



# Managing Fire Safety in Camps

CCCM Annual Global Meeting 2020: Practitioner's Day



Maiduguri, Nigeria 2019. Photo Credit: Jessica Mamo, IOM



# Agenda

- Fire risk and fire safety in humanitarian contexts
- Case study: Inter-agency coordination for fire risk reduction in Lebanon
- Quick insights from research into fire performance of plastic tarpaulins
- Opportunities to develop fire safety best practices through inter-agency and inter-cluster coordination





A photograph showing three firefighters in full protective gear working at night to extinguish a fire in a building. The fire is intense, with bright orange and yellow flames visible through several windows. The firefighters are silhouetted against the bright light of the fire. The scene is dark, with the primary light source being the fire itself. A white mailbox is visible in the foreground on the right side.

Global estimates of annual lives lost from fire are up to 300,000...





...that means fire kills up to **5 times** more people than natural hazard related disasters (annual averages)





What is the **impact of fire** in humanitarian settings?





“Most of the local people cook their meals in the open space outside their tents during the dry season, and when the wind blows toward the direction, the shelters are easily razed by fire.”

– Yabawa Kolo, Chairperson of Borno State Emergency Agency





 **Mal Yusuf Gulumbo Mohammed**  
April 16 · 🌐

Happening Now:  
Today the 16/04/2020 fire outbreaks at Ngala IS Camp burned 1250 households, unconfirmed. Fourteen confirmed dead, 7 critical injury and 8 minor injuries.  
Still on evacuation and assessment is going on.



   115

50 Comments 89 Shares

 Like  Comment  Share





# Fire ravages Europe's largest migrant camp on Lesbos

By Elinda Labropoulou, Chris Liakos, Stephanie Halasz and Tamara Qiblawi, CNN

Updated 5:56 AM ET, Thu September 10, 2020



- Now Playing**  
Europe's largest migrant camp destroyed by fire
- 01:03  
Severe floods leave more than 100 dead in Vietnam
- 04:21  
India sees increase in child trafficking amid pandemic
- 02:02  
Image-based abuse has soared during the pandemic
- 00:57  
Bizarre Egy police cad graduation

### More from CNN

- Smerconish: could rejected mail-in ballots affect election...
- Brad Pitt narrates new Biden campaign ad airing during World...

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Easy to Clean

**Discover The Window Screen That Blocks 99.9% Of Pollen ...**

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**See More**

**Athens, Greece (CNN)** — Europe's largest migrant camp, Moria, has been devastated by massive fires that broke out early Wednesday at the overcrowded site on Greece's Lesbos island.

Greek authorities believe that the fires were started by Moria camp residents expressing "dissatisfaction" with coronavirus-related lockdown measures. The camp has been under lockdown after 35 people tested positive for Covid-19 earlier this week.





Oakland, USA



Photo Credit: Save the Children

Bekaa Valley, Lebanon



Idlib, Syria



Cox's Bazar, Bangladesh



Maiduguri, Nigeria



Kampala, Uganda (2005)



