



TOOL: SGBV DISCLOSURE IN FORCED DISPLACEMENT

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**HUMAN
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THE SILENCE I CARRY

Disclosing gender-based violence in forced displacement
GUATEMALA & MEXICO • Exploratory Report 2018

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ACRONYMS AND ABBREVIATIONS

| | |
|---------------|---|
| AGD | Age, Gender, Diversity |
| BIA / BID | Best Interest Assessment / Best Interest Determination |
| CM | Case Management |
| CMR | Clinical Management of Rape |
| COMAR | <i>Comisión Mexicana de Ayuda a Refugiados</i> (Mexican Commission for Assistance to Refugees) |
| CREAW | Center for Rights Education and Awareness (Kenya) |
| HRC | Human Rights Center |
| IDP | Internally Displaced Person |
| INM | <i>Instituto Nacional de Migración</i> (National Migration Institute) |
| IOM | International Organization for Migration |
| LGBTI | Lesbian, Gay, Bisexual, Transgender, Intersex |
| MHPSS | Mental Health and Psychosocial Support |
| MSF | Médecins Sans Frontières (<i>Médicos Sin Fronteras</i> , Doctors Without Borders) |
| NGO | Non-Governmental Organization |
| PoC | Persons of Concern |
| PSEA | Protection from Sexual Exploitation and Abuse |
| PWD | People with Disabilities |
| RISP | Regional Information Sharing Protocol |
| RLU | Regional Legal Unit |
| RSSN | Regional Safe Spaces Network |
| SGBV | Sexual and Gender-based Violence |
| SNDIF / DIF | <i>Sistema Nacional para el Desarrollo Integral de la Familia</i> (National System for Integral Family Development) |
| SOGI | Sexual Orientation and Gender Identity |
| UNHCR / ACNUR | United Nations High Commissioner for Refugees / <i>Alto Comisionado de las Naciones Unidas para los Refugiados</i> |

EXECUTIVE SUMMARY

Over half a million displaced people journey north from Central America and through Mexico every year. Many suffer multiple forms of sexual and gender-based violence (SGBV), including rape, transactional sex, forced prostitution, sex trafficking, and sexual assault. Though few reliable statistics exist, different studies estimate that 24% to 80% of women suffer some form of sexual violence *en route*, along with 5% of men and 50% of gay and transgender individuals.¹ And yet very few survivors report the harm they have suffered.

One key to improving detection of and response to SGBV among refugees and migrants traveling through Central and North America is to better enable survivors to disclose, or reveal, their experiences of SGBV to service providers and others who can help. However, enabling SGBV disclosure in this context is not as simple as it sounds. High levels of mobility and regional insecurity, along with individual, social, and structural factors, can affect a person's capability, opportunity, and motivation to report this kind of harm. Additionally, it may not always be appropriate for some providers to pursue SGBV disclosure when they have such limited time with fast-moving refugees and migrants or cannot make meaningful referral to additional support services.

At the invitation of UN High Commissioner for Refugees' Regional Legal Unit (UNHCR - RLU) for the Americas Region, the Sexual Violence Program of the Human Rights Center (HRC) at the University of California, Berkeley, conducted a pilot project to assess challenges and strategies related to SGBV disclosure among refugees and other migrants in Central America and Mexico. HRC focused on Mexico and Guatemala, two countries in which UNHCR has established a Regional Safe Spaces Network (RSSN) of service providers.

This preliminary inquiry addressed two issues: a.) how to strengthen providers' approach to SGBV disclosure and b.) how to improve awareness raising about SGBV risks and support services. From September 2017 through January 2018, HRC's Sexual Violence Program conducted desk research, a field mission to Guatemala and Mexico, and data analysis using qualitative coding software. In February 2018, HRC delivered an internal report to UNHCR with preliminary findings, analysis, recommendations, and a dozen draft tools to improve SGBV-related disclosure and outreach for the Central American and Mexican context.

HRC's preliminary findings clarified how SGBV disclosure requires a multifaceted approach in a complicated context of high mobility, high insecurity, and high diversity of displacement profile, SGBV experience, and survivor identity. Findings also highlighted the need for a context-specific and coordinated communications strategy about SGBV risks and support services in order to reach refugees and other migrants traveling rapidly or far off the beaten path. In response to these results and based on its previous research on SGBV-related interventions, HRC produced several draft tools for UNHCR review and adaptation.

HRC's draft tools included a typography of SGBV disclosure from a service provision standpoint, along with training modules and sample "do's and don'ts" for facilitating disclosure in ways that consider providers' capacity and role with respect to SGBV response. Specific communication tools offer suggestions both for in-person strategies, such as facilitated group discussions and community theater productions, and broader outreach campaigns such as the strategic distribution of printed materials and creative use of public space.

Recommendations from this pilot project include:

SGBV Disclosure

- 1. Take a multifaceted approach to SGBV disclosure, both as a concept and practical reality.** Consider how to prepare for “self-motivated” SGBV disclosure, how to create a safe and supportive environment that can “enable” SGBV disclosure, and whether it is appropriate for anyone on staff to “probe” for disclosure. Think beyond formal interview-based disclosure, which can be quite rare in contexts of rapid mobility.
- 2. Train *all* staff members on SGBV, disclosure, and referral pathways.** Sensitization of staff to SGBV and full staff engagement in detection and response increases the potential access points a migrant or refugee may have to come forward about SGBV.
- 3. Continue developing context-specific guidance on the creation of safe, enabling environments.** Guidance can address practical and structural aspects of creating a safe environment (eg, decoration of a physical space, gender-diverse staffing), as well as behavioral and communication tips for staff (eg, taking casual breaks with shelter residents).
- 4. Facilitate group activities to broach SGBV.** Group activities can open up awareness and conversation about SGBV and indicate a service provider’s receptivity to SGBV disclosure.
- 5. Create consistent opportunities for one-on-one interaction with refugees and migrants.** Creating routine opportunities for one-on-one discussion and unstructured social time (eg, regular chores, check-ins, or other informal interactions) can build familiarity and rapport that may increase some migrants’ and refugees’ willingness to ask for help.

Awareness raising

- 6. Establish national or bi-national SGBV hotlines in Mexico and Guatemala.** A single bi-national hotline service, or two national hotline services coordinated between countries, could provide a consistent and centralized resource for SGBV survivors, connecting or referring callers to relevant actors in both Mexico and Guatemala.
- 7. Consult migrants, refugees, and service providers when developing printed materials about SGBV and the Regional Safe Spaces Network; seek their input regarding dissemination strategies.** Their input is critical when designing effective communications strategies about SGBV, particularly in a displacement context characterized by a.) diverse identities and abilities, b.) conservative norms regarding gender, SGBV, sexual and reproductive health, c.) rapid and evolving movement, d.) diverse displacement profiles, e.) legal and social insecurity and protection needs, and f.) physical insecurity and protection needs.
- 8. Make creative use of common areas and public spaces.** Examples include creating SGBV-focused murals or billboards near the roadside, train tracks, or major crossing points, or offering dramatic presentations in safe spaces where migrants and refugees gather.
- 9. Build on what exists: expand general outreach mechanisms to include SGBV.** Expand existing communications initiatives about refugee rights or the asylum system to also address SGBV (as with UNHCR’s Jaguar campaign). Encourage local actors engaged in supporting migrants and refugees generally to include SGBV-related messaging and referrals in the course of their regular work and outreach.

- 10. Develop a coordinated SGBV outreach campaign across countries of origin, transit, and destination in the region jointly with the Regional Safe Spaces Network.** Consider ways in which information disseminated in countries of origin and return, transit countries, and countries of destination can be coordinated for maximum reach, coherence and impact. This includes messaging about SGBV-related risks, rights, and resources.

General

- 11. Tailor approaches to diverse refugee and migrant populations.** Risk factors, SGBV disclosure inhibitors, support needs, and effective outreach strategies may differ based on a survivor's age, gender, or sexual orientation; they may also be complicated by a migrant's or refugee's physical or legal insecurity at any point of his or her journey.
- 12. Find and use the right language.** To maximize the clarity of all communications about SGBV, providers should consult targeted populations about common terms used to describe sex and violence, as these may differ based on age, gender, sexual orientation, country of origin, etc.
- 13. Strengthen coordination of SGBV services in Mexico and Guatemala.** Providers should explore ways to establish a multi-country case management system with shared, secure data management and coordinated referral mechanisms. The Regional Safe Spaces Network can be a starting point for building out cross-border coordination.
- 14. Develop feedback and complaint mechanisms to improve SGBV-related service provision.** Service providers should develop ways to obtain the input of refugees and other migrants regarding the effectiveness of their approaches to SGBV. This includes developing a reporting mechanism to hold providers accountable for their services and referrals.
- 15. Prioritize staff well-being.** Employers should provide self-care trainings, regular check-ins, and internal support measures to uphold staff well-being.
- 16. Conduct further research.** This exploratory inquiry is only a pilot project. Much more in-depth research is necessary to better understand SGBV disclosure and to develop effective awareness raising campaigns in forced displacement settings. Priority questions for further research include: What are migrants' and refugees' priority services regarding SGBV? What information about SGBV do diverse groups of migrant and refugee populations want, when?

This is the public version of HRC's initial internal report, now jointly released with UNHCR. Later in 2018, HRC and UNHCR will work with members of the RSSN to prioritize and adapt these draft tools for local practice throughout the Americas region. Though time was limited in this pilot project, it is our hope that these initial findings, tools, and recommendations will spur broader and deeper thinking about SGBV disclosure in forced displacement settings generally. We hope that this, in turn, leads to improved protection and support across the globe.

INTRODUCTION

With alarming levels of suspected sexual and gender-based violence (SGBV) suffered by refugees, internally displaced persons, and other forced migrants all over the world, it is imperative for the UN Refugee Agency (UNHCR) and its partners to strengthen its ability to detect and respond to SGBV in its populations of concern. Better SGBV identification and response require a better understanding of how to enable SGBV disclosure in the first place. However, this is not as simple as it sounds. Practical and logistical strategies might vary based on context: opportunities for SGBV disclosure in a protracted camp setting are not the same as those for a population on the move; motivation to report SGBV may differ depending on what services are available or who the perpetrator is.

There is a good deal of literature about developing effective SGBV detection and response systems in forced displacement contexts.² Very little of it, however, focuses on the gateway matter of “disclosure.” Much of the existing literature on “disclosure” focuses on situations occurring outside of forced displacement contexts, including revelations of domestic violence or sexual assault,³ of HIV positive status,⁴ or of sexual orientation.⁵ These diverse studies highlight several ways that disclosure of potentially stigmatizing experiences or identities may occur: directly or indirectly; all at once or progressively; through a one-on-one intake or in a group setting; formally through systematic screening or informally through revelation to family or friends.⁶ Overall, it seems clear that complex layers of individual, social, and structural factors can affect a person’s capability, opportunity, and motivation to report harm.

For the purposes of this pilot project, “disclosure” refers to the act of a survivor revealing his or her past experience(s) of SGBV in the context of service provision during forced displacement.

The especially challenging Central American displacement context, with high levels of mobility, regional insecurity, instances of SGBV,⁷ and other serious protection incidents,⁸ requires deeper analysis of how to safely and ethically enable SGBV disclosure among populations of concern. What can be done where a provider may only have one brief visit with a survivor who is on the move? What ethical considerations can arise when seeking SGBV disclosure in the absence of meaningful support services or witness protection?

Finally, some refugees and migrants moving through Central America and Mexico may never reach a service provider’s door to begin with. For these cases, outreach and communications strategies are key: what information about SGBV do highly mobile or invisible refugee populations need? How can it be provided safely? Literature on service provision to mobile populations more generally is scant; we see little aside from a few examples in southern Africa.⁹ Research on general information sharing with mobile migrant and refugee populations is also limited, with a few examples of interventions emerging from the recent rapid movement of displaced people through the Balkans and Europe.¹⁰

Project Background

In June 2017, UNHCR developed a cross-border Regional Safe Spaces Network (RSSN) to improve the disclosure, identification, and response to SGBV and other human rights violations for displaced people on the move through Central America and Mexico. The network aims to provide an essential service package through multi-country cooperation adapted to individuals’ differing needs at every point of the displacement cycle. The “displacement cycle” refers to four phases of displacement (origin, transit, destination, return) in which refugees and migrants may find themselves. Needed services and opportunities for support may vary at different moments of the displacement cycle, requiring service

providers to understand the risks and needs associated with the different phases, and necessitating coordination among providers in origin, transit, destination, and return countries. Since its inception, the RSSN has developed several cross-network tools to ensure safe access to services for the most vulnerable populations forced to move within and across countries. This includes an online RSSN services mapping tool that traces the various shelters and resources available throughout the region, and a self-audit checklist to enable shelters and service providers to assess the quality and capacity of their initiatives to provide survivor-centered case management and other related services.

In coordination with UNHCR's Regional Legal Unit (RLU) for the Americas Region, the Sexual Violence Program of the Human Rights Center completed an exploratory mission to identify ways UNHCR and its partners can promote safe and ethical disclosure of SGBV among populations of concern in Mexico and Guatemala, two countries in which the RSSN has been established. This preliminary inquiry addresses two issues: SGBV disclosure and awareness raising about SGBV risks and support services. This pilot project included desk research about barriers to SGBV disclosure in the displacement context and a field mission to interview service providers working in the RSSN in Guatemala and Mexico. The resulting analysis suggests preliminary recommendations for enabling SGBV disclosure and improving awareness among the region's refugee and migrant population.¹¹

SGBV and displacement in Central America and Mexico

Each year an estimated 500,000 people cross from Central America into Mexico, either in transit towards the United States or Canada or to seek refuge in Mexico.¹² Although men have historically constituted the majority of individuals on the move in the region, the numbers of women and unaccompanied children have been on the rise. Women represented an estimated 24% of the migrant population in 2015, up from 14% in 2011. In 2015, Mexico's National Migration Institute (*Instituto Nacional de Migración*, INM) apprehended 35,000 undocumented children in Mexico, an increase from 4,000 in 2011.¹³ The number of asylum seekers and refugees in Mexico is also on the rise, with 2016 seeing a 107% increase in the number of persons of concern as compared to 2015.¹⁴ In 2017, 40% of asylum seekers in Mexico were women, indicating an increase in the number of women fleeing persecution and seeking protection.¹⁵

Sexual and gender-based violence during displacement through Central America comes in many forms, including rape, transactional sex, forced prostitution, sex trafficking, and sexual assault.¹⁶ There are few reliable statistics on violence experienced during transit through Mexico, with different studies reporting different rates. A 2013 study, for instance, estimated that 6 out of 10 women are raped during their journey.¹⁷ Other reports from service providers in the field estimate that 8 in 10 women are raped or experience some other form of sexual violence.¹⁸ However, other research estimates the rates of sexual violence, defined broadly, at 24% for women, 5% for men, and 50% for gay and transgender migrants and refugees.¹⁹

Desk research indicates that women take precautions to decrease risks of SGBV while in transit through Central America and Mexico, including traveling in less visible ways than men. Women rely more frequently than men on transnational networks to support the planning, undertaking, and financing of their journey, and more frequently hire smugglers.²⁰ Women are also more likely to: avoid traveling onboard *La Bestia*, electing instead to travel along highways via bus and cars; secure false documents; and stay in guest houses or small hotels instead of migrant shelters.²¹ Moreover, one study noted an "unwritten rule" that women cannot travel alone, due to their vulnerability to kidnapping and sexual violence.²² Consequently, women may travel with a male smuggler or "pair up" with a male migrant or refugee, often posing as a married couple. Understanding the persistent risks of SGBV while traveling north, women

attempt to minimize the physical consequences of possible rape on the road, and may take an injectable contraceptive that inhibits ovulation for three months; it is often called the “anti-Mexico shot.”²³

Whether believing themselves to be “in the hands of God” or believing that they possess no rights at all, refugees and migrants face challenges in defending themselves from SGBV.²⁴ Very few survivors report SGBV or seek medical or legal support; as a result, most of these crimes are never punished or even investigated.²⁵

Actors seeking to provide SGBV services to refugees and migrants on the move through Guatemala and Mexico face significant challenges given these high levels of sexual violence and mobility, and low levels of disclosure or reporting. Additional service provision challenges include a lack of resources and training (eg, lack of medication, space for care, or personnel; insufficient or sporadic training; providers unaware of refugees’ and migrants’ right to healthcare) and difficulties in coordinating follow-up care given high mobility and insecurity.²⁶

Despite these challenges, shelters, civil society organizations, local health clinics, and international organizations are actively working to improve detection and response to SGBV among refugees and migrants in Guatemala and Mexico. To this end, UNHCR and local service providers have taken measures such as creating the Regional Safe Spaces Network (RSSN); strengthening referral and coordination mechanisms; developing SGBV protocols and conducting periodic trainings with shelters, hospitals, government institutions, and other service providers across Mexico, Guatemala, and other countries in the Americas.²⁷

Addressing the unique SGBV disclosure and response challenges in the North and Central American displacement context will require continued coordinated efforts from key actors, integrating awareness raising initiatives along the entire corridor with strengthened SGBV detection and response networks.

METHODS AND ACTIVITIES

The project was completed in four phases, beginning with desk research at the University of California Berkeley in the fall of 2017. From November 6-14, 2017, researchers conducted a field mission to Guatemala and Mexico during which they interviewed 41 key informants representing over fifteen relevant organizations and institutions (eg, UNHCR, local partners in the Regional Safe Spaces Network, and state authorities). Semi-structured interviews addressed existing challenges in identifying SGBV among displaced populations as well as considerations for improving disclosure and awareness raising.²⁸

In January 2018, researchers analyzed field interview notes using Dedoose, a mixed methods coding software. Desk research and interview data analysis led to the drafting of this report and the development of preliminary tools to aid local service providers in approaching SGBV disclosure.

