

# SURVEY ON THE **SOCIOECONOMIC STATUS OF PALESTINE REFUGEES**

## IN LEBANON // 2015



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# foreword



In 2015, the American University of Beirut (AUB) undertook a critical survey into the implications of both the protracted displacement for Palestine refugees living in Lebanon since the Arab Israeli War in 1948 – 49 and the more recent one due to the Syria crisis. Some of the findings are deeply concerning for the refugees, for UNRWA and for the country that has hosted them since their displacements.

Only five years after the original AUB Socioeconomic Survey of Palestine refugees in Lebanon, some 65 per cent of Palestine refugees from Lebanon (PRL) still live in poverty (it was 66 per cent in the 2010 survey). Some 90 percent of Palestine refugees from Syria (PRS) live in poverty, including 9 per cent living in extreme poverty unable to meet even their most essential food requirements.

The report highlights critical differences between the two displaced communities. There are specific challenges with respect to legal stay for PRS, and their access to employment and jobs with decent work conditions. Unemployment is comparatively of concern at 23.2 per cent for PRL and 52.5 per cent for PRS. The reality of poverty makes it challenging for many families to afford basic needs and to access services in times of need such as hospitalization and specialist care. PRS are almost completely reliant on UNRWA to cover their health needs.

Concerns expressed by refugees during my discussions with them reflect the findings of the survey. In the absence of a just solution many refugees are unsurprisingly deeply anxious and worried about living in poverty and about the lack of perspectives for living a life in greater dignity. The human development and emergency work of UNRWA is increasingly vital in this respect, as is the support that the international community, other UN agencies and non-governmental organizations render to Palestine refugees.

UNRWA has been running its core education, health, relief and social and camp improvement services for Palestine refugees in Lebanon since 1950. There are an estimated 260,000 to 280,000 of the 450,000 registered Palestine refugees from Lebanon who continue to depend on UNRWA's work as they are unable to access the public systems. And at May 2016, there were a bit more than 40,000 Palestine refugees from

Syria (PRS) living in Lebanon, to whom UNRWA is providing lifesaving humanitarian assistance in addition to including them in ongoing core UNRWA services.

We should all acknowledge the important role the government and people of Lebanon have played in supporting Palestine refugees in Lebanon, and my sincere wish is that this will continue. With proper support, Palestine refugees are important contributors to the economic progress and stability of Lebanon. Not least in the interest of a stable Lebanon more should and can be done to open up employment and livelihoods opportunities for Palestine refugees.

As we have started the implementation of the Agency's overall medium-term strategy for 2016 to 2021, UNRWA will continue to not only implement its government-like services and complementary programmes but also to advocate on behalf of and with the Palestine refugees in Lebanon for improvements to their rights and capabilities and the conditions in which they live. In this respect the AUB survey is an important document and tool that we are committed to use both for advocacy purposes and the improvement of our work. In line with our medium-term strategy, we will increasingly focus on ensuring that complementary support and services are prioritized for the most poor, on engaging with the youth more effectively and on facilitating greater access to livelihood opportunities.

Finally, I would like to express my appreciation for the donors who have contributed to the development of the AUB survey, through the Lebanon Crisis Response Plan/UNRWA Syria Emergency Appeal, the European Union, UNICEF and to those who continue to support UNRWA through advocacy and generous financial donations to support its operations. I would like to thank the American University of Beirut for its research and advocacy on behalf of Palestine refugees in Lebanon and the region.

**Matthias Schmale**  
Director of UNRWA Affairs, Lebanon

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# acronyms and abbreviations



<b>AFFSS</b>	Arab Family Food Security Scale	<b>PLO</b>	Palestine Liberation Organization
<b>ATM</b>	Automatic Teller Machine	<b>PRL</b>	Palestine Refugees in Lebanon
<b>AUB</b>	American University of Beirut	<b>PRS</b>	Palestine Refugees from Syria living in Lebanon
<b>CLA</b>	Central Lebanon Area	<b>RRIS</b>	Refugee Registration and Information System
<b>DPRA</b>	Directorate General of Political and Refugees Affairs	<b>RSS</b>	Relief and Social Services
<b>HDDS</b>	Household Dietary Diversity Score	<b>SHC</b>	Special Hardship Cases
<b>HDI</b>	Human Development Index	<b>SRH</b>	Self-Rated Health Question
<b>ICIP</b>	Infrastructure and Camp Improvement Program	<b>SSN or SSNP</b>	Social Safety Net Programme
<b>ILO</b>	International Labour Organization	<b>UNRWA</b>	United Nations Relief and Works Agency
<b>IRB</b>	Institutional Review Board	<b>ANERA</b>	American Near East Refugee Aid
<b>JICA</b>	Japan International Cooperation Agency	<b>TVET</b>	Technical and Vocational Education & Training
<b>KFW</b>	Federal Bank of Development	<b>STC</b>	Siblin Training Centre
<b>LAF</b>	Lebanese Armed Forces	<b>EMIS</b>	Education Management Information System
<b>LFPR</b>	Labour Force Participation Rate	<b>PMTF</b>	Proxy Means Test Formula
<b>MHI-5</b>	Mental Health Inventory	<b>NSSF</b>	National Social Security Fund
<b>MPI</b>	Multidimensional Poverty Index	<b>NGO</b>	Non Governmental Organization
<b>NBC</b>	Nahr el Bared Camp	<b>HH</b>	Household
<b>NLA</b>	North Lebanon Area	<b>WASH</b>	Water, Sanitation and Hygiene
<b>PCBS</b>	Palestine Central Bureau of Statistics		

# EXECUTIVE SUMMARY

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# background



This report summarizes the findings from a survey conducted by the American University of Beirut (AUB) on behalf of the United Nations Relief and Works Agency for Palestine refugees (UNRWA) to assess current socioeconomic issues for Palestine refugees living in Lebanon. The survey comes at a critical time: in the context of the Syria crisis, it shows the impact that 68 years of displacement have had on Palestine refugees in Lebanon (PRL), in a country which today also hosts more than 1.1 million registered Syrian refugees.<sup>1</sup> The study is all the more important as it also documents the situation of over 42,000 Palestine refugees from Syria living in Lebanon (PRS) at the time of the survey. As such, the report covers the situation of all Palestine refugees residing in Lebanon

regardless of their time of entry, their registration status with UNRWA and their legal status vis-à-vis the Lebanese authorities. The scale and depth of the data in the report are intended to inform programs and policies for improving the living conditions and livelihoods of PRL and PRS.

Data on PRL and PRS are presented separately, based on the reasoning that PRL, who have been in Lebanon since 1948, have a different situation than PRS, who have only recently taken refuge in Lebanon as a result of the Syria crisis. PRS are regarded as wartime refugees; their status in the eyes of the Lebanese government and the international community is wholly different to that of PRL, who are now in their third generation of displacement.

The living conditions for most Palestine refugees in Lebanon are precarious: this fact was established in the report of the foundational AUB-UNRWA study of Palestine refugees in Lebanon in 2010. The current study updates many of the findings of the original flagship report, and tracks key aspects of PRL and PRS lives, with the 2010 findings serving as a benchmark for the current living conditions and well-being of PRL. In keeping with the approach of the 2010 report, the poverty status of Palestine refugees is measured through a multidimensional approach, including not only the lack of income or assets, but also looking at education, health, food security and other relevant indicators.

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<sup>1</sup> UNHCR. (2015). Vulnerability Assessment of Syrian Refugees in Lebanon.