Photo Credit: Paulo Pampolin / flickr

Sao Paulo, Brazil



Photo Credit: Alietta Harrison / Groundup

Cape Town, South Africa

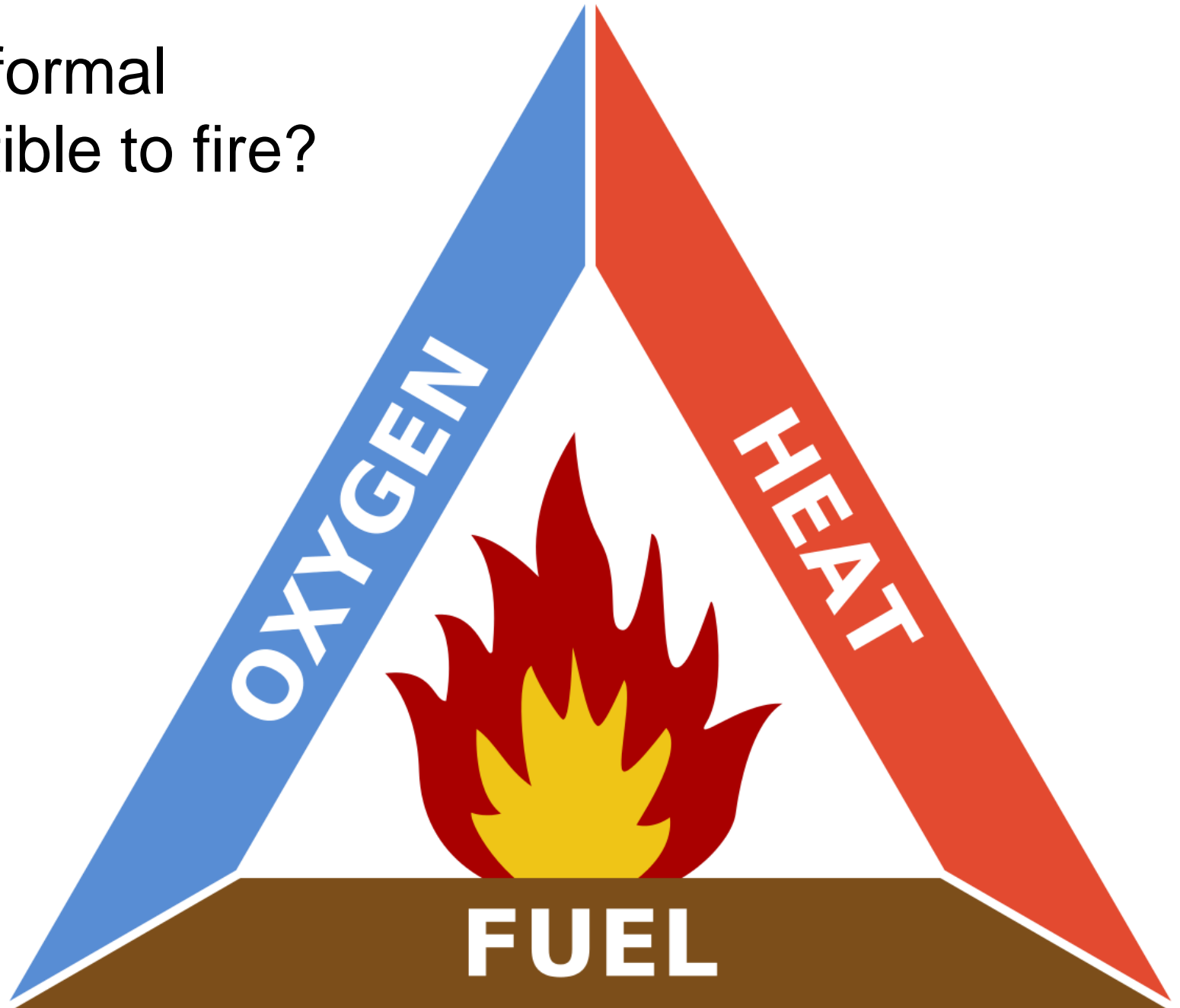


Who is most vulnerable to fire?





Why are camps and informal settlements so susceptible to fire?