FINDINGS

Field mission findings presented here reflect perceptions and information shared by service providers and other key informants. Where appropriate and useful, researchers have integrated relevant literature in endnotes that either corroborates findings or provides suggestions for further, related reading. Findings are divided into two thematic sections: SGBV disclosure and awareness raising. Unless otherwise indicated, all findings reflect SGBV disclosure and awareness raising considerations for refugee and migrant women in particular.

SGBV Disclosure

Service providers identified multiple barriers to SGBV disclosure and expressed concern about certain safety and ethical considerations that may arise after disclosure. Thus, strategies used or recommended by service providers to enable disclosure reflected attempts to both reduce initial barriers to disclosure and mitigate its accompanying risks. This section details the barriers, ethical considerations, and strategies related to SGBV disclosure identified by key informants.

Barriers to disclosure

Informants viewed disclosure of SGBV as inhibited by multi-faceted, layered, and interconnected barriers. These ranged from personal, psychological barriers experienced by an individual survivor to larger cultural and structural factors.²⁹

Cultural norms and social stigma: The most commonly cited barriers to disclosure revolved around larger cultural and social factors. Service providers commented that conservative cultural or religious environments in which sexuality or sexual violence are taboo make it difficult for women survivors to speak about their experiences, and lead them to fear being stigmatized if others were to discover what happened. Several shelter staff noted this was especially the case for indigenous women, who may talk about violence that happened to other women, but who often would not reveal that they themselves had suffered sexual violence.³⁰ In addition, providers noted that in the context of chauvinist cultural norms, men are not “supposed” to be victims of sexual violence, and thus may not report violence due to extreme shame or fear of stigma. For lesbian, gay, bisexual, transgender, and intersex (LGBTI³¹) survivors, disclosure of sexual violence can be interconnected with disclosure of their sexual orientation or gender identity; fearing identity-based prejudice on the part of service providers, they may be reluctant to disclose sexual violence or seek needed services.

The identity of and, potentially, a relationship to the perpetrator also emerged as an inhibiting factor, particularly for women and children. Service providers felt it was more difficult for survivors to disclose SGBV if the perpetrator was a family member, due to both the rupture of a trusted relationship and the pressure from other relatives to remain with a spouse. This difficulty in disclosure of SGBV also extended to community members, even including *coyotes* (i.e. smugglers) who came from the same hometown.

Finally, providers mentioned that some women survivors have a sense of guilt due to having assumed a risk of harm or having defied gender norms by leaving home and family in the first place.

Normalization of violence: Key informants frequently singled out “normalization of violence” as a barrier to disclosure of SGBV. This concept manifested in at least three ways. First, it seemed that survivors may

not see themselves as victims or recognize the sexual harm they suffered as violence due to the normalization and frequency of violence in the places from which they come. For instance, one social worker noted that male survivors will frequently say, “It wasn’t sexual violence – I was just stripped naked and groped as part of the robbery.” Second, survivors may accept violence suffered *en route*, including SGBV, as a “price” to be paid for passage through Mexico. The same sense of “assumed risk” that leads many women to take contraceptives before leaving their home countries may also make them less willing to “complain” about SGBV they suffer on the journey. Third, providers noted that widespread corruption and impunity for violence that Central Americans observed in their home countries, as well as during migration, can erode their confidence in authorities and the justice system. This lack of confidence can discourage migrants and refugees from disclosing experiences of harm including SGBV; there is simply nothing to be gained.

Trauma: Service providers frequently cited an individual’s level of trauma from the incident of sexual violence as a personal, psychological barrier to disclosure. Interviewees noted that trauma makes it emotionally difficult for survivors to open up about their experience; it may make survivors wish to forget about the experience or return home, particularly in the case of children. An individual’s age at the time of SGBV was also considered as a factor that could affect the experience of trauma.

Time: Time was often cited as a barrier both to disclosure and ability for follow up. Service providers noted that it can take time to open up about instances of sexual violence which, combined with the short lengths of stay at shelters, makes it difficult for survivors to disclose. Additionally, service providers mentioned that many women on the move prioritize continuing onward over receiving any sort of attention for sexual violence. Providers fear that if a survivor perceives that disclosing SGBV will slow her down, or that she will have to wait to receive assistance and services, she may be more inclined to keep quiet and continue moving.³²

Low levels of education and lack of awareness of rights and services: Several key informants mentioned persistent low levels of education as a barrier to refugees and migrants being able to understand the systems, structures, and services available to them, thus inhibiting disclosure. Relatedly, providers mentioned that low levels of education made it difficult to explain to survivors the process and necessity of treatment and follow-up. Service providers noted migrants’ and refugees’ general lack of knowledge and awareness as to their own rights and services available to them, which may make them disinclined to disclose instances of sexual violence. Several key informants also noted the prevalence of misinformation: inaccurate accounts of who has the right to seek assistance for which services may deter survivors from coming forward to service providers to seek help.

Fears related to direct consequences of disclosure³³: Service providers identified perceived risks of disclosure as barriers for coming forward. For instance, fear of retaliation from the perpetrator, fear of being identified or compromised in some way either by a perpetrator or by government authorities, and fear of the implications for one’s immigration case or asylum application were all noted as security risks that deter disclosure, particularly for women and LGBTI individuals. Migrants’ and refugees’ potential conflation of disclosure for purposes of receiving humanitarian assistance with disclosure to authorities for purposes of filing reports and complaints emerged in interviews as a perceived risk of disclosure that could contribute to the fear of coming forward about sexual violence.

Service provider capacity and competence: Several interviewees noted that provider-side limitations could inhibit survivors’ willingness to discuss experiences of SGBV. Capacity and competence limitations described by key informants include: a lack of training on SGBV, difficulty talking or posing questions about SGBV, an absence of female personnel, and a lack of private, confidential space in which to speak about these issues. For example, several providers noted problems with confidentiality, sensitivity, stigmatization and professional competency in hospital settings toward women survivors.

They mentioned stories of health workers speaking about survivors in open hallways, demeaning survivors, not knowing how to provide quality clinical services for female rape survivors, and refusing to treat migrants or refugees due to stigma or lack of awareness about their rights to healthcare in Mexico.³⁴

Service providers also expressed concern that limited sensitization about specific experiences and needs of different survivor groups — including women but also extending to male and LGBTI survivors — may discourage those individuals from disclosing. For instance, some providers gave examples of hospital personnel prescribing the morning after pill to male survivors or not knowing the appropriate antibiotics for specific survivor groups. Providers noted that if migrants and refugees sense response and support services are limited, they may see no reason to reveal SGBV. Finally, negative impressions of a specific profession, which may be due to poor quality of services received, may disincline survivors from disclosing to those professionals. For example, an interviewee related a Guatemalan girl’s reluctance to speak with a psychologist because “all that psychologists do is ask me questions and then they don’t do anything.”

Safety and ethical considerations of disclosure

In addition to barriers to disclosure, service providers expressed concern over ethical considerations that arise after disclosure, including the physical and emotional safety of survivors. Broadly, these ethical considerations of disclosure fell into one of three categories: (1) Physical and psychological harm to survivors, (2) Capacity to provide survivor-centered response, and (3) Limited uptake of services by survivors.

Physical and psychological harm to survivor: Service providers noted that disclosure could expose survivors to perpetrators, especially if subsequent reports are made to the police, who may be unable or unwilling to offer protection and prosecute crimes. If the perpetrator is an intimate partner or traveling with the survivor, both shelter staff and UNHCR personnel lamented that there are very few “protection homes” or other safe places for sheltering survivors. Options for relocating survivors within Mexico and Guatemala are limited, they noted. In Guatemala, providers emphasized a need for more “protection homes” in general, especially since women are not necessarily safe from intimate partner violence in migrant homes. In Mexico, informants commented that few domestic violence shelters accept migrants or refugees, and referral networks north of Mexico City are not yet fully functional, thus limiting the geographic possibilities for relocation, specifically in the most urgent cases.³⁵ Unsecured data collection systems used by organizations or the ability to locate survivors via social media could further compromise survivor safety after disclosure.

In terms of psychological harm, the majority of providers expressed concern that survivors are often obligated to re-tell the story of traumatic events, whether to different professionals working within an organization or to others as a result of referral processes between organizations for SGBV response. This can be especially traumatizing if re-telling does not lead to relief for the survivor, such as legal protection if they decide to report the violence to the police or apply for refugee status. Service providers concluded that emotional re-traumatization, impunity, and the potential of a perpetrator identifying the survivor or attacking their family in retaliation affects both their psychological and physical safety after disclosure.

Capacity to provide survivor-centered response: A lack of adequate follow up services and shortfalls in service provider capacity and competence also raise ethical considerations related to disclosure. Survivors’ fears related to disclosure, such as fearing an obligation to report to authorities or fearing the limited nature of response and support services, may indeed be well-founded if SGBV response is not survivor-centered. For example, a provider noted that in Mexico, a survivor who seeks emergency medical services for sexual violence should first file a report with the *Ministerio Público*, and all

professionals are required to notify the *Ministerio Público* of any SGBV case, even if the survivor does not want to report it. In Guatemala, providers lamented that the Public Prosecutor's office and other public institutions do not know how to provide survivor-centered response for survivors of diverse gender identities, thus contributing to trans individuals' fear of approaching authorities to file SGBV reports.

Service providers additionally commented that it may not be ethical to encourage disclosure if there is a lack of nearby available services, insufficient human resources including absence of lawyers and social workers in more remote areas, or shortages of medicine and long wait times, especially given survivors' intentions to keep traveling. Providers also noted that a lack of coordination between services, not knowing who all the actors are along the route, or poor referral mechanisms between existing services raise ethical considerations related to disclosure, as survivors are at risk of re-traumatization at the hands of the referral process itself. The Regional Safe Spaces Network members in Guatemala and Mexico aim to address this concern by strengthening referral mechanisms and service coordination. Lastly, service providers noted that a lack of sensitivity toward survivors among providers, such as prejudice against migrants, refugees, women, girls, or individuals with diverse sexual orientation and gender identity (SOGI), compounded traumatization and negatively impacted survivors' emotional well-being, raising further ethical concerns of disclosure.

Limited uptake of services by survivors: Other ethical considerations of disclosure centered on an individual survivor's prerogative to refuse follow-up services after disclosure. Many providers in Guatemala noted that an unwillingness to access services is frequently due to time constraints within the highly mobile displacement context, as survivors may leave to continue their journey before the service can be provided or may be discouraged by the length of time required for follow up procedures. Providers mentioned that others refuse service due to a reluctance of being identified in a referral pathway. Additionally, providers noted that some survivors are simply unable to access otherwise desired follow-up services. For example, providers mentioned that a survivor who discloses SGBV in hopes of filing a police report may not ultimately access justice if she is unable to identify the perpetrator. Key informants also commented that some survivors may simply be so traumatized that they would prefer to return home rather than seek services.

Strategies & techniques for enabling SGBV disclosure

Service providers discussed methods used both to detect instances of SGBV and to facilitate the disclosure of SGBV.³⁶ To the extent possible, service providers attempted to reduce barriers to disclosure among migrant and refugee populations on the move and account for safety and ethical considerations.

Spaces of disclosure

Service providers identified several **spaces where disclosure can occur**. These can be categorized roughly into (1) physical or literal spaces and (2) contextual or circumstantial spaces. Physical spaces identified for disclosure included office settings, hospitals and clinic settings, indoor and outdoor common spaces, indoor and outdoor private settings, and churches or spiritual spaces. The circumstances in which disclosure occurred in these various physical spaces included: with medical personnel, counseling staff and social workers; with priests and nuns; with general personnel working at shelters (i.e. regular staff members other than SGBV-focused specialists or professional psychologists or social workers, e.g. kitchen staff, security guards, and volunteers); on intake questionnaires, or during intake for shelter, health, and legal services; during legal procedures such as application for refugee status and Refugee Status Determination interviews; and during group activities, such as group therapy spaces, group discussion and information sharing spaces on SGBV and migrant or refugee rights, and peer group settings without the presence of staff.

Building trust and creating safe space

Within each of these settings, service providers employed different strategies and techniques to enable SGBV disclosure. The most frequently cited methods were **building a sense of trust** and **creating a safe space**.³⁷ These are interrelated processes, but techniques shared by service providers can be roughly categorized into (1) interpersonal strategies and (2) organizational or structural mechanisms. These are detailed in the table below:

| Interpersonal strategies for building trust: | Organizational mechanisms for creating safe space: |
|--|---|
| <ul style="list-style-type: none"> ● Demonstrate empathy and compassion ● Refrain from judgment, accusation, or body language that could suggest this ● Practice active listening, including making eye contact, being attentive when the person is speaking, ensuring you are not distracted ● Emphasize and demonstrate confidentiality (eg, by refraining from speaking with colleagues in a visible setting immediately after survivor shares sensitive information with you) ● Build self-esteem by affirming a person’s feelings, desires, and expressions ● Pay attention to small details and help with little items to demonstrate care (eg, giving new shoelaces or playing with children) ● Be honest and transparent to help build a horizontal, mutual relationship ● Play games with children, and sit on the floor with them to be at the same physical level | <ul style="list-style-type: none"> ● Ensure there are private spaces to talk one on one ● Have designated dormitories at shelters for women, men, girls, boys, and individuals with diverse SOGI ● Ensure that peers are available to talk with and interview migrants and refugees with diverse profiles (eg, have women and LGBTI individuals on staff, that migrants and refugees can approach) ● Establish peer support groups amongst refugees and migrants ● Provide the possibility for someone to tell their story, but don’t push if they are uncomfortable ● Create a family environment ● Have a predictable daily schedule so that shelter residents know what to expect ● Staff maintain daily availability for conversation by being present and accompanying shelter residents ● Share other case examples of sexual violence, emphasizing that it isn’t normal and there are people who can help ● Assign a single person to a case (eg, one psychologist per refugee or migrant, no shifting around) ● Ensure access to religious or spiritual counsel ● Staff offer help with basic or emergency needs upon arrival before asking questions about someone’s background and journey ● Ask permission to share any information a survivor reveals and explain the purpose of sharing |

One-on-one interviewing and questioning

Service providers also discussed the ways they conducted interviews to create a sense of safety and facilitate SGBV disclosure via direct questioning. Most interviewees had received training on SGBV-sensitive interviewing techniques from UNHCR and other actors, but interview findings highlighted particular strategies used during interviews to encourage disclosure.

Whenever possible and appropriate, providers attempted to converse or have small exchanges with the individual in question before the actual interview to establish rapport. With people of diverse SOGI, for instance, these exchanges may begin in online support groups. In shelters, these may be part of a welcome initiative. When the interview begins, providers mentioned they start with non-sensitive subject matter and gradually ease into asking about violent experiences. They are careful to hold the interview like a conversation, and not an interrogation, letting the individual take the lead in telling their story and asking clarifying questions when needed. In addition to employing the interpersonal techniques for building trust

outlined in the previous section, service providers also supported individuals during interviews by letting them know there was no obligation to talk in that moment, reassuring them that they are not alone and that providers are there to help, and maintaining an overall positive attitude that demonstrates warmth. Providers also mentioned the importance of creating a more balanced dynamic within the interview by giving information to individuals, either verbally or in the form of physical materials, regarding legal options, medical and psychological care, and so on.

Interestingly, service providers had a diversity of opinions regarding whether to employ direct or indirect questions during interviews. Some providers noted they do not broach the subject of sexual violence until the individual is in a therapeutic space, or until they bring it up themselves. Other providers asked questions directly, either during intake or interview proceedings. These questions included: “Are you afraid to go back home? Did anything happen on the route? Were you a victim of sexual violence?”

Some providers have created their own personalized approach to humanized questioning with refugees and migrants on the move. A particularly salient questioning strategy emerged from one key informant, who observed that people on the move often say that everything is alright in response to questions such as “how are you doing?” or “how is the trip going?” To connect empathically with the individual, she asks a follow up question, “and how is your heart?” (*Y cómo está tu corazón?*). This unanticipated question opens an avenue for speaking about one’s emotions, and many migrants and refugees respond by saying they have been sad, worried, or hurting. A deeper conversation about the needs of the individual ensues, and they can be referred to proper follow up care.

Group activities and information sharing

Frequently noted were the ways in which **group activities** – whether for therapeutic purposes or as awareness raising efforts – can help enable disclosure, either during the group session or afterwards in a one on one setting. Three examples of different types of group activities were discussed.

Group therapy spaces.

- These aim to help individuals process emotional trauma, often through activities such as art therapy, discussion of feelings, or exercises to connect emotions to one’s body. Providers noted that disclosure can occur during group therapy or after, when providers approach individuals who demonstrated signs of having suffered sexual violence separately to inquire further.

Group discussion and information sharing spaces on SGBV and rights.

- Most shelters held welcome sessions, informational talks and other workshops that addressed a variety of topics. Many providers noted that these group discussions helped to de-pathologize SGBV and attempted to chip away at harmful cultural norms surrounding gender, violence, displacement, and migration. In many cases, providers would detect instances of violence amongst participants by reading body language and responses. After group discussion, providers would then approach individuals one on one, or vice versa.

Peer group settings, without staff present.

- In a few instances, providers noted that shelter residents themselves would lead group activities without staff present. These peer group settings were often used to encourage newcomers to open up to an easily trusted peer. This model worked best in shelters for children or with medium-term stays, as long-term residents worked with shelter staff to detect cases.

*Full staff engagement in SGBV detection and response*³⁸

Most service providers noted that having **all staff engaged in the process of SGBV detection and response** is crucial to facilitating disclosure and ensuring adequate follow up. Similar to previously

mentioned disclosure techniques, providers noted institutional or operational ways in which organizations can ensure full staff engagement as well as different interpersonal ways that general personnel (i.e. staff other than psychologists, social workers and lawyers) engage in SGBV detection and response.

