forms and manifestations, to continue to develop specialized legal knowledge and to continue to strengthen the provision of technical assistance to Member States, upon request, on effective measures for criminal justice responses addressing the prevention of terrorism in compliance with all their obligations under international law, in particular human rights, refugee and humanitarian law, in full conformity with human rights and fundamental freedoms;
- 7. Calls upon the United Nations Office on Drugs and Crime to further enhance technical assistance, upon request, for building the capacity of Member States to become party to and implement the international conventions and protocols related to counter-terrorism, including through targeted programmes and the training of relevant criminal justice and law enforcement officials, upon request, to develop their capacity to effectively respond to, prevent, investigate and prosecute terrorist acts, the development of and participation in relevant initiatives and the development of technical tools and publications, within its mandate and in close consultation with Member States;
- 8. Requests the United Nations Office on Drugs and Crime, within its mandate and in collaboration with, when appropriate, the Counter-Terrorism Committee and its Executive Directorate and the Counter-Terrorism Implementation Task Force, to continue to provide assistance to requesting Member States in addressing the threat of foreign terrorist fighters, including returning foreign terrorist fighters, through its capacity-building activities, with regard to enhancing their cooperation, developing relevant measures and developing appropriate criminal justice responses, to prevent the financing, mobilization, travel, recruitment, organization and radicalization of foreign terrorist fighters, to ensure that any person who participates in the financing, planning, preparation or perpetration of terrorist acts or in supporting terrorist acts is brought to justice, and to develop and implement appropriate criminal justice responses, including prosecution and effective reintegration strategies for returning foreign terrorist fighters, in compliance with relevant obligations under international and domestic law;
- 9. Encourages Member States to further identify, analyse and counter any existing, growing or potential links, in some cases, between transnational organized crime, illicit drug-related activities, money-laundering and the financing of terrorism, in order to enhance criminal justice responses to those crimes, and calls upon the United Nations Office on Drugs and Crime, within its relevant mandates, to support, upon request, the efforts of Member States in that regard;
- 10. Calls upon Member States to strengthen border management to effectively prevent the movements of foreign terrorist fighters and terrorist groups, and requests the United Nations Office on Drugs and Crime to continue to provide technical assistance to that end to requesting States;
- 11. Requests the United Nations Office on Drugs and Crime, within its mandate, to continue to support requesting Member States in the implementation of capacity-building programmes to strengthen crime prevention and criminal justice responses to the destruction of and trafficking in cultural heritage by terrorists;
- 12. Also requests the United Nations Office on Drugs and Crime, within its mandate, to continue to develop its specialized legal knowledge in close

consultation with Member States in order to continue to provide assistance to requesting Member States so as to prevent and counter the use of information and communications technology, in particular the Internet and other media, to plan, incite, recruit for, fund or commit terrorist attacks, and to support those Member States in effectively criminalizing, investigating and prosecuting such acts in accordance with domestic law and applicable international law on due process while fully respecting human rights and fundamental freedoms, including the right to privacy and the freedom of expression, and to encourage the use of the Internet as a tool for countering the spread of terrorism;

- 13. Further requests the United Nations Office on Drugs and Crime to provide, upon request, technical assistance for building the capacity of Member States in the development and implementation of programmes of assistance and support for victims of terrorism in accordance with relevant national legislation, with emphasis on the special needs of women and children;
- 14. Requests the United Nations Office on Drugs and Crime, through its Global Programme on Violence against Children, to continue to support requesting Member States, in accordance with relevant national legislation, in ensuring that children alleged to have, accused of having, or recognized as having infringed the law, particularly those who are deprived of their liberty, as well as child victims and witnesses of crime, are treated in a manner that observes their rights and respects their dignity in accordance with applicable international law, in particular the obligations under the Convention on the Rights of the Child,<sup>6</sup> and that relevant measures are taken to effectively reintegrate children formerly associated with armed groups and terrorist groups;
- 15. Encourages the United Nations Office on Drugs and Crime to assist Member States, upon request, in mainstreaming gender perspectives into criminal justice responses to terrorism, in full compliance with human rights law, in order to prevent the recruitment of women and girls as terrorists and promote the full protection of women and girls from any form of exploitation or violence perpetrated by terrorists:
- 16. Urges the United Nations Office on Drugs and Crime, in coordination with the Counter-Terrorism Committee and its Executive Directorate and the Counter-Terrorism Implementation Task Force, to continue to strengthen its cooperation with international organizations and relevant entities of the United Nations system, as well as with international, regional and subregional organizations and arrangements, in the delivery of technical assistance, whenever appropriate, and notes the ongoing joint initiatives developed by the Office with the Committee and its Executive Directorate and the entities of the Task Force;
- 17. Expresses its appreciation to Member States that have supported the technical assistance activities of the United Nations Office on Drugs and Crime, including through financial contributions, and invites Member States to consider making additional sustainable voluntary financial contributions and providing in-kind support, in particular in view of the need for enhanced and effective delivery of technical assistance to assist Member States with the implementation of the relevant provisions of the United Nations Global Counter-Terrorism Strategy;<sup>4</sup>
- 18. Requests the Secretary-General to continue to provide the United Nations Office on Drugs and Crime with sufficient resources to carry out activities, within its mandate, to assist Member States, upon request, in the implementation of the relevant elements of the United Nations Global Counter-Terrorism Strategy;
- 19. *Also requests* the Secretary-General to submit to the General Assembly at its seventy-third session a report on the implementation of the present resolution.

<sup>6</sup> United Nations, *Treaty Series*, vol. 1577, No. 27531.

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### Draft resolution IV Improving the coordination of efforts against trafficking in persons

The General Assembly,

Reiterating its strong condemnation of trafficking in persons, especially women and children, which constitutes an offence and a serious threat to human dignity and physical integrity, human rights and sustainable development,

Reiterating its concern that, despite sustained measures taken at the international, regional and national levels, trafficking in persons remains one of the grave challenges facing the international community, which also impairs the enjoyment of human rights and needs a more concerted collective and comprehensive international response,

Bearing in mind that all States have an obligation to exercise due diligence to prevent, investigate and punish perpetrators of trafficking in persons and to protect and assist victims, and that not doing so violates and impairs or nullifies the enjoyment of the human rights and fundamental freedoms of the victims,

Recalling the adoption of the 2030 Agenda for Sustainable Development, which reaffirms the commitment by Member States to take immediate and effective measures to, inter alia, eradicate forced labour and end modern slavery and human trafficking,

Recalling the United Nations Convention against Transnational Organized Crime,<sup>2</sup> the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime,<sup>3</sup> which provided the definition of the crime of trafficking in persons, the Optional Protocol to the Convention on the Rights of the Child on the sale of children, child prostitution and child pornography<sup>4</sup> and the Supplementary Convention on the Abolition of Slavery, the Slave Trade, and Institutions and Practices Similar to Slavery,<sup>5</sup>

Taking note of the adoption of the Protocol of 2014 to the Forced Labour Convention, 1930 (No. 29), of the International Labour Organization, which recognizes that trafficking in persons for the purposes of forced or compulsory labour is the subject of growing international concern,

Recalling the adoption of the United Nations Global Plan of Action to Combat Trafficking in Persons by the General Assembly in its resolution 64/293 of 30 July 2010, and underlining the importance of its full implementation,

Reaffirming that the Global Plan of Action was developed:

- (a) To promote universal ratification of the United Nations Convention against Transnational Organized Crime and the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, as well as other relevant international instruments that address trafficking in persons, and to reinforce the implementation of existing instruments against trafficking in persons,
- (b) To help Member States to reinforce their political commitments and legal obligations to prevent and combat trafficking in persons,

<sup>&</sup>lt;sup>1</sup> Resolution 70/1.

<sup>&</sup>lt;sup>2</sup> United Nations, *Treaty Series*, vol. 2225, No. 39574.

<sup>&</sup>lt;sup>3</sup> Ibid., vol. 2237, No. 39574.

<sup>&</sup>lt;sup>4</sup> Ibid., vol. 2171, No. 27531.

<sup>&</sup>lt;sup>5</sup> Ibid., vol. 266, No. 3822.