**Prevention** – Safeguarding against the outbreak of fire and/or limiting its effects

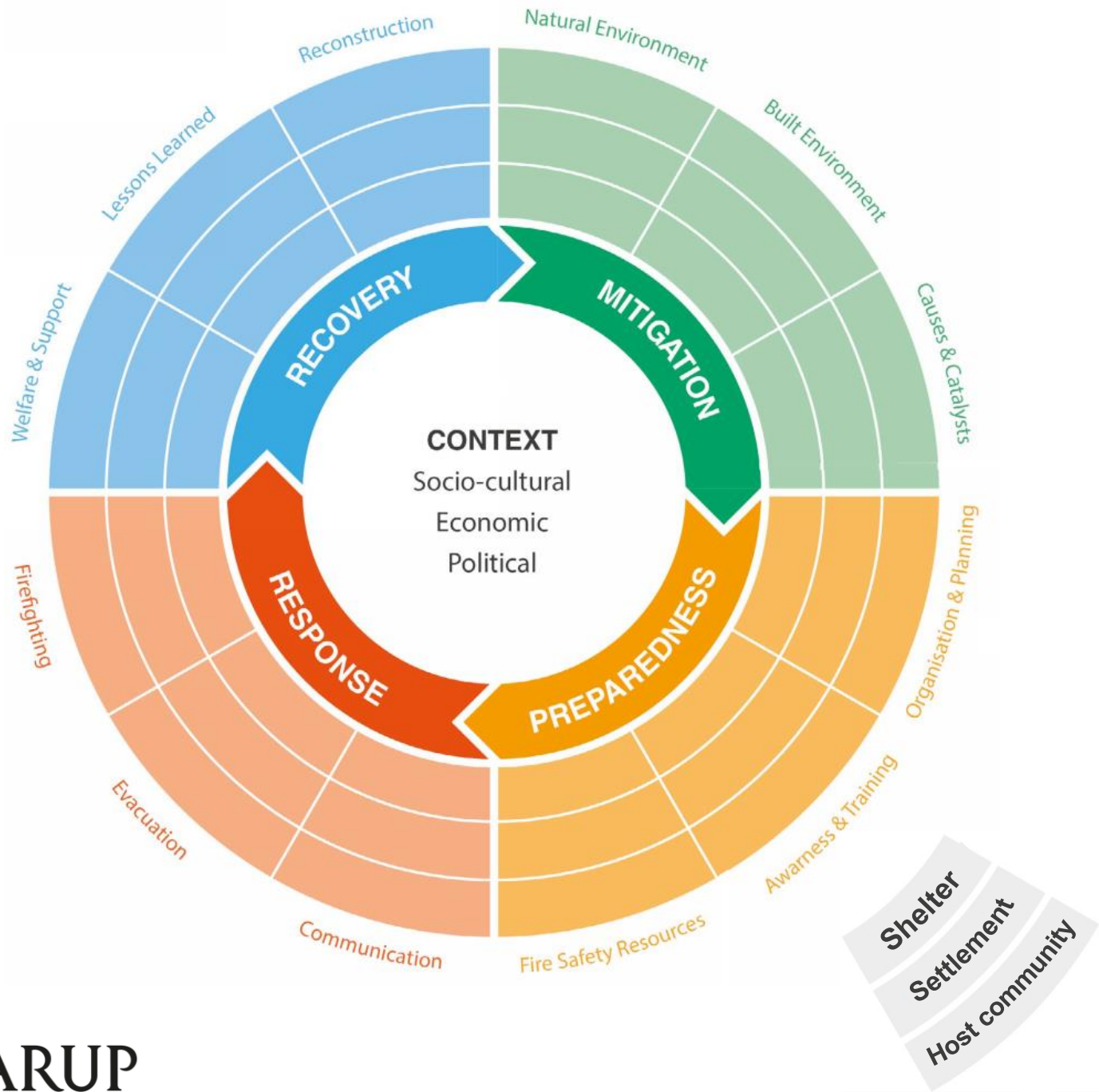
**Detection and Communication** – Investigating and discovering of fire followed by informing occupants and the fire service