On the operational level, providers mentioned the following strategies for ensuring full staff engagement: training all staff and volunteers on SGBV detection, response, and psychological first aid³⁹; holding all-staff meetings at shelters to discuss cases and to practice questioning one’s own assumptions about migrants, refugees, displacement and migration; ensuring staff is knowledgeable about refugees’ and migrants’ home country contexts; training staff to be aware of different profiles and risk factors of different migrant and refugee groups; and having a diversity of people on staff who can be peers to different groups of migrants and refugees, including men and LGBTI individuals.

On the interpersonal level, providers mentioned the importance of de-pathologizing SGBV by involving all staff members in open discussion of and response to SGBV with refugees and migrants, as relying solely on psychologists and social workers can make survivors feel stigmatized. In one example at a shelter in Mexico, shelter personnel mentioned that at times survivors have disclosed their case of SGBV only after building a trusting relationship with staff working in the kitchen or infirmary. In addition to communicating a general sense of trustworthiness and openness to discussing SGBV, providers noted that general personnel (i.e. regular staff members other than SGBV-focused specialists or professional psychologists or social workers) often have their own ways to enable disclosure. For example, they frequently play games with children, ask indirect questions about feelings, engage in casual conversation with migrants and refugees, and are attuned to passing comments in the kitchen, during dinner, at the front gate or during other leisure activities. Providers noted it was especially important to have men, women, and individuals with diverse sexual orientations and gender identities on staff, where possible. This would help build natural receptivity to, and connections with, many different survivors of all gender identities and sexual orientations.

Along with these acknowledgements, staff across partner organizations also recognized the challenges in achieving systematic involvement of all staff in SGBV detection and response efforts.

Specific disclosure strategies for different population groups

In addition to women, who remain the group most vulnerable to SGBV, some service providers mentioned specific strategies for encouraging disclosure with other distinct groups of refugees and migrants, such as men, LGBTI individuals, and children. Given the particular reticence of men to come forward and discuss SGBV, providers mentioned that some men may trust doctors to assist them and so should be encouraged to seek medical care if there is suspected sexual violence. Some providers noted that, ironically, it is the women traveling with men who can assist in detecting SGBV among their male counterparts. Thus providers work to build rapport with women who can help reveal any incidents of sexual violence with men in their travel group.

With refugees and migrants of diverse sexual orientation and gender identity (SOGI), providers noted there is a heightened importance of having peers engaged for encouraging disclosure. Direct community outreach by peers, such as trans women NGO workers going to speak directly with trans women sex workers, was highlighted as a key strategy for building the trust necessary for disclosure. Building trust can also begin online. For example, some providers described using online fora to start conversations with trans men who would later visit providers in person and relate their experiences of rape and forced marriage. In terms of creating a supportive environment for refugees and migrants of diverse SOGI to encourage opening up about SGBV, providers had differing views on having designated “LGBTI modules” or dormitories in shelters. Some said this is crucial to providing support and safety for LGBTI individuals, while others thought it could be stigmatizing, giving the impression that the shelter was

“putting all of them over in the corner.” Finally, informants raised concerns that lesbian, gay, bisexual, trans, and intersex individuals are often lumped together in one category and not supported in accordance with their diverging needs. They lamented that this tendency subsequently renders certain groups invisible and thus more vulnerable, mentioning trans men and lesbian women in particular.

Researchers’ inquiry on boys, girls, and children of diverse sexual orientation and gender identity was limited, but providers nevertheless mentioned using strategies such as playing games, drawing, and activities other than discussion to help bring out experiences of violence.⁴⁰ With adolescents in particular, providers noted the importance of direct, honest communication and transparency, as they are quick to feel trapped and suspicious of authority figures.

Disclosure and highly mobile populations

Across the board, service providers acknowledged that establishing rapport and encouraging disclosure can be a challenge with populations on the move. Some providers expressed concern about promoting disclosure of SGBV where there is a lack of available support services for referral or risk of re-traumatization or compromising survivor security. Strong coordination and effective referral pathways between different service providers along the routes of travel remained the most plausible mechanism of addressing these concerns. Thus, most service providers acknowledged the importance of continuing to strengthen UNHCR’s Regional Safe Spaces Network so as to better adapt to this particular context of high mobility.

Awareness raising & communication with refugees and migrants

A second prong of inquiry focused on strategies for communicating with refugees and migrants about SGBV services and how they can seek support and protection. This inquiry emerged from a recognition that a.) migrants and refugees on the move may be unwilling to stop for help right away but could still benefit from knowing where and how to access assistance further down the road; and b.) many individuals on the move will avoid coming into contact with service providers at all, so advising them of rights, risks, and available services requires creative and diffuse outreach strategies. This section first outlines SGBV-related information that interviewees deemed useful for migrants and refugees on the move, and then details specific efforts and ideas for relating that information to refugees and migrants.⁴¹

Priority information on SGBV-related rights and services

Service providers and UNHCR staff shared insights about the kind of information migrants and refugees need or find useful related to SGBV. Broadly, this included the types of services available to them, the location of those services, and assurance of the right to access them. Some providers also mentioned the need to raise awareness with migrants and refugees about what actually constitutes sexual violence.

Key informants noted that migrants and refugees needed access to the following types of SGBV-related services most: post-rape care, including emergency contraceptives, pregnancy tests, STI testing, HIV testing and counseling, clinical care for physical injuries during assault, referral to psychosocial support, and forensic evaluation for those wishing to pursue legal action; other sexual violence-related healthcare, including drug and alcohol addiction support for some refugees and migrants forced to engage in sex work; asylum application support services for claims related to SGBV and sexual orientation or gender identity; support groups for past harms, whether in person or online; and SGBV-related services specifically sensitive to the differing needs of women, men, girls, boys, and individuals of diverse sexual orientation and gender identity.

Key informants also stressed the importance of migrants and refugees on the move knowing where they can safely access needed SGBV-related services. This included knowing which shelters or organizations provide those services and knowing where along the migration route those organizations have mobile clinics or other centers. Key informants noted that migrants and refugees would approach organizations if they were familiar with them and deemed them trustworthy. Informants also mentioned people’s need to know the location of public hospitals and LGBTI-sensitive services.

Finally, providers noted the need for migrants and refugees to know their rights when traveling, especially once they cross an international border. This included migrants and refugees knowing about their rights once they stepped into Mexico: could they access healthcare, report SGBV crimes, obtain protection or a humanitarian visa, or apply for asylum for gender-related claims?

SGBV-specific outreach and awareness raising

Service providers shared existing efforts and ideas for SGBV-specific outreach and awareness raising initiatives with researchers. These existing initiatives and ideas broadly targeted two types of migrants and refugees: those with whom organizations had direct contact, and those who had not yet or possibly would not reach support services.

In-person strategies

Where possible, providers stressed that sharing SGBV-related information in person to refugees and migrants is most effective. Thus, many efforts were aimed at those with whom providers had direct contact. At shelters, providers hold information sessions on the risks on the road, including sexual violence, and how to seek help. Providers often share examples of sexual violence cases in transit to help survivors present during discussion understand their own experiences as sexual violence, thus opening the door for seeking help.

Providers noted additional workshops held at shelters on topics such as “social education,” which seek to break down harmful gender norms and disrupt the normalization of SGBV. Workshops on domestic violence, “new masculinities,” and others specific to SGBV awareness raising were also identified as helpful for teaching migrants and refugees about SGBV and thus encouraging them to seek support services. Workshops on sexuality and sexual health also figured among the strategies, both in children’s shelters where staff held discussions on consent and non-violent relationships, and in faith-based shelters that promoted healthy understandings of sexuality. Despite efforts by many shelters to raise awareness about harmful gender norms via workshops, however, service providers lamented that it can be difficult to achieve any results given the short period of stay and highly mobile nature of the displacement context.

Several service providers commented on the utility of using light-hearted humor and jokes in workshops that discuss traditionally taboo subjects like sexuality, as people may at first feel uncomfortable speaking openly. Breaking workshop participants into smaller groups according to age and gender was also identified as useful for making people feel more comfortable.

For resident refugees not on the move, providers mentioned that organizing discussion groups for SGBV survivors could help promote information sharing among SGBV survivors, help reduce the risk of re-victimization in the asylum country, and encourage survivors to share SGBV-related information with women outside of the group. One informant shared an example of asylum-seeker populations in Ecuador who used these groups to foster empowerment and fight the culture of machismo, stating that the model could potentially be replicated in Mexico.

In addition to discussions and workshops, service providers took measures at shelters such as intervening to call out discriminatory comments or prejudiced behavior among shelter residents when they occurred, taking the opportunity to de-normalize harmful cultural norms. Other providers with experience in mobile clinics noted that opportunities for SGBV information sharing also arise when women directly approach medical or social services asking for the Depo Provera shot. Interviewees stressed the importance of having materials on hand and being prepared to discuss SGBV with women in these situations.

Direct outreach into specific communities was also mentioned as an in-person awareness raising strategy, particularly with LGBTI communities or others that may be at risk of SGBV or looking to flee their home country. Some providers hold weekly discussions at a safe location for those in vulnerable communities looking to learn more about international protection possibilities. For those who cannot attend such sessions, providers noted that participants will pass key information to their peers by word of mouth.

Broader SGBV outreach and awareness raising strategies

Providers briefly mentioned a few SGBV outreach and awareness raising efforts targeted at actual or potential refugees and migrants who do not come into direct contact with service providers. Many of these campaigns centered on prevention of SGBV, with some providers stressing the importance of going out into schools and communities to have frank conversations about SGBV. One provider shared an example of a local women’s group in Guatemala that distributes small handouts with items listed for a “little emergency bag.” Women can then have specific items ready to immediately flee any situation of SGBV. A similar “emergencies kit” was developed by an organization serving the LGBTI population.

Other providers mentioned ideas such as painting murals along the migration route targeting women on the move with messages like “rape is never ok,” accompanied by a phone hotline number to call in case of SGBV. For the LGBTI community in particular, key informants highlighted the importance of having content online or support groups on social media. Some providers mentioned cases of LGBTI individuals who would message organizations with questions about access to hormone therapy, only to eventually reveal stories of sexual violence and a desire for finding help and support.

Finally, some providers stressed that awareness raising initiatives about SGBV and displacement should target other populations, such as host communities, police and law enforcement,⁴² and municipal government actors, whose actions or inactions can significantly impact refugees and migrants.

Other outreach and awareness raising efforts

Informants felt that general outreach strategies, materials, and campaigns could be built upon to include SGBV-specific information and target a wider audience. They also suggested new ideas for different forms of awareness raising that could incorporate SGBV messaging.

Videos, games, and interactive methods

Some providers suggested disseminating SGBV-related information via video screenings, games, and other interactive methods. They referenced, for instance, the UNHCR’s screening of informational videos about the asylum application process in shelters, community spaces, and clinic waiting rooms. Other potential games and interactive methods mentioned included writing migrant and refugee rights on cards, playing dominos while sharing information, and presenting sample scenarios to ask for appropriate responses.

Physical materials and visual advertisements

The majority of providers discussed building on existing physical materials or creating new ones to disseminate information. For example, shelters frequently pass out informational brochures, pamphlets, maps, cards, and other handouts or small materials to refugees and migrants. Interviewees suggested condensing and simplifying written materials by providing information on available services in the next town or shelter as opposed to providing large amounts of information about the entire route on a single pamphlet or flyer. Interviewees suggested that UNHCR, international organizations, shelters, and other civil society organizations incorporate SGBV messaging on the materials they generate.

Providers also mentioned the utility of murals, banners, and large posters located both in places where migrants and refugees may interact with service providers, such as shelters, hospitals, or other institutions, and in public spaces that they may pass while traveling even if they do not come into contact with providers. For example, civil society groups have painted murals and created street art in comic form placed near trains, bus stops, parks, and other public places along the route in Mexico. In Guatemalan border towns, key informants mentioned the proliferation of posters, brochures, and leaflets with information on migration. UNHCR has generated large posters with information about the right to seek asylum in Mexico, visible in public parks, detention facilities, migrant shelters, and other places along the route. Additionally, key informants mentioned magazines, newspapers and other forms of physical press as potential sources of information.

In comparing smaller materials such as flyers and pamphlets with larger ones such as murals or billboards, many providers noted that paper materials are easily lost or stolen, and that flyers heavy with text are less likely to be read than large billboards or advertisements that prioritize visuals. They commented that this is especially the case for adolescents and populations with low literacy levels. Therefore, interviewees stressed the value of using large, visual advertisements rather than flyers.

While large visuals were preferable over smaller flyers, providers noted that the presence of organized criminal groups makes it difficult to trust any type of information that is not provided face to face. If migrants and refugees are unfamiliar with the actors providing support along the route, informants noted they may still be hesitant to trust information shared on large billboards or signs, particularly if they do not recognize logos of organizations such as UNHCR and other international humanitarian agencies.

Providers further cautioned that large, public signs and murals could pose security risks to both forced migrants and service providers if specific information about shelter locations and services along the route is advertised. Informants stressed that sharing too many details about service locations could attract gang members and immigration authorities, increasing refugees' and migrants' risk of kidnapping, assault, and detention. Informants preferred sharing exact information about a place in person or via WhatsApp.

Social media, phones, and Internet

Ideas on the use of Internet and social media as a mass communication tool were mixed. Some providers stated that almost all migrants and refugees used or had access to social media, citing adolescents' use of Facebook and WhatsApp in particular. Providers noted that refugees and migrants frequently use social media to communicate with their families and contacts, both back home and in the U.S., to give updates on their journey and seek information. When they arrive at shelters, providers observed that refugees and migrants often first seek a place to charge their phones or access the Internet before seeking help for basic needs. Other key informants also noted that a web or social media page with information about human rights would help migrants and refugees with mobile phones learn how to defend themselves, and suggested that providers work with Internet cafes to ensure that refugees and migrants who may not have mobile Internet access can still benefit from web resources.

Other informants, however, emphasized that not all refugees and migrants have access to phones or social media, particularly vulnerable groups such as women and LGBTI individuals. They pointed out that many migrants and refugees are robbed of their phones along the way, and data plans and SIM cards do not necessarily transfer between countries. Social media also comes with many security risks that could endanger migrants and refugees traveling through Central America and Mexico. Several providers cautioned that Facebook uses geo-localization features on pictures, which can't be turned off, and which puts users at risk of being identified and tracked by perpetrators or gang members. Several cases were mentioned of migrants and refugees being found and murdered once already in Mexico through tracking on social media.⁴³ UNHCR staff stressed that they are trying to address online security concerns with their Jaguar campaign, for instance by disabling comments on Facebook pages and posting informational videos on staying safe online.

Apart from physical materials, murals, and social media, service providers mentioned other forms of popular media used to reach refugees and migrants in transit or about to leave their home countries. Radio shows and TV programming at local and national levels were cited as important means of mass communication. Particularly in remote areas and communities from which people flee, service providers suggested implementing local or indigenous language information campaigns via radio stations streamed on the Internet. Providers suggested that radio shows could build linkages in local communities between people who had left and been deported back and those who were considering leaving. They offered that returnees who had encountered violence could share their stories in local communities of origin.

Lastly, several service providers brought up the idea of a universal phone hotline. For example, providers in Guatemala are working with the Human Rights Ombudsman to launch a hotline that can serve as a “formal complaint mechanism” for human rights violations, migration issues, and issues of international protection. UNHCR staff and providers noted that hotline call workers would be equipped to refer callers to appropriate organizations within the RSSN. Providers mentioned that even with small budgets, hotlines can be effective 24 hours a day with use of informational audio recordings or SMS.

Direct outreach

An important outreach and awareness raising strategy revolved around providers actually going to places where migrants and refugees are known to travel. Providers mentioned going to airports when deported and returned individuals arrive so as to inform them immediately of available reintegration services. The importance of mobile clinics stationed along key points of the migration route was also emphasized. Similarly, the Salvadoran consulate has sent a “mobile consulate” to border towns like La Técnica in Guatemala to provide migrants and refugees with information, although key informants stressed that protection risks to refugees and asylum seekers should be evaluated with this practice. Lastly, one service provider shared the example of Las Patronas, a civil society organization that slips small materials and informational tools to migrants and refugees about available services when they encounter them on the train or at other points along the route.

Key informants noted the importance of making information available right at the border (eg, information on asylum processes, migrant and refugee rights, and services available up the road). Due to high levels of insecurity in border towns that are often controlled by gangs and cartels, however, informants stressed that information at the border should be shared in person directly from representatives of reputable, recognizable organizations. However, this same factor of insecurity raised concerns about service providers being able to safely provide direct services to migrants and refugees in border areas. Alternative suggestions for sharing information at the border included installing large-lettered billboards listing a telephone hotline number that migrants and refugees could call to seek information and assistance. Informants acknowledged, however, that this method does not fully account for issues of trustworthy information that may make migrants and refugees hesitant to come forward and seek assistance.

Building on existing campaigns

Informants shared a number of existing campaigns led by government institutions, the UNHCR and IOM that could be adapted to include SGBV messaging. In Tabasco and Chiapas, for example, municipal authorities have implemented an initiative to spread information about local services, including shelters for youth, through the use of brochures, posters, social media, and TV and radio communications. The UNHCR, through its online Jaguar campaign in Guatemala and Mexico, has focused on increasing awareness about the right to seek asylum in Mexico as well as general information regarding services like shelters along the migration route. The IOM has recently launched a “Migrant App” that maps different service providers throughout Mexico; researchers were unable to learn details of the program.

Other strategies

Cultivating community liaisons or representatives was mentioned as an awareness raising technique that would allow migrants and refugees to obtain information from their peers. Providers agreed that trusted peers would appear to be reliable sources of information, particularly given the context of insecurity.