- (c) To promote comprehensive, coordinated and consistent responses at the national, regional and international levels to counter trafficking in persons,
- (d) To promote a human rights-based, gender- and age-sensitive approach in addressing all factors that make people vulnerable to trafficking in persons and strengthening the criminal justice response, which are necessary to prevent trafficking in persons, protect its victims and prosecute its perpetrators,
- (e) To raise awareness within the United Nations system and also among States and other stakeholders, such as the private sector, civil society and the international and national mass media, and the public at large,
- (f) To foster cooperation and coordination among all relevant stakeholders, including Member States, international organizations, civil society organizations and the private sector, and within various entities of the United Nations system, taking into account existing best practices and lessons learned,

Recalling its resolutions 61/180 of 20 December 2006, 64/178 of 18 December 2009, 67/190 of 20 December 2012, 68/192 of 18 December 2013 and 70/179 of 17 December 2015 on improving the coordination of efforts against trafficking in persons and its other relevant resolutions on trafficking in persons, 6

Recalling also Economic and Social Council resolution 2017/18 of 6 July 2017 on the implementation of the Global Plan of Action and previous Council resolutions on trafficking in persons,

Recalling further Human Rights Council resolution 32/3 of 30 June 2016, entitled "Trafficking in persons, especially women and children: protecting victims of trafficking and people at risk of trafficking, especially women and children in conflict and post-conflict situations", and other relevant resolutions of the Council on trafficking in persons,

Welcoming the adoption of the political declaration on the implementation of the United Nations Global Plan of Action to Combat Trafficking in Persons at the high-level meeting of the General Assembly held at United Nations Headquarters in New York on 27 and 28 September 2017,8

Taking note of the reference to preventing and countering trafficking in persons and the victim-oriented approach in the context of addressing trafficking in persons in the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation, adopted by the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, held in Doha from 12 to 19 April 2015, 9

Welcoming the adoption of the New York Declaration for Refugees and Migrants<sup>10</sup> at the high-level plenary meeting of the General Assembly on addressing large movements of refugees and migrants, held at United Nations Headquarters in New York on 19 September 2016, in which States declared that they would, with full respect for their obligations under international law, vigorously combat human trafficking and migrant smuggling with a view to their elimination, including through targeted measures to identify victims of human trafficking or those at risk

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<sup>&</sup>lt;sup>6</sup> Resolutions 55/67, 58/137, 59/166, 61/144, 63/156 and 63/194.

<sup>&</sup>lt;sup>7</sup> See Official Records of the General Assembly, Seventy-first Session, Supplement No. 53 (A/71/53), chap. V, sect. A.

<sup>&</sup>lt;sup>8</sup> Resolution 72/1.

<sup>&</sup>lt;sup>9</sup> Resolution 70/174, annex.

<sup>10</sup> Resolution 71/1.

of trafficking, provide support for the victims of human trafficking and work to prevent human trafficking among those affected by displacement,

Recognizing the important role of the Inter-Agency Coordination Group against Trafficking in Persons, comprising the United Nations Office on Drugs and Crime, the International Civil Aviation Organization, the International Criminal Police Organization (INTERPOL), the International Labour Organization, the International Organization for Migration, the Joint United Nations Programme on HIV/AIDS, the Office of the United Nations High Commissioner for Human Rights, the Office of the United Nations High Commissioner for Refugees, the United Nations Children's Fund, the United Nations Development Programme, the United Nations Educational, Scientific and Cultural Organization, the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women), the United Nations Interregional Crime and Justice Research Institute, the United Nations Population Fund, the World Bank and the Department of Peacekeeping Operations of the Secretariat, in fostering coordination and cooperation in the global fight against trafficking in persons, within their existing mandates,

Recognizing also that the Inter-Agency Coordination Group, within its mandate, contributes to the implementation of the Global Plan of Action, taking note with appreciation of the activities of the United Nations Office on Drugs and Crime as coordinator of the Coordination Group, as well as the activities of the members of the Coordination Group acting on a rotational basis as Chair of the working group of the Coordination Group, and encouraging the more robust participation of all members of the Coordination Group,

Recalling that the Inter-Agency Coordination Group was established to foster cooperation among relevant United Nations agencies and other international organizations involved in combating human trafficking in countries around the world using, to the extent possible, mechanisms already in place at the regional and national levels, and to share information, experiences and good practices relating to the activities of the partner agencies to counter trafficking with Governments, international and regional organizations and other relevant bodies,

Emphasizing the central role of the work of the United Nations Office on Drugs and Crime in the global fight against trafficking in persons, particularly in providing technical assistance to Member States, upon their request, to implement the United Nations Convention against Transnational Organized Crime and the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, by making use of existing capacity-building tools, lessons learned from Member States and expertise available in other international organizations,

Recognizing the need to continue to foster a global partnership against trafficking in persons among all stakeholders and the need to continue to work towards an enhanced comprehensive and coordinated approach to prevent and combat trafficking and to protect and assist victims of trafficking in persons through the appropriate national, regional and international mechanisms,

Recognizing also the importance of bilateral, subregional, regional and international cooperation mechanisms and initiatives, including information exchanges on good practices, of Governments and of intergovernmental and non-governmental organizations to address the problem of trafficking in persons, especially women and children,

Stressing the need to take appropriate measures to ensure access to justice and protections for victims in criminal justice processes, including measures to ensure that identified victims of trafficking in persons are not penalized for having been

trafficked and that they do not suffer from victimization as a result of actions taken by Government authorities, communities and families,

Recognizing that broad international cooperation between Member States and relevant intergovernmental and non-governmental organizations is essential for effectively countering the threat of trafficking in persons and other contemporary forms of slavery,

Recognizing also that victims of trafficking are often subject to multiple forms of discrimination and violence, including on the grounds of gender, age, disability, ethnicity, culture and religion, as well as national or social origin, and that these forms of discrimination may themselves fuel trafficking in persons, and that women and children without nationality or without birth registration are particularly vulnerable to trafficking in persons,

Recognizing further the potential of the Internet and other information and communications technologies to prevent and combat trafficking in persons and to assist victims, stressing the need for increased law enforcement cooperation in this regard to address the new challenges generated by the rapid development of the Internet and other information and communications technologies, and expressing concern that human traffickers have used the Internet and other technologies to facilitate trafficking in persons, including for the purpose of exploiting women and children, and to recruit and control victims,

Stressing the need to promote and protect the rights of victims of trafficking in persons and to reintegrate victims into the community, including by taking into account, where appropriate, the Recommended Principles and Guidelines on Human Rights and Human Trafficking<sup>11</sup> and the commentary thereon developed by the Office of the United Nations High Commissioner for Human Rights, as well as the Guidelines on the Protection of Child Victims of Trafficking developed by the United Nations Children's Fund,

Welcoming the efforts of Member States, United Nations agencies, international organizations, civil society organizations and the private sector to address the problem of trafficking in persons, including women and children as the most vulnerable group, and emphasizing the urgent need for them to further enhance their efforts and cooperation to build the evidence base, including by sharing their knowledge and best practices as widely as possible,

Affirming that capacity-building is a very important component in combating trafficking in persons, and in this regard stressing the need to intensify international cooperation to combat trafficking in persons, as well as technical assistance for countries aimed at strengthening their ability to prevent all forms of trafficking, including supporting their development programmes,

Taking note of the Khartoum process and its Declaration adopted in Khartoum on 16 October 2014 during the Regional Ministerial Conference on Human Trafficking and Smuggling in the Horn of Africa, coordinated by the African Union, the Office of the United Nations High Commissioner for Refugees and the International Organization for Migration, which aimed to strengthen national, regional and international cooperation and build capacities in the African countries to combat trafficking in persons and migrant smuggling,

Taking note also of the Second Work Plan to Combat Trafficking in Persons in the Western Hemisphere 2015–2018, adopted by States members of the Organization of American States at the Fourth Meeting of National Authorities on Trafficking in Persons, held on 4 and 5 December 2014 in Brasilia,

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<sup>11</sup> E/2002/68/Add.1.

Recognizing that the Global Plan of Action and the establishment of the United Nations voluntary trust fund for victims of trafficking in persons, especially women and children, established in compliance with the Global Plan of Action, aim at raising awareness of the situation of victims of human trafficking and at providing them with humanitarian, legal and financial aid through established channels of assistance, such as governmental, intergovernmental and non-governmental organizations,

Reaffirming the importance of humanitarian, legal and financial aid to victims of trafficking in persons, including through governmental, intergovernmental and non-governmental organizations, including the United Nations voluntary trust fund for victims of trafficking in persons, especially women and children, and the United Nations voluntary trust fund on contemporary forms of slavery,

Taking note of the report of the Secretary-General, 12

Taking note with appreciation of the joint report of the Special Rapporteur of the Human Rights Council on the sale and sexual exploitation of children, including child prostitution, child pornography and other child sexual abuse material, and the Special Rapporteur of the Human Rights Council on trafficking in persons, especially women and children, <sup>13</sup>

Recognizing that, in accordance with the United Nations Convention against Transnational Organized Crime, the Conference of the Parties to the Convention is established to improve the capacity of States parties to combat transnational organized crime and to promote and review the implementation of the Convention, including the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children,

- 1. Urges Member States that have not yet done so to consider ratifying or acceding to, as a matter of priority, the United Nations Convention against Transnational Organized Crime<sup>2</sup> and the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime,<sup>3</sup> taking into consideration the central role of those instruments in the fight against trafficking in persons, and also urges States parties to those instruments to implement them fully and effectively;
- 2. Urges Member States and other stakeholders mentioned in the United Nations Global Plan of Action to Combat Trafficking in Persons, <sup>14</sup> and invites the Conference of the Parties to the United Nations Convention against Transnational Organized Crime and relevant international, regional and subregional organizations, within their respective mandates, to continue to contribute to the full and effective implementation of the Global Plan of Action, including by means of strengthening cooperation and improving coordination among themselves in achieving that goal;
- 3. Recalls the holding of the high-level meetings of the General Assembly during its sixty-seventh session, from 13 to 15 May 2013, and during its seventy-second session, on 27 and 28 September 2017, to appraise the progress achieved in the implementation of the Global Plan of Action, which, inter alia, reiterated strong political will to step up efforts against trafficking in persons;
- 4. Also recalls its decision to appraise, from within existing resources, on a four-year basis starting at its seventy-second session, the progress achieved in the

<sup>&</sup>lt;sup>12</sup> A/71/119.

