

# Saint Vincent and the Grenadines

MINIMAL ADVANCEMENT

*In 2017, Saint Vincent and the Grenadines made a minimal advancement in efforts to eliminate the worst forms of child labor. The government approved a Memorandum of Understanding on Countering Human Trafficking in Saint Vincent and the Grenadines, which outlines each signatory agency's role in combating human trafficking and the worst forms of child labor. The government also trained criminal law enforcement personnel on human trafficking issues and conducted multiple awareness raising activities on human trafficking. Although research is limited, there is evidence that children in Saint Vincent and the Grenadines engage in the worst forms of child labor, including in commercial sexual exploitation. Limited research also suggests children perform dangerous tasks in begging. Gaps remain in the legal framework, as the minimum age for hazardous work falls below international standards and there is no law to prohibit the use of children in the production of drugs.*



## I. PREVALENCE AND SECTORAL DISTRIBUTION OF CHILD LABOR

Although research is limited, there is evidence that children in Saint Vincent and the Grenadines engage in the worst forms of child labor, including in commercial sexual exploitation. Limited research also suggests that children perform dangerous tasks in begging. (1; 2; 3; 4) Table 1 provides key indicators on children's work and education in Saint Vincent and the Grenadines. Data on some of these indicators are not available from the sources used in this report.

**Table 1. Statistics on Children's Work and Education**

Children	Age	Percent
Working (% and population)	5 to 14	Unavailable
Attending School (%)	5 to 14	Unavailable
Combining Work and School (%)	7 to 14	Unavailable
Primary Completion Rate (%)		98.0

Source for primary completion rate: Data from 2016, published by UNESCO Institute for Statistics, 2018. (5) Data were unavailable from Understanding Children's Work Project's analysis, 2016. (6)

Based on a review of available information, Table 2 provides an overview of children's work by sector and activity.

**Table 2. Overview of Children's Work by Sector and Activity**

Sector/Industry	Activity
Agriculture	Activities unknown (7; 4)
Services	Domestic work and begging (8; 9; 10)
Categorical Worst Forms of Child Labor‡	Commercial sexual exploitation (11; 12; 4)

‡ Child labor understood as the worst forms of child labor *per se* under Article 3(a)–(c) of ILO C. 182.

Limited research and information received from various sources suggests that some children in Saint Vincent and the Grenadines are subjected to commercial sexual exploitation, including by their relatives, in exchange for money or goods. (13; 7; 14; 15)




## II. LEGAL FRAMEWORK FOR CHILD LABOR

Saint Vincent and the Grenadines has ratified all key international conventions concerning child labor (Table 3).

# Saint Vincent and the Grenadines

## MINIMAL ADVANCEMENT

**Table 3. Ratification of International Conventions on Child Labor**

Convention	Ratification
 ILO C. 138, Minimum Age	✓
ILO C. 182, Worst Forms of Child Labor	✓
 UN CRC	✓
UN CRC Optional Protocol on Armed Conflict	✓
UN CRC Optional Protocol on the Sale of Children, Child Prostitution and Child Pornography	✓
 Palermo Protocol on Trafficking in Persons	✓

The government has established laws and regulations related to child labor (Table 4). However, gaps exist in Saint Vincent and the Grenadines' legal framework to adequately protect children from child labor, including the minimum age for hazardous work and prohibition of using children in illicit activities.