Additional considerations for awareness raising

In addition to the strategies, ideas, and considerations for awareness raising described above, informants raised several additional points to keep in mind while designing outreach and information campaigns. These revolved around: (1) special considerations for people with diverse SOGI, (2) issues of misinformation and the sensitization of other actors, and (3) the need for coordinated, regional efforts.

Special considerations for individuals with diverse SOGI: Organizations supporting LGBTI refugees and migrants face greater obstacles in their awareness raising efforts. In Guatemala in particular, informants mentioned national advertisements and campaigns raising awareness about sexual and gender diversity are expensive, as advertising agencies will double the price due to the “negative effect” exposure to LGBTI individuals supposedly has on children and the public. Key informants stated this prejudice toward LGBTI people also made it risky for them as an organization to provide information on asylum, protection, and migration to LGBTI individuals in Guatemala, especially to those engaged in sex work, as the organization itself could come under fire for supposed promotion of human trafficking.

Misinformation and sensitization of other actors: Key informants raised issues of misinformation, both amongst refugees and migrants and amongst service providers. They mentioned that some refugees and migrants have false information about their rights or the services they can and cannot access, which may be spread over social media or in person at common gathering places such as public parks. Additionally, informants noted that not all service providers in Mexico are aware that migrants and refugees have the right to access services regardless of their legal status. This raised the issue of expanding awareness raising campaigns to include knowledge of service providers themselves on displacement and SGBV. In particular, informants mentioned that it is useless for migrants and refugees to know their right to access healthcare if hospital staff is unaware of this right and denies treatment. They also emphasized the importance of police knowing how and being willing to help refugees and migrants, given police are frequently the first to come into contact with refugees and migrants on the road.

Coordinated, regional efforts: Informants mentioned that awareness raising strategies should span the entire length of the journey (countries of origin, transit countries, destination countries) and involve actors both at home and in the U.S., including Central American communities from which many migrants and refugees originate as well as migrant and refugee communities already living in the U.S. Providers noted, for example, that church groups or migrant and refugee organizations based in the U.S. can be useful networks for information dissemination, and contacts in the U.S. can keep loved ones up to date on the latest information and trusted organizations along the route.

DISCUSSION

Disclosure as a concept

Findings reveal that the concept of disclosure requires more nuanced thinking in order to improve service provider response in different contexts. We propose a 3-pronged typology of SGBV disclosure to illustrate the different reasons it may happen, to whom, and under what conditions. As described further in [Appendix A](#), SGBV disclosure in the service provision context can roughly be categorized as:

- “Self-motivated” disclosure: Survivor has independent reason or intent to disclose SGBV, regardless of environment or provider action.
- “Enabled” disclosure: Survivor feels encouraged to disclose SGBV due to the existence of a supportive environment or general showing of receptivity on the part of a provider.
- “Probed” disclosure: Survivor discloses in response to providers’ direct questioning about past traumatic experience, which may include direct or indirect probing about SGBV.

All service providers should be prepared for cases of “self-motivated disclosure,” however rare. Even where referral to medical, psychological, or legal support is not possible, providers should be prepared to administer psychological first aid and other minimum forms of care. In addition to being prepared for self-initiated disclosure, service providers should strive to create an environment in which enabled disclosure can occur. This entails creating a safe, welcoming space for all migrants and refugees, regardless of age, gender or other identity, with staff demonstrating receptivity, empathy, and availability.

With regard to “enabling” SGBV disclosure, it is helpful to think in terms of structural and institutional measures, as well as individual, interpersonal measures. Findings indicate that providers already try to create comfortable, safe environments that signal receptivity to SGBV disclosure by setting up a “home-like” shelter or making time for small talk. Should these efforts succeed and a survivor comes forward to disclose SGBV, service providers should be prepared to provide psychological first aid and, where possible, referrals for medical, psychological, or legal support.⁴⁴

Generally, and contrary to the first two types, “probed disclosure” should not occur unless: (1) there is a clear benefit the refugee or migrant seeks (such as building an asylum claim or filing a police report), and (2) adequate support services can be provided. If these two conditions are met, providers should be properly trained to employ both direct and indirect questioning strategies in a sensitive manner when probing for SGBV disclosure. There are additional considerations in a highly mobile context. Without being able to refer an individual to service providers up the road, or without the possibility of arranging follow up during a refugee’s or migrant’s brief stay at a shelter, it may not be appropriate for service providers to actively pursue disclosure of SGBV. However, this does not preclude the importance of being prepared for cases of self-motivated disclosure and creating an environment that could enable disclosure, and providers should have a minimum package of services available for survivors in need.

Unique aspects of displacement in Central America and Mexico

Three unique aspects of the displacement context in Central America and Mexico emerged as important considerations for SGBV disclosure. First, providers repeatedly stressed that the **highly mobile migration context** made it extremely difficult to build the necessary trust for enabling SGBV disclosure and providing services. Migrants’ and refugees’ desire to “keep moving” often trumped their willingness

to seek assistance. Moreover, most existing guidelines on SGBV detection and response do not address how to assist survivors who are quickly passing through and are unable or unwilling to wait for an appointment – even if it is scheduled for the next day. Second, informants highlighted the **environment of high insecurity and violence** wherein migrants and refugees are at risk of being found and assaulted by gangs, criminal groups and other ill-intentioned actors. This violent environment makes it difficult and dangerous for migrants and refugees to trust people they encounter along the way, including service providers or fellow shelter residents. Third, the **diversity of displacement profiles** in the region complicates SGBV disclosure even further. A single shelter in Guatemala, for instance, may be serving foreign migrants passing through for a single day, resident refugees from further south in Central America, returnees arriving back in the country, and internally displaced people who just escaped from other regions of Guatemala. Service providers need to be ready to address the differing needs of these groups and tailor referral pathways accordingly so as to ensure equal access to protection.

In the context of **high mobility**, findings suggest that service providers should refrain from actively probing for disclosure unless they are prepared to give an immediate support service or provide a referral that aligns with migrants' and refugees' travel needs. For example, if a woman was raped within the last 72 hours, it would be appropriate for a provider to ask probing questions if he or she can ensure the immediate provision of post-rape care. With regard to referrals, it is commendable that the UNHCR Regional Safe Spaces Network is strengthening SGBV service coordination along the migration route. This should help improve providers' ability to give reliable advice about support options down the road, if a migrant or refugee cannot pause for long at that moment of contact. Where refugees and migrants do stay at shelters for a night or two, SGBV-related information could be provided right up front, perhaps as part of orientation presentations, as is already done in several shelters in the region. For cases in which refugees and migrants are simply moving too quickly to make contact with service providers at all, broad awareness raising campaigns become critical. Outreach strategies must be creative, multi-faceted and far-reaching. Know-your-rights content, especially rights to healthcare (including sexual and reproductive health) and SGBV-related protection, are particularly valuable for refugees and migrants to know, no matter how quickly they are moving or whatever route they take. Knowledge about an SGBV or general assistance hotline would help survivors, their families, and their communities access advice and assistance at multiple points on the journey, whenever they are ready. Given the context of high mobility, a cross-border general assistance hotline and strategy would likely serve survivors most effectively.

High levels of insecurity also complicate SGBV disclosure, serving as a barrier and also creating potential risk once a person has been identified as a survivor of violence. To protect refugees' and migrants' physical safety, providers should not probe for disclosure of SGBV or record personal information unless such probing is justified and the provider has both strong referral and secure data storage and information management systems in place.⁴⁵ Ideally, providers would assess a refugee's or migrant's security concerns and, where possible, be prepared to refer survivors to any available services. Finally, creating an enabling environment for SGBV disclosure in an insecure context requires building additional trust with migrants and refugees by re-emphasizing confidentiality of information and reassurances of survivors' safety. Providers can also help individuals identify symbols that indicate safety, such as the Safe Spaces Network logo, logos of humanitarian agencies, religious symbolism, etc.

The **diversity of legal status and national origin** among refugees and migrants further nuances SGBV disclosure and response in this displacement context. When returnees, refugees, asylum seekers, migrants and others on the move are all staying in the same shelter, service providers face different timelines for building the necessary trust for disclosure and must also contend with different types of referral pathways available to survivors based on legal status and movement. However, shelter providers in particular are also uniquely situated to gather collective migrant and refugee experiences, build peer rapport among fellow residents, and widen communication networks useful for SGBV awareness raising. Additionally,

providers can work with longer-term residents who can create rapport and liaise with peers staying only a few days, contributing to a more enabling environment for SGBV disclosure with mobile populations.

Diversity of SGBV experiences and survivor groups

SGBV survivors seen by providers in the North and Central American displacement context are striking in their diversity. Survivors are of every age, gender identity, and sexual orientation, and are diverse in terms of other identities such as ethnic origin and ability. The identities of perpetrators include spouses, family members, smugglers, “travel spouses,” police and authorities, traffickers, and members of gangs and criminal groups. Incidents of SGBV occur back home and can be a reason for leaving, and also occur in transit. The types of harm and contexts in which they occur vary according to gender and age, and can include: domestic violence; discrimination and prejudice against women, girls, boys, and LGBTI individuals from varying ethnic or indigenous backgrounds; sex trafficking; transactional sex for “safe” passage or other services; and sexual assault in robbery contexts where perpetrators attempt to humiliate migrants and refugees.

This diversity of SGBV experiences and survivor groups means there can be significant differences in terms of barriers to disclosure and risks to survivors who disclose. This diversity also mandates different techniques to enable or, where appropriate, probe for SGBV disclosure within these different groups. Survivors have different needs in terms of response and treatment options, and providers must adapt and expand their services and referral networks accordingly. Finally, any attempts to raise awareness about SGBV during the displacement cycle will need to further emphasize the importance of considering the diversity of barriers, risks, and needed services or information according to these diverse survivor groups and forms of harm.⁴⁶

Developing a communications and outreach strategy

In a highly mobile migration context where service providers do not have sufficient time to offer extensive care, let alone build the necessary rapport to enable SGBV disclosure, raising awareness with migrants and refugees on the move about available services and their right to seek help is the most feasible means of encouraging them to seek assistance at some point along their journey. Developing a cross-border outreach and communications strategy is thus essential for supporting refugees and migrants on the move. Findings revealed helpful insights regarding the **content** and **form** of outreach materials, **where** and **how** information can be disseminated, **who** should be the target audience, and points of **caution** to take into consideration.

Findings suggest that any SGBV-specific awareness raising strategy needs to include information about refugees’ and migrants’ rights, services available to them, and where they can access such services. To minimize risk of targeting both forced migrants and service providers, broader public initiatives should avoid revealing specific information about the location of shelters and other services. Instead, public campaigns should focus on providing emergency hotline numbers and sensitizing populations on their rights to seek support for SGBV through medical, psychological, legal, and other specialized services.

This information can be packaged in myriad ways, some of which are already utilized by current outreach campaigns in the region: pamphlets and flyers; murals, billboards, and posters; maps and comic book formats; videos⁴⁷ and interactive games; presentations and discussion groups. Findings suggest a preference for visual materials with graphics over materials with large amounts of text, as these are more accessible for a diverse population. Materials can be distributed in shelters, civil society organizations,

hospitals, and public institutions. They can also be posted visibly in key points along the migration route, including border crossings, train stations, bus stops, and public parks. Different creative strategies for disseminating information and materials also emerged from findings. These included sending mobile clinics to border crossings, organizing community workshops on sexual and reproductive health, and having returnees in countries of origin share their experiences on local community radio programming. On the whole, however, informants repeatedly expressed that information provided in person is most effective. Providers should find ways to solicit input from refugees and migrants about the effectiveness of these initiatives.

Messaging on these materials can consider a range of target audiences, including of course migrants and refugees in shelters, asylum seekers, and migrants and refugees on the move who may not otherwise come into contact with service providers. Findings suggest other audiences should be considered as well, however, including residents in countries of origin, host communities, and diaspora communities in the U.S. The diaspora in the U.S. is particularly well situated to communicate with migrants and refugees on the move, and can be a source of updated information for friends and loved ones. Healthcare and law enforcement professionals were also mentioned as potential target audiences, with informants noting the importance of SGBV awareness raising initiatives focused on learning migrants' and refugees' rights in transit countries and improving sensitive response to SGBV survivors.

Reaching such a broad audience requires increased coordination of information campaigns across the region, including communities in home countries, transit countries, and destination countries. SGBV awareness raising can build on existing campaigns, like UNHCR's Jaguar campaign. Interestingly, the utility of social media was inconclusive, suggesting the need for further research and cautioning against over-reliance on social media as a communication method. Moreover, the capacity to track location on social media poses a significant security threat to refugees and migrants that should be carefully considered. Regional insecurity also led providers to caution against the public advertising of specific locations of shelters and services, as this could expose migrants, refugees, and service providers to harm.

Specific considerations for humanitarian actors

Findings highlight the fact that humanitarian actors have a fundamentally different interest and role than that of legal authorities with regards to SGBV disclosure. While lawyers or police may pursue disclosure for the purposes of filing an asylum application or investigating a crime, most service providers in this displacement context serve a humanitarian mandate. As such, they prioritize the well-being of individual migrants and refugees by providing access to shelter and medical, psychological, and social assistance. Maintaining the humanitarian frame of reference when considering options for SGBV disclosure is crucial for shelter staff, medical workers, social workers, and psychologists, as it places the individual's needs before institutional or state priorities.

This distinction in roles has implications for SGBV disclosure. First, many service providers who are not actively pursuing information about a migrant's or refugee's SGBV-related experiences may still be confronted with it; they will need to be able to provide immediate and sensitive response and referral. Second, as first responders, many service providers may face migrants' and refugees' questions about legal rights and processes that are beyond their personal expertise. While onward referral to a specialized lawyer is helpful, it is not always possible. It is therefore imperative that all service providers and their individual staff members have basic and accurate understanding about legal rights and options so they can respond in a limited, but accurate, way if asked — there may not be a chance to go back and revise one's advice. Finally, it is important to build strong and healthy relationships with trusted partners in the relevant state institutions who may be able to provide a survivor more in terms of protection and access to justice.

RECOMMENDATIONS

Based on the above findings, we offer the following recommendations:

SGBV disclosure

1. Take a multifaceted approach to SGBV disclosure, both as a concept and practical reality.

SGBV disclosure can happen for many different reasons, in many different ways. Facilitate discussions with staff and partners about their personal and organizational preparedness for SGBV disclosure that may be “self-motivated,” as well as ways to “enable” potential SGBV disclosure through the creation of a safe and supportive environment. Finally, determine whether it is appropriate for anyone on staff to “probe” for disclosure: What is the benefit to the survivor? Is inquiring about SGBV an appropriate part of the organization’s mandate? If so, clarify who on a team should fulfill this role and whether they are prepared to do so. See [Appendix A](#) for a proposed typology of SGBV disclosure types, scenarios, and considerations.

2. Train all staff members on SGBV, disclosure, and referral pathways.

Conduct a full-staff training on SGBV. This should include building sensitivity about SGBV forms and impacts, as well as discussing disclosure considerations and techniques. It is critical to engage the entire staff — even beyond SGBV focal points or counselors — in order to increase a team’s overall receptivity and responsiveness to SGBV. Full engagement of shelter staff in particular increases the potential access points a resident may have: everyone from security guards to cooks to administrative staff should be able to signal receptivity to SGBV disclosure and be equipped to handle it. See [Appendix B](#) for a proposed “SGBV Disclosure” staff training module.

3. Continue developing context-specific guidance on the creation of safe, enabling environments.

Each organization must take its own physical space, team culture, and social geographic context into account when approaching SGBV disclosure. Facilitate a brainstorming session with staff, experts, and migrants and refugees themselves to develop context-specific “Do’s & Don’ts” for creating a work environment that signals receptivity to discussion of SGBV and the availability of assistance. Guidance should address practical and structural aspects (eg, arranging or decorating an office, providing confidential spaces, ensuring gender-diverse staffing shifts) as well as behavioral and communication tips (eg, learning migrants’ and refugees’ colloquial expressions for sexual acts, taking casual breaks with residents). See [Appendix C](#) for sample “Do’s and Don’ts” and [Appendix H](#) for the “Regional Safe Spaces Network Self-Audit Checklist.”

4. Facilitate group activities to broach SGBV.

In contexts where migrants and refugees spend considerable time, facilitate group activities to open up awareness and conversation about SGBV and indicate receptivity to SGBV disclosure. SGBV-related issues can be presented in the context of reproductive health workshops, group therapy sessions, “risks of the road” presentations, and other activities. For example, role-playing dramas and “open story”

techniques can stimulate discussion about risk factors, sources of support and protection, and even legal rights. SGBV should be included in all organizations' community-based strategies. *See Appendix F for examples of group activities used to broach issues of SGBV.*

5. Create consistent opportunities for one-on-one interaction with refugees and migrants.

Disclosure often depends on rapport. Rapport often depends on familiarity. Safe spaces staff, shelter staff, and other staff in regular contact with migrants and refugees should create routine opportunities for one-on-one discussion and unstructured social time with residents. This could be in the form of regular chores, check-ins, and other informal interactions between migrants, refugees, and staff. State actors should also see every interaction with migrants and refugees as an opportunity to check in about SGBV. For example, if officers at COMAR or INM see certain asylum seekers on a regular basis, they should find ways of inquiring about their well-being. A simple but consistent, "How are you doing?" from an authority figure may slowly help establish rapport and increase some migrants' and refugees' willingness to ask for help.