 $<sup>^{13}</sup>$  A/72/164.

<sup>&</sup>lt;sup>14</sup> Resolution 64/293.

implementation of the Global Plan of Action in order to assess achievements, gaps and challenges, including in the implementation of the relevant legal instruments;

- 5. Further recalls its decision to designate 30 July as the World Day against Trafficking in Persons, to be observed annually, and, while welcoming events held by Member States, United Nations agencies, other international organizations and civil society at the international, regional and national levels to mark the World Day, invites all stakeholders to continue to observe the World Day in order to raise awareness of trafficking in persons and the situation of the victims of this crime and for the promotion and protection of their rights;
- 6. Expresses solidarity with and compassion for victims and survivors of trafficking in persons, and calls for the full respect of their human rights and the provision of appropriate care, assistance and services for their rehabilitation in cooperation with civil society and other relevant partners;
- 7. Expresses support for the activities of the United Nations Office on Drugs and Crime, reaffirms its request to the Secretary-General to provide adequate support to the Commission on Crime Prevention and Criminal Justice, and invites Member States to make voluntary contributions to the Office for the purpose of providing assistance to Member States upon request;
- 8. Encourages the United Nations Office on Drugs and Crime to cooperate with relevant international organizations outside the United Nations system and to invite such organizations and interested Member States to participate, when appropriate, in the meetings of the Inter-Agency Coordination Group against Trafficking in Persons and to keep Member States informed of the schedule of and the progress made by the Inter-Agency Coordination Group;
- 9. Takes note of the consultative briefings for Member States hosted by the Inter-Agency Coordination Group in March and September 2017 at United Nations Headquarters on the work and priorities of the Coordination Group in 2017 and beyond, and welcomes the participation of the Organization for Security and Cooperation in Europe in the briefings as the first regional organization to partner with the Inter-Agency Coordination Group;
- 10. Requests the United Nations Office on Drugs and Crime, as coordinator of the Inter-Agency Coordination Group, as a matter of priority, to convene a meeting of the Coordination Group at the level of principals of the relevant United Nations agencies and organizations, including those agencies that are not active members of the Coordination Group, in order to drive progress in the coordination of activities, with a view to promoting the efficient and effective use of resources while avoiding duplication across agencies and organizations, including in the context of the implementation of the Global Plan of Action and aspects of the 2030 Agenda for Sustainable Development<sup>1</sup> relevant to preventing and combating trafficking in persons in order to achieve tangible results;
- 11. Requests the principals or key officials of the member agencies of the Inter-Agency Coordination Group, subsequent to the meeting of the Coordination Group at the level of principals, to hold briefings at their headquarters to inform their member States and other relevant partners about the outcome of the meeting and future activities of the Coordination Group;
- 12. Requests the Inter-Agency Coordination Group to work closely with the Committee of the Chief Statisticians of the United Nations System to compile and develop sets of indicators on trafficking relevant to different and specific contexts and agreed methods for data collection;

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- 13. *Invites* the United Nations Office on Drugs and Crime, in its capacity as coordinator of the Inter-Agency Coordination Group, and other relevant agencies of the United Nations system to further strengthen their activities related to the implementation of relevant international instruments and the Global Plan of Action to drive greater progress in eliminating trafficking in persons, and invites Member States and other international and bilateral donors to provide voluntary contributions to the Office for these purposes, in accordance with the policies, rules and procedures of the United Nations;
- 14. Calls upon Member States to take into consideration new methods of recruiting victims of trafficking in persons, such as the use of the Internet by traffickers, in particular to recruit children, to take measures to develop targeted awareness-raising campaigns, including for law enforcement, front-line service providers and at-risk industries, to identify the signs of human trafficking and to develop specialized training for law enforcement and criminal justice practitioners;
- 15. Invites Member States to address the social, economic, cultural, political and other factors that make people vulnerable to trafficking in persons, such as poverty, unemployment, inequality, humanitarian emergencies, including armed conflicts and natural disasters, sexual violence, gender discrimination and social exclusion and marginalization, as well as a culture of tolerance towards violence against women, youth and children;
- 16. Calls upon Member States, international organizations, civil society organizations and the private sector, through partnerships, as appropriate, to increase and support prevention efforts in countries of origin, transit and destination by focusing on the demand and supply chains that foster all forms of trafficking and the goods and services produced as a result of trafficking in persons;
- 17. Encourages Member States to cooperate with the Special Rapporteur of the Human Rights Council on trafficking in persons, especially women and children, as well as with other relevant special procedures, including the Special Rapporteur of the Council on violence against women, its causes and consequences, the Special Representative of the Secretary-General on Violence against Children, the Special Rapporteur of the Council on the sale of children, child prostitution and child pornography and the Special Rapporteur of the Council on contemporary forms of slavery, including its causes and consequences;
- 18. Calls upon Member States to continue their efforts to criminalize trafficking in persons in all its forms, including the exploitation of the prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, servitude or the removal of organs, especially concerning children, and to condemn these practices and to investigate, prosecute and penalize traffickers and intermediaries while providing protection and assistance to the victims of trafficking with full respect for their human rights, and invites Member States to continue to support those United Nations agencies and international organizations that are actively involved in victim protection;
- 19. Notes the second consultative meeting on strengthening partnerships with national rapporteurs and relevant mechanisms on trafficking in persons, held in Bangkok on 21 and 22 May 2014, co-hosted by the United Nations Office on Drugs and Crime, the Special Rapporteur on trafficking in persons, especially women and children, and the Office of the United Nations High Commissioner for Human Rights, and the establishment of an informal network of such mechanisms located all over the world to address trafficking in persons in a consistent manner and to exchange information and best practices built on different national experiences, and requests the United Nations Office on Drugs and Crime to continue its efforts to collect information on national efforts to combat trafficking in persons, as well as

relevant national mechanisms, and make up-to-date information available to Member States;

- 20. Requests the United Nations Office on Drugs and Crime, in its capacity as fund manager of the United Nations voluntary trust fund for victims of trafficking in persons, especially women and children, to continue to encourage contributions by States and all other relevant stakeholders to the trust fund;
- 21. Welcomes the biennial publication of the Global Report on Trafficking in Persons, prepared by the United Nations Office on Drugs and Crime, looks forward to the next such report to be produced by the Office in 2018, pursuant to the Global Plan of Action, and encourages Member States to provide to the Office evidence-based data on patterns, flows and forms of trafficking in persons, including for the purpose of the removal of organs;
- 22. Requests the Secretary-General to submit a report on the implementation of the present resolution to the General Assembly at its seventy-fourth session, including recommendations on measures to bring greater urgency to and improve the coordination of efforts against trafficking in persons.

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# Draft resolution V Strengthening the United Nations crime prevention and criminal justice programme, in particular its technical cooperation capacity

The General Assembly,

Reaffirming its resolutions 46/152 of 18 December 1991, 60/1 of 16 September 2005, 67/1 of 19 September 2012, 69/193 and 69/196 of 18 December 2014, 70/178 and 70/182 of 17 December 2015 and 71/209 of 19 December 2016,

Reaffirming also its resolutions relating to the urgent need to strengthen international cooperation and technical assistance in promoting and facilitating the ratification and implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto, the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol, the Convention on Psychotropic Substances of 1971, the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988, the United Nations Convention against Corruption and all the international conventions and protocols against terrorism,

Recalling the importance of the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation, adopted by the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, <sup>6</sup>

Welcoming Economic and Social Council resolution 2017/15 of 6 July 2017 on the follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and preparations for the Fourteenth United Nations Congress on Crime Prevention and Criminal Justice, and the decision of the Council that the main theme of the Fourteenth Congress should be "Advancing crime prevention, criminal justice and the rule of law: towards the achievement of the 2030 Agenda",

Expressing its grave concern about the negative effects of transnational organized crime on development, peace, stability and security and human rights, about the increasing vulnerability of States to such crime and about the growing degree of penetration of criminal organizations and their financial and economic resources into the economy,

Expressing concern at the involvement of organized criminal groups, as well as the substantial increase in the volume, rate of transnational occurrence and range of criminal offences related to trafficking in precious metals and stones in some parts of the world, and the potential use of trafficking in precious metals and stones as a source of funding for organized crime, other relevant criminal activities and terrorism.

Deeply concerned about the growing links, in some cases, between forms of transnational organized crime and terrorism, recognizing that countering transnational organized crime and terrorism is a common and shared responsibility, and in this respect welcoming Economic and Social Council resolution 2017/17 of 6 July 2017

<sup>&</sup>lt;sup>1</sup> United Nations, Treaty Series, vols. 2225, 2237, 2241 and 2326, No. 39574.

<sup>&</sup>lt;sup>2</sup> Ibid., vol. 976, No. 14152.

<sup>&</sup>lt;sup>3</sup> Ibid., vol. 1019, No. 14956.

<sup>&</sup>lt;sup>4</sup> Ibid., vol. 1582, No. 27627.

<sup>&</sup>lt;sup>5</sup> Ibid., vol. 2349, No. 42146.