**Occupant Protection** – Facilitating occupant avoidance of and escape from the effects of fire

**Containment** – Limiting of fire and all of its consequences to as small an area as possible

**Extinguishment** – Suppressing of fire and protecting of the surrounding environment.





	Natural Environment	Built Environment	Causes & Catalysts
	<p>Fire risk can be greatly influenced by natural conditions. For example, arid and hot climates present additional risks over wetter and cooler environments in terms of ignition and readily burnable fuel sources (e.g. dry vegetation). Informal settlements built at the Wildland-Urban Interface (i.e. where homes are built near or among lands prone to wildland fire) have an increased fire risk. Weather and topography can influence fire behaviour, particularly the direction and rate of fire spread. Fire spread could be exacerbated by strong winds or the position of settlements on hillsides or sloping sites. Other natural disasters, such as flooding, can impact fire escape routes or firefighting access routes, increasing a community's vulnerability to fire.</p>	<p>Construction typologies of informal settlements vary widely depending on the local context and availability of suitable construction materials. Combustible construction materials (e.g. timber) and linings (e.g. plastic sheeting) can increase both the likelihood and severity of fires. Poor building stability can exacerbate fire spread through an informal settlement. Limited space is a common issue in informal settlements, resulting in minimal separation distances between dwellings. Fire spread between dwellings and through entire settlements is therefore common. Limited access through settlements is also common causing significant challenges with evacuation and firefighting.</p>	<p>The cause of a fire is the way a fire physically starts (e.g. ignition source). Human behaviours that may influence the likelihood or severity of fire are considered catalysts to fire risk. Fires in informal settlements are most commonly caused by open flame sources (for cooking, heating, and lighting) and overloaded or poorly maintained (and often illegal) electrical connections. Fire risk may change with seasons. For example, an increased reliance on heating devices during cold seasons can increase fire risk. Examples of catalysts include children playing with fire, alcohol intoxication and smoking. Fire safety training can help create awareness of the risks associated with these types of behaviours and activities (see Preparedness). The above description of catalysts relates to accidental fires. Arson, the human act of maliciously and deliberately starting a fire is, in fact, a cause of fire.</p>
Household	<ul style="list-style-type: none"> <li>- Remove dry vegetation from around and between dwellings</li> <li>- Avoid building in areas where access for firefighting vehicles may be challenging, such as in areas prone to flooding</li> <li>- Avoid building on steep hillsides, where fire may spread rapidly upwards</li> </ul>	<ul style="list-style-type: none"> <li>- Use construction materials (structure and linings) which do not propagate rapid fire growth (e.g. avoid plastic sheet walls and roof coverings)</li> <li>- Provide multiple escape routes from each dwelling</li> <li>- Maximise separation distance to adjacent dwellings</li> </ul>	<ul style="list-style-type: none"> <li>- Replace open flame cooking, lighting and heating appliances with safer alternatives</li> <li>- Practice safe storage of fuels used for cooking, lighting, and heating</li> <li>- Use surge protectors, circuit breakers, insulated electrical wiring and equipment with fuses</li> <li>- Store waste safely and remove waste regularly</li> </ul>
Settlement	<ul style="list-style-type: none"> <li>- Establish and maintain fire breaks, evacuation routes, and vehicle access routes</li> <li>- Maximise separation distance between dwellings and minimise density of dwellings</li> <li>- Avoid settlement development near high hazard areas, such as landfills and industrial premises</li> </ul>	<ul style="list-style-type: none"> <li>- Implement policies relating to land tenure and land use</li> <li>- Implement policies that allow for upgrading of informal settlements and the use of robust building materials</li> <li>- Commit to city planning which promotes and supports the use of appropriate building materials and fire safety principles for dwelling and settlement design</li> </ul>	<ul style="list-style-type: none"> <li>- Organise refuse collection services where not officially provided</li> <li>- Provide safe electricity</li> <li>- Provide refuse collection</li> <li>- Subsidize cost of safer cooking, lighting and heating appliances and/or promote market-driven distribution to communities</li> <li>- Implement standards for safer cooking, lighting and heating appliances and enforce regulations to help prevent unsafe appliances entering the marketplace</li> </ul>







## Location and settlement planning

Fire Safety: **Fire risk assessments should inform site planning.** Include 30-metre firebreaks every 300 metres in built-up areas in camp settings. The space between buildings should be at least 2 metres; ideally it should be double the building height to prevent collapsing structures from touching adjacent buildings.

