## 5. PROTOCOL RELATING TO THE STATUS OF REFUGEES

## New York, 31 January 1967

**ENTRY INTO FORCE:** 4 October 1967, in accordance with article VIII.

**REGISTRATION:** 4 October 1967, No. 8791.

STATUS: Parties: 147.

**TEXT:** United Nations, *Treaty Series*, vol. 606, p. 267.

*Note:* On the recommendation of the Executive Committee of the Programme of the United Nations High Commissioner for Refugees, the High Commissioner submitted the draft of the above-mentioned Protocol to the General Assembly of the United Nations, through the Economic and Social Council, in the addendum to his report concerning measures to extend the personal scope of the Convention relating to the Status of Refugees. The Economic and Social Council, in resolution 1186 (XLI)<sup>1</sup> of 16 november 1966, took note with approval of the draft Protocol and transmitted the said addendum to the General Assembly. The General Assembly, in resolution 2198 (XXI)<sup>2</sup> of 16 December 1966, took note of the Protocol and requested the Secretary-General "to transmit the text of the Protocol to the States mentioned in article V thereof, with a view to enabling them to accede to the Protocol."

Participant Accessic Succession	1 / -	Participant	Accessio Successi	. , .
Afghanistan	2005 a	Chad	19 Aug	1981 a
Albania	1992 a	Chile	27 Apr	1972 a
Algeria 8 Nov	1967 a	China <sup>6</sup>	24 Sep	1982 a
Angola	1981 a	Colombia	4 Mar	1980 a
Antigua and Barbuda 7 Sep	1995 a	Congo	10 Jul	1970 a
Argentina	1967 a	Costa Rica	28 Mar	1978 a
Armenia 6 Jul	1993 a	Côte d'Ivoire	16 Feb	1970 a
Australia <sup>3,4</sup>	1973 a	Croatia <sup>5</sup>	12 Oct	1992 d
Austria	1973 a	Cyprus	9 Jul	1968 a
Azerbaijan	1993 a	Czech Republic <sup>7</sup>	11 May	1993 d
Bahamas	1993 a	Democratic Republic of the Congo	13 Jan	1975 a
Belarus	2001 a	Denmark <sup>4</sup>	29 Jan	1968 a
Belgium 8 Apr	1969 a	Djibouti	9 Aug	1977 d
Belize	1990 a	Dominica	17 Feb	1994 a
Benin 6 Jul	1970 a	Dominican Republic	4 Jan	1978 a
Bolivia (Plurinational State of) 9 Feb	1982 a	Ecuador	6 Mar	1969 a
Bosnia and Herzegovina <sup>5</sup> 1 Sep	1993 d	Egypt	22 May	1981 a
Botswana 6 Jan	1969 a	El Salvador	28 Apr	1983 a
Brazil 7 Apr	1972 a	Equatorial Guinea	7 Feb	1986 a
Bulgaria	1993 a	Estonia	10 Apr	1997 a
Burkina Faso	1980 a	Eswatini	28 Jan	1969 a
Burundi	1971 a	Ethiopia	10 Nov	1969 a
Cabo Verde 9 Jul	1987 a	Fiji	12 Jun	1972 d
Cambodia	1992 a	Finland	10 Oct	1968 a
Cameroon	1967 a	France <sup>4</sup>	3 Feb	1971 a
Canada 4 Jun	1969 a	Gabon	28 Aug	1973 a
Central African Republic30 Aug	1967 a	Gambia	29 Sep	1967 a