# social exclusion of palestine refugees in lebanon



The Palestine refugee presence in Lebanon dates back to the Nakba in 1948. Today, the state of PRL is considered as one of protracted refugees, rather than refugees fleeing from recent conflict. More than 67 years after their initial presence in Lebanon, Palestine refugees are still considered as foreigners under Lebanese law, which does not grant them any special legal status and deprives them from basic rights enjoyed by the Lebanese. This prolonged foreigner status mainly stems from the strong rejection by the Lebanese authorities of the naturalization of Palestine refugees, which is sometimes used as justification for the various discriminatory policies against them. On a political level, Palestine refugees have also opposed naturalization. Accordingly, despite their longstanding presence in the country as refugees, PRL remain excluded from key aspects of social, political, and economic life. They face legal and institutional discrimination; they are denied the right to own property<sup>2</sup> and face restrictive employment measures such as a ban from some liberal and syndicate professions.

Despite the August 2010 amendments to Article 59 of the Labour Law and Article 9 of the Social Security Law which resulted in waiving work permit fees for Palestine refugees born in Lebanon, and which revoked the reciprocity of treatment policy for end-of-service and work-related injuries compensation, these amendments have not significantly affected the quality of employment for PRL; this study finds that less than 3.3 per cent have an official employment contract by a public notary that enables them to apply for a work permit.

Due to restrictions and limitations on many of their rights, refugees have relied on UNRWA as their main source of assistance and service provision since 1950. In Lebanon, UNRWA provides primary, secondary and vocational education, health care, relief and social services, infrastructure and camp improvement, protection and emergency response. The Agency also works closely with government authorities and other international and non-profit organizations to provide resources and services to refugees.

Still, Palestine refugees in Lebanon (PRL) face one of the worst socioeconomic conditions in the region, and these have been deteriorating given the country's weakening socioeconomic situation and the prolonged Syria crisis. A little short of two thirds of the PRL population is poor, a proportion that has not changed since 2010, and the discriminatory laws against them hinder their ability to improve their living conditions and livelihoods. Decaying infrastructure, a dearth of recreational spaces, insufficient access to roads, deteriorated water and sewage treatment systems, contaminated water, and jerry-rigged electrical wires along with open drainage ditches paint a gloomy picture of camps where over 63 per cent of PRL reside.

<sup>2</sup> Amendment (296 of 20 March 2001) to the existing presidential decree 11614.

# palestine refugees from syria living in lebanon: *a brief overview*



The neighbouring Syria crisis has led many to seek refuge in Lebanon, which now hosts over 1.1 million registered Syrian refugees<sup>3</sup> and over 42,000 Palestine refugees from Syria, making Lebanon the largest per-capita recipient of refugees in the world. Since 2011, when the conflict in Syria began, an increasing number of Palestine refugees from Syria have sought safety and refuge in Lebanon. According to UNRWA registration figures, their numbers were 42,284 (as of November 2015). The arrival of PRS has added further pressure on the infrastructure and services within existing Palestine refugee camps and the areas outside the camps.

Before the outbreak of the conflict in Syria, Lebanese border restrictions treated Syrians and PRS as foreigners wishing to enter the country. Once the Syria crisis broke out, entry procedures were eased between February and August 2013, to treat Syrians and PRS as refugees fleeing a crisis. This is the period during which the majority of PRS arrived in Lebanon. Entry then became more restricted and a screening system for entry was set up at the border in August 2013, although the criteria for entry were never officially published. UNRWA has, on rare occasions, been able to intervene on behalf of some PRS to secure their entry.

In May 2014, the Ministry of Interior announced its intention to set restrictions on PRS entering at the border. Accordingly, entry into Lebanon was severely restricted. Entry at the border is now only granted to PRS who either have a verified embassy appointment in Lebanon, or a flight ticket and visa to a third country. UNRWA has recorded a very limited number of new arrivals in its emergency database in the months prior to the publication of this report.

In addition, PRS currently residing in Lebanon face challenges in regularizing their legal status or residency. Since the arrival of PRS in the country, the General Security Office (GSO) has issued several circulars enabling PRS to renew the required residency permit. Most of these circulars have been valid for a period of one to three months, and many were issued with some intervals between them, during which time theoretically no renewal was possible. The renewal of residency was free of charge for the first year. During 2014 and part of 2015, the cost of renewing legal residency documents was US\$ 200 per person per year for those who have exceeded one year of stay. It seems likely that many PRS did not approach the GSO for fear of arrest and deportation or due to the length and cost of the process. Since

17 October 2015 several memos have been issued periodically allowing for a renewal of residency documents, free of charge. Some PRS with expired residency permits have been issued a departure order, though it is noted that these have not been enforced.

UNRWA has been struggling to ensure adequate shelter, education, health care and other services to PRS, who now represent an approximate 20 per cent increase of beneficiaries in need of assistance in Lebanon. As the primary provider of assistance to PRS, UNRWA instituted in February 2014 programs of monthly cash assistance for food (US\$ 30 per person) and housing (US\$ 100 per family). In April 2015 food assistance was reduced from US\$ 30 to US\$ 27, and in May 2015, due to financial constraints, UNRWA announced a suspension of cash for housing assistance to PRS, effective in July 2015. This suspension in aid comes at a time when PRS are becoming increasingly vulnerable, with UNRWA cash assistance representing the main source of income for 92.6 per cent of the population, according to the survey.

<sup>3</sup> UNHCR. (2015). Vulnerability Assessment of Syrian Refugees in Lebanon.

# main survey findings



## Demographics

The survey spanned the 12 refugee camps and areas outside the camps in Lebanon and included 2,974 PRL households and 1,050 PRS households. Sixty-three per cent of PRL live in refugee camps compared to 54.8 per cent of PRS, while the rest of the population lives in areas outside the camps. Palestine refugees are distributed over five Lebanese regions, namely the Beqaa, North Lebanon Area (NLA), Central Lebanon Area (CLA), Saida, and Tyre. The largest concentration of PRL in

camps is in Ein El Hilweh camp in Saida and in Rashidieh camp in Tyre, where respectively 15 per cent and 12 per cent of PRL currently reside. South Lebanon accommodates the largest portion of PRL – 52 per cent reside in Saida and Tyre – whereas the smallest share of PRL resides in the Beqaa, at 4 per cent. NLA hosts around 20 per cent while the CLA is home to around 24 per cent. PRS are also mostly concentrated in Ein El Hilweh 13.7 per cent, and 52.9 of PRS more generally live in south Lebanon,

figures similar to those for PRL for these regions. The Beqaa hosts 14 per cent of PRS, NLA 18 per cent, and CLA 15 per cent.

On average, the PRS population, with a mean age of 25.6 years, is five years younger than the PRL population. PRS also account for bigger households than PRL at 5.6, compared to 4.5 household members for PRL. The average age of the PRS household head is 46, younger than the average age of the head of a PRL household, at 55.

## Money-metric Poverty

While extreme poverty rates have halved for PRL since 2010 from 6.6 per cent to 3.1 per cent, general poverty rates have remained the same over the past five years at 65 per cent. This drop in extreme poverty is worth investigating in future studies to help shed light on the reduced rate. There are, however, variations in these poverty dynamics among the various regions. General poverty rates have declined slightly in south Lebanon, but they have slightly increased in NLA, Beqaa and CLA. Poverty levels in Saida have dropped by 8 per cent. In addition, Tyre has also witnessed a 9 per cent drop in poverty rates. However, poverty has increased in NLA by 11 per cent, in CLA

by 9 per cent and the Beqaa by 2 per cent. Poverty affects young refugees most, with 74 per cent of adolescents living in poverty, and 5 per cent living in extreme poverty.

An even larger proportion of PRS are poor. Nine per cent are extremely poor (3,500 are estimated to be unable to meet essential food requirements); while 89.1 per cent are generally poor (35,000 could not meet their basic food and non-food needs).

Both extreme and overall poverty rates are higher inside the camps than out. In the NLA and the Beqaa, areas adjacent

to Syria, poverty levels are at 94.1 per cent for PRS. PRS poverty is lowest in CLA at 77 per cent. Extreme poverty incidence in NLA is 15.6 per cent while it is 11.3 per cent in the Beqaa. Providing PRS with economic opportunities is extremely important to lift them out of poverty, even if these opportunities are provided through the informal economy.