Consider local cooking and heating practices (such as type of stoves and preferred location). Consider providing safe stoves, fire safety equipment and awareness training to residents. Prefer fire-resistant construction materials and household items. Inform residents (including those facing mobility or accessibility barriers) about fire prevention, management and evacuation plans.







Data on fire deaths and injuries, treatment of fire injuries & protection of healthcare facilities

Health  
WHO

Logistics  
WFP  
Plastic sheeting and other NFIs, fire safety product distribution

Food Security  
WFP & FAO  
Protection of livelihoods, market fire safety, protection of food store warehouses

Emergency Telecommunications  
WFP  
Emergency communications and coordination

Nutrition  
UNICEF  
Cooking methods and intersection of fire risk with cooking fuels (firewood, gas, etc.)

Education  
UNICEF & Save the Children  
Fire safety education and protection of schools

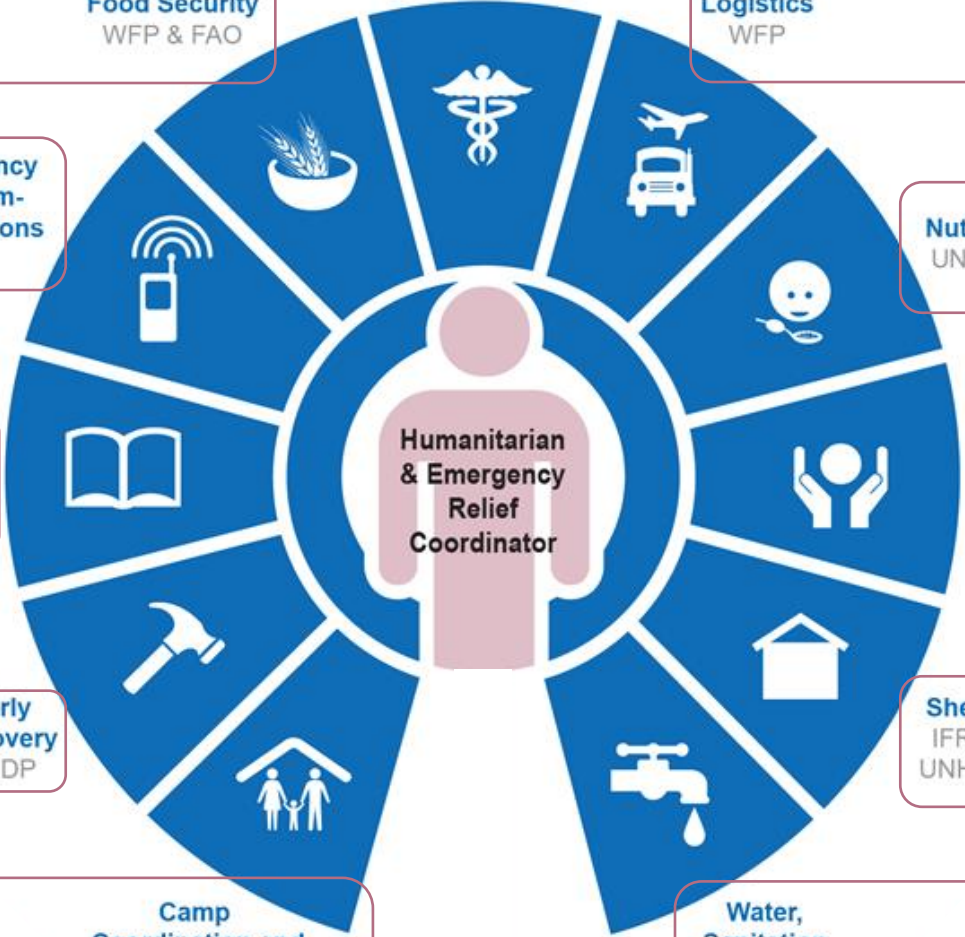
Protection  
UNHCR  
Fire is a protection issue and like other disasters, a fire can cause and worsen protection risks such as child protection and GBV issues. Certain groups are exposed to higher fire risks daily (e.g. women cooking)