Georgia       9 Aug       1999 a       Panama       2 Aug       1978 a         Germany <sup>8,9</sup> 5 Nov       1969 a       Papua New Guinea       17 Jul       1986 a         Ghana       30 Oct       1968 a       Paraguay       1 Apr       1970 a         Greece       7 Aug       1968 a       Peru       15 Sep       1983 a         Guatemala       22 Sep       1983 a       Philippines       22 Jul       1981 a         Guinea       16 May       1968 a       Poland       27 Sep       1991 a         Guinea-Bissau       11 Feb       1976 a       Portugal <sup>6</sup> 13 Jul       1976 a         Haiti       25 Sep       1984 a       Republic of Korea       3 Dec       1992 a
Ghana       30 Oct       1968 a       Paraguay       1 Apr       1970 a         Greece       7 Aug       1968 a       Peru       15 Sep       1983 a         Guatemala       22 Sep       1983 a       Philippines       22 Jul       1981 a         Guinea       16 May       1968 a       Poland       27 Sep       1991 a         Guinea-Bissau       11 Feb       1976 a       Portugal <sup>6</sup> 13 Jul       1976 a
Greece       7 Aug       1968 a       Peru       15 Sep       1983 a         Guatemala       22 Sep       1983 a       Philippines       22 Jul       1981 a         Guinea       16 May       1968 a       Poland       27 Sep       1991 a         Guinea-Bissau       11 Feb       1976 a       Portugal <sup>6</sup> 13 Jul       1976 a
Guatemala       22 Sep       1983 a       Philippines       22 Jul       1981 a         Guinea       16 May       1968 a       Poland       27 Sep       1991 a         Guinea-Bissau       11 Feb       1976 a       Portugal <sup>6</sup> 13 Jul       1976 a
Guinea       16 May 1968 a       Poland       27 Sep 1991 a         Guinea-Bissau       11 Feb 1976 a       Portugal <sup>6</sup> 13 Jul 1976 a
Guinea-Bissau
Haiti
Holy See
Honduras
Hungary
Iceland
Iran (Islamic Republic of)
Ireland Sao Tome and Principe 1 Feb 1978 a
Israel
Italy
Jamaica
Japan
Kazakhstan
Kenya
Kyrgyzstan
Latvia
Lesotho
Liberia
Liechtenstein
Lithuania
Luxembourg
Malawi
Mali
Malta
Mauritania
Mexico
Monaco
Montenegro
Morocco
Mozambique
Namibia
Nauru
Netherlands <sup>4,10</sup>
New Zealand
Nicaragua
Niger
Nigeria
North Macedonia <sup>5</sup>
Norway

Participant	Accessio Successi	( )	Participant	Accession Succession	( )/
Venezuela (Bolivarian Republic of)	19 Sep	1986 a	Zambia	.24 Sep	1969 a
Yemen <sup>12</sup>	. 18 Jan	1980 a	Zimbabwe	25 Aug	1981 a

# **Declarations and Reservations** (Unless otherwise indicated, the declarations and reservations were made upon accession or succession.)

#### ANGOLA

The Government of Angola, in accordance with article VII, paragraph 1, declares that it does not consider itself bound by article IV of the Protocol, concerning settlement of disputes relating to the interpretation of the Protocol.

#### **BOTSWANA**

"Subject to the reservation in respect of article IV of the said Protocol and in respect of the application in accordance with article I thereof of the provisions of articles 7, 17, 26, 31, 32 and 34 and paragraph 1 of article 12 of the Convention relating to the Status of Refugees, done at Geneva on 28 July 1951."

### BURUNDI

In acceding to this Protocol, the Government of the Republic of Burundi enters the following reservations:

1. The provisions of article 22 are accepted, in respect of elementary education, only

(a) In so far as they apply to public education, and

not to private education;

(b) On the understanding that the treatment applicable to refugees shall be the most favourable accorded to nationals of other States.

2. The provisions of article 17 (1) and (2) are accepted as mere recommendations and, in any event, shall not be interpreted as necessarily involving the régime accorded to nationals of countries with which the Republic of Burundi may have concluded regional, customs, economic or political agreements.

The provisions of article 26 are accepted only

subject to the reservation that refugees:

(a) Do not choose their place of residence in a

region bordering on their country of origin;

(b) Refrain, in any event, when exercising their right to move freely, from any activity or incursion of a subversive nature with respect to the country of which they are nationals.

## CABO VERDE

In all cases where the 1951 Convention relating to the Status of Refugees grants to refugees the most favorable treatment accorded to nationals of a foreign country, this provision shall not be interpreted as involving the régime accorded to nationals of countries with which Cape Verde has concluded regional customs, economic or political agreements.

## CHILE

[See chapter V.2.]

#### CHINA

With a reservation in respect of article 4.

#### Congo

The Protocol is accepted with the exception of article IV

## EL SALVADOR

With the reservation that the Government of El Salvador will not apply article 4 of the Protocol.

## **ESWATINI**

Subject to the following reservations in respect of the application of the Convention relating to the Status of Refugees, done at Geneva on 28 July 1951, under article I

"(1) The Government of the Kingdom of Swaziland is not in a position to assume obligations as contained in article 22 of the said Convention, and therefore will not consider itself bound by the provisions therein;

(2) Similarly, the Government of the Kingdom of Swaziland is not in a position to assume the obligations of article 34 of the said Convention, and must expressly

reserve the right not to apply the provisions therein."