6. Establish national or bi-national SGBV hotlines in Mexico and Guatemala.

To provide a consistent centralized resource for survivors of SGBV in Mexico and Guatemala, including migrants and refugees, establish a telephone hotline for SGBV-related assistance. Ideally, this could be a single bi-national hotline that can immediately connect or refer callers to relevant actors, including those in the Regional Safe Spaces Network, state actors and even civil society organizations, depending on caller location. Alternatively, two national hotline services can be established — one in each country — that should then be coordinated with one another. Stakeholders should explore possible hotline functions, confidentiality protocols, and sustainability models. For example, it may be possible for relevant Mexican and Guatemalan actors to partner with telecommunication providers to secure free calling.

Awareness raising

7. Consult migrants, refugees, and service providers when developing printed materials about SGBV and the Regional Safe Spaces Network; seek their input regarding dissemination strategies.

Develop printed materials containing SGBV-related content, including information on the Regional Safe Spaces Network. Create content and dissemination strategies in consultation with migrants, refugees, and service providers, taking into account a displacement context characterized by: a.) diverse identities and abilities, b.) conservative norms regarding gender, SGBV, sexual and reproductive health, c.) rapid and evolving movement, d.) diverse displacement profiles, e.) legal and social insecurity and protection needs, and f.) physical insecurity and protection needs. Content and format exploration may include collecting colloquial terms for sex, addressing gender-specific healthcare needs, or creating comic books. Dissemination strategies may require mapping of how diverse groups of people tend to travel or gather. This can be done through the implementation of the Regional Information Sharing Protocol (RISP) recently developed by the RSSN. Then go to them: Identify actors who are already providing mobile safe spaces and engage them for assistance in disseminating SGBV and RSSN-related materials.

Finally, printed materials should be developed with refugee and migrant security and safety in mind: frame content generally, to avoid creating suspicion that the individual carrier has suffered SGBV or intends to report a crime. *See Appendix E for guidance on developing a strategy for printed materials.*

8. Make creative use of common areas and public spaces.

Common areas in shelters, offices, and hospitals, as well as more public spaces where migrants and refugees pass or congregate, can be good places to communicate information about SGBV. Develop and display SGBV-specific posters targeting different migrant and refugee profiles where they are known to gather (eg, women, children, men, LGBTI individuals). Also consider creating SGBV-focused murals or billboards near the roadside, train tracks, or major border crossing points. See *Appendix D* for suggestions regarding use of common areas.

Also: Explore spaces where migrants and refugees gather that would be safe for dramatic activities about SGBV, as discussed above. See *Appendix F* for examples of facilitated group activities that can be adapted for outdoor, public spaces.

9. Build on what exists: expand general outreach mechanisms to include SGBV.

Adapt existing communications initiatives to address SGBV, such as UNHCR’s videos about the Mexican asylum application process generally. New initiatives, such as UNHCR’s Jaguar campaign and IOM’s MigrantApp, may be useful vehicles for enhanced messaging about SGBV-related rights and services. Approach local actors engaged in mobile safe spaces, clinics, food and assistance distribution efforts along the train lines as possible allies in the distribution of SGBV-related materials.

10. Develop a coordinated SGBV outreach campaign across countries of origin, transit, and destination in the region jointly with the Regional Safe Spaces Network.

Many refugees and migrants plan routes that pass around service provider offices. To raise awareness among these “invisible” migrants and refugees, consider ways in which information disseminated in countries of origin and return, transit countries, and countries of destination can be coordinated for maximum reach, coherence and impact. In countries of origin, despite political sensitivity surrounding outreach about emigration and asylum, it may still be useful to address potential migrants’ and refugees’ questions about their rights and risks along the road ahead. In transit or interim host countries, know-your-rights materials help migrants and refugees where they stand; these messages should complement and add detail to earlier information received in their home countries. Finally, outreach to destination countries is critical, given the crucial role of diaspora family and community members who await migrants and refugees. These relatives serve as sources of travel information, financing, and arrangement; outreach to them can provide accurate information they can share with loved ones *en route*. Include specific messaging about SGBV-related risks, rights, and resources in this overall communications strategy. Assess for appropriate methods of communication; television, radio, and social media may be more useful venues in home and destination countries than in transit areas.

General

11. Tailor approaches to diverse refugee and migrant populations.

The diversity of North and Central America’s forcibly displaced populations requires multifaceted approaches to SGBV-related disclosure and outreach. Risk factors, disclosure inhibitors, and support needs may differ based on a survivor’s age, gender, or sexual orientation; they may also be complicated by a migrant’s or refugee’s physical or legal insecurity at any point of his or her journey. Training, materials, service provision, and advocacy should take multiple survivor profiles into account.

12. Find and use the right language.

Sex and violence can be difficult to discuss, even in a common language. When working with refugees and migrants, providers may find that terms may differ based on age, gender, sexual orientation, country of origin, social or ethnic origin, or other characteristics. Providers should maximize the clarity of all their communication about SGBV— in personal conversation as well as in outreach materials. Consult targeted populations about the slang, euphemisms, and common expressions used to describe relevant sexual acts, body parts, etc. Create a list of common terms used by different groups for staff training and outreach materials.

13. Strengthen coordination of SGBV services in Mexico and Guatemala.

There is a great need for consistency and coordination of SGBV case management in Mexico and Guatemala to improve survivors' access to information along the road and continuity of care. Providers should explore ways to establish a multi-country case management system with shared, secure data management and coordinated referral mechanisms. The Regional Safe Spaces Network can be a starting point for building out cross-border coordination.

14. Develop feedback and complaint mechanisms to improve SGBV-related service provision.

Obtaining feedback from migrants and refugees concerning their experience with service provision is key to improving SGBV detection and response, and can help identify new strategies for enabling SGBV disclosure where appropriate. Facilitating migrants' and refugees' ability to voice service-related complaints in a safe and accessible manner is also crucial for ensuring accountability to the communities with whom providers work. Service providers should thus meet to discuss what a feedback and complaint mechanism could look like and how it could best be implemented and coordinated along the migration and service routes. Possible approaches could include check-in or evaluation questions during intake procedures or setting up a telephone line hosted by UNHCR.

15. Prioritize staff well-being.

Service providers working closely with migrants and refugees can be deeply impacted by the work they do and the people they care for, particularly in resource-limited settings where one may feel unable to meet the full need for assistance. Providers can carry significant emotional burden, including those with most direct and consistent contact with survivors of SGBV and other survivors of traumatic experiences. Employers – whether private organizations or state institutions – should prioritize the well-being of their staff and provide self-care trainings, regular check-ins, and internal support measures.

16. Conduct further research.

This exploratory inquiry is only a pilot project. Much more in-depth research is necessary to better understand SGBV disclosure and to develop effective awareness raising campaigns for the Northern and Central American displacement context. Priority questions for further research include: What are migrants' and refugees' priority services regarding exposure to SGBV? What information about SGBV do diverse groups of migrant and refugee populations want? How do migrants and refugees use social media and mobile phones during migration? These data should be collected and disaggregated to identify trends in age, gender, and diversity, including ethnic origin, gender identity and sexual orientation.

ENDNOTES

- ¹ An Amnesty International report estimates 6 in 10 women are raped on their journey; see Amnesty International, *Invisible Victims: Migrants on the Move in Mexico* (London: Amnesty International Publications, 2010), 15, www.amnestyusa.org/wp-content/uploads/2017/04/amr410142010eng.pdf. Another article cites statistics from migrant shelters along Mexico's southern border, which estimate that 8 in 10 women are raped or experience some other form of sexual violence; see Alyson L. Dimmitt Gnam, "Mexico's Missed Opportunities to Protect Irregular Women Transmigrants: Applying a Gender Lens to Migration Law Reform," *Pacific Rim Law & Policy Journal Association* 2013: 722. Lower numbers were cited in a study conducted by Mexico's National Institute of Public Health, where out of 750 migrants interviewed at a shelter in Tapachula, 8.3% of surveyed women reported forced sexual intercourse during their journey and 28.2% reported exchanging sexual relations for goods or services; see César Infante, Flor María Rigoni, Jorge Velázquez, Ubaldo Ramos, and René Leyva, "Migrantes en tránsito por México: Derechos sexuales y reproductivos," in René Leyva Flores and Frida Quintino Pérez, eds., *Migración y Salud Sexual y Reproductiva en la Frontera Sur de México* (Cuernavaca: Instituto Nacional de Salud Pública, 2011), 100, table 5.5. Lastly, other researchers cite an estimate that 24% of women experience some form of sexual violence during migration, along with 5% of men and 50% of LGBTI individuals; see Gabriela Díaz Prieto and Gretchen Kuhner, *Un Viaje Sin Rastros: Mujeres migrantes que transitan por México en situación irregular* (Mexico City: H. Cámara de Diputados, LXII Legislatura; Consejo Editoria, Instituto para las Mujeres en la Migración A.C., 4ta.; Editores S.A. de C.V., 2014), 85-86.
- ² See for example: Andrea Wirtz, Nancy Glass Kiemanh Pham, Amsale Abera, Leonard S. Rubenstein, Sonal Singh and Alexander Vu, "Development of a screening tool to identify female survivors of gender-based violence in a humanitarian setting: qualitative evidence from research among refugees in Ethiopia," *Conflict and Health* 7, no. 13 (2013): 1-14; Ramin Asgary, Eleanor Emery and Marcia Wong, "Systematic review of prevention and management strategies for the consequences of gender-based violence in refugee settings," *International Health* 5, no. 2 (2013): 85-91; Zahra Mirghani, Joanina Karugaba, Nicholas Martin-Achard, Chi-Chi Undie and Harriet Birungi, *Community Engagement in SGBV Prevention and Response: A Compendium of Interventions in the East & Horn of Africa and the Great Lakes Region* (Nairobi, Kenya: Population Council, 2017).
- ³ For discussion of sexual assault disclosure, see: Dr. Catherine Esposito, "Child Sexual Abuse and Disclosure: What does the research tell us?", New South Wales Government: Family & Community Services, 2014, http://www.community.nsw.gov.au/_data/assets/pdf_file/0020/321644/Literature_Review_How_Children_Disclose_Sexual_Abuse.pdf; Caitlin L. McLean, Marisa K. Crowder and Markus Kemmelmeier, "To honor and obey: Perceptions and disclosure of sexual assault among honor ideology women," *Aggressive Behavior* (2018): 1-20.
- ⁴ For discussion of HIV status disclosure, see: Carla Makhlof Obermeyer, Parijat Baijal, and Elisabetta Pegurri, "Facilitating HIV Disclosure Across Diverse Settings: A Review," *American Journal of Public Health* 101, no. 6 (2011): 1011-1023.
- ⁵ For discussion of sexual orientation disclosure, see: Kristin H Griffith and Michelle R Hebl, "The disclosure dilemma for gay men and lesbians: "Coming out" at work," *Journal of Applied Psychology* 87, no. 6 (2002): 1191-1199.
- ⁶ For discussion of disclosure processes and contexts, see: Sharon G. Smith, "The Process and Meaning of Sexual Assault Disclosure," PhD dissertation, Georgia State University, 2005, http://scholarworks.gsu.edu/psych_diss/7; Sarah E. Ullman and Henrietta H. Filipas, "Correlates of formal and informal support seeking in sexual assault victims," *Journal of Interpersonal Violence* 16, no. 10 (2001): 1028-1047.
- ⁷ For more information on women fleeing SGBV, see: United Nations High Commissioner for Refugees (UNHCR), *Women on the Run: First-Hand Accounts of Refugees Fleeing El Salvador, Guatemala, Honduras, and Mexico* (Washington, D.C.: UNHCR, 2015), <http://www.unhcr.org/publications/operations/5630f24c6/women-run.html>.
- ⁸ For helpful guidance on understanding the broader context and protection needs of displaced people from Central America's Northern Triangle (El Salvador, Guatemala, Honduras), see:
—UNHCR, *Eligibility Guidelines for Assessing the International Protection Needs of Asylum-Seekers from El Salvador*, HCR/EG/SLV/16/01, March 2016, <http://www.refworld.org/docid/56e706e94.html>;
—UNHCR, *Eligibility Guidelines for Assessing the International Protection Needs of Asylum-Seekers from Guatemala*, HCR/EG/GTM/18/01, January 2018, <http://www.refworld.org/docid/5a5e03e96.html>;
—UNHCR, *Eligibility Guidelines for Assessing the International Protection Needs of Asylum-Seekers from Honduras*, HCR/EG/HND/16/03, July 2016, <http://www.refworld.org/docid/579767434.html>.
- ⁹ See [Appendix G](#); see also Médecins San Frontières, *Providing Antiretroviral Therapy for Mobile Populations: Lessons Learnt from a Cross Border ARV Programme in Musina, South Africa*, Cape Town, July 2012,

http://www.msfacecess.org/sites/default/files/MSF_assets/HIV_AIDS/Docs/AIDS_report_ARTformobilepops_ENG_2012.pdf; Matthew Price et al., “mHealth: A Mechanism to Deliver More Accessible, More Effective Mental Health Care,” *Clinical Psychology & Psychotherapy* 21, no. 5 (2014): 8; and K. Y. Leung and W. S. Leung, “Empowering Refugees and Migrants in South Africa through ICT4D,” in *2016 IST-Africa Week Conference*, 2016, 1–9.

¹⁰ See [Appendix G](#); see also UNHCR Innovation Service, “Increasing Two-Way Communication with Refugees on the Move in Europe,” 2017, <http://www.unhcr.org/innovation/increasing-two-way-communication-with-refugees-on-the-move-in-europe>.

¹¹ In this report, “refugee” is used when referring to forcibly displaced individuals who meet the definition set out in the 1951 Convention Relating to the Status of Refugees and its 1967 Protocol, in which a refugee is someone who, “owing to well-founded fear of being persecuted for reasons of race, religion, nationality, membership of a particular social group or political opinion, is outside the country of his nationality and is unable or, owing to such fear, is unwilling to avail himself of the protection of that country.” Additionally, the 1985 Cartagena Declaration includes “persons who have fled their country because their lives, safety or freedom have been threatened by generalized violence, foreign aggression, internal conflicts, massive violation of human rights or other circumstances which have seriously disturbed public order” to the definition of “refugee” in the Americas. Since most actors in the region work both with refugees and migrants and since many findings and recommendations are relevant for both groups, the report refers to “migrants and refugees” to include all individuals on the move through Central America and Mexico.

¹² UNHCR, “Mexico: Factsheet,” February 2017, <http://reporting.unhcr.org/sites/default/files/Mexico%20Fact%20Sheet%20-%20February%202017.pdf>.

¹³ International Crisis Group, *Easy Prey: Criminal Violence And Central American Migration*, Latin America Report N°57, July 28, 2016, 3, <https://www.crisisgroup.org/latin-america-caribbean/central-america/easy-prey-criminal-violence-and-central-american-migration>.

¹⁴ UNHCR, “Global Focus: Mexico,” 2016, <http://reporting.unhcr.org/node/2536>.

¹⁵ Comisión Mexicana de Ayuda a Refugiados, “Estadísticas,” 2013-2017, https://www.gob.mx/cms/uploads/attachment/file/290340/ESTADISTICAS_2013_A_4TO_TRIMESTRE_2017.pdf.

¹⁶ Inter-American Commission on Human Rights and the Organization of American States, *Human Rights of Migrants and Other Persons in the Context of Human Mobility in Mexico*, OEA/Ser.L/V/II, Doc. 48/13, December 30, 2013, 90-92, <http://www.oas.org/en/iachr/migrants/docs/pdf/Report-Migrants-Mexico-2013.pdf>.

¹⁷ Amnesty International, *Invisible Victims*, 22.

¹⁸ Dimmitt Gnam, “Mexico’s Missed Opportunities to Protect Irregular Women Transmigrants,” 722.

¹⁹ Prieto and Kuhner, *Un Viaje Sin Rastros*, 85-86.

²⁰ *Ibid.*, 69.

²¹ *Ibid.*, 64–69; Gabriela E. Sanchez, “Latin America,” in *Migrant Smuggling Data and Research: A Global Review of the Emerging Evidence Base*, New York: UN, 2016.

²² Wendy Vogt, “Stuck in the Middle with You: The Intimate Labours of Mobility and Smuggling along Mexico’s Migrant Route,” *Geopolitics* 21, no. 2 (2016): 378.

²³ Alberto Nájjar, “Qué Es La ‘Inyección Anti-México’ Que Toman Las Migrantes Centroamericanas,” *BBC Mundo*, October 19, 2015,

www.bbc.com/mundo/noticias/2015/10/151019_inyeccion_anti_mexico_migracion_centroamerica_mexico_an.

²⁴ César Infante, Rubén Silván, Marta Caballero and Lourdes Campero, “Sexualidad del migrante: experiencias y derechos sexuales de centroamericanos en tránsito a los Estados Unidos,” *Salud Pública de México* 55, no. 1 (2013): s62-s63.

²⁵ Médecins Sans Frontières, *Forced To Flee Central America’s Northern Triangle: A Neglected Humanitarian Crisis*, May 2017, 19, www.msf.org/sites/msf.org/files/msf_forced-to-flee-central-americas-northern-triangle_e.pdf.

²⁶ UNHCR, “Red Regional de Espacios Seguros: México” (presentation, 2017).

²⁷ UNHCR, “Red Regional de Espacios Seguros: México” (presentation, 2017); UNHCR, “Red Nacional de Espacios Seguros” (presentation, UNHCR Country Office, Guatemala City, November 13, 2017).

²⁸ For an index of fieldwork interviews conducted, see [Appendix I](#).

²⁹ For discussion of SGBV disclosure barriers for displaced populations, see: Andrea Wirtz, Nancy Glass, Kiemanh Pham, Amsale Abera, Leonard Rubenstein, Sonal Singh and Alexander Vu, “Development of a screening tool to identify female survivors of gender-based violence in a humanitarian setting: qualitative evidence from research among refugees in Ethiopia,” *Conflict and Health* 7, no. 13 (2013), 1-14; Andrea Wirtz, Kiemanh Pham, Nancy Glass, Saskia Loochkartt, Teemar Kidane, Decssy Cuspoca, Leonard Rubenstein, Sonal Singh and Alexander Vu, “Gender-based violence in conflict and displacement: qualitative findings from displaced women in Colombia,” *Conflict and Health* 8, no. 10 (2014), 8-12.