PRL monthly per-capita spending is under half the average spending of the Lebanese, at US\$ 195 compared to US\$ 429<sup>4</sup>, respectively. PRS monthly per-capita spending is even lower than PRL at US\$ 140.

<sup>4</sup> Central Administration of Statistics. (2012). Households budget survey. Retrieved January 31, 2016, from <http://goo.gl/9CxsTv>.

## Education

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Educational attainment and decent employment opportunities are protective against poverty. Higher educational attainment and higher attendance rates, for both PRL and PRS, correlate with higher spending. It is worth noting that PRL educational enrolment is particularly high, especially at the elementary level. Secondary level enrolment has increased for PRL since 2010 from 51.1 to 61.2 per cent. PRS

have a lower enrolment rate than PRL, and the reasons for non-enrolment range from distance from schools and universities, to restrictions on mobility, and a lack of means to purchase school supplies. PRL and PRS enrolment rates vary by educational cycle. While PRL enrolment is close to 97.2 per cent in elementary, 84.2 per cent in preparatory and 61.2 per cent in secondary schools, PRS enrolment is 88.3, 69.6 and 35.8

per cent for the same respective cycles respectively for the same year. PRS enrolment is significantly higher for camp residents (93.7 per cent) compared to students residing in areas outside the camps (82.6 per cent), indicating the negative impact that restrictions on movement and a lack of access to means of transportation may have on children accessing education outside of camps.

## Labour Market Outcomes

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Another factor that ties into PRL and PRS poverty is unemployment. The PRL unemployment rate stands at 23 per cent (a significant increase from the 2010 rate of 8 per cent); this rate is around 31 per cent for women. The PRS unemployment rate, in comparison, is at an alarming 52.5 per cent, 48.5 per cent for men and a staggering 68.1 per cent for women. Around 80 per cent of employed PRL are self-employed and wage labourers. The main source of income for PRL is self-

employment at 41 per cent, followed by wage labour at 37.8 per cent, and UNRWA assistance through the SSN programme at 33.5 per cent.

Not only are PRL and PRS struggling with unemployment, the majority of those who are employed work in low-paying, low-skilled jobs that are more often than not subject to harsh, exploitive and insecure working conditions. For instance, 53.4 per cent of the employed

PRS are paid on a daily basis, while the vast majority (97.7 per cent) only have verbal agreements with their employers, meaning that employment could be terminated at any time without notice. Moreover, 98.2 per cent do not have sick or annual leave. All professions, except the senior 'white collar' occupations,<sup>5</sup> show poverty rates higher than 50 per cent, reflecting the low pay and precarious work conditions PRL still experience.

## Health

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PRL and PRS health conditions and access to health services are highly dependent on UNRWA services. An almost unanimous count responded that they have access to UNRWA health services. 81.3 per cent of PRL report at

least one family member suffering from a chronic illness. That rate is 83 per cent among PRS households. Sixty-three per cent of PRL respondents and 75 per cent of PRS respondents report at least one household member who suffered from

an acute illness in the past six months. Both PRL and PRS reported 10 per cent who suffer from a disability. Both PRL and PRS health conditions improve with increasing educational attainment and employment levels.

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<sup>5</sup> Legislators, senior officials, managers and professionals.

## Food Security

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Overall, food insecurity levels of PRL are similar to 2010. While overall (moderate and severe) food insecurity prevalence rates are almost unchanged from the 2010 survey (61.5 per cent in 2010 compared to 62.2 per cent in 2015), there is a four percentage-point increase in severe food insecurity, with a corresponding decrease in households

classified as moderately food insecure. Among PRL, 38 per cent reported being food secure, 38 per cent moderately food insecure and 24 per cent severely food insecure. An alarming 27 per cent of PRL children live in severely food insecure households. PRS have been found to be far more vulnerable: a mere 6 per cent are food secure, and 63 per cent are

severely food insecure. PRS are subject to legal and mobility restrictions. Their access to the labour market is insecure and they experience exploitive working conditions. These factors likely explain the gap between PRL and PRS when it comes to food security rates.

## Conditions of the Dwelling

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While the majority of both PRL (84 per cent) and PRS (79 per cent) have access to potable water, their housing conditions are still considered poor. Houses suffer from a lack of maintenance, power supply, proper sewage networks and waste disposal, and homes are damp and suffer from water leakages. These conditions are predominant among

both PRL and PRS living in camps across Lebanon.

While 46 per cent of PRS report living in overcrowded conditions, the number is much lower at 9 per cent for PRL. Seventy eight per cent of PRL households complain from dampness in their dwelling, 62 per cent of houses suffer

from water leakages, 52 per cent suffer from poor ventilation and 55.2 per cent are affected by darkness. Similarly, 81.1 per cent of PRS households are affected by dampness, 68 per cent of houses suffer from water leakages, 56.4 per cent suffer from poor ventilation and 57.6 per cent of homes are too dark.

## Security

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PRS live in constant fear of deportation which is associated with significantly lower school enrolment for non-camp students compared to camp residents and PRL. Around 60.6 per cent of PRS

fear being deported (in the Beqaa, 83.3 per cent fear deportation), and 67.8 per cent report being concerned for their family's safety (85.5 per cent in the NLA). Furthermore, 57.1 per cent

of PRS report feeling insecure due to the physical and social environment around them (70.1 per cent in CLA and the Beqaa).

## Multidimensional Poverty

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Finally, regardless of the region, camp, or population group (PRL or PRS), a respondent's living conditions, their overall well-being and sense of security improve when they have decent opportunities of employment and advanced educational attainment. Using

a multidimensional poverty index that includes education and employment in addition to expenditures, around a quarter of PRL are poor, compared to 64 per cent of PRS. Any policy that ties into improving labour market access, work conditions and employment

opportunities and increasing education enrolment and the quality of education across the various educational cycles and levels will serve both PRL and PRS mental, physical and financial interests.

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# INTRODUCTION

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This report aims to provide an updated profile of the socioeconomic and livelihood conditions of Palestine refugees in Lebanon (PRL) and Palestine refugees from Syria living in Lebanon (PRS) who have sought refuge from the conflict in Syria, mostly in existing Palestine refugee camps and areas outside the camps in Lebanon. Commissioned by the United Nations Relief and Works Agency (UNRWA), the report builds on the first socioeconomic assessment that was held in 2010 and is based on the results of the multipurpose household survey conducted in April 2015.

Based on a nationally representative household survey targeting 3,300 PRL and 1,040 PRS households, the report draws a poverty profile for both populations following a similar methodology to the one used in 2010. Money-metric measures were used to estimate the prevalence of poverty among PRL and PRS. Through the use of poverty lines, which are benchmarked against an established welfare indicator, the level of consumption and expenditure of refugees is compared to a minimum

level of income required to meet basic household needs. Multidimensional poverty was also calculated, which focuses on the flow of material goods and services into a household rather than income alone. Multidimensional poverty accounts for non-income related factors such as a household member's education, health, food security and housing.

The social exclusion and precarious living conditions of Palestine refugees in Lebanon has been well documented over the past 67 years. This report contributes to previous documents on the precarious living conditions of Palestine refugees in Lebanon and also extends to evaluating poverty among Palestine refugees in light of recent developments, hoping to guide UNRWA in developing evidence-based poverty targeting and service provision strategies. In addition, the neighbouring Syria crisis has led many to seek refuge in Lebanon, which now hosts over 1.1 million registered Syrian refugees<sup>6</sup> and over 42,000 Palestine refugees from Syria, making Lebanon the largest per-capita recipient of refugees in the world.