**Table 4. Laws and Regulations on Child Labor**

Standard	Meets International Standards: Yes/No	Age	Legislation
Minimum Age for Work	Yes	14	Article 8 of the Employment of Women, Young Persons, and Children Act (16)
Minimum Age for Hazardous Work	No		Schedule, Part I, Articles 1–2, and 5 of the Employment of Women, Young Persons, and Children Act (16)
Identification of Hazardous Occupations or Activities Prohibited for Children	No		Part I, Sections 3–4, and Articles 1–2, and 5 of the Employment of Women, Young Persons, and Children Act (16)
Prohibition of Forced Labor	No		
Prohibition of Child Trafficking	Yes		Part II, Articles 5–8 of the Prevention of Trafficking in Persons Act (17)
Prohibition of Commercial Sexual Exploitation of Children	No		Part II, Article 7 of the Prevention of Trafficking in Persons Act (17)
Prohibition of Using Children in Illicit Activities	No		
Prohibition of Military Recruitment	N/A*†		
State Compulsory	N/A†		
State Voluntary	N/A†		
Non-state	No		
Compulsory Education Age	Yes	16	Part I, Article 2 of the Education Act (18)
Free Public Education	Yes		Part III, Articles 14–16 of the Education Act (18)

\* No conscription (19)

† No standing military (20)

The government has not determined by national law or regulation the types of hazardous work prohibited to children. The law does not prohibit use of children for prostitution, pornography, or pornographic performances. Furthermore, the use of children in the production and trafficking of drugs is not criminally prohibited. (17) The law also does not criminally prohibit the recruitment of children under age 18 by non-state armed groups.

### III. ENFORCEMENT OF LAWS ON CHILD LABOR

The government has established institutional mechanisms for the enforcement of laws and regulations on child labor (Table 5). However, gaps exist within the operations of the Ministry of Labor that may hinder adequate enforcement of child labor laws.

**Table 5. Agencies Responsible for Child Labor Law Enforcement**

Organization/Agency	Role
Ministry of Labor	Enforce child labor laws through the Department of Labor and refer victims to appropriate social services. (2; 7)
Royal Police Force	Make criminal arrests, including those involving the worst forms of child labor. Address human trafficking through the Anti-Trafficking in Persons Unit (ATIPU), refer victims to appropriate social services, and fund financial requests made by the ATIPU. (2; 21)
Ministry of Social Development	Maintain the Child Protection Unit, which includes Child Protection Officers who report cases of child abuse. (9)

### *Labor Law Enforcement*

In 2017, labor law enforcement agencies in Saint Vincent and the Grenadines took actions to combat child labor (Table 6). However, gaps exist within the operations of the Ministry of Labor that may hinder adequate labor law enforcement, including resources.

**Table 6. Labor Law Enforcement Efforts Related to Child Labor**

Overview of Labor Law Enforcement	2016	2017
Labor Inspectorate Funding	\$421,308 (3)	\$453,200 (22)
Number of Labor Inspectors	4 (3)	4 (7)
Inspectorate Authorized to Assess Penalties	No (3)	No (7)
Training for Labor Inspectors		
Initial Training for New Employees	N/A	N/A (7)
Training on New Laws Related to Child Labor	N/A	N/A (7)
Refresher Courses Provided	Yes (13)	Yes (7)
Number of Labor Inspections Conducted	Unknown	21 (23)
Number Conducted at Worksites	Unknown	21 (23)
Number of Child Labor Violations Found	0 (3)	0 (7)
Number of Child Labor Violations for Which Penalties were Imposed	N/A	N/A (7)
Number of Child Labor Penalties Imposed that were Collected	N/A	N/A (7)
Routine Inspections Conducted	Yes (3)	Yes (7)
Routine Inspections Targeted	Unknown	Yes (7)
Unannounced Inspections Permitted	Yes (3)	Yes (7)
Unannounced Inspections Conducted	Yes (3)	Yes (7)
Complaint Mechanism Exists	Yes (3)	Yes (7)
Reciprocal Referral Mechanism Exists Between Labor Authorities and Social Services	Yes (3)	Yes (7)

The Ministry of Labor can inspect all sectors and it is responsible for investigating labor violations. If the Ministry finds a criminal violation, it forwards the case to the Royal Police Force. (7)

During the reporting period, the Department of Labor reported that the number of inspectors and funding was sufficient. (7) However, a lack of adequate resources, such as computers and training, hampered the labor inspectorate's enforcement of child labor laws. (3; 21; 23) According to sources, the number of inspections conducted was also inadequate because few businesses were inspected. (7; 23)

### *Criminal Law Enforcement*

In 2017, criminal law enforcement agencies in Saint Vincent and the Grenadines took actions to combat child labor (Table 7). However, gaps exist within the operations of the criminal enforcement agencies that may hinder adequate criminal law enforcement, including allocating resources.