"The Government of the Kingdom of Swaziland deems it essential to draw attention to the accession as a Member of the United Nations, and not as a Party to the [Convention relating to the Status of Refugees] by reason of succession or otherwise.'

## **ETHIOPIA**

[See chapter V.2.]

#### FINLAND

[See chapter V.2.]

### **GHANA**

"The Government of Ghana does not consider itself bound by article IV of the Protocol regarding the settlement of disputes."

## GUATEMALA<sup>13</sup>

### **HONDURAS**

With respect to article I (1):

The Government of the Republic of Honduras does not consider itself bound by those articles of the Convention to which it has entered reservations.

# **ISRAEL**

"The Government of Israel accedes to the Protocol subject to the same statements and reservations made at the time of ratifying the Convention [relating to the Status of Refugees, done at Geneva on 28 July 1951], in accordance with the provisions of article VII (2) of the Protocol.'

## **JAMAICA**

"[Subject] to the reservations set out below, ... [:]

1. The Government of Jamaica understands and The Government of Jamaica understands articles 8 and 9 of the Convention as not preventing it from taking, in time of war or other grave and exceptional circumstances, measures in the interest of national security in the case of a refugee on the ground of his nationality

The Government of Jamaica can only undertake that the provisions of paragraph 2 of article 17 of the Convention will be applied so far as the law of Jamaica

allows.

The Government of Jamaica can only undertake that the provisions of article 24 of the Convention will be

applied so far as the law of Jamaica allows.

The Government of Jamaica can only undertake that the provisions of paragraphs 1, 2, and 3 of article 25 of the Convention will be applied so far as the law of Jamaica allows.

The Government of Jamaica does not accept the obligation imposed by article IV of the Protocol relating to the Status of Refugees with regard to the settlement of disputes."

#### LATVIA

"Declaration

In accordance with paragraph 2 of the article VII of the [said Protocol], the Republic of Latvia declares that the reservations made in accordance with article 41 of the Convention Relating to the Status of Refugees of 1951 are applicable in relation to the obligations under the Protocol."

[See chapter V.2.]

## LUXEMBOURG

[See chapter V.2.]

## MALAWI

"The Government of the Republic of Malawi reiterates declaration on recognition as compulsory the jurisdiction of the International Court of Justice made on 12 December, 1966 in conformity with Article 36, paragraph 2 of the Statute of the Court. In this respect, the Government of the Republic of Malawi regards the phrase 'settled by other means' in Article 38 of the Convention and Article IV of the Protocol to be those means stipulated in Article 33 of the Charter of the United Nations.

# **MALTA**

In accordance with article VII (2), the reservations to the Convention relating to the Status of Refugees of 28 July 1951 by the Government of Malta on deposit of its instrument of accession on 17 June 1971, pursuant to article 42 of the said Convention, are applicable in relation to its obligations under the present Protocol.

## NETHERLANDS<sup>10</sup>

"In accordance with article VII of the Protocol, all reservations made by the Kingdom of the Netherlands upon signature and ratification of the Convention relating to the Status of Refugees, which was signed in Geneva on 28 July 1951, are regarded to apply to the obligations resulting from the Protocol.

## **PERU**

[The Government of Peru] hereby expressly declares, with reference to the provisions of article I, paragraph 1, and article II of the aforementioned Protocol, that

compliance with the obligations undertaken by virtue of the act of accession to that instrument shall be ensured by the Peruvian State using all the means at its disposal, and the Government of Peru shall endeavour in all cases to co-operate as far as possible with the Office of the United Nations High Commissioner for Refugees.

## **PORTUGAL**

"1. The Protocol will be applied without any

geographical limitation.

In all cases in which the Protocol confers upon the refugees the most favoured person status granted to nationals of a foreign country, this clause will not be interpreted in such a way as to mean the status granted by Portugal to the nationals of Brazil or to the nationals of other countries with whom Portugal may establish commonwealth type relations.

## REPUBLIC OF KOREA<sup>14</sup>

## RWANDA

For the settlement of any dispute between States Parties, recourse may be had to the International Court of Justice only with the prior agreement of the Rwandese Republic.