<sup>&</sup>lt;sup>6</sup> Resolution 70/174, annex.

on technical assistance for the implementation of international conventions and protocols related to counter-terrorism,

Convinced that the rule of law and development are strongly interrelated and mutually reinforcing and that the advancement of the rule of law at the national and international levels, including through crime prevention and criminal justice mechanisms, is essential for sustained and inclusive economic growth and sustainable development and the full realization of all human rights and fundamental freedoms, including the right to development, and in this respect welcoming the adoption of the 2030 Agenda for Sustainable Development, which, inter alia, includes the commitment to promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels, and in this respect recalling its resolution 70/299 of 29 July 2016 on the follow-up and review of the 2030 Agenda for Sustainable Development at the global level,

*Emphasizing* that transnational organized crime must be addressed with full respect for the principle of the sovereignty of States and in accordance with the rule of law as part of a comprehensive response to promote durable solutions through the promotion of human rights and more equitable socioeconomic conditions,

Encouraging Member States to develop and implement, as appropriate, comprehensive crime prevention policies, national and local strategies and action plans based on an understanding of the multiple factors that contribute to crime and to address such factors in a holistic manner, in close cooperation with all stakeholders, including civil society, and in this respect stressing that social development and the promotion of the rule of law, including the fostering of a culture of lawfulness while respecting cultural identities, in accordance with the Doha Declaration, should be an integral element of strategies to foster crime prevention and economic development in all States,

Reaffirming its commitment and strong political will in support of effective, fair, humane and accountable criminal justice systems and the institutions comprising them, encouraging the effective participation and inclusion of all sectors of society, thus creating the conditions needed to advance the wider United Nations agenda, and recognizing the responsibility of Member States to uphold human dignity, all human rights and fundamental freedoms for all, in particular for those affected by crime and those who may be in contact with the criminal justice system, including vulnerable members of society, regardless of their status, who may be subject to multiple and aggravated forms of discrimination, and to prevent and counter crime motivated by intolerance or discrimination of any kind,

Taking note of resolution 25/2 of 27 May 2016 of the Commission on Crime Prevention and Criminal Justice on promoting legal aid, including through a network of legal aid providers, in which the Commission encouraged Member States to adopt or strengthen legislative or other measures to ensure that effective legal aid, including for victims of crime, is provided consistent with their domestic legislation and in line with the United Nations Principles and Guidelines on Access to Legal Aid in Criminal Justice Systems, and which also contributes to the implementation of the 2030 Agenda for Sustainable Development,

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<sup>&</sup>lt;sup>7</sup> Resolution 70/1.

<sup>&</sup>lt;sup>8</sup> See Official Records of the Economic and Social Council, 2016, Supplement No. 10 (E/2016/30), chap. I, sect. D.

<sup>&</sup>lt;sup>9</sup> Resolution 67/187, annex.

Welcoming the efforts made by some Member States to establish a common documentation standard as a tool for facilitating both technical interoperability and accessibility of legal documentation,

Deeply concerned about the negative impact of corruption on development and on the enjoyment of human rights, and recognizing the universal importance of good governance, transparency, integrity and accountability, thus calling for a zero-tolerance approach to corruption and more effective measures to prevent and counter corruption in all its forms, including bribery, as well as measures to prevent the laundering of proceeds of corruption and other forms of crime,

*Noting* the holding of the seventh session of the Conference of the States Parties to the United Nations Convention against Corruption, held in Vienna from 6 to 10 November 2017,

Welcoming the progress made with regard to the second cycle of the Mechanism for the Review of Implementation of the United Nations Convention against Corruption, and stressing the importance of effective implementation of the Convention in all its aspects by all States parties,

Bearing in mind that the return of assets is one of the main objectives and a fundamental principle of the United Nations Convention against Corruption and that the States parties to the Convention are obligated to afford one another the widest measure of cooperation and assistance in that regard,

Recognizing that, thanks to their nearly universal adherence and wide scope of application, the United Nations Convention against Transnational Organized Crime<sup>10</sup> and the United Nations Convention against Corruption offer fundamental legal bases for international cooperation to support the investigation and prosecution of crimes covered by those Conventions, including for extradition, mutual legal assistance and confiscation and asset recovery, and that they provide effective mechanisms that should be further implemented and utilized in practice,

Recognizing also the efforts of the Group of 20 in countering corruption at both the global and the national levels, taking note with appreciation of the anti-corruption initiatives outlined in the Group of 20 Hangzhou Summit communiqué, and urging the Group of 20 to continue to engage other States Members of the United Nations and the United Nations Office on Drugs and Crime in its work in an inclusive and transparent manner to ensure that Group of 20 initiatives complement or strengthen the work being undertaken by the United Nations system,

Stressing the importance of strengthened international cooperation, based on the principles of shared responsibility and in accordance with international law, to effectively address the world drug problem, dismantle illicit networks and counter transnational organized crime, including money-laundering, smuggling of migrants, trafficking in persons, trafficking in arms and other forms of organized crime, all of which threaten national security and undermine sustainable development and the rule of law, and stressing also in this respect the importance of law enforcement cooperation and exchange of information, as well as of designated central authorities and effective points of contact dedicated to facilitating the procedures related to international cooperation, including for extradition and mutual legal assistance requests, as well as the importance of the coordinating role of relevant regional networks,

Welcoming in this respect the high-level debate held on 19 June 2017 to observe the twenty-fifth anniversary of the assassination of Judge Giovanni Falcone

<sup>&</sup>lt;sup>10</sup> United Nations, Treaty Series, vol. 2225, No. 39574.

and to support the implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto, and taking note of the summary of the discussion prepared by the President of the General Assembly and transmitted to the Conference of the Parties to the Convention and to all Member States,

*Noting* the important contribution that public-private sector cooperation can make in efforts to prevent and combat criminal activities, such as transnational organized crime, corruption and terrorism, in particular in the tourism sector,

Reaffirming the commitments made by Member States in the United Nations Global Counter-Terrorism Strategy, adopted on 8 September 2006, 11 and its successive biennial reviews, in particular in its resolution 70/291 of 1 July 2016, in which it encouraged Member States and United Nations entities to strengthen and better coordinate their actions against terrorism and to prevent and combat violent extremism as and when conducive to terrorism, including through technical assistance provided to Member States upon their request, and welcoming in this respect the establishment of the United Nations Office of Counter-Terrorism through its resolution 71/291 of 15 June 2017 on strengthening the capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy,

Highlighting the importance of its resolutions on measures to eliminate international terrorism and on the protection of human rights and fundamental freedoms while countering terrorism adopted at its seventy-second session,

Recalling its resolution 71/208 of 19 December 2016 on preventing and combating corrupt practices and the transfer of proceeds of corruption, facilitating asset recovery and returning such assets to legitimate owners, in particular to countries of origin, in accordance with the United Nations Convention against Corruption,

Recalling also its resolutions 66/177 of 19 December 2011 on strengthening international cooperation in combating the harmful effects of illicit financial flows resulting from criminal activities, in which it urged States parties to the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988, the United Nations Convention against Transnational Organized Crime and the United Nations Convention against Corruption to apply fully the provisions of those Conventions, in particular measures to prevent and combat money-laundering, including by criminalizing the laundering of proceeds of transnational organized crime, as well as measures to enhance national confiscation regimes and international cooperation, including in asset recovery, and recalling further its resolution 71/213 of 21 December 2016, in which, inter alia, it highlighted deep concern about the impact of those threats on economic, social and political stability,

Expressing concern that economic resources, such as oil, oil products, modular refineries and related material, other natural resources and other assets become available to organized criminal and terrorist groups,

Taking into consideration all resolutions of the Commission on Crime Prevention and Criminal Justice and the relevant resolutions of the Economic and Social Council, in particular those relating to the strengthening of international cooperation, as well as the technical assistance and advisory services of the United Nations crime prevention and criminal justice programme of the United Nations Office on Drugs and Crime in the fields of crime prevention and criminal justice,

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<sup>11</sup> Resolution 60/288.

promotion and reinforcement of the rule of law and reform of criminal justice institutions, including with regard to the implementation of technical assistance,

Noting the establishment by the Secretary-General of the United Nations system task force on transnational organized crime and drug trafficking for the purpose of developing an effective and comprehensive approach to those crimes within the United Nations system, and reaffirming the crucial role of Member States in this regard, as reflected in the Charter of the United Nations,

Recognizing the general progress made by the United Nations Office on Drugs and Crime in the delivery of advisory services and technical assistance to requesting Member States in the areas of crime prevention and criminal justice reform, data and information analysis, preventing and countering organized crime, corruption, illicit financial flows, money-laundering, criminal misuse of the Internet and other information and communications technologies, as well as such misuse for terrorist purposes, illicit trafficking in wildlife and timber, trafficking in cultural property, kidnapping, smuggling of migrants, organ trafficking, trafficking in persons, including the support and protection, as appropriate, of victims, their families and witnesses, drug trafficking and terrorism, including progress in tackling the phenomenon of foreign terrorist fighters, as well as in the area of international cooperation, with special emphasis on extradition and mutual legal assistance and the international transfer of sentenced persons,