UNRWA is the United Nations agency responsible for the protection, care and human development of a population of some five million Palestine refugees living in the Gaza Strip, the West Bank, Jordan, Lebanon, and the Syrian Arab Republic. The Agency is committed to assisting Palestine refugees in maintaining a decent standard of living, acquiring appropriate knowledge and skills, enjoying the fullest possible extent of human rights, and leading a long and healthy life. UNRWA is the main service provider for Palestine refugees in Lebanon, providing basic and secondary education, comprehensive primary healthcare, financial support for secondary and tertiary care, emergency relief and infrastructural support amongst other social interventions and support activities. It has also been acting as the lead coordinating agency and primary provider of aid to PRS in the country. Nevertheless, the Agency has been facing challenges in providing key services to the expanding Palestine refugee population at a time when it is facing one of its most severe funding crises.

# defining the palestine refugee population in lebanon



This report covers the situation of all Palestine refugees residing in Lebanon regardless of their time of entry, their registration status with UNRWA and their legal status vis-à-vis the Lebanese authorities. The findings of the surveys are divided over two populations of Palestine refugees, PRL and PRS. Results

for each population are reported in separate chapters and are grouped by topic. This division is based on the reasoning that PRL, who have been in Lebanon since 1948, have a different situation than PRS who have recently moved into Lebanon as a result of the Syria crisis. PRS are regarded as wartime

displaced refugees; their status in the eyes of the Lebanese government and the international community is wholly different than PRL who are now in their third generation of refugees. Moreover, PRS needs are more urgent and different than PRL, even though there is some overlap in the results of the 2015 survey.

<sup>6</sup> United Nations High Commissioner for Refugees. (2015). Vulnerability assessment of Syrian refugees in Lebanon.

Palestine refugees eligible for registration by UNRWA are defined as “persons whose normal place of residence was Palestine during the period 1 June 1946 to 15 May 1948, and who lost both home and means of livelihood as a result of the 1948 conflict.”<sup>7</sup> UNRWA services are available to all those living in its area of operations who meet this definition, who are registered with the Agency and who seek assistance. The descendants of Palestine refugee males, including adopted children, are also eligible for registration.<sup>8</sup> Following a basis of gender equity, the descendants of refugee females from non-registered Palestine refugees are eligible for services; however they are not eligible for registration as refugees.

In addition to the recently arrived PRS population in Lebanon, we can distinguish three categories of Palestine refugees in Lebanon based on their registration status (to be referred to collectively as PRL):

- Registered Palestine refugees are those registered with UNRWA and are usually also registered with the Directorate General of Political and Refugees Affairs (DPRA).<sup>9</sup> They are registered in the UNRWA registration system and are included on the registration card of their family. They also usually hold an ‘Identification Card for Palestine Refugee’ issued by DPRA,<sup>10</sup> which is the officially recognized identification card for Palestine refugees in Lebanon (not Palestine refugees from Syria).

- Those not registered with UNRWA but registered with DPRA are customarily called ‘Non-Registered’ refugees. They also hold the ‘Identification Card for Palestine Refugee’ issued by DPRA.

- Those who are not registered with DPRA in Lebanon and have expired identification documents are called ‘non-IDs.’ Some of those non-IDs are registered with UNRWA in other fields. Non-ID refugees are estimated to be around 3,000. There are some estimates that this number could be less since some of the so called ‘non-IDs’ have identification documents that have expired and could be registered with UNRWA in other areas of operations.

‘Non-IDs’ have limited access to UNRWA services and face challenging socioeconomic conditions due to their lack of valid documentation, which leads to their ineligibility to work. This current status also means their movements are restricted and they cannot leave camps or travel outside of Lebanon. Children are often unable to obtain any education beyond preparatory levels, which is the highest level available in some camps. ‘Non-IDs’ mostly entered Lebanon in the 1970s, either to fight for the Palestinian cause or simply got trapped and were refused re-entry into their previous country of residence. Primarily, the Palestine Liberation Organization (PLO) supported them at the time but they now struggle to gain access to services, employment or become part of other social and economic aspects of life.<sup>11</sup>

As of March 2015, over 495,985 PRL had registered with UNRWA in Lebanon. This figure is only partially relevant when trying to identify the total number of Palestine refugees in Lebanon given the voluntary nature of the registration system and the massive emigration of Palestine refugees abroad. It is estimated that of the total registered refugees, 260,000 – 280,000 currently reside in Lebanon.<sup>12</sup> This figure includes non-registered refugees that are estimated to be around 35,000 according to Lebanese Government records.<sup>13</sup> They fall outside UNRWA’s mandate because they either left Palestine after 1948, or took refuge outside UNRWA areas of operation, or left Palestine in 1948 but were not in need of humanitarian assistance and therefore did not exercise their entitlement to register with UNRWA. In January 2004, UNRWA in Lebanon expanded some of its services to assist the non-registered refugee population since they, too, are Palestinians who fled their homeland and are not serviced by the Lebanese Government.<sup>14</sup>

<sup>7</sup> United Nations Relief and Works Agency. (n.d.). Palestine refugees. Retrieved February 29, 2016, from <http://goo.gl/VNM31p>.

<sup>8</sup> UNRWA Consolidated Eligibility and Registration Instructions (CERI) available at <http://www.unrwa.org/what-we-do/eligibility-registration>.

<sup>9</sup> The DPRA was established on March 1959 within the Ministry of Interior of Lebanon and was tasked with the registration and civil procedures for Palestine refugees in Lebanon. In 2000, it was merged into the newly created Directorate of Political and Refugees Affairs through a governmental circular, but the mandate remains identical.

<sup>10</sup> The Identification Card for Palestinian Refugees is the official identification card issued by DPRA for Palestine Refugees in Lebanon. These cards can be issued to people who were registered in the Lebanese Government censuses (الإحصاء) held in 1951/52 and in 1961 and to their descendants. Some of those who came after the second census [1962 onward] were able to register with DPRA on a case-by-case basis, following a decision by the Ministry of Interior.

<sup>11</sup> Danish Refugee Council. (2007). Survey report on the situation of non-ID Palestinian refugees in Lebanon.

<sup>12</sup> This is the range that was estimated in the 2010 survey. Due to changes in the sampling methodology in 2015, new population estimates would include artificial changes that are misleading.

<sup>13</sup> Khalidi, A. (2011). An overview of the living conditions of Palestinian refugees residing legally in Lebanon but who are not registered with the UNRWA-Lebanon field office.

<sup>14</sup> Danish Refugee Council. (2007). Survey report on the situation of non-ID Palestinian refugees in Lebanon.

# social exclusion of palestine refugees in lebanon (PRL)



More than 67 years after their initial presence in Lebanon, Palestine refugees are still considered as foreigners under Lebanese law, which does not grant them any special legal status and deprives them from basic rights enjoyed by the Lebanese, as well as other foreigners on Lebanese territories. They fall under the category of foreigners “who do not have documents from their country of origin and who reside in Lebanon with a residence or identity card.”<sup>15</sup> Lebanon is not a party to or signatory of the 1951 United Nations (UN) Convention relating to the Status of Refugees and its 1967 protocol, Article 1D. Because the Government of Lebanon has refused to sign these protocols, it is, consequently, not liable towards Palestine refugees on its territories. PRL are directly dependent on UNRWA operations to sustain their livelihoods and needs.