# Saint Vincent and the Grenadines

## MINIMAL ADVANCEMENT

**Table 7. Criminal Law Enforcement Efforts Related to Child Labor**

Overview of Criminal Law Enforcement	2016	2017
Training for Investigators		
Initial Training for New Employees	N/A	Yes (7)
Training on New Laws Related to the Worst Forms of Child Labor	N/A	N/A (7)
Refresher Courses Provided	Yes (3)	Yes (7)
Number of Investigations	0 (3)	0 (7)
Number of Violations Found	0 (3)	0 (7)
Number of Prosecutions Initiated	0 (3)	0 (7)
Number of Convictions	0 (3)	0 (7)
Reciprocal Referral Mechanism Exists Between Criminal Authorities and Social Services	Yes (3)	Yes (7)

The police received sufficient training, according to the police department, including trainings for 69 newly recruited police officers. (7; 14) However, inadequate resources hampered the Anti-Trafficking in Persons Unit’s capacity to combat human trafficking. (14)

### IV. COORDINATION OF GOVERNMENT EFFORTS ON CHILD LABOR

The government has established mechanisms to coordinate its efforts to address child labor (Table 8). However, gaps exist that hinder effective coordination of efforts to address child labor, including efforts to address all forms of child labor.

**Table 8. Key Mechanisms to Coordinate Government Efforts on Child Labor**

Coordinating Body	Role and Description
National Task Force Against Trafficking in Persons	Develop a national plan to address human trafficking, coordinate the collection of data among government agencies, establish policies to enable government agencies to work with NGOs to prevent human trafficking and assist victims, and provide training to all relevant government officials and authority figures. Chaired by the Prime Minister. (2; 17; 24) Comprises representatives from police, immigration, public prosecutions, social services, gender affairs, and the Department of Labor. (13)

Sources have reported that efforts to counter child begging, a sector where child labor is known to occur, could benefit from a coordinating mechanism. (23)

### V. GOVERNMENT POLICIES ON CHILD LABOR

The government has established policies that are consistent with relevant international standards on child labor (Table 9).

**Table 9. Key Policies Related to Child Labor**

Policy	Description
National Child Protection Policy Framework (2015–2020)	Strengthens national child protection strategies and programs. (25) Charged with adopting policies, goals, and reporting standards for child protection. Allocated \$498,786 in 2017 for Child Protection Services and ensured the protection of 2,000 students. (26; 25)
National Plan of Action Against Trafficking in Persons (2016–2020)†	Establishes procedures to eradicate human trafficking. Administered by the National Task Force Against Trafficking in Persons, which is chaired by the Prime Minister. (10; 27; 28) In 2017, the government revised the national plan and extended it to 2020. (14; 28)
Memorandum of Understanding (MOU) on Countering Human Trafficking in Saint Vincent and the Grenadines†	Outlines the responsibilities of each signatory agency in combating human trafficking and the worst forms of child labor. (7; 29) Assigns tasks and responsibilities among nine government stakeholders regarding trafficking in persons. (14; 29) Includes the Department of Labor, Ministry of Foreign Affairs, Trade and Commerce, ATIPU, and others. (22)

† Policy was approved during the reporting period.

In 2017, the government participated in an ILO meeting with other Caribbean ministers of labor as part of the 2030 Agenda to Realize Decent Work. All participants agreed to create a regional initiative to end child labor in the Caribbean region. (30)

### VI. SOCIAL PROGRAMS TO ADDRESS CHILD LABOR

In 2017, the government funded and participated in programs that include the goal of eliminating or preventing child labor (Table 10). However, gaps exist in these social programs, including adequacy of programs to address the full scope of the problem.