## **SOMALIA**

[See chapter V.2.]

## ST. VINCENT AND THE GRENADINES

"In accordance with the provisions of Article VII paragraph 1 of the aforesaid Protocol, however, the Government of Saint Vincent and the Grenadines makes a reservation with respect to Articles IV of the Protocol that, for the submission of any dispute in terms of that article to the jurisdiction of the International Court of Justice, the express consent of all the parties to the dispute is required in each case."

## **TIMOR-LESTE**

"In conformity with Article VII and I of the Protocol, the Democratic Republic of Timor-Leste accedes to the Protocol, with the understanding that it has made reservations to Articles 16 (2), 20, 21, 22, 23 and 24 of the Convention relating to the Status of Refugees adopted by the General Assembly of the United Nations on the 28 July, 1951."

## **TURKEY**

The instrument of accession stipulates that the Government of Turkey maintains the provisions of the declaration made under section B of article 1 of the Convention relating to the Status of Refugees, done at Geneva on 28 July 1951, according to which it applies the Convention only to persons who have become refugees as a result of events occurring in Europe, and also the reservation clause made upon ratification of Convention to the effect that no provision of this Convention may be interpreted as granting to refugees greater rights than those accorded to Turkish citizens in Turkey.

## UGANDA

[See chapter V.2.]

# UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND

"(a) In accordance with the provisions of the first sentence of Article VII.4 of the Protocol, the United Kingdom hereby excludes from the application of the Protocol the following territories for the international relations of which it is responsible: Jersey, Southern Rhodesia, Swaziland.

(b) In accordance with the provisions of the second sentence of Article VII.4 of the said Protocol, the United Kingdom hereby extends the application of the Protocol to the following territories for the international relations of which it is responsible: St. Lucia, Montserrat."

## UNITED REPUBLIC OF TANZANIA

"Subject to the reservation, hereby made, that the provisions of Article IV of the Protocol shall not be applicable to the United Republic of Tanzania except within the explicit consent of the Government of the United Republic of Tanzania."

## UNITED STATES OF AMERICA

With the following reservations in respect of the application, in accordance with article I of the Protocol, of the Convention relating to the Status of Refugees, done at New York on 28 July 1951:

"The United States of America construes Article 29 of the Convention as applying only to refugees who are resident in the United States and reserves the right to tax refugees who are not residents of the United States in accordance with its general rules relating to non-resident aliens.

The United States of America accepts the obligation of paragraph 1 (b) of Article 24 of the Convention except insofar as that paragraph may conflict in certain instances with any provisions of title II (old age, survivors' and disability insurance) or title XVIII (hospital and medical insurance for the aged) of the Social Security Act. As to any such provision, the United States will accord to refugees lawfully staying in its territory treatment no less favorable than is accorded aliens generally in the same circumstances."

## VENEZUELA (BOLIVARIAN REPUBLIC OF)

In implementing the provisions of the Protocol which confer on refugees the most favourable treatment accorded to nationals of a foreign country, it shall be understood that such treatment does not include any rights and benefits which Venezuela has granted or may grant regarding entry into or sojourn in Venezuela territory to nationals of countries with which Venezuela has concluded regional or subregional integration, customs, economic or political agreements.

The instrument of accession also contains a reservation in respect of article IV.

# Objections (Unless otherwise indicated, the objections were made upon accession or succession.)

BELGIUM [See chapter V.2.]	ITALY [See chapter V.2.]
ETHIOPIA [See chapter V.2.]	LUXEMBOURG [See chapter V.2.]
FRANCE [See chapter V.2.]	NETHERLANDS [See chapter V.2.]
GERMANY <sup>8</sup> [See chapter V.2.]	

# Territorial Application

Participant	Date of receipt of the notification	e Territories
Netherlands <sup>4</sup>	29 Jul 1971	Suriname
United Kingdom of Great Britain and Northern Ireland <sup>4,15</sup>	4 Sep 1968	Montserrat and St. Lucia
	4 Sep 1968	Exclusions: Bailiwick of Jersey, Southern Rhodesia and Swaziland
	20 Apr 1970	Bahama Islands
	20 Feb 1996	Jersey