³⁰ For further insight on the phenomenon of women discussing sexual violence suffered by others but refraining from discussing their own experiences, see: Gretchen Kuhner, “La violencia contra las mujeres migrantes en tránsito por México,” *Revista de Derechos Humanos Dfensor*, June 2011, 20, corteidh.or.cr/tablas/r26820.pdf.

³¹ In this report, the acronym “LGBTI” is used in keeping with UNHCR’s terminology choice. LGBTI and the term “sexual orientation and gender identity,” or SOGI, are interchangeable and refer to all sexual and gender non-conforming persons (eg, lesbian, gay, bisexual, transgender, intersex). See: UNHCR, *Protecting Persons with Diverse Sexual Orientations and Gender Identities: A Global Report on UNHCR’s Efforts to Protect Lesbian, Gay, Bisexual, Transgender, and Intersex Asylum-Seekers and Refugees*, 2015, 2, <http://www.refworld.org/docid/566140454.html>.

³² Women’s prioritization of the journey north over seeking access to health services for SGBV is further discussed in Prieto and Kuhner, *Un Viaje Sin Rastrós*, 88.

³³ Barriers to disclosure that include fear of the direct consequences of disclosure and reporting are discussed in Kuhner, “La violencia contra las mujeres migrantes en tránsito por México,” 21.

³⁴ For a brief discussion of barriers migrants face to seeking SGBV health services and disclosing to medical professionals in Mexico, see Médecins Sans Frontières, *Forced To Flee Central America’s Northern Triangle*, 19.

³⁵ For in-depth discussion about diverse “shelter” options for refugees fleeing SGBV in camp and urban settings, and when some may be more suitable than others, please see HRC’s “Safe Haven” study: Kim Thuy Seelinger and Julie Freccero, *Safe Haven: Sheltering Displaced Persons from Sexual and Gender-Based Violence. Comparative Report*, Human Rights Center, University of California, Berkeley, in conjunction with the UN High Commissioner for Refugees, Geneva (2013), https://www.law.berkeley.edu/files/HRC/SS_Comparative_web.pdf. Additional country-specific case study reports are available at: <https://www.law.berkeley.edu/research/human-rights-center/programs/sexual-violence-program/strengthening-protection>.

³⁶ Detection refers to the process of service providers identifying an instance of SGBV as a result of reading certain signals or cues, or as a result of actively questioning a potential survivor. Disclosure refers to the act of a survivor revealing an instance of SGBV, which does not necessarily have to occur in response to direct questioning from a provider.

³⁷ The Regional Safe Spaces Network has developed a self-audit checklist to assist service providers with creating safe environments for SGBV survivors. See [Appendix H](#).

³⁸ For helpful guidance on building an organizational strategy involving all staff members to prevent and respond to SGBV, see: UNHCR, *Action against Sexual and Gender-Based Violence: An Updated Strategy*, Division of International Protection (UNHCR: Geneva, 2011).

³⁹ For resources on SGBV training, see UNHCR’s SGBV Prevention and Response Training Package from 2016 at: <http://www.unhcr.org/583577ed4.pdf>; UNHCR’s SGBV e-learning program, <https://unhcr.csod.com/client/unhcr/default.aspx>.

⁴⁰ For information on UNHCR’s strategy for responding to sexual violence against children in general, see: UNHCR, “Child Protection Issue Brief: Sexual Violence Against Children,” *Child Protection Unit, Division of International Protection* (UNHCR: Geneva, 2014), <http://www.refworld.org/docid/52e7c67a4.html>.

⁴¹ For helpful guidance on participatory and community-based approaches that can be applied to outreach and awareness raising initiatives, see: UNHCR, *A Community-Based Approach in UNHCR Operations*, 2008, <http://www.refworld.org/docid/47da54722.html>.

⁴² For an example of trainings for border patrol and police on communicating with asylum seekers and identifying protection needs, see: UNHCR, “Ethics and Communication at Border Points,” in *UNHCR Protection Training Manual for European Border and Entry Officials* (UNHCR Bureau for Europe: Brussels, 2011), <http://www.unhcr.org/4d9474fc9.pdf>.

⁴³ For a discussion of the opportunities and risks of mobile phone use along the U.S.-Mexico border, see: Bryce Clayton Newell, Ricardo Gomez, and Verónica E. Guajardo, “Information Seeking, Technology Use, and Vulnerability among Migrants at the United States–Mexico Border,” *Information Society* 32, no. 3, 2016.

⁴⁴ The Regional Safe Spaces Network Self-Audit Check-list includes these and other strategies to enable disclosure and provide timely response services; please see [Appendix H](#).

⁴⁵ With the support of UNHCR’s Regional Legal Unit (SGBV/CP), the Regional Safe Spaces Network is developing a Regional Information Sharing Protocol to ensure safe and confidential collection and analysis of SGBV and Child Protection data. For more information on UNHCR’s commitment to and guidance on the safe collection, management, and sharing of information related to child protection and SGBV, see: UNHCR, *Technical Note on UNHCR’s Engagement in the Implementation of the Protection Mechanisms Established by Security Council Resolutions 1612 and 1960 (MRM and MARA)*, January 2018, <http://www.refworld.org/docid/5a6edf734.html>.

⁴⁶ For helpful guidance on working with individuals of diverse profiles affected by displacement, including for SGBV response programming, see: UNHCR, *Policy on Age, Gender, and Diversity*, 2018, <http://www.unhcr.org/protection/women/5aa13c0c7/policy-age-gender-diversity-accountability-2018.html>.

⁴⁷ For an example of a UNHCR informational video on asylum in Mexico, see: ACNUR, “Solicitar asilo en México,” April 4, 2016, <https://www.youtube.com/watch?v=RbWmA-6a8M4>.

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APPENDICES

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APPENDIX A | SGBV Disclosure: A Proposed Typography

| TYPE OF DISCLOSURE | SAMPLE SCENARIOS | COMMONLY IMPLICATED SERVICE PROVIDERS | APPROACHES AND CONSIDERATIONS |
|----------------------------------|---|---|---|
| SELF-MOTIVATED DISCLOSURE | Survivor has independent reason or intent to disclose SGBV, regardless of environment or provider action. | Survivor wants a pregnancy test at a medical clinic after rape experience. Survivor requests referral to a safe house due to experience or fear of SGBV. | <p>Healthcare providers (medical, psychosocial support) Law enforcement officers Shelter staff</p> <p><i>Note: All providers should be prepared for self-initiated disclosure of SGBV, however rare it may be.</i></p> <ul style="list-style-type: none"> • Capacity to provide psychological first aid. • SGBV sensitization of entire staff, including survivor-centered and rights-based approaches. • Confidential interview space. • Confidential and updated referral, information management, and case management systems. • Diversity of gender, ethnicity, age, language, and sexual orientation / identity on staff, to extent possible. |
| ENABLED DISCLOSURE | Survivor is encouraged to disclose SGBV due to the existence of a supportive environment or general showing of receptivity on the part of a provider. | Survivor who feels welcome at migrant shelter confides in kitchen staff. Survivor engaged in general group therapy activities eventually feels comfortable revealing individual SGBV experience. | <p>Healthcare providers (medical, psychosocial support) Law enforcement officers Shelter staff</p> <p><i>Note: All providers should aim to create a safe, enabling environment for those wishing to discuss SGBV experiences or concerns.</i></p> <ul style="list-style-type: none"> • Availability of “SGBV officer,” “women’s officer,” etc. |
| PROBED DISCLOSURE | Survivor discloses in response to providers’ direct questioning about past traumatic experience, which may include direct or indirect probing about SGBV. | Survivor responds to UNHCR staff or lawyer’s question about harms fled in home country, asked to determine asylum eligibility. Police are contacted about a crime of SGBV and must question survivor, witnesses. | <p>Healthcare providers (medical, psychosocial support) Law enforcement officers Legal aid attorneys Refugee status determination actors</p> <p><i>Note: Most providers should refrain from direct questioning about SGBV unless there is a clear need or benefit to the survivor and provider staff are sufficiently trained.</i></p> <p><i>All of the “self-motivated disclosure” approaches, plus:</i></p> <ul style="list-style-type: none"> • Creation of safe, welcoming facility. • Ongoing interview training and skills-development re: SGBV and working with survivors of trauma. • Engagement of, or ready access to, expert on SGBV, gender, vulnerable groups, etc. • Prepared explanation as to why certain questions will be asked, and with what assurances of confidentiality. • Clear intake and documentation procedures. • Safe and confidential information management systems. • Access to trained interpreters. |

Sexual Violence Program, Human Rights Center, University of California, Berkeley, January, 2018.

APPENDIX B | SGBV Disclosure: Sample Training Module

As part of a full staff training on SGBV, trainers should specifically address disclosure considerations and techniques. With reception centers and shelters especially, everyone from security guards to cooks to administrative staff should be able to signal receptivity to SGBV disclosure and be equipped to respond sensitively.

Researchers recommend designing a training module that uses role play, scenario analysis in small group discussions, or worksheets depicting disclosure scenarios in comic form. The purpose of these activities is to generate a discussion on how staff can create an enabling environment for SGBV disclosure, without necessarily probing for disclosure via direct questioning. After discussion, training participants jointly generate a list of Do's and Don'ts for enabling disclosure, to serve as the basis for a common framework on creating an enabling environment for disclosure within the organization. A sample list of Do's and Don'ts is included in *Appendix C* of this report.

The following scenario will serve as an example for use and development in the three different proposed activities for full staff training on enabling SGBV disclosure: (1) full group role play, (2) small group discussion, and (3) individual visual worksheet.

Sample Scenario:

A young Mam Mayan woman from the Guatemalan highlands arrives at a shelter just over the border with Mexico with her two children. At the gate, the security guard ushers her in and asks her to sign in on a form. A volunteer approaches her to inform her there will be a group shelter orientation session at 4pm (5 hours from now), and asks her to wait in the intake room for now so that a staff member can talk to her. In the intake room with her children, the woman notices posters on the wall with pictures of people running and looking scared, but she is illiterate and cannot read the captions. She also notices pamphlets with images of children on the table. After twenty minutes of waiting in the intake room, a male staff member enters.

Option 1: Full group role play

In this option, the trainer facilitates a full group role play based on the background scenario presented above. Participants will act out the next scene (intake scene with male staff member) as they think it should be done to best create a supportive, enabling environment that could facilitate SGBV disclosure.

Instructions:

1. Facilitator passes out the written scenario to every participant.
2. Once read, facilitator explains how the role play will work. Four people will act out the scene. Observers then call out "freeze" when they want to pause the scene and someone else wants to jump in to replace one of participants. Scene continues for 10-15 minutes.
3. Facilitator starts by playing the young woman, and asks for volunteers to play the male staff member and the woman's two children.
4. Act out an intake scene, with participants switching in and out as they choose.
5. Once scene is finished, facilitator leads large group discussion. Questions posed can include:
 - a. What did the staff member do or say that contributed to creating an enabling environment?
 - b. What could the staff member have done differently to create a more enabling environment?
 - c. Based on the scenario background, what could other shelter staff have done differently? What steps could the organization itself take to create a more enabling environment?

Option 2: Small group discussion

In this option, the facilitator passes out a piece of paper with the original scenario on it plus the continuation of the intake scene, as described below. Participants read the longer scenario and then break up into groups of 2-3 to answer questions.

Scenario, continued:

The staff member asks the young woman if she is comfortable in the room. She nods, and he sits down across from her. The staff member introduces himself, quickly explains to the woman the rules of the shelter and tells her that he needs to ask her a few questions for the purposes of ensuring her own and other residents' safety. She nods again, but the staff member senses she did not fully understand him. He asks her which language she is most comfortable speaking, listing options based on languages spoken by other staff members at the shelter. She nods when he offers Mam, and states she is from Huehuetenango. The staff member smiles, gets up and says he will be right back. He returns 10 minutes later with a female staff member who greets the young woman and her children in Mam when she enters the room.

Sample discussion questions:

1. What elements of the story **contributed** to creating an enabling environment for SGBV disclosure?
2. What elements of the story **detracted** from creating an enabling environment for SGBV disclosure?
3. What steps could the personnel involved in the scenario take on an **individual level** to create a more enabling environment for SGBV disclosure? What steps could the organization take on an **operational level** to create a more enabling environment for SGBV disclosure?

Sample responses:

| | |
|---|--|
| <p><i>1. Elements that contributed to creating an enabling environment (non-exhaustive):</i></p> <ul style="list-style-type: none"> • Volunteer present to direct woman to intake room and inform her of later welcome session. • Existence of a separate, private space to talk one on one. • Staff (guard, volunteer) present at the shelter to usher her in and inform her of what to expect. • Informational material on displacement and different population groups (eg. girls, boys) present in the intake room. • Male staff member asks her if she is comfortable. • Male staff member attuned to young woman's reactions and senses when she doesn't understand. • Male staff member offers to conduct intake in another language in which she is more comfortable. • Presence of diverse staff at shelter, with personnel that speaks other languages common amongst refugees and migrants. • Staff of different genders present at shelter (male, female). • Female staff greets both the woman and her children in her native language when she enters the room before doing or saying anything else. | <p><i>2. Elements that detracted from creating an enabling environment (non-exhaustive):</i></p> <ul style="list-style-type: none"> • Security guard did not greet woman and her children when they arrived. • Residents needing to sign themselves in at the entrance doesn't account for possibility of illiteracy. • Volunteer who approached woman and her children did not greet her or ask if they needed anything right away, such as water, food, rest. • Long wait in the intake room with no explanation of what to expect. • Text-heavy materials not helpful in cases of low literacy. • Male staff member did not greet children or ask if they needed anything before launching in to explanation. • Male staff member explained rules of the shelter before asking her how she was, what she needed, etc. • Male staff member did not ask if woman wanted to speak with or without her children in the room, as she may not feel comfortable talking about violence with them present. • Staff member did not ask for woman's consent to speak to her and ask questions right in that moment and did not offer an alternate time for speaking if she first needed rest. • Male staff member did not inform her that he was going to find another staff member to bring back to the intake room. • Male staff member did not ask her if she preferred speaking with a female or male staff member. |
|---|--|

Option 3: Individual visual worksheet

In this option, each participant is given a sheet of paper with the pieces of the longer scenario described above drawn out, as in a comic book. After looking at the images, each participant writes the following on the worksheet:

1. Write a check mark next to or on top of the elements of the scene that help enable SGBV disclosure.
2. Write an “X” over elements of the scene that may discourage SGBV disclosure.
3. Draw in any other physical objects or write in any brief lines of dialogue that could help create a more enabling environment for SGBV disclosure.

Once completed, the facilitator leads a large group discussion where participants share their thoughts on the scene and how they marked it up. Possible discussion questions include:

1. What did you put a check mark next to in the scene? Why?
2. What did you cross out? Why?
3. What did you add? Why?

Suggested images that could be drawn in each panel are described below.

Panel 1:

Woman arrives at a shelter gate with two children. Security guard is opening the gate and ushering her in, looking towards a small booth at the entrance with a sign-in sheet. Speech bubble above guard says, “Please sign in.”

Panel 2:

Woman standing at sign-in booth with children behind her. She is holding a pen, hovering over the paper, but is looking anxiously over her shoulder.

Panel 3:

Woman standing on the other side of the entrance gate, after signing in. Volunteer is walking up to her. Speech bubble above volunteer says, “Please wait in the intake room. We will have a welcome session later today at 4pm.”

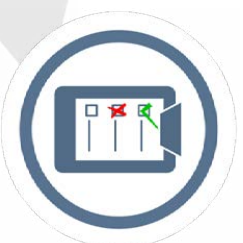
Panel 4:

Woman sitting in intake room with her two children, alone, and looking up at the clock on the wall. There are posters on the walls as well, one with an image of someone running away looking scared, and lots of text around it. A brochure on the table depicts a child and similarly has a lot of text. The woman’s children are sitting in the corner on the floor, looking anxious but also a little bored.

Panel 5:

A male staff member is sitting across from the young woman at the table and smiling. The door to the intake room is left open. Speech bubble above his head says, “Hi, my name is Juan, it is nice to meet you. Are you comfortable sitting here?”

APPENDIX C | “Enabled Disclosure” of SGBV: Sample Do’s and Don’ts



Do’s for individual staff members

- Offer help with basic needs before asking questions about reasons for leaving, experiences of violence in transit, etc.
- Show empathy and compassion.
- Emphasize and demonstrate confidentiality.
- Practice active listening, including making eye contact, being attentive when the person is speaking, ensuring you are not distracted.
- Show that you believe their story.
- Be honest, transparent, and patient.
- Build self-esteem by affirming a person’s feelings, desires and expressions.
- Learn refugees’ and migrants’ colloquial or euphemistic expressions for sexual acts.
- Check in spontaneously to see how someone is doing: pay attention to details and demonstrate care in small ways (eg, giving new shoelaces or playing with children).
- Play games with children and sit on the floor with them to be at the same physical level.

Don’ts for individual staff members

- Never ask someone about violence in the presence of a partner, family member or friend.
- Don’t judge or blame an individual for anything that happened to them. Remember that your own life experiences and background may influence how you view or interpret someone else’s experiences and behavior.
- Don’t criticize an individual if they admit later to having lied about their story previously.
- Avoid body language such as crossing your arms or facial expressions that convey disbelief or irritation.
- Don’t push someone to talk if they are uncomfortable or not ready to do so. Instead reassure them that they can talk to you later or refer them to someone else who can help.
- Don’t speak openly with colleagues in visible settings about a case or whisper with a colleague right after an individual shares sensitive information with you. This can erode trust and create anxiety.