**Table 10. Key Social Programs to Address Child Labor‡**

Program	Description
Government-funded educational programs†	Provides free meals to students and low-income families through the Supplementary Feeding Program (31; 32; 7). Continued to fund other programs such as the Book Loan Program; the Street Children Rehabilitation Program; and the Foster Care Program. (9; 7; 8; 33; 31) All programs were active in 2017. (23)
Zero Hunger Trust Fund†	Provides meals, materials and uniforms to children in need. (3) Active in 2017. (7)

† Program is funded by the Government of Saint Vincent and the Grenadines.

‡ The government had other social programs that may have included the goal of eliminating or preventing child labor. (14)

Although the government has implemented programs to address educational and food needs, research found no evidence that it has carried out programs specifically to assist children in commercial sexual exploitation and begging, both of which are industries reported to employ children. (23)

## VII. SUGGESTED GOVERNMENT ACTIONS TO ELIMINATE CHILD LABOR

Based on the reporting above, suggested actions are identified that would advance the elimination of child labor in Saint Vincent and the Grenadines (Table 11).

**Table 11. Suggested Government Actions to Eliminate Child Labor**

Area	Suggested Action	Year(s) Suggested
Legal Framework	Determine the types of hazardous work prohibited to children, in consultation with workers' and employers' organizations, and ensure that the minimum age for hazardous work is 18.	2009 – 2017
	Ensure that the laws for forced labor and commercial sexual exploitation are sufficient and do not only apply to human trafficking.	2017
	Ensure that laws prohibit using, procuring, or offering a child for the production of illicit drugs.	2011 – 2017
	Ensure that the law criminally prohibits the recruitment of children under age 18 by non-state armed groups.	2016 – 2017
Enforcement	Authorize the Labor Inspectorate to assess penalties for labor law violations.	2016 – 2017
	Strengthen the Labor Inspectorate by providing sufficient resources to conduct labor inspections.	2015 – 2017
	Increase the amount of resources, including personnel and vehicles, for the ATIPU.	2017
Social Programs	Collect and publish data on the extent and nature of child labor to inform policies and programs.	2017
	Institute programs to address the worst forms of child labor in commercial sexual exploitation and begging.	2017

## REFERENCES

1. U.S. Embassy- Bridgetown. Reporting, January 14, 2015.
2. —. Reporting, January 17, 2014.
3. —. Reporting, January 12, 2017.
4. U.S. Department of State. Trafficking in Persons Report- 2017: Saint Vincent and the Grenadines, Washington, DC. June 27, 2017. <https://www.state.gov/j/tip/rls/tiprpt/countries/2017/271287.htm>.
5. UNESCO Institute for Statistics. Gross intake ratio to the last grade of primary education, both sexes (%). Accessed January 4, 2018. <http://data.uis.unesco.org/>. For more information, please see “Children’s Work and Education Statistics: Sources and Definitions” in the Reference Materials section of this report.
6. UCW. Analysis of Child Economic Activity and School Attendance Statistics from National Household or Child Labor Surveys. Original data from National Child Activity Survey (SIMPOC), 2013. Analysis received January 12, 2018. please see “Children’s Work and Education Statistics: Sources and Definitions” in the Reference Materials section of this report.
7. U.S. Embassy- Bridgetown. Reporting, January 12, 2018.
8. U.S. Embassy- Bridgetown official. E-mail communication to USDOL official. March 3, 2014.
9. Government of Saint Vincent and the Grenadines. Submitted in response to USDOL Federal Register Notice (November 13, 2014). “Request for Information on Efforts by Certain Countries to Eliminate the Worst Forms of Child Labor”. February 23, 2015. [Source on file].
10. U.S. Embassy- Bridgetown. Reporting, February 1, 2016.
11. U.S. Department of State. Trafficking in Persons Report- 2015: Saint Vincent and the Grenadines. Washington, DC. 2015. <http://www.state.gov/documents/organization/243561.pdf>.
12. —. Trafficking in Persons Report- 2016: Saint Vincent and the Grenadines. Washington, DC. 2016. <http://www.state.gov/documents/organization/258881.pdf>.
13. U.S. Embassy- Bridgetown. Reporting, February 13, 2017.
14. —. Reporting, February 15, 2018.
15. U.S. Department of State. Country Reports on Human Rights Practices- 2017: Saint Vincent and the Grenadines. Washington, DC. April 20, 2018. <https://www.state.gov/documents/organization/277603.pdf>.
16. Government of Saint Vincent and the Grenadines. Employment of Women, Young Persons, and Children Act, no. 85. Enacted: July 1, 1938. [Source on file].
17. —. Prevention of Trafficking in Persons Act, no. 27. Enacted: September 29, 2011. [Source on file].