Furthermore, this prolonged foreigner status mainly stems from the strong rejection by the Lebanese authorities of the naturalization of Palestine refugees, which is sometimes used as justification for the various discriminatory policies against them. On a political level, Palestine refugees have also opposed it. Accordingly, despite their longstanding presence in the country as refugees, PRL remain excluded from key aspects of social, political, and economic life. They face legal and institutional discrimination; they are denied the right to own property<sup>16</sup> and face restrictive employment measures such as the right to work in some liberal and syndicate professions due to syndicate bylaws which require members to be Lebanese or the fulfillment of the principle of reciprocity of treatment. Despite the August 2010 amendments to Article 59 of the Labour Law and Article 9 of the Social Security Law which resulted in waiving work

permit fees for Palestine refugees born in Lebanon and revoked the reciprocity of treatment policy for compensation for end-of-service and work-related injuries, this amendment has not significantly affected the quality of employment for PRL since, according to the results of the household survey, less than 3.3 per cent had an official employment contract by a public notary that enables them to apply for a work permit.

Owing to their limited enjoyment of many rights, refugees have relied on UNRWA as their main source of assistance and service provision since 1950. In Lebanon, the organization provides primary, secondary and vocational education, health care, relief and social services, infrastructure and camp improvement, protection and emergency response. The Agency also works closely with government authorities and other international and non-profit organizations to provide resources and services to refugees.

Even so, Palestine refugees in Lebanon face one of the worst socioeconomic situations in the region second only to the Gaza Strip, and their conditions have been deteriorating given the country’s weakening socioeconomic situation and the prolonged Syria crisis. A little short of two thirds of the PRL population is poor and the discriminatory laws against them hinder their ability to improve their living conditions and livelihoods. In fact, there is a high number of Social Safety Net (SSN) cases (previously Special Hardship Cases)<sup>17</sup> in Lebanon. As of July 2015, 15,971 families (61,524 individuals) were classified as SSN cases with an additional 6,500 persons on the waiting list identified as eligible but not receiving assistance due to financial constraints.

At time of writing, all SSN beneficiaries in Lebanon received a combination of food in-kind and cash assistance distributed on a quarterly basis. The assistance per beneficiary per quarter includes: three kilograms of rice, three kilograms of sugar, three litres of oil, 1.5 kilograms of milk powder, one kilogram of lentils, one kilogram of chick peas and one kilogram of white beans and US\$ 10 per family member.

According to this report’s survey findings, PRL live in grim conditions and rely on assistance from UNRWA and other humanitarian organizations. These findings are for both the majority of PRL who live in camps (63.4 per cent) and the rest who reside outside the camps. The Lebanese government does not generally exercise its authority within the camps, except for Nahr el-Bared. Camps are severely overcrowded and the living environment in the camps is, without doubt, linked to the multitude of physical and mental health problems that PRL suffer from. Most of the structures that were built as temporary shelters have deteriorated from lack of proper maintenance, which requires regular funding that is unfortunately not readily available. Decaying infrastructure, a dearth of recreational spaces, insufficient access to roads, deteriorated water and sewage treatment systems, contaminated water, and jerry-rigged electrical wires along with open drainage ditches paint a gloomy picture of the camps. The high cost of materials, combined with Government restrictions imposed on bringing construction materials into the camps, has meant that refugee families have been unable to carry out substantial and much-needed repairs or maintenance.

<sup>15</sup> Suleiman, C. (2011). Language and identity in the Israel-Palestine conflict: The politics of self-perception in the Middle East. Retrieved from <https://goo.gl/0ZQP3B>.

<sup>16</sup> Amendment (296 of 20 March 2001) to the existing presidential decree 11614.

<sup>17</sup> Social Safety Net is the programme that assesses households against the Proxy Means Test Formula (PMTF) to rank their poverty level and prioritise those most vulnerable households for assistance.

# palestine refugees from syria, from an emergency to a protracted humanitarian crisis



Since the beginning of the conflict in Syria in March 2011, camps and areas outside camps in Lebanon have housed a large number of Palestine refugees from Syria, which reached a number of 53,070 in April 2014<sup>18</sup> and now stands at 40,739 individuals (or 11,175 families) registered in UNRWA records in May 2016. The Agency is the primary provider of aid to PRS in Lebanon and had been providing since February 2014 monthly cash assistance for food (US\$ 30 per person) and housing (US\$ 100 per family). However, in April 2015 food assistance was reduced from US\$ 30 to US\$ 27 in line with the World Food Programme's regionally determined food basket, and in May 2015, due to financial constraints, UNRWA announced a suspension of cash for housing assistance to PRS which took effect in July 2015. This suspension in aid comes at a time when PRS are becoming increasingly vulnerable, with UNRWA cash assistance representing their main source of income for 92.6 per cent of the population, according to the household survey.

Relaxing the entry procedures and requirements from February to August 2013 to facilitate the crossing of PRS into Lebanese territories coincided with

the period during which the majority of PRS arrived in Lebanon (end of 2012 till mid-2013). Before the outbreak of the conflict in Syria, the Lebanese government had border restrictions that would treat Syrians and PRS as foreigners wishing to enter the country. However, once the Syria crisis broke out, entry procedures were eased to treat Syrians and PRS as refugees fleeing a crisis. On the other hand, between August 2013 and May 2014, entry became more restricted and cases were screened for entry at the border, although the criteria were never formally published. Despite some scope for intervention with authorities and some flexibility, the restrictions still resulted in the denial of entry to PRS.

Since May 2014, the Ministry of Interior announced its intention to put in place border restrictions for PRS. Accordingly, entry into Lebanon was severely restricted by the Lebanese authorities. Access at the border is now only granted to PRS who either have a verified embassy appointment in Lebanon, or a flight ticket and visa to a third country. UNRWA has recorded a very limited number of new arrivals in its emergency database in recent months prior to publication of this report.

In addition, PRS currently residing in Lebanon face challenges in regularizing their legal status or residency namely due to the relatively high annual fee of US\$ 200 per person. A circular is generally issued by the General Security Office every few months allowing PRS to renew their residency permits. At the time of this report, the last circular expired in December 2015. While PRS with expired residency permits are issued a deportation order, most have not been enforced. However, PRS are still arrested and detained for a few days and live in fear of deportation back to Syria although UNRWA has only recorded a limited number of these cases.

The 2015 Needs Assessment of Palestine Refugees from Syria, commissioned by the Royal Norwegian Embassy,<sup>19</sup> revealed that PRS face harsh living conditions, where 39 per cent of the surveyed households emphasized third-country immigration as a top priority and that Lebanon was a mere pit stop. When asked about their basic needs, 58.6 per cent mentioned accommodation fees, 54.1 per cent food assistance and 48.5 per cent renewal of their legal residency permits.

<sup>18</sup>United Nations Relief and Works Agency. (2014). Palestinian Refugees from Syria in Lebanon. Retrieved from <http://goo.gl/DQzQhK>.

<sup>19</sup>Tatwir Center for Studies. (2015). Needs assessment of Palestinian refugees from Syria.



The survey team - Photo courtesy AUB

# METHODOLOGY

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hala ghattas, alexandra irani, maya chmayaah

A plethora of studies on Palestine refugees in Lebanon and more recently Palestine refugees from Syria living in Lebanon have been conducted exploring various livelihood topics in qualitative and quantitative details. Noteworthy is the work of Fafo, which conducted several living conditions and labour force surveys.<sup>20</sup> Other notable studies include the 2014 UNRWA PRS Needs Assessment Study,<sup>21</sup> the 2014 Profiling Deprivation Report by UNDP and UN Habitat<sup>22</sup> covering the living conditions in areas outside the camps in Lebanon, the American Near East Refugee Aid (ANERA) PRL and PRS studies in 2012 and 2013 respectively,<sup>23</sup> the 2012 International Labour Organisation (ILO) labour force survey<sup>24</sup> and the 2011 Medical Aid For Palestinians briefing paper on the health of PRL<sup>25</sup> among others.

This present study is unique in that it attempts to provide a comprehensive, representative overview of the living conditions of Palestine refugees, both PRL and PRS, as a baseline for other surveys and assessments. The previous 2010 report was a seminal text used as the basis for a variety of other reports. This 2015 study intends to update the 2010 findings, and capture the changes that political, social and economic conditions (including the conflict in Syria) have had on Palestine refugees living in Lebanon.