Do’s for organizations and institutions

- Create an inviting facility that is clean, well-lit, and comfortable. For shelters, it may help to replicate aspects of “home” as much as possible, with resident access to a kitchen or garden, or rooms for reading or watching TV.
 - Ensure there are confidential spaces for one-on-one talks.
 - Display posters and other materials about SGBV and support services.
 - Train all staff on psychological first aid and SGBV detection and response.
 - Ensure greatest possible diversity of gender, ethnicity, age, language, and sexual orientation / identity on staff.
 - Have dormitories for LGBTI individuals and women who solicit this option.
 - Engage refugees and migrants in routine activities, chores, etc., to create rapport and provide more opportunities for speaking freely.
 - Ensure that shelter or reception staff are visibly accessible to residents for formal and informal conversation.
 - Provide diverse staff-resident interaction opportunities, including group activities (know your rights trainings, group therapy, etc.).
 - Establish peer support groups amongst refugees and migrants.
 - Discuss SGBV in info sessions, stressing that it is never ok and help is available.
 - Assign one person to a case (eg, one case worker always sees the same individual) and ensure each case worker or manager has no more than 25 cases at a time.
 - Maintain safe, confidential, and updated inter-agency referral and case management systems.
 - Ensure access to religious and spiritual counsel if desired.
 - Provide for self-care check-ins, trainings, and support of your staff.
 - Establish feedback and community-based complaint mechanisms accessible to all population groups, including women, girls, boys, men from diverse backgrounds.
- ### Don’ts for organizations and institutions
- Don’t assume your facility feels safe or welcoming: ask for client feedback and ideas about how to create a more comfortable environment.
 - Don’t expect one SGBV training to be enough. Provide ongoing sensitization and skills-building to improve your team’s quality of support and knowledge.
 - Don’t tolerate discriminatory or stigmatizing comments toward persons or staff in your care. Establish an organizational procedure to confront offending individuals.
 - Don’t perpetuate isolation, discrimination, or stigmatization of marginalized and diverse groups (eg, indigenous, LGBTI individuals) in shelters, reception centers, during social activities or discussions; be inclusive, sensitive, and compassionate.
 - Don’t allow staff or the organization to share or use any information a survivor has revealed without first asking permission from the survivor and explaining the purpose of sharing.

Sexual Violence Program, Human Rights Center, University of California, Berkeley, January, 2018.

APPENDIX D | Creative Use of Common Areas

Common areas - both on service provider property and in external, public spaces - can be effective canvases for raising awareness about SGBV. Field research revealed several ways common areas were already used to communicate information about migration or the asylum process. For example, researchers noted the following:



UNHCR Poster



*Mural at La 72 Shelter, Tenosique, MX
All photos taken by Kim Thuy Seelinger*



Casa del Caminante J'at'ic Samuel Ruiz, Palenque, MX

In addition to creating SGBV-specific posters, researchers propose expanding the use of murals in this displacement context to include SGBV messaging. One interesting example of SGBV awareness raising comes from Kenya, where the Centre for Rights Education and Awareness (CREAW) installed educational murals throughout the slum area of Kibera, Nairobi. Scattered throughout the neighborhood, these murals each depicted different SGBV-related scenarios (different forms of harm, different victim groups). The final panel on each mural indicated where survivors could obtain support services or seek police assistance, including phone numbers. This awareness raising approach was colorful, easy to understand, and highly visible to all members of the Kibera community.



CREAW SGBV murals in Kibera, Nairobi, Kenya. Photo taken by Kim Thuy Seelinger.



These murals could be adapted for the Central American displacement context, if appropriate locations and willing artists can be identified. Diverse groups of people and scenarios could be addressed in different murals. Researchers quickly produced one rough and basic idea to start with, below.



¡NO HAY EXCUSA PARA LA VIOLACIÓN! ESTAMOS AQUÍ PARA AYUDARTE.
LLAME: 525 510 1234



Designed by Kat Madrigal

APPENDIX E | Developing a Strategy for Printed Materials

Dissemination of printed materials is critical in terms of awareness raising — especially since it can be a way of reaching refugees and migrants who are in rapid transit or who prefer not to pass through service provider offices on their journey. This may especially be the case for women, girls, and people with diverse sexual orientation and gender identity who are more exposed to SGBV.

Providers along the Guatemala-Mexico border already use a variety of printed materials to disseminate information about refugees’ and migrants’ legal rights, available services, and the road ahead. These often take the form of pamphlets, strips of paper, or even mini newspapers. Content varies: for example, they may contain general information about asylum, immigration, and healthcare rights in Mexico or they may simply introduce shelters along the route. Researchers heard few examples of printed material specifically mentioning SGBV or the availability of relevant services.

As noted in the report recommendations, providers should develop SGBV-specific printed materials. To improve the reach and impact of these materials, they should consider ways to reach a displaced population specifically characterized by: a.) diverse identities and abilities, b.) conservative norms regarding gender, SGBV, sexual and reproductive health, c.) rapid and evolving movement, d.) diverse displacement profiles, e.) legal and social insecurity and protection needs, and f.) physical insecurity and protection needs.

Developing and distributing printed materials about SGBV

Local providers are best-placed to develop context-specific strategies for printed materials about SGBV. Below, we propose a simple framework for facilitating a discussion about both content and method of dissemination in light of the specific migrant and refugee populations served.

Migrant and refugee perspectives

In preparing to think through content of SGBV-specific printed materials, it is important to take migrants’ and refugees’ perspectives into account. For example, focus group discussions could be facilitated with migrants and refugees (current or even former) to identify their most urgent needs and concerns about SGBV. Part of such a discussion could inform the development and dissemination of printed materials. What information would they want or have wanted in printed materials? What formats are most useful? What are the safest and most effective ways to distribute this information? This discussion should be conducted with diverse population groups — eg, older women, younger women, men, boys, girls, and LGBTI individuals, all from diverse backgrounds. The following table proposes a framework for discussion.

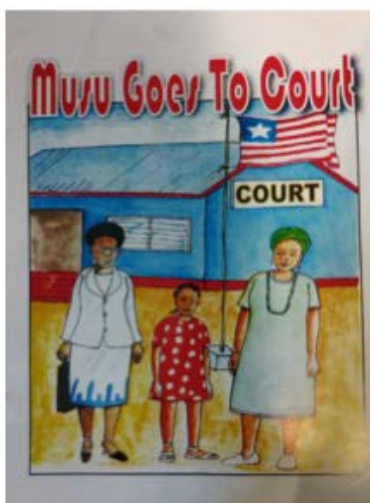
| Refugee / Migrant Group | SGBV-related information needs | Concerns and suggestions re: content, format, distribution |
|--|---------------------------------------|---|
| CHILDREN: GIRLS, BOYS (under age 15) | | |
| YOUTH: WOMEN, MEN (age 15-29) | | |
| ADULTS: WOMEN, MEN (age 30-55) | | |
| OLDER PEOPLE: WOMEN, MEN (age 55+) | | |
| LGBTI INDIVIDUALS (for each age category, address gay men, lesbians, trans individuals separately) | | |
| OTHER? | | |

Provider brainstorm about content

Ideally building off of migrants’ and refugees’ perspectives, local providers are well-positioned to strategize about content of SGBV-related materials. We propose facilitating a provider brainstorming session about ways to tailor content of SGBV-related printed materials to target populations. In preparation, it could be helpful to assemble examples of existing materials in advance, so they can be reviewed and evaluated as a group.

The table below provides a sample framework for subsequent provider discussion:

| Population, context considerations <i>(suggested only)</i> | Possible approaches to content <i>(suggested only)</i> | Existing materials <i>(providers to evaluate)</i> | New ideas for SGBV materials <i>(providers to identify)</i> |
|--|---|--|--|
| DIVERSE IDENTITIES & ABILITIES | <ul style="list-style-type: none"> Identify and use local terms used by different population groups for sex, body parts, violence (i.e. according to diversity in ages, languages, and cultural references) Use graphic forms (cartoons, maps, other illustrations) Offer easy-to-remember information | How do our current printed materials take diverse identities and abilities into account, including differences in language and literacy? | What SGBV-related content would be appropriate given migrants' and refugees' diverse identities and abilities? Consider age, gender identity, sexual orientation, social & ethnic origin, languages, education levels, family composition, abilities and impairments, etc. |
| CONSERVATIVE NORMS RE: GENDER, SGBV, SEXUAL & REPRODUCTIVE HEALTH | <ul style="list-style-type: none"> Identify and use local terms used by different population groups for sex, body parts, violence Frame SGBV in terms of health and well-being Note that SGBV can take many forms and is never right; it happens to men, women, children; it can hurt our bodies and hearts Note that whatever happens to someone, they have the right to get help Include LGBTI-specific services alongside other service provision lists; use safe language advised by LGBTI advocates | How do our current printed materials take refugees' and migrants' social norms into account? | What SGBV-related content would be appropriate given migrants' and refugees' norms around gender, SGBV, sexual and reproductive health? |
| RAPID & EVOLVING MOVEMENT | <ul style="list-style-type: none"> Introduce SGBV generally, noting that it can take many forms and is never OK Summarize legal rights (protection, healthcare, immigration, asylum) Note national hotline Note services available across wide geographic areas Introduce possible self-care techniques | How do our current printed materials take rapid and evolving movement into account? | What SGBV-related content would be appropriate given migrants' and refugees' rapid and evolving patterns of movement through the region? |
| DIVERSE DISPLACEMENT PROFILES | <ul style="list-style-type: none"> Consult legal experts to identify key differences in legal rights according to displacement profiles Note rights and resources both in-country and cross-border | How do our current printed materials take diverse displacement profiles into account? | What SGBV-related content would be appropriate given migrants' and refugees' diverse displacement profiles? Consider refugees, asylum seekers, IDPs, people in transit, returnees, migrants, etc. |
| LEGAL & SOCIAL INSECURITY & PROTECTION NEEDS | <ul style="list-style-type: none"> Address legal rights (protection, healthcare, immigration, asylum) Frame SGBV-related services as healthcare services available to citizens and non-citizens alike | How do our current printed materials take legal and social insecurity, protection needs into account? | What SGBV-related content would be appropriate given legal and social insecurity & protection needs for refugees and migrants? |
| PHYSICAL INSECURITY & PROTECTION NEEDS | <ul style="list-style-type: none"> Note that services are private and confidential (if that can be said) Minimize potential impression that holder of printed matter is a victim or plans to report crime Offer easy-to-remember information Note national hotline Use easily identifiable "safe" logos (eg, UNHCR, Red Cross) | How do our current printed materials take physical insecurity and protection needs into account? | What SGBV-related content would be appropriate given migrants' and refugees' physical insecurity, including risk of violence, and protection needs? How does this change during each phase of displacement? |



Graphic forms can be effective ways to reach populations of mixed literacy levels.

This simple comic book called “Musu Goes to Court” was developed in Liberia by the Ministry of Justice and its partners to help explain the legal process to child survivors of sexual violence who may need to testify in court in Monrovia. The booklet was also viewed as helpful to adults who had little formal education.

Photo credit: Kim Thuy Seelinger

Provider brainstorm about dissemination

In addition to format and content of printed materials, providers could also take a fresh look at whether current methods of distribution can be improved generally and for SGBV-related materials in particular. Some questions to consider in that reflection include:

- What is the printed information (form and content) we currently have?
- Who is the intended audience and how do they travel?
- Are we currently reaching those groups effectively? Where can they be safely and reliably reached? Which potential partners are working in those locations, spaces (eg, organizations with mobile clinics)?
- How can printed material about SGBV be distributed to our different target audiences?
- What additional methods / sites of distribution should be considered for SGBV-related materials, given these target audiences? How can we ensure accessibility of materials for individuals with visual and hearing impairments?
- Who are natural partners for distribution in civil society and state institutions?
- How can we monitor and evaluate impact of our dissemination systems?

APPENDIX F | Facilitated Group Discussions

Facilitated group discussions, as among shelter residents or those in reception centers, can be an effective way to both enable SGBV disclosure and raise awareness about this form of harm and possible sources of assistance. Three promising methods of group engagement are the “Open-ended story” approach, the “Facilitator Cards for Community Discussion” approach, and the “Drama for dissemination” approach.

Open-Ended Story¹

Open-ended stories provide a way to explore people’s beliefs and present potentially sensitive topics for discussion, even among people with less formal education. In an open-ended story, facilitators leave out the beginning, middle, or ending of the narrative. Participants discuss the missing part of the story. They can be prompted by specific questions. This activity is best facilitated by two people: a main “storyteller” and a “guide” who can jump in to ask questions and help participants fill in the gaps. Though often used as a research method, this technique can easily be adapted to prompt discussion about difficult subjects in a pressure-free and collaborative way. Stories and questions can also create opportunities for facilitators to fill in gaps with important information, raising audience awareness.

Possible adaptation for Regional Safe Spaces Network

Below is a possible story to be used by shelter providers working with refugees and migrants along the Guatemala-Mexico corridor. Given the cultural taboos around SGBV, it may make sense to conduct this exercise with a group of women instead of a mixed audience. (Separate scenarios could be devised depending on whether women, girls, men, boys, people with diverse SOGI or other potential survivor groups are being targeted.)

ROSA

Rosa is from a town outside of Tegucigalpa, Honduras. She lived with her husband Raúl and her two children, Marta and Darwin, 9 and 6 years old. Raúl worked in construction and Rosa worked as a housewife caring for her children. Although Rosa completed 2 years of high school, Raúl didn’t let her work because he was jealous and stated that it was his job to provide for the family. At times Raúl came home drunk and insulted and beat Rosa.

One night Raúl came home drunk and got very angry at Rosa for talking to their male neighbor. He beat her badly and left the house. Rosa immediately grabbed whatever she could fit into a backpack and took her children to the bus station where they headed north to the Guatemalan border. Rosa’s sister, Yesenia, lives in the USA and had always told Rosa to come join her. Rosa knew Yesenia would help her and planned to contact her once she got to Mexico City. From Guatemala, Rosa took another bus to the border. She and her children crossed a small stream about 500 yards from the immigration checkpoint and slipped into Mexico. Not knowing what to do, they started walking north to where Rosita had heard about organizations that help migrants and refugees.

After walking a couple of kilometers along the highway, a group of three men with machetes approached Rosita and her children. They said that they were vigilantes and that they work with Mexican Immigration. One man told her that he would turn them in unless she paid him something. When Rosa said she didn’t have any money, the man threatened to call immigration unless she had sex with him. Worried about being sent back to face Raúl, she saw no other choice. After having sex with the man, Rosa continued walking north for another day until she met another group of migrants and refugees headed towards a shelter. She arrived at the shelter in the afternoon.

¹ Adapted from Mary Ellsberg and Lori Heise, *Researching Violence Against Women: A Practical Guide for Researchers and Activists* (Washington, DC: World Health Organization, PATH, 2005), 144.


Questions about Rosa:

1. How do you think Rosa felt right after her experience with the men with machetes?
2. When Rosa arrived at the shelter, what kind of help do you think she wanted?
3. Do you think Rosa would tell the shelter staff about what happened to her the day before, with the men with machetes? Why or why not?
 - a. If you think she might not say anything, why do you think she would stay silent?
 - b. If you think she might say something, what would she say? What would help her speak freely?
4. What kind of information would Rosa want from the shelter staff? What kind of person would she want to talk to?
5. What are Rosa's rights in Mexico?
 - a. Can she get medical care?
 - b. Can she report the attack to the Mexican police?
 - c. Could any of her experiences of violence in Mexico (with the men with machetes) or Honduras (from Raúl) qualify her to apply for immigration status in Mexico now?
6. What else do you think people like Rosa want to know about how to get help while on the move?

Facilitator Cards for Community Discussion²

Community discussion and awareness raising activities can be made more dynamic and engaging with visual representations of key messages. When paired with a short list of two to three questions to stimulate reflection on an issue, facilitators can guide community discussion in a lively manner while communicating key messages about violence, community support, and available services.

Below is an example of a facilitator card from the Amani awareness raising campaign in Jordan.



Response to Violence

If you experience violence, now or at any time in the past, you have the right to receive help to stop the abuse. You also have the right to receive care and support from those around you. If someone you know is experiencing violence now, or has in the past, be supportive and help him or her to access relevant services.

Key Questions

1. What are the consequences of violence on women, girls, boys, and men? The family? The community?
2. Should women, girls, men, and boys (focus on each group) who experience violence in their family accept being subjected to violence? What about someone that is subjected to violence in the street or from a stranger?
3. How would you, or people around you, react to women, girls, boys, and men (focus on each group) experiencing violence?

Closing Remarks

Thanks a lot for your time! I hope you found our dialogue useful/interesting. Please come and join us in other activities (*provide some details and remember to share brochures or contact cards, and other relevant tools*).

Possible adaptation for Regional Safe Spaces Network

With a relevant graphic, a facilitator card may include discussion questions such as:

- What kinds of violence affect refugees and migrants in Central America – both in their home countries and while they are in transit? Are some forms of harm harder for people to talk about than others? Why?
- What would you tell someone traveling with you if they said they had suffered sexual violence? What kinds of help or information do you think they need? Where could they go for help?

² Adapted from the Child Protection and SGBV Sub-Working Group's Amani Campaign in Jordan, <https://reliefweb.int/sites/reliefweb.int/files/resources/AmaniImplementationguideEnglish%28online%29.pdf>.

Drama for Dissemination

Drama-based activities can be an effective way of engaging an audience in discussion and disseminating information about a targeted issue. They can be conducted as a group activity at a shelter or even as an open event in a public space. They simply require a space where people can gather around, where it is not too noisy. This method is particularly helpful when working with children or people who have limited education.