#### Notes:

- <sup>1</sup> Official Records of the Economic and Social Council, Forty-first Session, Supplement No. 14 (E/4264/Add.1), p. 1.
- <sup>2</sup> Official Records of the General Assembly, Twenty-first Session, Supplement No. 16 (A/6316), p. 48.
- <sup>3</sup> With the following declaration: "The Government of Australia will not extend the provisions of the Protocol to Papua/New Guinea."
- <sup>4</sup> In accordance with article VII (4) of the Protocol, declarations made under article 40, paragraphs 1 and 2, of the Convention (territorial application) by a State Party thereto which accedes to the Protocol shall be deemed to apply in respect of the Protocol, unless upon accession a notification to the contrary is addressed by the State Party to the Secretary-General. See Chapter V-2.
- <sup>5</sup> The former Yugoslavia had acceeded to the Protocol on 15 January 1968. See also note 1 under "Bosnia and Herzegovina", "Croatia", "former Yugoslavia", "Slovenia", "The Former Yugoslav Republic of Macedonia" and "Yugoslavia" in the "Historical Information" section in the front matter of this volume.
- <sup>6</sup> On 27 April 1999, the Government of Portugal informed the Secretary-General that the Protocol would apply to Macao. Subsequently, on 18 November and 3 December 1999, the Secretary-General received communications concerning the status of Macao from the Governments of Portugal and China (see also note 3 under "China" and note 1 under "Portugal" regarding Macao in the "Historical Information" section in the front matter of this volume). Upon resuming the exercise of sovereignty over Macao, China notified the Secretary-General that the Convention with the reservation made by China will also apply to the Macao Special Administrative Region.
- <sup>7</sup> Czechoslovakia had acceeded to the Protocol on 26 November 1991. See also note 1 under "Czech Republic" and note 1 under "Slovakia" in the "Historical Information" section in the front matter of this volume.
- <sup>8</sup> The German Democratic Republic had acceded to the Protocol on 4 September 1990. See also note 2 under "Germany" in the "Historical Information" section in the front matter of this volume.
- 9 See note 1 under "Germany" regarding Berlin (West) in the "Historical Information" section in the front matter of this volume.
- <sup>10</sup> The Kingdom of the Netherlands accedes to the said Protocol so far as the territory of the Kingdom situated in Europe is concerned; and, as from 1 January 1986, for Aruba.

22 June 2011

Subsequently, following a modification of the internal constitutional relations within the Kingdom of the Netherlands (see note 2 under "Netherlands" in Historical Information),

- effective 22 June 2011, the Protocol applies to the Caribbean part of the Netherlands (Bonaire, Sint Eustatius and Saba).
- <sup>11</sup> Upon notifying its succession (29 November1978) the Government of Suriname informed the Secretary-General that the Republic of Suriname did not succeed to the reservations formulated on 29 July 1951 by the Netherlands when the Convention and Protocol relating to the Status of Refugees were extended to Suriname.
- <sup>12</sup> The formality was effected by the Yemen Arab Republic. See also note 1 under "Yemen" in the "Historical Information" section in the front matter of this volume.
- <sup>13</sup> In a communication received on 26 April 2007, the Government of the Republic of Guatemala notified the Secretary-General that it has decided to withdraw the reservation and declaration made upon accession to the Convention. The text of the reservation and declaration withdrawn reads as follows:

The Republic of Guatemala accedes to the Convention relating to the Status of Refugees and its Protocol, with the reservation that it will not apply provisions of those instruments in respect of which the Convention allows reservations if those provisions contravene constitutional precepts in Guatemala or norms of public order under domestic law.

The expression "treatment as favourable as possible" in all articles of the Convention and of the Protocol in which the expression is used should be interpreted as not including rights which, under law or treaty, the Republic of Guatemala has accorded or is according to nationals of the Central American countries or of other countries with which it has concluded or is entering into agreements of a regional nature.

<sup>14</sup> In a communication received on 1 September 2009, the Government of the Republic of Korea notified the Secretary-General that it has decided to withdraw the reservation in respect to article 7 made upon accession to the Convention as of 8 September 2009. The text of the reservation withdrawn reads as follows:

"The Republic of Korea declares pursuant to article 7 of the Protocol that it is not bound by article 7 of the Convention relating to the Status of Refugees, which provides for the exemption of refugees from legislative reciprocity after fulfilling the condition of three years' residence in the territory of the Contracting States."

Subject to the reservation which was formulated on behalf of the Bahama Islands in respect of the Convention relating to the Status of Refugees.