# Saint Vincent and the Grenadines

## MINIMAL ADVANCEMENT

18. —. Education Act Revised 2006. Enacted: 1992. [Source on file].
19. —. Police Act Revised Edition 1990, Chapter 280. Enacted: 1947. [Source on file].
20. CIA. The World Factbook: Saint Vincent and the Grenadines. Cited August 6, 2018. <https://www.cia.gov/library/publications/the-world-factbook/geos/vc.html>.
21. IOM. Baseline Assessment in the field of Capacity Building and Institutional Strengthening to Combat Human Trafficking. June 27, 2016. [Source on file].
22. U.S. Embassy- Bridgetown official. E-mail communication to USDOL official. February 2, 2018.
23. —. E-mail communication to USDOL official. May 22, 2018.
24. The Anti-Trafficking in Persons Unit (ATIPU). The Prevention of Trafficking in Persons (PTIP) Act (No. 27 of 2011)- Part 2. Bridgetown, Police Headquarters. November 27, 2012. [Source on file].
25. Government of Saint Vincent and the Grenadines. SVG's National Child Protection Polict Framework (2015-2020). March 16, 2016. [Source on file].
26. UN Committee on the Rights of the Child. List of issues in relation to the combined second and third periodic report of Saint Vincent and the Grenadines CRC/C/VCT/Q/2-3/Add.1. January 25, 2017. [http://tbinternet.ohchr.org/\\_layouts/treatybodyexternal/Download.aspx?symbolno=INT%2fCRC%2fRLI%2fVCT%2f26390&Lang=en](http://tbinternet.ohchr.org/_layouts/treatybodyexternal/Download.aspx?symbolno=INT%2fCRC%2fRLI%2fVCT%2f26390&Lang=en).
27. Government of Saint Vincent and the Grenadines. National Plan of Action 2016-2018. 2016. [Source on file].
28. —. National Plan of Action (NAP) to Combat Human Trafficking 2015-2020. 2016. [Source on file].
29. —. Memorandum of Understanding on Countering Human Trafficking in Saint Vincent and the Grenadines. June 30, 2017. [Source on file].
30. ILO and Government of Jamaica. Realizing Decent Work Under the 2030 Agenda. February 24, 2017. [http://www.ilo.org/caribbean/newsroom/WCMS\\_546190/lang-en/index.htm](http://www.ilo.org/caribbean/newsroom/WCMS_546190/lang-en/index.htm).
31. U.S. Embassy- Bridgetown. Reporting. January 17, 2014.
32. Government of Saint Vincent and the Grenadines, Ministry of Education. School Feeding Programme. [cited January 31, 2014]. [http://www.education.gov.vc/education/index.php?option=com\\_content&view=article&id=62&Itemid=81](http://www.education.gov.vc/education/index.php?option=com_content&view=article&id=62&Itemid=81).
33. U.S. Embassy- Bridgetown. Reporting. February 1, 2016.