Welcoming the adoption by the United Nations Office on Drugs and Crime of a regional approach to programming, based on continuing consultations and partnerships at the national and regional levels, particularly on its implementation, and focused on ensuring that the Office responds in a sustainable and coherent manner to the priorities of Member States,

Reiterating its concern regarding the overall financial situation of the United Nations Office on Drugs and Crime, and welcoming the extension of the mandate of the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office,

Welcoming resolution 26/3 of 26 May 2017 of the Commission on Crime Prevention and Criminal Justice on mainstreaming a gender perspective into crime prevention and criminal justice policies and programmes and into efforts to prevent and combat transnational organized crime, <sup>12</sup>

Reaffirming its resolution 71/170 of 19 December 2016, entitled "Intensification of efforts to prevent and eliminate all forms of violence against women and girls: domestic violence", recalling the resolutions of the Commission on Human Rights and the Human Rights Council addressing various aspects of violence against women and girls of all ages, and recalling also the agreed conclusions adopted by the Commission on the Status of Women at its fifty-eighth session, which addressed the elimination and prevention of all forms of violence against women and girls, <sup>13</sup>

Reiterating its condemnation of all forms of violence against women and girls, expressing deep concern about gender-related killing of women and girls, recalling all its relevant resolutions, including resolutions 68/191 of 18 December 2013 and 70/176 of 17 December 2015 on taking action against gender-related killing of women and girls, and recognizing the key role of law enforcement and the criminal

<sup>&</sup>lt;sup>12</sup> See Official Records of the Economic and Social Council, 2017, Supplement No. 10 (E/2017/30), chap. I, sect. D.

<sup>&</sup>lt;sup>13</sup> Ibid., 2014, Supplement No. 7 (E/2014/27), chap. I, sect. A.

justice system in preventing and responding to gender-related killing of women and girls, including by ending impunity for such crimes,

Noting the significance of the United Nations Model Strategies and Practical Measures on the Elimination of Violence against Children in the Field of Crime Prevention and Criminal Justice<sup>14</sup> as a way to assist countries in strengthening their national crime prevention and criminal justice capacities to respond to all forms of violence against women and girls,

Recalling its resolution 69/194 of 18 December 2014, by which it adopted the United Nations Model Strategies and Practical Measures on the Elimination of Violence against Children in the Field of Crime Prevention and Criminal Justice, convinced of the importance of preventing youth crime, supporting the rehabilitation of young offenders and their reintegration into society, protecting in particular child victims of all forms of violence, including those in contact with the law and witnesses, including efforts to prevent their revictimization, and addressing the needs of children of prisoners, stressing that such responses should take into account the human rights and best interests of children and young people, consistent with the obligations of the States parties under relevant international instruments, including the Convention on the Rights of the Child 15 and the Optional Protocols thereto, 16 and noting other relevant United Nations standards and norms in juvenile justice,

*Emphasizing* the relevance of international instruments and United Nations standards and norms in crime prevention and criminal justice related to the treatment of prisoners, in particular women and juveniles,

Recalling its resolution 70/146 of 17 December 2015, in which it reaffirmed that no one shall be subjected to torture or other cruel, inhuman or degrading treatment or punishment,

Stressing the importance of the Code of Conduct for Law Enforcement Officials<sup>17</sup> and the Basic Principles on the Use of Force and Firearms by Law Enforcement Officials, <sup>18</sup> which are voluntary guidelines that emphasize, inter alia, efficient and human rights-based policing,

Recalling its resolution 65/229 of 21 December 2010 on the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules), and in this regard encouraging the efforts of Member States to implement the Bangkok Rules,

Welcoming the adoption, by its resolution 70/175 of 17 December 2015, of the revision to the Standard Minimum Rules for the Treatment of Prisoners, as the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules), and the adoption of Economic and Social Council resolution 2017/16 of 6 July 2017, in which, inter alia, it encouraged Member States to endeavour to improve conditions of imprisonment and to promote the practical application of the Mandela Rules as the universally acknowledged and updated minimum standards for the treatment of prisoners, to use the Rules as a guide in the development of prison laws, policies and practices, to continue exchanging good

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<sup>&</sup>lt;sup>14</sup> Resolution 69/194, annex.

<sup>&</sup>lt;sup>15</sup> United Nations, Treaty Series, vol. 1577, No. 27531.

<sup>&</sup>lt;sup>16</sup> Ibid., vols. 2171 and 2173, No. 27531; and resolution 66/138, annex.

<sup>17</sup> Resolution 34/169, annex.

<sup>&</sup>lt;sup>18</sup> See Eighth United Nations Congress on the Prevention of Crime and the Treatment of Offenders, Havana, 27 August-7 September 1990: report prepared by the Secretariat (United Nations publication, Sales No. E.91.IV.2), chap. I, sect. B.

practices and identifying challenges faced in the practical application of the Rules and to share their experiences in dealing with those challenges,

Welcoming also Economic and Social Council resolution 2017/19 of 6 July 2017 on promoting and encouraging the implementation of alternatives to imprisonment as part of comprehensive crime prevention and criminal justice policies,

Reiterating its strong condemnation of trafficking in persons, which constitutes a serious crime and a grave offence to human dignity and physical integrity, a violation and abuse of human rights and a challenge to sustainable development and requires the implementation of a comprehensive approach that includes measures to prevent such trafficking, to punish the traffickers and to protect the victims of such trafficking, and a robust criminal justice response, and recalling in this respect the United Nations Convention against Transnational Organized Crime and the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime, <sup>19</sup> and its resolutions 70/179 of 17 December 2015 and 71/167 of 19 December 2016,

Recalling its resolution 71/322 of 8 September 2017 on strengthening and promoting effective measures and international cooperation on organ donation and transplantation to prevent and combat trafficking in persons for the purpose of organ removal and trafficking in human organs,

Welcoming its resolution 72/1 of 27 September 2017, by which it adopted the political declaration on the implementation of the United Nations Global Plan of Action to Combat Trafficking in Persons,

Underlining that Member States need to recognize that the crime of smuggling of migrants and the crime of trafficking in persons are distinct crimes and require separate and complementary legal, operational and policy responses, and recalling its resolutions 69/187 of 18 December 2014 and 70/147 of 17 December 2015, in which it called upon all Member States to protect and assist migrants, including migrant children and adolescents, and Economic and Social Council resolutions 2014/23 of 16 July 2014 and 2015/23 of 21 July 2015,

Reaffirming its resolution 70/1, in which it, inter alia, committed to taking immediate and effective measures to eradicate forced labour, end modern slavery and human trafficking and secure the prohibition and elimination of the worst forms of child labour,

Recalling its resolution 71/1 of 19 September 2016, by which it adopted the New York Declaration for Refugees and Migrants, which addresses the issue of large movements of refugees and migrants,

Welcoming the work of the United Nations voluntary trust fund for victims of trafficking in persons, especially women and children, established in accordance with the United Nations Global Plan of Action to Combat Trafficking in Persons, adopted by its resolution 64/293 of 30 July 2010, as well as the important contribution of the Special Rapporteur of the Human Rights Council on trafficking in persons, especially women and children,

Concerned at the growing involvement of terrorist and organized criminal groups in all forms and aspects of trafficking in cultural property and related offences, and alarmed by the destruction of cultural heritage perpetrated recently by

<sup>&</sup>lt;sup>19</sup> United Nations, Treaty Series, vol. 2237, No. 39574.

terrorist groups, which is linked to trafficking in cultural property in some countries and to financing of terrorist activities,

Recognizing the indispensable role of crime prevention and criminal justice responses in combating all forms and aspects of trafficking in cultural property and related offences in a comprehensive and effective manner, and underlining the importance of the practical assistance tool aimed at supporting the implementation of the International Guidelines for Crime Prevention and Criminal Justice Responses with Respect to Trafficking in Cultural Property and Other Related Offences<sup>20</sup> through the Commission on Crime Prevention and Criminal Justice and the implementation of resolutions 68/186 of 18 December 2013, 69/196 and 70/76 of 9 December 2015, and facilitating operational cooperation against all forms of trafficking in cultural property, and the request to the United Nations Office on Drugs and Crime to provide practical assistance in the implementation of the Guidelines and to facilitate cooperation in this area, including in countering the financing of terrorism in accordance with resolution 70/177 of 17 December 2015,

Affirming that the destruction of cultural heritage, which is representative of the diversity of human culture, erases the collective memories of a nation, destabilizes communities and threatens their cultural identity, and emphasizing the importance of cultural diversity and pluralism as well as freedom of religion and belief for achieving peace, stability, reconciliation and social cohesion, and recalling in this respect its resolution 70/76,

Reaffirming the intrinsic value of biological diversity and its various contributions to sustainable development and human well-being, and recognizing that wild fauna and flora in their many beautiful and varied forms are an irreplaceable part of the natural systems of the Earth which must be protected for this generation and the generations to come,

*Emphasizing* that the protection of wildlife must be part of a comprehensive approach to achieving poverty eradication, food security, sustainable development, including the conservation and sustainable use of biological diversity, economic growth, social well-being and sustainable livelihoods,

Expressing deep concern about crimes that affect the environment, including illicit trafficking in endangered and, where applicable, protected species of wild fauna and flora, and in hazardous waste, and emphasizing the need to combat such crimes by strengthening coordinated action to eliminate, prevent and combat corruption and disrupt illicit networks and also by coordinating international cooperation, capacity-building, criminal justice responses and law enforcement efforts,

Recalling the adoption of its resolutions 69/314 of 30 July 2015, 70/301 of 9 September 2016 and 71/326 of 11 September 2017 on tackling illicit trafficking in wildlife.