The report is descriptive in nature; through the survey sample, it attempts to provide a snapshot of various aspects of the socioeconomic and living conditions of Palestine refugees in Lebanon. A profile is drawn by covering topics such as demographic characteristics, education, employment, poverty, health, food security, housing conditions, assets and expenditures. The report is limited in the sense that it cannot draw any causal inferences as to which factors lead to certain outcomes. Moreover, although both PRL and PRS are covered in the report, no attempt was made to compare the conditions of both populations as they are inherently different. While PRL have been living in Lebanon for over 67 years now and are considered protracted refugees, PRS have recently fled Syria due to the ongoing conflict, are still highly mobile and face even worse socioeconomic and living conditions. The ongoing Syria crisis paves the way for the PRS status to change into a protracted refugee crisis similar to PRL. However, the considerably longer duration of PRL in Lebanon keeps them separately classified.

<sup>20</sup> Ugland, O. (2003). Difficult past, uncertain future: Living conditions among Palestinian refugees in camps and gatherings in Lebanon.

Fafo. (2007). Labour force survey among Palestinian refugees in Lebanon.

Hanafi, S., & Tiltne, Å. (2008). The employability of Palestinian professionals in Lebanon: Constraints and transgression. *Knowledge, Work and Society*, 5(1), 1–15.

Tiltne, Å. (2005). Some findings from Fafo's 2006 study on the employability of Palestinian refugees in Lebanon.

Tiltne, Å. (2007). A socio-economic profile of the Nahr El-Bared and Beddawi refugee camps of Lebanon. Oslo: Fafo. Retrieved from <http://goo.gl/UHCOsL>.

<sup>21</sup> United Nations Relief and Works Agency, & World Food Programme. (2014). Needs assessment for Palestine refugees. Retrieved from <https://goo.gl/1qlAQB>.

<sup>22</sup> United Nations Development Programme. (2014). Profiling deprivation: An analysis of rapid needs assessment of Palestinian gatherings host communities in Lebanon. Retrieved from <http://goo.gl/omwGyQ>.

<sup>23</sup> American Near East Refugee Aid. (2012). Palestinian refugees from Syria in Lebanon (Vol. 3).

<sup>24</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings in Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

<sup>25</sup> Medical Aid for Palestinians. (2011). Terminal decline? Palestinian refugee health in Lebanon.

# questionnaire design



## Conceptual Framework

Poverty is frequently measured through money-metric poverty lines based on income and expenditure. Poverty measurement is done through the design of poverty lines, which are benchmarked against a welfare indicator. By doing so, the current level of consumption and expenditure is compared to a certain minimum level of income or consumption required for the satisfaction of the household's needs.<sup>26</sup> However, money-metric measures of poverty assume that the differences in individual welfare can be summarized by differences in income and expenditure.<sup>27</sup> Respondents tend to give untruthful answers about income and expenditure if they are used to identify eligibility for assistance. In addition, income and expenditure flows do not capture assets such as land or other capital investments, making asset-rich households appear poorer than they are.

Asset-based indicators may also inaccurately measure poverty since they are based on correlates rather than on actual observations. Though they succeed in identifying people who

have been living in poverty for a long time, they do not capture well short-term changes in households' material circumstances due to crises such as a sudden illness. Thus, asset-based indicators may be too late in identifying poor households.

Accordingly, a shift towards measuring multidimensional poverty occurred where the latter examines the stock of resources a household controls, unlike income-based poverty which focuses on the flow of material goods and services. That stock can be measured, either by physical and monetary assets, or by social capital (social contacts, networks, reciprocal relationships, community membership).

The reason that this approach to measuring poverty is used is that income was initially used to represent an individual's capabilities, in the sense that capabilities depend on income. However, capabilities are more than just material factors; that is, income is not the sole determinant of well-being<sup>28</sup>. In fact, human development has come to be more concerned with the improvement

of people's ability to function as active members of society and less concerned with increasing individuals' levels of income.<sup>29</sup> From another point of view, income can be seen as a means to an end, with the end being an individual's role in society. This reasoning implies that two individuals who may have the same income are likely to have different capability sets.<sup>30</sup> Therefore, the multidimensional approach to poverty, which accounts for these non-income related factors, could be used in measuring poverty and deprivation.

This approach to human development was introduced by Amartya Sen, whose writings on human capabilities have helped in forming the current definition and dynamics of human deprivation and development.<sup>31</sup> Particularly, a main indicator has been developed from this approach as a measure of poverty: the Multidimensional Poverty Index (MPI).

For the purpose of this report, poverty among Palestine refugees is measured using both money-metric measures (poverty lines) and the MPI.

<sup>26</sup> El Laithy, H., Abu-Ismaïl, K., & Hamdan, K. Poverty, growth and income distribution in Lebanon, International Policy Centre for Inclusive Growth (2008). Retrieved from <https://goo.gl/TKZOC>.

<sup>27</sup> Bourguignon, F. (2003). From income to endowments: The difficult task of expanding the income poverty paradigm. DELTA Working Papers. DELTA (Ecole normale supérieure). Retrieved from <http://goo.gl/hAAt7z>.

<sup>28</sup> Sen, A. (2003). Development as capability expansion. Readings in Human Development: Concepts, Measures and Policies for a Development Paradigm, 41–58.

<sup>29</sup> Fukuda-Parr, S. (2003). The human development paradigm: Operationalizing Sen's ideas on capabilities. *Feminist Economics*, 9(2-3), 301–317. <http://doi.org/10.1080/1354570022000077980>.

<sup>30</sup> Todaro, M. P., & Smith, S. C. (2011). Economics development.

<sup>31</sup> Sen, A. (2003). Development as capability expansion. Readings in Human Development: Concepts, Measures and Policies for a Development Paradigm, 41–58.

# Money-metric Poverty

Consumption expenditure is used as the welfare indicator in the estimation of the poverty line and in making poverty assessments. It includes the consumption expenditure of households as reported in the survey, adjusted to the average consumption aggregate. Consumption is preferred to income as a welfare aggregate mainly because income is more difficult to

measure, especially among persons who operate their own businesses, and because respondents may be more willing to reveal their consumption patterns rather than their income. Since the majority of refugees inside camps do not pay rent for the houses they live in, a rental value for these houses was imputed for the entire sample based on a hedonic regression on the sample

of households who paid rent.<sup>32</sup> It is one measure of socioeconomic status<sup>33</sup> of the household. The average consumption aggregate is taken to be a more reliable measure of socioeconomic status than income because it tends to be better reported, it is less volatile over time and it is more indicative of the material well-being of the household.

## Poverty Lines

We use two poverty lines as benchmarks against consumption expenditure in determining the poverty status of households: the first one is the extreme (abject) poverty line, set at US\$ 2.5/ person/day, equivalent to US\$ 75/ person/month (monthly equals daily

times 30.4). The extreme poverty line reflects the cost of basic food needs. The other threshold is the poverty line, set at US\$ 6.8/person/day, or US\$ 208/ person/month, which reflects the cost of minimal food and non-food livelihood requirements.<sup>34</sup> These lines

were computed based on an upward adjustment of the poverty lines of the American University of Beirut (AUB) and UNRWA survey in 2010, in order to control for inflation between 2010 and 2015.<sup>35</sup>

<sup>32</sup>Our welfare aggregate does not include a “rental equivalent” for durables, as we do not have information on the current prices, age and condition of durable goods owned by households. Moreover, the imputed expenditure value of owned cars was not included in the expenditure aggregate, as 62.5 per cent of PRL households don’t own a car or a motorcycle. The household consumption expenditure was adjusted to include equivalence scales when converting to per capita consumption.