Early Recovery  
UNDP  
Fire undermines early recovery and fire safety supports early recovery

Shelter  
IFRC<sup>1</sup>/  
UNHCR<sup>2</sup>  
Settlement planning, shelter construction materials & methods, NFIs, fuel and appliances for cooking, heating, and lighting

Camp Coordination and Camp Management  
IOM<sup>1</sup>/UNHCR<sup>2</sup>  
Inter-cluster coordination for fire safety programming, linkages to emergency services, fire suppression, site layout/ egress, appointment/ election of wardens, drills, waste management

Water, Sanitation and Hygiene  
UNICEF  
Water for community firefighting & municipal emergency response, waste management, fire resistant sanitation corridors as fire breaks



Humanitarian & Emergency Relief Coordinator



# FIRE RISK ASSESSMENT AND RESPONSE: LEBANON



Inter-Agency  
Coordination  
Lebanon





# Situation



# Response

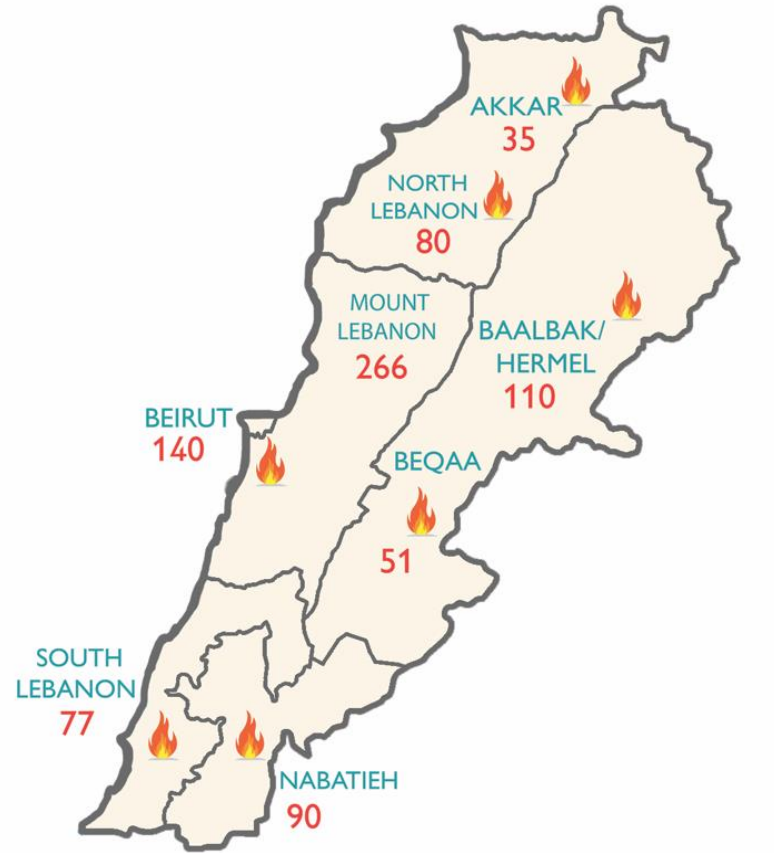
**1,801 fires** in residential and non-residential buildings combined