Concerned at the growing trend of cybercrime and the misuse of information and telecommunications technologies in multiple forms of crime,

Welcoming in this respect resolution 26/4 of 26 May 2017 of the Commission on Crime Prevention and Criminal Justice on strengthening international cooperation to combat cybercrime, in which the open-ended intergovernmental Expert Group to Conduct a Comprehensive Study on Cybercrime is requested to continue its work and exchange of information on national legislation, best

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<sup>&</sup>lt;sup>20</sup> Resolution 69/196, annex.

<sup>&</sup>lt;sup>21</sup> See Official Records of the Economic and Social Council, 2017, Supplement No. 10 (E/2017/30), chap. I, sect. D.

practices, technical assistance and international cooperation, with a view to examining options to strengthen existing responses and propose new national and international legal or other responses to cybercrime, and is encouraged to develop possible conclusions and recommendations for submission to the Commission,

Concerned at the serious challenges and threats posed by trafficking in firearms, their parts and components and ammunition, and about its links with other forms of transnational organized crime, including drug trafficking, as well as terrorism,

Noting international efforts to prevent, combat and eradicate the illicit trade in conventional arms, in particular in small arms and light weapons, as demonstrated by the adoption in 2001 of the Programme of Action to Prevent, Combat and Eradicate the Illicit Trade in Small Arms and Light Weapons in All Its Aspects, <sup>22</sup> the entry into force in 2005 of the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition, supplementing the United Nations Convention against Transnational Organized Crime, <sup>23</sup> and the entry into force in 2014 of the Arms Trade Treaty, <sup>24</sup>

Reaffirming its resolution 71/211 of 19 December 2016 on international cooperation to address and counter the world drug problem, and reaffirming also the outcome document, entitled "Our joint commitment to effectively addressing and countering the world drug problem," 25 adopted at the thirtieth special session of the General Assembly, held at United Nations Headquarters from 19 to 21 April 2016, and the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, adopted by the General Assembly at its sixty-fourth session, and the joint ministerial statement of the 2014 high-level review by the Commission on Narcotic Drugs of the implementation by Member States of the Political Declaration and Plan of Action.

- 1. Takes note with appreciation of the report of the Secretary-General prepared pursuant to resolutions 64/293, 69/199 of 18 December 2014 and 71/209;<sup>26</sup>
- 2. Reaffirms its resolution 70/1, entitled "Transforming our world: the 2030 Agenda for Sustainable Development", which, inter alia, includes the commitment to promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels:
- 3. Calls upon all Member States, when appropriate, to take into consideration the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation, adopted at the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, held in Doha from 12 to 19 April 2015, when formulating legislation and policy directives, and to make every effort, where appropriate, to implement the principles contained therein in conformity with the purposes and principles of the Charter of the United Nations;
- 4. *Urges* Member States that have not yet done so to consider ratifying or acceding to the United Nations Convention against Transnational Organized Crime

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<sup>&</sup>lt;sup>22</sup> Report of the United Nations Conference on the Illicit Trade in Small Arms and Light Weapons in All Its Aspects, New York, 9–20 July 2001 (A/CONF.192/15), chap. IV, para. 24.

United Nations, *Treaty Series*, vol. 2326, No. 39574.

<sup>&</sup>lt;sup>24</sup> See resolution 67/234 B.

<sup>&</sup>lt;sup>25</sup> Resolution S-30/1, annex.

<sup>&</sup>lt;sup>26</sup> A/72/125.

and the Protocols thereto,<sup>1</sup> the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol,<sup>2</sup> the Convention on Psychotropic Substances of 1971,<sup>3</sup> the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988,<sup>4</sup> the United Nations Convention against Corruption<sup>5</sup> and the international conventions and protocols related to terrorism, and urges States parties to those conventions and protocols to make efforts towards their effective implementation;

- 5. Reaffirms that the United Nations Convention against Transnational Organized Crime and the Protocols thereto represent the most important tools of the international community for fighting transnational organized crime, and notes with appreciation that the number of States parties has reached 189, which is a significant indication of the commitment shown by the international community to combating transnational organized crime;
- 6. Recalls article 32 of the United Nations Convention against Transnational Organized Crime<sup>10</sup> and General Assembly resolution 69/197 of 18 December 2014, in which, inter alia, the need for the establishment of a mechanism to review the implementation of the Convention and the Protocols thereto by States parties was reiterated, and underlines that the review of the implementation of the Convention is an ongoing and gradual process and that it is necessary to explore all options regarding the establishment of a mechanism to assist the Conference of the Parties to the United Nations Convention against Transnational Organized Crime in the review of the implementation of the Convention and the Protocols thereto;
- 7. Welcomes with appreciation the decision of the Conference of the Parties to the Convention at its eighth session to continue the process of establishing a mechanism for the review of the implementation of the Convention and the Protocols thereto and to elaborate specific procedures and rules for the functioning of the mechanism, which shall include the elements specified by the Conference of the Parties, for consideration by the Conference of the Parties at its ninth session, as well as its decision that the mechanism shall progressively address all the articles of the Convention and the Protocols thereto, in accordance with the clusters of articles and the multi-year workplan, and welcomes in particular the recommendations contained in resolution 8/2 of the Conference of the Parties adopted on 21 October 2016 and the first session of the open-ended intergovernmental meeting, held in Vienna from 24 to 26 April 2017;
- 8. Welcomes the decisions of the Conference of the Parties at its eighth session to promote greater use of the Convention by central authorities in extradition and mutual legal assistance and to enhance the effectiveness of these authorities and to strengthen, as appropriate, the implementation of the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition, supplementing the United Nations Convention against Transnational Organized Crime;<sup>23</sup>
- 9. Urges States parties to the United Nations Convention against Corruption to continue to provide full support to the review mechanism adopted by the Conference of the States Parties to the United Nations Convention against Corruption, notes the progress made under the second cycle of the Mechanism for the Review of Implementation of the Convention, and further notes with appreciation that the number of States parties has reached 183, which is a significant indication of the commitment shown by the international community to combating corruption and related crimes;
- 10. Welcomes the progress achieved by the Conference of the Parties to the United Nations Convention against Transnational Organized Crime and the Conference of the States Parties to the United Nations Convention against

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Corruption in the implementation of their respective mandates, and calls upon States parties to give full effect to the resolutions adopted by those bodies, including providing information regarding compliance with the treaties;

- 11. *Invites* the President of the General Assembly, in cooperation with the United Nations Office on Drugs and Crime and with the involvement of relevant stakeholders, to hold, within existing resources and during the current session, a high-level debate to mark the fifteenth anniversary of the adoption of the United Nations Convention against Corruption and to highlight emerging trends and promote the effective implementation of the Convention, and to prepare a President's summary of the discussion for transmission to the Conference of the Parties to the Convention and to all Member States;
- 12. Encourages Member States to strengthen the capacity of their respective criminal justice systems to investigate, prosecute and punish all forms of crime, while supporting an effective, fair, humane and accountable criminal justice system and protecting the human rights and fundamental freedoms of defendants, as well as the legitimate interests of victims and witnesses, and to adopt and reinforce measures to ensure access to effective legal aid in criminal justice systems;
- 13. Requests the United Nations Office on Drugs and Crime to continue to provide technical assistance to Member States, upon request, to strengthen the rule of law, taking also into account the work undertaken by other United Nations entities, within existing mandates, as well as regional and bilateral efforts, and to continue to ensure coordination and coherence, including through the Rule of Law Coordination and Resource Group;
- 14. Reiterates the importance of providing the United Nations crime prevention and criminal justice programme with sufficient, stable and predictable funding for the full implementation of its mandates;
- 15. Encourages all States to have national and local action plans for crime prevention in order to take into account, in a comprehensive, integrated and participatory manner, inter alia, factors that place certain populations and places at higher risk of victimization and/or of offending, and to ensure that such plans are based on the best available evidence and good practices, and stresses that crime prevention should be considered an integral element of strategies to foster social and economic development in all States, in accordance with the commitments contained in General Assembly resolutions 70/1 and 70/299;
- 16. Urges Member States and relevant international organizations, in cooperation with the United Nations crime prevention and criminal justice programme, to develop national, subregional, regional and international strategies, as appropriate, and other necessary measures, including the establishment, in accordance with domestic legislation, of designated central authorities and effective points of contact dedicated to facilitating the procedures related to international cooperation, including for extradition and mutual legal assistance requests, in order to effectively address transnational organized crime, and to strengthen all forms of cooperation to enable the return of illicitly acquired assets in accordance with the provisions of the United Nations Convention against Corruption for asset recovery, in particular chapter V, with the cooperation of the United Nations Office on Drugs and Crime, within its existing mandate;
- 17. Encourages Member States to study the implementation of a common documentation standard, including within the United Nations system and in cooperation with relevant international institutions;
- 18. Reaffirms the importance of the United Nations crime prevention and criminal justice programme in promoting effective action to strengthen international

cooperation in crime prevention and criminal justice, as well as of the work of the United Nations Office on Drugs and Crime in the fulfilment of its mandate in crime prevention and criminal justice, including providing to Member States, upon request and as a matter of high priority, technical cooperation, advisory services and other forms of assistance, and coordinating with and complementing the work of all relevant and competent United Nations bodies and offices in respect of all forms of organized crime, including piracy and transnational organized crime committed at sea, cybercrime, the use of new information technologies to abuse and exploit children, as well as identity-related crime, trafficking in cultural property and artefacts, illicit financial flows, economic and financial crimes, including fraud, as well as tax and corporate crimes, trafficking in precious metals and stones, counterfeiting in trademark goods, crimes that affect the environment and illicit trafficking in endangered species of wild fauna and flora, drug trafficking, trafficking in persons, smuggling of migrants and illicit manufacturing of and trafficking in firearms, direct and indirect trade in oil and refined oil products with organized criminal and terrorist groups, as well as corruption and terrorism;