The following formula was used:

$$AE = (\alpha C + A + \beta E)^\theta$$

where C is the number of children, A – number of adults, and E – number of elderly in the household. Then adjusted consumption per equivalent adult would be

$$X^* = \frac{X}{(\alpha C + A + \beta E)^\theta} \frac{(\alpha C_0 + A_0 + \beta E_0)^\theta}{\alpha C_0 + A_0 + \beta E_0} \quad (\text{normalised by the reference household})$$

For the reference levels we took values for a “typical refugee household” containing 1 child, 4 adults and 0 elderly. We chose the following values for our parameters:  $\alpha = 0.9$ ,  $\beta = 1.0$  and  $\theta = 0.85$

<sup>33</sup>The sum of a household’s expenditure on a certain bundle of goods and services (or categories), including imputed rent, that are deemed indicative of living standards. This aggregate consumption was used as a proxy to income due to the fact that the income data was seen to be unreliable and thus would lead to unreliable poverty rates.

<sup>34</sup>This specification follows common practice for defining poverty lines (Ravallion 2004). This approach identifies the cost of basic nutritional needs, taking into account different age-sex composition, household size, and prevailing prices in each region. The nutritional needs are specified in line with minimum caloric intake, using tables from the World Health Organization. These reflect different age groups, gender, and whether the individual lives in a rural or urban area. The cost of caloric intake is calculated for different regions on the basis of the consumption patterns of the population. Given individuals’ specific caloric needs, and region-specific caloric costs, the cost of meeting nutritional needs is calculated for each household. The cost of non-nutritional needs is calculated on the basis of the non-food share in household expenditure for those whose total expenditure is equal to merely the cost of basic nutritional needs.

<sup>35</sup>In the 2010 report, the upper poverty line was equivalent to US\$ 6 a day, which allows to cover basic food and non-food requirements (such as rent, transport, utilities etc.) of an adult Palestine refugee. This poverty line is based on that used by the Lebanese household survey in 2004 and by UNRWA in 2008, adjusted for inflation. The lower/extreme poverty threshold of US\$ 2.17 allows purchasing enough food to satisfy the daily basic food needs of an adult Palestine refugee. Both poverty lines were inflated by 14 per cent for the current report (assuming a 14 per cent cumulative increase in prices from 2010 to 2015).

# Poverty Measures

Similar to the previous 2010 survey, we adopt three commonly used measures of money-metric poverty:<sup>36</sup> incidence, depth and severity, each of which can be quantified by a standard aggregate poverty measure.<sup>37</sup>

- The incidence of poverty is measured by the headcount index (P0), which estimates the percentage of the population that is poor. Particularly, it looks at the ratio of poor refugees to the total population of refugees.
- The depth of poverty is represented by the poverty-gap index (P1). It measures the mean distance of a refugee below the poverty line as a proportion of that line.
- The mean here is formed over the entire population, counting the non-poor as having a zero poverty gap. Additionally, taking the sum of the poverty gaps aggregated across all individuals before calculating the mean returns a value, which stands for the minimum amount of consumption that needs to be transferred to the population to pull all the poor up to the poverty line.
- As for the severity of poverty, it is measured by the mean of the squared proportionate poverty gaps, also known as the severity-of-poverty index (P2). Unlike the above two measures, this ratio accounts for inequality among the poor in that it is sensitive to the distribution of consumption among the poor. In fact, it gives heavier weights to those whose consumption falls far below the poverty line and vice versa. Furthermore, it is also more sensitive to changes in welfare of the ultra-poor than it is to those just below the poverty line.
- A household's socioeconomic vulnerability is also captured by whether it has been identified as a Social Safety Net (SSN) case by the UNRWA Relief and Social Services Programme (RSS),<sup>38</sup> or by whether it is receiving financial assistance from an organization other than UNRWA.

## Multidimensional Poverty Index (MPI)

The Multidimensional Poverty Index (MPI) is an indicator based solely on measures of deprivation. It encompasses three dimensions, all of which exclude income: education, health and living standards. The index gives equal weight to each of these dimensions and results in value ranging between 0 and 1. In

this case, any positive value represents a deprived household. A household is considered multidimensionally poor (MPI poor) if the MPI value ranges between 0.3 and 0.5, and is considered severely MPI poor if the value is greater than 0.5.<sup>39</sup> In general, the index defines absolutely deprived individuals as those

who lack basic capabilities essential to their existence, and it defines relatively deprived individuals as those who are unable to live and enjoy commodities and services at the same level as the standard/average individuals of the society.<sup>40</sup>

<sup>36</sup>The poverty measures are defined as follows:

$$P0 = \frac{q}{n} \quad P1 = \frac{1}{n} \sum_{i \in Q} \frac{(z - y_i)}{z} \quad P2 = \frac{1}{n} \sum_{i \in Q} \frac{(z - y_i)^2}{z^2}$$

where n represents the total population and q represents the number of individual with consumption  $y_i$  less than the poverty line z.

<sup>37</sup>Foster, J., Greer, J., & Thorebecke, E. (1984). A class of decomposable measure of poverty. *Econometrica*, 52(3), 761–766. Retrieved from <http://goo.gl/gka3kN>.

<sup>38</sup>Relief and Social Services – the UNRWA Department responsible for implementing registration of refugees and social services for those identified as the most vulnerable.

<sup>39</sup>Kovacevic, M., & Calderon, M. C. (2014). UNDP's multidimensional poverty index: 2014 specifications, (December).

<sup>40</sup>Duclos, J. Y., & Gregoire, P. (2003). Absolute and relative deprivation and the measurement of poverty. *Review of Income and Wealth*, 48(4), 471–492. <http://doi.org/10.1111/1475-4991.00064>.

# the instrument



The questionnaire was based on the 2010 version to ensure maximum comparability and follows the structure of standard household questionnaires such as the 2003 Measure DHS manual.<sup>41</sup> Some adaptations have been made to include questions that are PRS specific such as the date of arrival into Lebanon. Most questions featured in the questionnaire have been validated internationally,<sup>42</sup> as well as in Lebanon by Habib et al. in 2010<sup>43</sup> and Khalidi in 2009.<sup>44</sup>

The questionnaire included both individual-level and household-level questions. Data collected on individuals living in a household included demographics (gender, age, relationship to the head of household, marital status, pregnancy, nationality), education (enrolment, educational institution, highest level of schooling achieved, reasons for not attending) and employment, which included employment and unemployment modules and asked for reasons for not looking for work, availability to work, employment status, average working hours, work benefits, contracts and work permits, occupations based on ILO's International Standard Classification of Occupations and payment basis.

Household-level questions enquired about remittances, immediate family and next of kin living abroad (and in Syria for PRS), questions related to SSN cases, Automatic Teller Machine (ATM) access for PRS and access to aid

from organizations other than UNRWA. Housing characteristics such as type of tenure, residence, walls, roofs, heating, sanitation and toilet facilities, number of rooms, area (size of the living space), dwelling conditions such as humidity and poor ventilation were also covered. All assets (transportation vehicles and electronic appliances) were recorded along with the household's expenditures and main sources of income.

Food insecurity was measured as household experience of food insecurity, which includes issues of concern to refugees such as running out of food, reduced food quality and lesser quantities. Household food security was assessed using the seven-item Arab Family Food Security Scale (AFFSS), which has been previously validated for this population. Additional internal validity was confirmed using statistical methods based on the Rasch measurement model. This model is used to assess the psychometric characteristics of the questionnaire items and the extent to which they measure the same underlying latent trait, in this case, the severity of food insecurity. A detailed explanation of the development of the module, and the validation process has been published elsewhere.<sup>45</sup> Appendix 1 outlines the questions used to measure household experience of food insecurity.