**302 fires** in informal tented settlements: more than 300 tents completely or partially destroyed.

**2016 loss of 21 lives**  
14 of which were Children under the age of 5

**2017 loss of 14 lives**  
12 of which were Children under the age of 5

FIRE INCIDENTS IN LEBANON 2017



Lebanese Civil Defense

**2016**  
Save the Children Fire Risk Reduction Assessment for Refugee and Vulnerable Host Communities in Lebanon

- 2017**
- Temporary Technical Committee (TTC 5) for Fire Prevention, Preparedness and Response in Informal Settlements, and Buildings (FPPR)
  - Beqaa Fire Safety Workshop for NGO, UN, Lebanese Red Cross and Lebanese Civil Defense
  - Harmonized Fire Safety Tools & Resources online training package

**2018**  
Development of FPPR National Guidelines and consequential elements  
Development of the **Beqaa Fire Risk Mitigation in IS & SSB – SOP**



# FPPR National Guidelines

## Multiple stakeholder approach

### 1 Coordination



Inter-Agency  
Coordination  
Lebanon



Save the Children

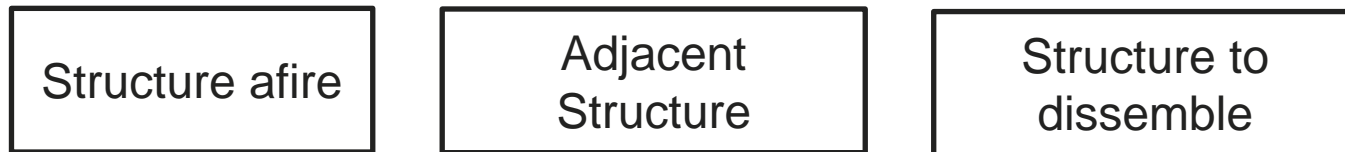


# FPPR National Guidelines

## Multiple stakeholder approach

### 2 Prevention and Preparedness: Strategy

1. Strategy: Fire Risk Mitigation SOP and Standards
2. Informal Settlements **Firefighting Kit Distribution Criteria**
3. Informal Settlements **Firebreak Technique**



Wind direction

4. Buildings **Fire Fighting and Detection kit**
5. Community engagement **Gender focussed Approach**



In case the pressure gauge indicates on the **RED** color, please retain the fire extinguisher and call the Save The Children hotline **81/700202**

In case the fire extinguisher has been used, please retain the fire extinguisher and call the Save The Children hotline **81/700202**

Please keep this Fire extinguisher out of direct sunlight and out of reach of children at all times



# FPPR National Guidelines

## Multiple stakeholder approach

Focused training for men, women, boys & girls

### 3 Prevention and Preparedness: Training and Awareness

1. Awareness of Fire Risk with all communities, responders
2. Hazard mapping with communities
3. Training



- Evacuation, Fire wardens
- How to use a fire Extinguisher
- How to react to cooking oil fires
- How to reduce fire risk in the home
- How to response to clothes catching fire
- How to create a fire break
- How to reduce the risk of Carbon Monoxide poisoning
- How to treat a burn
- Teach Children what to do (raise alarm, use phone, escape, etc)



Stop.



Drop.



Roll.



### 4. Frequency of Fire Safety Awareness sessions, priority focus groups etc



# FPPR National Guidelines

## Multiple stakeholder approach: Urban and Camp Response

### 4 Response

	Community Level Approach	Household Level Approach	Child Friendly Approach
Informal Settlements	<ul style="list-style-type: none"><li>• Creation of Community Firefighting Teams</li><li>• Delegating Fire Focal Points</li><li>• Evacuation Drills</li><li>• Assembly points / safe zones</li><li>• Methods of extinguishing a fire</li><li>• Fire breaks</li></ul>	<ul style="list-style-type: none"><li>• SSB Hazard Checklist</li><li>• Escaping Carbon Monoxide Poisoning</li><li>• How to extinguish a fire</li></ul>	<ul style="list-style-type: none"><li>• Community level (over 15 children)</li><li>• Child Friendly Fire Safety Story Book</li></ul>
Residential and Non-Residential Buildings	<ul style="list-style-type: none"><li>• Clearing &amp; Identifying Escape Routes</li><li>• Calling Emergency Services</li></ul>	<ul style="list-style-type: none"><li>• Accounting for most vulnerable community members</li></ul>	<ul style="list-style-type: none"><li>• Household level (&lt;10 children)</li><li>• Child Friendly Fire Safety Story Book</li></ul>