- 19. Encourages Member States to collect relevant information and to further identify, analyse and counter any existing, growing or potential links, in some cases, between transnational organized crime, illicit drug-related activities, money-laundering and the financing of terrorism, in order to enhance criminal justice responses to those crimes, and calls upon the United Nations Office on Drugs and Crime, within its relevant mandates, to support, upon request, the efforts of Member States in that regard;
- 20. Calls upon Member States to strengthen cooperation at the international, regional, subregional and bilateral levels to counter the threat posed by foreign terrorist fighters, including through enhanced operational and timely information-sharing, logistical support, as appropriate, and capacity-building activities, such as those provided by the United Nations Office on Drugs and Crime, to share and adopt best practices to identify foreign terrorist fighters, to prevent the travel of foreign terrorist fighters from, into or through Member States, to prevent the financing, mobilization, recruitment and organization of foreign terrorist fighters, to prevent and counter violent extremism as and when conducive to terrorism, to enhance efforts to implement prosecution, rehabilitation and reintegration strategies and to ensure that any person who participates in the financing, planning, preparation or perpetration of terrorist acts or in the supporting of terrorist acts is brought to justice, in compliance with obligations under international law, as well as applicable domestic law;
- 21. Urges the United Nations Office on Drugs and Crime to increase collaboration with intergovernmental, international and regional organizations that have transnational organized crime mandates, as appropriate, in order to share best practices, foster cooperation and take advantage of their unique and comparative advantage;
- 22. Reaffirms the importance of the United Nations Office on Drugs and Crime and its country and regional offices in building capacity at the local level in the field of crime prevention and criminal justice, and urges the Office to consider regional vulnerabilities, projects and impacts in the fight against transnational organized crime in all its forms, in particular in developing countries, when deciding to close and allocate offices, with a view to maintaining an effective level of support to national and regional efforts in those areas;
- 23. Requests the Secretary-General to continue to provide the United Nations Office on Drugs and Crime with adequate resources to support, in an effective manner, efforts towards the implementation of the United Nations Convention

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against Transnational Organized Crime and the Protocols thereto, the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol, the Convention on Psychotropic Substances of 1971, the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988 and the United Nations Convention against Corruption, and to discharge its functions as the secretariat of the conferences of the parties to the conventions, the Commission on Crime Prevention and Criminal Justice and the Commission on Narcotic Drugs, as well as the United Nations congresses on crime prevention and criminal justice, in accordance with its mandate, and requests the Secretariat to continue to provide support to the Commissions within their respective mandates, enabling them to actively contribute, as appropriate, to the global follow-up and the thematic review of progress made by Member States in the achievement of the Sustainable Development Goals as set forth in resolution 70/299;

- 24. *Urges* all Member States to provide the fullest possible financial and political support to the United Nations Office on Drugs and Crime by widening its donor base and increasing voluntary contributions, in particular general-purpose contributions, so as to enable it to continue, expand, improve and strengthen, within its mandates, its research, operational and technical cooperation activities;
- 25. Expresses concern regarding the overall financial situation of the United Nations Office on Drugs and Crime, emphasizes the need to provide the Office with adequate, predictable and stable resources and to ensure their cost-effective utilization, and requests the Secretary-General, also considering the extension of the mandate of the standing open-ended intergovernmental working group on improving the governance and financial situation of the Office, to continue to report, within existing reporting obligations, on the financial situation of the Office and to continue to ensure that the Office has sufficient resources to carry out its mandates fully and effectively;
- 26. *Invites* States and other interested parties to make further voluntary contributions to the United Nations voluntary trust fund for victims of trafficking in persons, especially women and children, and to the United Nations voluntary trust fund on contemporary forms of slavery;
- 27. Calls upon Member States to intensify national and international efforts to eliminate all forms of discrimination, including racism, religious intolerance, xenophobia and gender-related discrimination by, inter alia, raising awareness, developing educational materials and programmes and considering, where appropriate, drafting and enforcing legislation against discrimination;
- 28. Emphasizes the importance of protecting vulnerable members of society, regardless of their status, who may be subject to multiple and aggravated forms of discrimination, and in that regard expresses its concern about the increase in the activities of transnational and national organized criminal groups and others who profit from crimes against migrants, especially women and children, without regard for dangerous and inhumane conditions and in flagrant violation of national laws and international law;
- 29. Calls upon Member States to implement, when appropriate, the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules),<sup>27</sup> bearing in mind their spirit and purpose, and to intensify their efforts to address the challenge of prison overcrowding through appropriate criminal justice reforms, which should include, where appropriate, a review of penal policies and practical measures to reduce pretrial detention, to enhance the use of non-custodial sanctions and measures and to improve access to legal aid to the

27 Resolution 70/175, annex.

extent possible, and requests the United Nations Office on Drugs and Crime to continue to provide technical assistance to Member States, upon request, in this respect;

- 30. *Invites* Member States to mainstream a gender perspective into their criminal justice systems, including by the use of non-custodial measures for women, when appropriate, and by improving the treatment of women prisoners, taking into consideration the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules), <sup>28</sup> and by developing and implementing national strategies and plans to promote the full protection of women and girls from all acts of violence and to strengthen the crime prevention and criminal justice response to the gender-related killing of women and girls, in particular by taking measures to support the practical capacity of Member States to prevent, investigate, prosecute and punish all forms of such crime, and welcomes in this respect the practical tools recommended by the open-ended intergovernmental expert group on gender-related killing of women and girls at its meeting held in Bangkok from 11 to 13 November 2014;<sup>29</sup>
- 31. Also invites Member States to integrate child- and youth-related issues into their criminal justice reform efforts, recognizing the importance of protecting children from all forms of violence, exploitation and abuse, consistent with the obligations of parties under relevant international instruments, and to develop comprehensive child-sensitive justice policies focused on the best interests of the child, consistent with the principle that the deprivation of liberty of children should be used only as a measure of last resort and for the shortest appropriate period of time;
- 32. Recognizes the efforts made by the United Nations Office on Drugs and Crime to assist Member States in developing their abilities and strengthening their capacity to prevent and combat kidnapping, and requests the Office to continue to provide technical assistance, with a view to fostering international cooperation, in particular mutual legal assistance, aimed at countering effectively this growing serious crime;
- 33. Calls upon Member States to consider ratifying or acceding to the Protocol against the Smuggling of Migrants by Land, Sea and Air, supplementing the United Nations Convention against Transnational Organized Crime, 30 to reinforce international cooperation for preventing and combating the smuggling of migrants and for the prosecution of smugglers, in accordance, as appropriate, with article 6 of that Protocol and with national laws and legislation, while effectively protecting the rights and respecting the dignity of smuggled migrants, consistent with the principles of non-discrimination and other applicable obligations under relevant international law, taking into account the special needs of women, children, especially when unaccompanied, and persons with disabilities and older persons, and in collaboration with international organizations, civil society and the private sector, and in this regard calls upon the United Nations Office on Drugs and Crime to continue its technical assistance to Member States in accordance with the Protocol;
- 34. Encourages Member States to ensure that, in investigating and prosecuting the smuggling of migrants, the concurrent undertaking of financial investigations is considered, with a view to tracing, freezing and confiscating

<sup>28</sup> Resolution 65/229, annex.

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<sup>&</sup>lt;sup>29</sup> See E/CN.15/2015/16.