The basic approach is simple: Actors (often staff members or volunteers recruited and prepared earlier) play out a short story that illustrates an issue targeted for awareness raising. For example, they may enact a scenario related to domestic violence or early marriage — taking care to avoid graphic detail, abrupt outbursts, or potentially triggering language or situations. A facilitator may “freeze” the story at certain points to pose questions to the audience — eg, “What is the protagonist feeling?” or “What should he/she do next?” or “Who can help?” Alternately, the actors may present the whole story and then ask questions to the audience at the end. Finally, actors / facilitators wrap up discussion by delivering the intended message and informing the audience about where to find further information or assistance. They can even pass out informational materials afterwards, if appropriate.

Redemption Hospital, Monrovia, Liberia

Our research in Liberia several years ago highlighted a wonderful example of the use of “drama for dissemination” at Redemption Hospital in Monrovia. There was a gender-based violence clinic in the hospital but it did not have a sign, in order to avoid exposure and stigmatization of patients. So, to spread community awareness about SGBV and the availability of support services, the clinic team presented dramas right in the main waiting room of the hospital. Once a week, actors would gather in the middle of the waiting area and enact mini-stories alluding to issues like domestic violence. They took care to avoid graphic detail — particularly since children were present. People who were already sitting there, waiting for appointments or visiting relatives, gathered around. They watched the drama and called out their thoughts afterwards when prompted. Clinic staff closed by announcing relevant information, along the lines of, “If anyone you know has these challenges, they may need medical care or counseling. Let them know they can come to this hospital and tell the entrance worker they need to see the gender team. They don’t need an appointment and the meeting is private.”

Activity challenges included a.) the need to “edit” SGBV scenarios for a public audience while still getting the message across, b.) absence of reference to, or services for, male or LGBTI survivors, and c.) potential sustainability issues due to limited staff time. However, on the whole, the Redemption Hospital team felt this approach was a helpful way to spread awareness about SGBV and what the hospital could offer in terms of services.

Possible adaptation for Safe Spaces Network

- Conduct a dramatic presentation as a group activity at a shelter or reception center. The presentation could illustrate a scenario involving a Honduran woman preparing to travel north and the things she is worried about, or her encounter with a border official or fellow traveler who proposes sex in exchange for assistance.
 - Questions could probe: “What kind of information or support does she need?” “Where can she go for help?” “What do you think would happen if she went to the police? Is she allowed to report this even if she is a foreigner?”
 - Shelter or reception staff can close by responding to audience comments as well as presenting information about SGBV, available services down the road, and legal rights. They can also distribute printed materials for participants to take with them. Staff should make sure to consider the accessibility of advertised services for women, girls, boys, men, LGBTI individuals, indigenous people, and people with disabilities.
- In some cases, similar drama-based outreach might be possible in public spaces where refugees and migrants gather, such parks or train and bus stations. However, care should be taken to avoid exposing refugees and migrants to unwanted attention from surrounding community

APPENDIX G | Interventions for Highly Mobile Populations

Service provision for highly mobile populations is challenging in any context, as is disseminating crucial information about rights and services. While the Central and North American displacement context is certainly unique, service providers may find examples of interventions in other contexts useful to reference and possibly adapt. The tables below illustrate examples of two types of interventions used with highly mobile populations in other contexts: (1) service provision initiatives, and (2) communication campaigns.

Service Provision Initiatives

Lessons from Healthcare: HIV Care in South Africa

In South Africa, Médecins Sans Frontières (MSF) has developed a seven-step model of care for patients migrating across the South African-Zimbabwean border to ensure continuity of care for HIV. To help guide migrants, the model included providing migrants with a hand-held patient passport documenting current treatments and lab results, offering referral letters to patients who may choose to seek further care along their journey, and providing an “HIV road map” detailing where migrants can access treatment at their destination. On the service provision end, health workers asked about migrants’ travel plans in adherence counselling sessions and provided patients with a three-month stock of drugs if they were planning on travelling for more than two weeks. Clinics also employed a questionnaire for new and returning patients that asked about continuity of treatment, utilizing a “transfer out” classification to avoid double-counting patients they had already seen.¹

In addition, MSF has adopted several other outreach techniques, including offering health services in clinics that are near offices for asylum application, organizing primary healthcare mobile clinics to rural areas, and gathering information on patients’ travel plans and coping mechanisms to help with creating an appropriate treatment regime and providing relevant referrals.² MSF has also noted that engaging private sector actors, such as companies that may employ irregular migrants, is important for improving access to health services.³

Lessons from Healthcare: mHealth Solutions

Health practitioners in Africa have used mobile health (mHealth) tools to promote health interventions such as HIV testing and pregnancy support to migrant populations.⁴ MHealth solutions can also be applied in the mental health context to provide psychological support to at-risk populations.⁵ For example, mobile phones have been used to provide services to mobile populations in South Africa, where the Department of Health built mHealth service MomConnect to educate and provide services to pregnant migrants. A similar South African program, Help@Hand, aims to inform refugees of access to legal and counselling services along the migratory route.⁶ A study of mobile phone usage in Trans-Saharan migration notes that mobile phones often serve as crucial tools for African migrants and refugees to obtain information from their migratory “helpers” or access emergency financing along the route. However, the study also notes that mobile phone data can in turn be used by authorities to detect migrants.⁷

¹ Médecins Sans Frontières, *Providing Antiretroviral Therapy for Mobile Populations: Lessons Learnt from a Cross Border ARV Programme in Musina, South Africa, Cape Town*, July 2012, http://www.msfaccess.org/sites/default/files/MSF_assets/HIV_AIDS/Docs/AIDS_report_ARTformobilepops_ENG_2012.pdf.

² Ibid.

³ Aurélie Ponthieu and Andrea Incerti, “Continuity of Care for Migrant Populations in Southern Africa,” *Refugee Survey Quarterly* 35 (2016): 113.

⁴ Catrin Evans, K. Turner, L. S. Suggs, A. Ocra, A. Juma, and H. Blake, “Developing a mHealth intervention to promote uptake of HIV testing among African communities in the conditions: a qualitative study,” *BMC Public Health* 16, no. 1 (2016): 1–16.

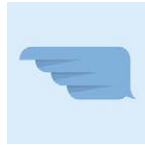
⁵ Matthew Price, Erica K. Yuen, Elizabeth M. Goetter, James D. Herbert, Evan M. Forman, Ron Acierno, and Kenneth J. Ruggiero, “mHealth: A Mechanism to Deliver More Accessible, More Effective Mental Health Care,” *Clinical Psychology & Psychotherapy* 21, no. 5 (2014): 8.

⁶ Ka Yan Leung and Wai Sze Leung, “Empowering Refugees and Migrants in South Africa through ICT4D,” published in IST-Africa 2016 Conference Proceedings, 1–9, <https://doi.org/10.1109/ISTAfrICA.2016.7530696>.

⁷ Max Leonard Schaub, “Lines across the desert: mobile phone use and mobility in the context of trans-Saharan migration,” *Information Technology for Development* 18, no. 2 (2012): 126–44.

Communication Campaigns

Featured Refugee and Migrant Communication and Translation services⁸



Textfugees⁹

A text message service provision application for refugee service providers which parallels the mHealth model.



RefuComm¹⁰

Greek organization which creates audio and visual communication for refugees and trains “cultural mediators” to brief refugees on the immigration and relocation process.



Refugee Communication Boards¹¹

One of many refugee translation services, this group uses simple icons on a gameboard-like layout to allow refugees to communicate with service providers.



ETCcall¹²

A mobile app connecting refugees with volunteer translators.

Case Study: UNHCR refugee communication campaign in Macedonia¹³

In 2015, the UNHCR Emergency Lab interviewed refugees about their experiences at the border between Greece and Macedonia to determine the needs of refugees and migrants from the Middle East. The Emergency Lab then partnered with Translators Without Borders to translate responses to commonly asked questions which were then recorded and projected via existing loudspeakers at the former entry points from Greece into Macedonia. While the existing loudspeaker system required staff to manually go into the system to re-record new messages, it was soon replaced with a “smart” system that could be remotely controlled via tablet. With the help of Google, Mercy Corps, and others, the team created Translation Cards, an open source app which organizes FAQs into electronic decks that staff can access on their phones or tablets to answer questions in refugees’ native languages. In addition, the UNHCR partnered with a private company to build centrally managed informational video programming for refugees along 11 television screens at border entry and exit points. The programming included cartoons for children and procedural information for their parents. The UNHCR also worked with Telecoms Sans Frontieres to set up internet connectivity at the southern Macedonian border and at a site in Serbia, allowing refugees to connect with their families and access electronic documents.

⁸ Berkeley Refugee Resources (BRR), “Refugees - Translation, Interpretation, and Language Services,” November 12, 2016, <http://bev.berkeley.edu/refugees/translationservices.html>.

⁹ Textfugees project website no longer available; for more information on the initiative, see: Willa Frej, “Text Messaging May Solve One Major Problem In The Refugee Crisis,” *Huffington Post*, March 14, 2016, https://www.huffingtonpost.com/entry/refugee-crisis-techfugees_us_56dda2ffe4b0000de4052b8e.

¹⁰ “RefuComm: About Us,” 2018, <http://www.refucomm.com/about>.

¹¹ “Refugee Communication Boards,” Tobii Dynavox, <http://www2.tobiidynavox.com/refugee-communication-boards>.

¹² ETCall, “Welcome to ETCall, the Simple App to Connect People Who Need Translation with Volunteer Translators through a Phone Call. #Syria #Refugees,” Tweet, @etcalle, December 14, 2016, <https://twitter.com/etcalle/status/809061902873661440>.

¹³ UNHCR Innovation Service, “Increasing Two-Way Communication with Refugees on the Move in Europe,” *UNHCR Innovation*, September 1, 2017, <http://www.unhcr.org/innovation/increasing-two-way-communication-with-refugees-on-the-move-in-europe>.

APPENDIX H | Interview Guide and Fieldwork Schedule (November 2017)

Disclosing SGBV During Forced Displacement: Mexico / Guatemala
Nov 6-12, 2017: Tenosique, Palenque, Villahermosa, Mexico City / Mexico
Nov 13-14, 2017: Guatemala City / Guatemala

Key Informant Interviews

Semi-structured interview guide (approx. 75-90 minutes with translation)

Introduction

1. Provide overview of the project goals and methods, including UNHCR request to identify opportunities for improving SGBV disclosure among migrants and refugees on the move through Guatemala and Mexico who are served by partner organizations in UNHCR's Regional Safe Spaces Network.

Organizational Background

2. Ask for brief organizational background, including:
 - a. Mandate of the organization;
 - b. Description of the facility;
 - c. Services provided;
 - d. Roles and responsibilities of personnel within the organization;
 - e. Populations served.

General profiles of migrant and refugee clients / populations served

3. Clarify general profiles of migrant and refugee population served, including:
 - a. Whether organization serves men, women, or both;
 - b. Whether LGBTI migrants and refugees are served;
 - c. Whether children are served, and what ages;
 - d. Trends around countries of origin and ethnic / linguistic backgrounds;
 - e. Length of time migrants and refugees stay at the organization (if a shelter);
 - f. Trends around travel patterns of migrant and refugee population served, i.e. whether they tend to be moving through the area quickly or staying for longer periods of time (if organization other than a shelter, eg, NGO or state actor).

SGBV and disclosure in the displacement context

4. Types of SGBV cases seen at the organization, including:
 - a. Trends around forms of harm (eg, rape, forced nudity, transactional sex);
 - b. Demographic trends of SGBV survivors seen by organization (eg, gender, age, national origin);
 - c. Trends around specific risk factors for SGBV;
 - d. Trends around where SGBV occurred (at home, in transit, in host country).
5. How do SGBV cases come to the attention of service providers / interviewees? Probe for:
 - a. During intake or interview procedures?
 - b. During medical or psychological evaluations with professionals?
 - c. With non-professional staff, eg, with volunteers, cooks, security guards in common spaces?
 - d. With other specific types of staff members or personnel (eg, religious counsel, psychologists, doctors)?
 - e. Via peers (i.e. other migrants and refugees)?
 - f. Through referral?

6. In the cases seen by providers, what factors have inhibited survivors from disclosing or served as barriers to disclosure? Probe for:
 - a. Specific disclosure barriers with different population groups (eg, women, children, LGBTI individuals, men);
 - b. Personal v. structural barriers to disclosure.
7. In the cases seen by providers, what factors have encouraged or motivated a survivor to disclose? Probe for:
 - a. Needs related to SGBV or services sought for SGBV that motivated disclosure;
 - b. Feelings of safety, trust, rapport with service provider.
 - i. Follow up: how do service providers create a safe space or build trust and rapport with the people they serve?
8. What tools or techniques do service providers use to encourage disclosure? What additional trainings or other resources are available to service providers to help facilitate or encourage SGBV disclosure? Probe for:
 - a. Methods used during interviews;
 - b. Methods used in medical or psychosocial support settings;
 - c. Methods used in group settings or common areas.

SGBV response services

9. What tools, trainings, or other resources are available to service providers re: SGBV response generally?
10. What challenges do providers face with SGBV response services?
11. What types of referral pathways are in place along the migration route? How are these coordinated and maintained? What challenges exist for referral?

SGBV awareness raising

12. What types of awareness raising tools and materials are used at the organization for communicating with migrants and refugees? Probe for:
 - a. Printed materials;
 - b. Murals or creative displays of information;
 - c. Group discussions and activities;
 - d. Digital or technological tools (eg, phones, internet, social media).
13. From what providers have observed among migrants and refugees, how are they obtaining information? Which methods of communication have been most effective for providers in their attempts to disseminate information about migrants' and refugees' rights, available services, and SGBV awareness raising in general? Probe for:
 - a. Different methods effective among different population groups (eg, girls, boys, men, women, LGBTI individuals).
14. What ideas do providers have for communicating with migrants and refugees and raising awareness about SGBV? How can migrants and refugees that aren't seen by service providers be reached?
15. Are there any risks associated with certain forms of outreach or awareness raising to migrants and refugees?

General

16. What tools or trainings would be useful to service providers moving forward, for improving capacity to detect & respond to SGBV?
17. Other thoughts or final recommendations? Any questions?

Disclosing SGBV During Forced Displacement: Mexico / Guatemala

Field Mission Interviews

6 – 14 November 2017

| Date | Time | Location | Interview Description |
|-----------|---------|------------------|---|
| 6-Nov-17 | 9:00am | Tenosique, MX | Initial meeting with UNHCR staff in Tenosique <i>Venue: UNHCR Field Office Tenosique</i> |
| 6-Nov-17 | 9:30am | Tenosique, MX | La 72 <i>Venue: Hogar Refugio para personas migrantes La 72</i> |
| 6-Nov-17 | 10:30am | Tenosique, MX | Médicos Sin Fronteras <i>Venue: MSF Office at the Hogar Refugio para personas migrantes La 72</i> |
| 7-Nov-17 | 9:00am | Tenosique, MX | The RET <i>Venue: UNHCR Field Office Tenosique</i> |
| 7-Nov-17 | 9:00am | Tenosique, MX | Asylum Access Mexico <i>Venue: UNHCR Field Office Tenosique</i> |
| 7-Nov-17 | 12:00pm | Tenosique, MX | Community Hospital Tenosique <i>Venue: Community Hospital, Tenosique</i> |
| 7-Nov-17 | 4:30pm | Palenque, MX | Local authorities from DIF Palenque <i>Venue: Casa del Migrante DIF, Palenque</i> |
| 8-Nov-17 | 12:00pm | Palenque, MX | Casa del Caminante J'tatic Samuel Ruiz <i>Venue: Casa del Caminante J'tatic Samuel Ruiz</i> |
| 9-Nov-17 | 11:00am | Villahermosa, MX | Centro DIF Colibrí <i>Venue: Colibrí Center, DIF Villahermosa</i> |
| 10-Nov-17 | 11:00am | Mexico City, MX | Meeting with UNHCR national staff in Mexico City <i>Venue: Café near UNHCR office, Mexico City</i> |
| 10-Nov-17 | 3:00pm | Mexico City, MX | Médicos Sin Fronteras <i>Venue: MSF office, Mexico City</i> |
| 10-Nov-17 | 5:00pm | Mexico City, MX | Comisión Mexicana de Ayuda a Refugiados <i>Venue: COMAR office, Mexico City</i> |

| | | | |
|-----------|---------|---------------------|---|
| 13-Nov-17 | 9:00am | Guatemala City, GUA | Informative session of UNHCR operations in Guatemala <i>Venue: UNHCR office, Guatemala City</i> |
| 13-Nov-17 | 9:30am | Guatemala City, GUA | Meeting with partners of the National Safes Space Network in Guatemala. Present were: Pastoral de la Movilidad Humana, Casa del Migrante Misioneros Scalabrinianos, Asociación Lambda <i>Venue: UNHCR office, Guatemala City</i> |
| 13-Nov-17 | 12:00pm | Guatemala City, GUA | Pastoral de la Movilidad Humana <i>Venue: Pastoral de la Movilidad Humana, Guatemala City</i> |
| 13-Nov-17 | 3:00pm | Guatemala City, GUA | Casa del Migrante Misioneros Scalabrinianos <i>Venue: Casa del Migrante, Guatemala City</i> |
| 14-Nov-17 | 8:30am | Guatemala City, GUA | Oficina de Derechos Humanos del Arzobispado de Guatemala <i>Venue: Albergue para personas en alto riesgo, ODHAG</i> |
| 14-Nov-17 | 3:00pm | Guatemala City, GUA | Asociación Lambda <i>Venue: Espacio de Transición, Asociación Lambda</i> |

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