# FPPR National Guidelines

## Multiple stakeholder approach

### 5 Post Monitoring, Evaluation and Incident Reporting

#### 1. Monitoring

- Post distribution of kits, usage and effectiveness
- Fire Extinguisher testing and refilling cycles
- Improved materials for reducing fire risk

#### 2. Evaluation of fire safety pre / post KAP

#### 3. Internal Reporting – fire incidents data

- # of tents totally / partially destroyed
- # of casualties (injuries / fatalities)
- disaggregation (age / gender)
- Causes of fire (electrical, cooking, heating equipment, etc.)







# Quick insights from research into fire performance of plastic tarpaulins

- The ability to retard the spread of fire through the addition of chemical compounds during the production of the sheeting, might possibly make some contribution to fire-safety in camps, but should not be seen as being a complete solution unto itself
- Too much attention paid to the narrow question of fire-retardancy in plastic sheeting might divert attention and resources from the larger question of fire-safety in camps overall
- There has been too little evidence which could currently provide confident guidance on any potential trade-offs in terms of all of the other aspects of the performance of the sheeting, not least of which: the environmental impact; the overall durability of the sheeting; and aspects specific to the logistics of the plastic-sheeting distribution



## Quick insights from research into fire performance of plastic tarpaulins (cont'd)

- Producers of plastic sheeting refuse to disclose either the precise chemical compounds which they use, or the dosage levels to which those compounds are added to the basic plastic. This has required humanitarian shelter technical standards for plastic sheeting, to be framed exclusively in terms of 'performance' rather than in terms of 'content'
- The testing of plastic sheeting is challenged by the fact that those tests which are feasible for monitoring in the field may not give the full range of data necessary to understand how whole shelter structures with the plastic sheeting will behave in a fire, whilst those tests which focus upon whole shelter structures are the least likely to be undertaken at the field level.

# Potential activities to improve fire safety in humanitarian settings:

- Research the current state of fire safety in the humanitarian sector (collect existing evidence and insights from sector and identify gaps)
- Develop Inter-Agency Coordination Guidelines for Fire Safety
- Develop fire safety training, such as mobile training aids for field staff
- Develop Fire Safety Toolkit with methodologies and tools (e.g. for risk assessments), fire safety guidance, case studies, training materials, advocacy materials, etc.
- Integration of fire safety considerations into existing guidance and tools used by the various clusters
- Identify future research and development needs

***Our goal is to develop best practice to reduce deaths, injuries and losses from fire in humanitarian contexts through inter-agency and inter-cluster coordination***





# We want to hear from you!

Please take 5 minutes to respond to our survey on fire safety in humanitarian settings. You can also sign up for email updates and express interest to get involved through this link!

<https://www.surveymonkey.com/r/8V8Y77H>





Thank you for joining us today!



**Save the Children**

**Kindling**  
FIRE SAFETY FOR ALL

Danielle Antonellis  
Founder & Executive Director  
[danielle.antonellis@gmail.com](mailto:danielle.antonellis@gmail.com)

Jim Kennedy  
Director & Independent Consultant  
[jpk18269@hotmail.com](mailto:jpk18269@hotmail.com)

Liz Palmer  
Global Construction Lead  
[Liz.Palmer@savethechildren.org](mailto:Liz.Palmer@savethechildren.org)

Phil Duloy  
Humanitarian Advisor, UK's Foreign,  
Commonwealth and Development  
Office (formerly DFID).  
[Phil.duloy@fcdo.gov.uk](mailto:Phil.duloy@fcdo.gov.uk)