



EXCLUSION OF INDIVIDUALS FROM THE UNITED KINGDOM FOR ENGAGING IN UNACCEPTABLE BEHAVIOUR

Origins of the policy

Shortly after the July 2005 London bombings Charles Clarke, the then Home Secretary, announced that **those who sought to foster hatred** or to **promote terrorism** would not be welcome in the UK and that he would use his power to exclude or deport individuals who engaged in certain kinds of **unacceptable behaviour**.

The Home Secretary already had the power to exclude individuals from the United Kingdom when he considered that this would be **conducive to the public good**. The list below indicates the types of behaviour which would be regarded as unacceptable and which would normally result in an individual being excluded from the UK. .

In October 2008 Jacqui Smith, then Home Secretary, announced changes to the policy, including the naming of excluded individuals except where it was considered that this would not be in the public interest. The numbers of individuals excluded in the period **28 October 2008 to 30 June 2009** are given below, together with the types of unacceptable behaviour for which they have been excluded and, in most cases, the names of the individuals. Future statistics will be provided on a six-monthly basis.

What is unacceptable behaviour?

A non-British citizen, whether in the United Kingdom or abroad, engages in unacceptable behaviour if he/she uses any means or medium including:

- Writing, producing, publishing or distributing material;
- Public speaking including preaching
- Running a website; or
- Using a position of responsibility such as teacher, community or youth leader

To express views which:

- Foment, justify or glorify terrorist violence in furtherance of particular beliefs;
- Seek to provoke others to terrorist acts;
- Foment other serious criminal activity or seek to provoke others to serious criminal acts or;
- Foster hatred which might lead to inter-community violence in the UK.

This list is **indicative**, rather than exhaustive; types of behaviour not on the list may also be deemed unacceptable.

28 October 2008 to 31 March 2009

The Home Secretary excluded **a total of 22 individuals** from coming to the United Kingdom in this period. The names of **16** individuals are given below. It is not considered to be in the public interest to disclose the names of the other 6.

Abdullah Qadri Al Ahdal

Preacher. Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glorify terrorist violence in furtherance of particular beliefs and fostering hatred which might lead to inter-community violence.

Yunis Al Astal

Preacher. Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glorify terrorist violence in furtherance of particular beliefs and to provoke others to terrorist acts.

Stephen Donald Black

Set up Stormfront, a racist website. Considered to be engaging in unacceptable behaviour by promoting serious criminal activity and fostering hatred, which might lead to inter-community violence in the United Kingdom.

Wadgy Abd El Hamied Mohamed Ghoneim

A prolific speaker and writer. Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glory terrorist violence in furtherance of particular beliefs and to provoke others to commit terrorist acts.

Eric Gliebe

Has made web-radio broadcasts in which he vilifies certain ethnic groups and encourages the download and distribution of provocative racist leaflets and posters. Considered to be engaging in unacceptable behaviour by justifying terrorist violence, provoking others to commit serious crime and fostering racial hatred.

Mike Guzovsky

Leader of a violent group and actively involved with military training camps. Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glorify terrorist violence in furtherance of particular beliefs and to provoke others to terrorist acts.

Safwat Hijazi

Television preacher. Considered to be engaging in unacceptable behaviour by glorifying terrorist violence.

Nasr Javed

Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glorify terrorist violence in furtherance of particular beliefs.

Abdul Ali Musa (previously Clarence Reams)

Considered to be engaging in unacceptable behaviour by fomenting and glorifying terrorist violence in furtherance of his particular beliefs and seeking to provoke others to terrorist acts.

Fred Waldron Phelps Snr and Shirley Phelps-Roper

Pastor and leading spokesperson of Westboro Baptist Church. Considered to be engaging in unacceptable behaviour by fostering hatred which might lead to inter-community violence in the United Kingdom.

Samir Al Quntar

Spent three decades in prison for killing four soldiers and a four year old girl. Considered to be engaging in unacceptable behaviour by seeking to foment, justify or glorify terrorist violence in furtherance of particular beliefs and to provoke others to terrorist acts.

Artur Ryno and Pavel Skachevsky

Leaders of a violent gang that beat migrants and posted films of their attacks on the internet. Considered to be engaging in unacceptable behaviour by fomenting serious criminal activity and seeking to provoke others to serious criminal acts.

Amir Siddique

Preacher. Considered to be engaging in unacceptable behaviour by fomenting terrorist violence in furtherance of particular beliefs.

Michael Alan Weiner (also known as Michael Savage)

Controversial daily radio host. Considered to be engaging in unacceptable behaviour by seeking to provoke others to serious criminal acts and fostering hatred which might lead to inter-community violence.

1 April 2009 to June 2009

The Home Secretary excluded **4 further individuals** in this period; one for fomenting terrorist violence, seeking to provoke others to serious criminal acts and fostering hatred which might lead to inter-community violence in the UK; two for fomenting other serious criminal activity or seeking to provoke others to serious criminal acts; and one for seeking to provoke others to serious criminal acts Their names are being withheld as disclosure is not considered to be in the public interest.

Exclusions prior to 28 October 2008

In the period between **August 2005 and October 2008**, the Home Secretary excluded **a total of 79 individuals** from coming to the United Kingdom on grounds of unacceptable behaviour. It was not policy at the time to consider whether the public interest would be served by disclosing the names of those concerned. We can, however, confirm the position where the individuals themselves have placed their exclusion in the public domain. The cases which are in the public domain include Steven Best, an animal rights activist who has made speeches supporting and justifying violent action, and Moshe Feiglin, a right-wing political activist who was indicted for sedition, inciting others to commit crimes and attempting to incite others to commit armed extortion.

Other cases include an individual with links to al-Qaeda in the Arabian Peninsula (AQAP); a leader of the Taliban who has encouraged violent jihad and suicide bombings; an internet radio talk show host who advocates the killing of illegal immigrants and promotes anti-Semitism; and an anti abortionist who made speeches on the internet and to the media justifying the use of violence.

Total number of exclusions

In the period from August 2005 to 30 June, a **total of 105** individuals have been excluded from the UK for having engaged in unacceptable behaviour. This figure comprises 73 individuals excluded for fomenting, justifying or glorifying terrorist violence in furtherance of particular beliefs; 2 individuals excluded for seeking to provoke others to terrorist acts; 21 individuals excluded for fomenting other serious criminal activity or seeking to provoke others to serious criminal acts; and 9 individuals excluded for fostering hatred which might lead to inter-community violence in the UK.