<sup>&</sup>lt;sup>30</sup> United Nations, *Treaty Series*, vol. 2241, No. 39574.

proceeds acquired through that crime, and to consider the smuggling of migrants to be a predicate offence of money-laundering;

- 35. Emphasizes the importance of preventing and combating all forms of trafficking in persons, and in this regard expresses its concern about the activities of transnational and national organized criminal groups and others who profit from such crimes, including for the purpose of organ removal, and calls upon Member States to consider ratifying or acceding to the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime, <sup>19</sup> as well as to strengthen national efforts to combat all forms of trafficking in persons and to protect and assist the victims of trafficking in accordance with all relevant legal obligations and in collaboration with international organizations, civil society and the private sector, and in this regard calls upon the United Office on Drugs and Crime to continue its technical assistance to Member States in accordance with the Protocol;
- 36. Requests the United Nations Office on Drugs and Crime to enhance its technical assistance to Member States, upon request, to strengthen international cooperation in preventing and combating terrorism, including the phenomenon of travelling, returning and relocating foreign terrorist fighters, especially with regard to extradition and mutual legal assistance, and its financial sources, through the facilitation of the ratification and implementation of the universal conventions and protocols related to terrorism, in close consultation and cooperation with the Security Council Committee established pursuant to resolution 1373 (2001) concerning counter-terrorism (the Counter-Terrorism Committee) and its Executive Directorate, as well as to contribute to the work of the United Nations Office of Counter-Terrorism, established in accordance with resolution 71/291, and invites Member States to provide the United Nations Office on Drugs and Crime with appropriate resources for its mandate;
- 37. Urges the United Nations Office on Drugs and Crime to continue to provide, within its mandate, technical assistance to Member States, upon their request, to combat money-laundering and the financing of terrorism through the Global Programme against Money-Laundering, Proceeds of Crime and the Financing of Terrorism, in accordance with United Nations-related instruments and international standards, including, where applicable, standards and relevant initiatives of regional, interregional and multilateral organizations and intergovernmental bodies against money-laundering, inter alia and as appropriate, the Financial Action Task Force, in accordance with national legislation;
- 38. *Encourages* Member States to enhance the effectiveness of countering criminal threats to the tourism sector, including terrorist threats, through, when appropriate, the activities of the United Nations Office on Drugs and Crime and other relevant international organizations, in cooperation with the World Tourism Organization and the private sector;
- 39. Affirms that attacks intentionally directed against buildings dedicated to religion, education, art, science or charitable purposes, or historic monuments, or hospitals and places where the sick and wounded are collected, may amount to war crimes, stresses the importance of holding accountable perpetrators of attacks intentionally directed against the above-mentioned buildings, provided that they are not military objectives, and calls upon all States to take appropriate action to this end within their jurisdiction in accordance with applicable international law;
- 40. *Urges* States parties to make effective use of the United Nations Convention against Transnational Organized Crime for broad cooperation in preventing and combating all forms and aspects of trafficking in cultural property

and related offences, including money-laundering and the financing of terrorism, especially in returning such confiscated proceeds of crime or property to their legitimate owners, in accordance with article 14, paragraph 2, of the Convention, invites States parties to exchange information and statistical data on all forms and aspects of trafficking in cultural property and related offences, and reaffirms in this regard the importance of the International Guidelines for Crime Prevention and Criminal Justice Responses with Respect to Trafficking in Cultural Property and Other Related Offences, as adopted by the General Assembly in its resolution 69/196;

- 41. Urges Member States to introduce effective national and international measures to prevent and combat illicit trafficking in cultural property, including publicizing legislation, international guidelines and related technical background documents, and offering special training for police, customs and border services, and invites Member States to make trafficking in cultural property, including stealing from and looting of archaeological and other cultural sites, a serious crime, as defined in article 2 (b) of the United Nations Convention against Transnational Organized Crime;
- 42. Also urges Member States to take decisive steps at the national level to prevent, combat and eradicate the illegal trade in wildlife, on both the supply and demand sides, including by strengthening the legislation necessary for the prevention, investigation and prosecution of such illegal trade, as well as by strengthening enforcement and criminal justice responses, in accordance with national legislation and international law, acknowledging that the International Consortium on Combating Wildlife Crime can provide valuable technical assistance in this regard;
- 43. Calls upon Member States to make illicit trafficking in protected species of wild fauna and flora and in hazardous waste involving organized criminal groups a serious crime in accordance with their national legislation and with article 2 (b) of the United Nations Convention against Transnational Organized Crime;
- 44. Also calls upon Member States to take appropriate and effective measures to prevent and combat trafficking in precious metals and stones by organized criminal groups, including, where appropriate, the adoption and effective implementation of the necessary legislation for the prevention, investigation and prosecution of illicit trafficking in precious metals and stones;
- 45. Encourages Member States to continue to support the United Nations Office on Drugs and Crime in providing targeted technical assistance, within its existing mandate, to enhance the capacity of affected States, upon their request, to combat piracy and other forms of crime committed at sea, including by assisting Member States in creating an effective law enforcement response and strengthening their judicial capacity;
- 46. Notes with appreciation the third meeting of the open-ended intergovernmental Expert Group to Conduct a Comprehensive Study on Cybercrime and the responses to cybercrime by Member States, the international community and the private sector, and calls upon Member States to support the work of the expert group and to explore specific measures and develop possible conclusions and recommendations designed to create a secure and resilient cyberenvironment, to prevent and counter effectively criminal activities carried out over the Internet, paying particular attention to identity theft, recruitment for the purpose of trafficking in persons and protecting children from online exploitation and abuse, to strengthen law enforcement cooperation at the national and international levels, including with the aim of identifying and protecting victims by, inter alia, removing child pornography, in particular child sexual abuse imagery, from the Internet, to

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enhance the security of computer networks and protect the integrity of relevant infrastructure, and to endeavour to provide long-term technical assistance and capacity-building to strengthen the ability of national authorities to deal with cybercrime, including the prevention, detection, investigation and prosecution of such crime in all its forms;

- 47. Encourages Member States to strengthen their efforts in combating cybercrime and all forms of criminal abuse of information and telecommunications technologies, and to enhance international cooperation in this regard;
- 48. Requests the United Nations Office on Drugs and Crime to continue to assist Member States, upon request, in combating the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, and to support them in their efforts to address the links with other forms of transnational organized crime, through, inter alia, legislative assistance, technical support and improved data collection and analysis;
- 49. *Urges* Member States to exchange good practices and experiences of practitioners who are involved in combating illicit trafficking in firearms and to consider the use of available tools, including marking and record-keeping technologies, to facilitate the tracing of firearms and, where possible, their parts and components and ammunition, in order to enhance criminal investigations into illicit trafficking in firearms;
- 50. Urges States parties to the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition, supplementing the United Nations Convention against Transnational Organized Crime which import and export parts and components of firearms to reinforce their control measures in line with the Protocol and other relevant international legal instruments to which they are party, with a view to preventing and reducing the risks of their diversion, illicit manufacturing and trafficking;
- 51. Calls upon Member States to intensify all efforts to address the world drug problem, based upon the principle of common and shared responsibility and through a comprehensive and balanced approach, including through more effective bilateral, regional and international cooperation among judicial and law enforcement authorities, to counter the involvement of organized criminal groups in illicit drug production and trafficking and related criminal activities and to take steps to reduce the violence that accompanies drug trafficking;
- 52. Recommends that Member States, as appropriate to their national contexts, adopt a comprehensive and integrated approach to crime prevention and criminal justice reform, based on baseline assessments, regular data collection and analysis, and focusing on all sectors of the justice system, and develop crime prevention policies, strategies and programmes, including ones that focus on early prevention by using multidisciplinary and participatory approaches, in close cooperation with all stakeholders, including civil society, and requests the United Nations Office on Drugs and Crime to continue to provide technical assistance, upon request, to Member States for this purpose;
- 53. Invites Member States to develop national plans for the gradual adoption of the International Classification of Crime for Statistical Purposes and to strengthen national statistical systems of criminal justice, requests the United Nations Office on Drugs and Crime, within its existing mandate, to continue to strengthen the regular collection, analysis and dissemination of accurate, reliable and comparable data and information, including, as appropriate, data disaggregated by sex, age and other relevant criteria, and strongly encourages Member States to share such data and information with the Office;

- 54. Requests the United Nations Office on Drugs and Crime to continue to develop, in close cooperation with Member States, technical and methodological tools and trend analyses and studies to enhance knowledge of crime trends and support Member States in designing appropriate responses in specific areas of crime, in particular in their transnational dimension, taking into account the need to make the best possible use of existing resources;
- 55. Encourages Member States to take relevant measures, as appropriate to their national contexts, to ensure the diffusion, use and application of the United Nations standards and norms in crime prevention and criminal justice, including the consideration and, where they deem it necessary, dissemination of existing manuals, handbooks and capacity-building material developed and published by the United Nations Office on Drugs and Crime;
- 56. Requests the United Nations Office on Drugs and Crime, in collaboration and close consultation with Member States and within existing resources, to continue to support the enhancement of capacity and skills in the field of forensic sciences, including the setting of standards, and the development of technical assistance material for training, such as manuals, compilations of useful practices and guidelines and scientific and forensic reference material, for law enforcement officials and prosecution authorities, and to promote and facilitate the establishment and sustainability of regional networks of forensic science providers in order to enhance their expertise and capacity to prevent and combat transnational organized crime;
- 57. Requests the Secretary-General to submit a report to the General Assembly at its seventy-third session on the implementation of the mandates of the United Nations crime prevention and criminal justice programme, reflecting also emerging policy issues and possible responses.

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21. The Third Committee also recommends to the General Assembly the adoption of the following draft decision:

### Document considered by the General Assembly in connection with the question of crime prevention and criminal justice

The General Assembly takes note of the note by the Secretary-General transmitting the report of the Conference of the Parties to the United Nations Convention against Transnational Organized Crime on its eighth session, held in Vienna from 17 to 21 October 2016, submitted under the item entitled "Crime prevention and criminal justice".

<sup>&</sup>lt;sup>1</sup> A/72/91.