Positive responses were counted as one point and households were classified according to the total score: Food secure

(0–2), moderately food insecure (3–5), and severely food insecure (6–7). A food-related asset scale was derived based on the ownership of refrigerator, freezer, oven and microwave, each contributing one point to the scale. Questions on coping mechanisms were adapted from the Coping Strategies Index and were also administered to the household proxy-respondent.<sup>46</sup>

A twelve-item household dietary diversity score (HDDS) was used.<sup>47</sup> The list was populated with culturally specific food examples. A household food-frequency module using similar items as for the HDDS asked about the frequency of consumption of food groups by household members.

The health component of the survey gathered information on a variety of health indicators including chronic and acute illness, functional disability and psychological distress. A limitation of the health section is that all health characteristics were self-reported physician-diagnosed conditions occurring within six months prior to the interview. Health data was analysed at both the individual level (to estimate prevalence/incidence of illness), as well as at the household level to examine associations between socioeconomic conditions and the presence of at least one person with a chronic illness, functional disability or acute illness in the household. Questions were also asked regarding access to and use of hospitalization services as well as insurance coverage.

<sup>41</sup> Demographic and Health Surveys Program. (2013). Demographic and Health Surveys Methodology. Retrieved from <http://goo.gl/TYt9yy>.

<sup>42</sup> Demographic and Health Surveys Program. (2010). DHSQ6-DHS Model Questionnaire – Phase 6. Retrieved from <http://goo.gl/rirmDJ>.

<sup>43</sup> Habib, R. R., Mahfoud, Z., Fawaz, M., Basma, S. H., & Yeretian, J. S. (2009). Housing quality and ill health in a disadvantaged urban community. *Review of Income and Wealth*, 123(2), 174–181. <http://doi.org/10.1016/j.puhe.2008.11.002>.

<sup>44</sup> Khalidi, A., & Tabbarah, R. (2009). Contributions of Palestinian refugees residing in camps and some gatherings to the Lebanese economy. Retrieved from <https://goo.gl/hc101L>.

<sup>45</sup> Sahyoun, N. R., Nord, M., Sassine, A. J., Seyfert, K., Hwalla, N., & Ghattas, H. (2014). Development and validation of an Arab family food security scale. *The Journal of Nutrition*, 144(9), 751–757. <http://doi.org/10.3945/jn.113.187112>.

<sup>46</sup> Maxwell, D., Caldwell, R., & Langworthy, M. (2008). Measuring food insecurity: Can an indicator based on localized coping behaviors be used to compare across contexts? *Food Policy*. Retrieved from <http://goo.gl/5eX9os>.

<sup>47</sup> Swindale, A., & Bilinsky, P. (2006). Development of a universally applicable household food insecurity measurement tool: Process, current status, and outstanding issues. *The Journal of Nutrition*, 136(5), 1449S–1452S.

Data on health expenditures of the household was also collected for general health care, medication and hospitalization.

Proxy-respondents were asked about their own general health using the self-rated health question (SRH), which asks the respondent to rate how he/she perceives his/her current health, on a scale ranging from very good to not good at all. SRH is commonly utilised in social epidemiology and is a strong predictor of mortality, morbidity and biological markers.<sup>48</sup> Mental health of proxy respondents was assessed using the five-item validated version of the Mental Health Inventory (MHI-5) in Arabic. MHI-5 is widely used in surveys of general health and is a good predictor of anxiety, depression, behavioural control and general distress.<sup>49</sup> High scores indicate good mental health; we used a cut-off point of 52, consistent with the literature.

Proxy respondents were also asked about feelings of danger and worry. The questions were taken from the standard of living constructed scale that was employed in a survey in Gaza.<sup>50</sup>

The research design and questionnaire were discussed with UNRWA through several consultation meetings and reviewed and approved by the Institutional Review Board (IRB) of the American University of Beirut (AUB). The IRB aims to ensure the soundness of the research design methodology, the minimization of the risk participants may face, the selection of participants/subjects is equitable, informed consent is obtained from the participants, the participants' privacy is respected, confidentiality of the collected data is protected and adequate monitoring is performed.

The questionnaire was designed using Kobotoolbox, a free open-source tool for mobile data collection, and was administered using the corresponding Android-based application KoboCollect. The use of tablets for the administration of the questionnaire provided several advantages over the paper-based version of 2010 including: validating collected data on a daily basis to ensure consistency and accuracy across all data collectors and regions, ensuring all questions are addressed and filled, embedded skip-logic patterns allowing the data collector to focus on questions that appear on the screen instead of having to decide which to skip, and removing the data-entry process, which is an additional source of error. The main disadvantage faced, as reported by the data collection team and previous surveys, is the small font and radio buttons that may lead the data collectors to select the wrong choice by mistake.

## Household

The way the household is defined is crucial since it influences the survey's coverage of the population, statistics generated at the household level and comparability across surveys using different definitions. In general, household definitions require that members of the household reside in the same dwelling and acknowledge

a common household head. The most commonly used criteria also include pooling of income and resources, sharing of expenditures and existence of family or emotional ties.<sup>51</sup>

For the purpose of the questionnaire for both PRL and PRS, the household was defined as a group of people who have

been living together for over six months and who share their food and budget. The 'shared budget' criterion was added to the initial definition that was used in the 2010 survey because it enables us to emphasize the economic linkage and interdependency among household members.

<sup>48</sup> Idler, E. L., & Benyamini, Y. (1997). Self-rated health and mortality: A review of twenty-seven community studies. *Journal of Health and Social Behavior*. Retrieved from <http://goo.gl/hOVCF1>.

<sup>49</sup> Veit, C. T., & Ware, J. E. (1983). The structure of psychological distress and well-being in general populations. *Journal of Consulting and Clinical Psychology*, 51(5), 730–742. <http://doi.org/10.1037/0022-006X.51.5.730>.

<sup>50</sup> Ziadni, M., Hammoudeh, W., Abu Rmeileh, N. M. E., Hogan, D., Shannon, H., & Giacaman, R. (2011). Sources of human insecurity in post-war situations: The case of Gaza. *Journal of Human Security*, 7(3). <http://doi.org/10.3316/JHS0703023>.

<sup>51</sup> Food and Agriculture Organization of the United Nations. (2007). *The Wye group handbook rural households' livelihood and well-being statistics on rural development and agriculture household income*. Retrieved from <http://goo.gl/MiWN1d>.

# Proxy Respondent

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Data collectors were asked to interview a senior female member in a selected household whenever possible especially for the food-related questions. This preference is motivated by experience from previous surveys in Lebanon, which found that women answered food-related questions more easily than

men.<sup>52</sup> In the absence of a senior female member at the time of the survey, data collectors were instructed to gather information from any adult family member.

More than 80 per cent of PRL respondents and 71 per cent of PRS

respondents were female. A considerable portion of PRS respondents, 45.3 per cent were the head of household, of which 43.0 per cent were female. Whereas, 34.0 per cent of PRL respondents were the head of household (of which 50.2 per cent were female) and 55.1 per cent were the head's spouse (mostly wives).

# Survey Process

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A total of 65 data collectors, 11 supervisors and 5 field coordinators participated from the five regions covered by UNRWA, namely North Lebanon Area (NLA), Central Lebanon Area (CLA), Saida, Tyre and the Beqaa. The supervisors and field coordinators were selected from UNRWA current Relief and Social Services (RSS) staff, and included social workers and area relief and social services officers to ensure the smooth implementation of the survey. Some supervisors and coordinators had previous surveying experience, or had participated in the 2010 survey, and all were knowledgeable of the areas that were to be surveyed inside camps and areas outside the camps. The experience of current staff also provided useful insights during the questionnaire development phase, the sample distribution and the day-to-day activities; the staff were also helpful in responding to the challenges faced.

A four-day training session was held at the American University of Beirut (AUB) from 23 to 27 March 2015. The training session's topics included ethics training and communication techniques, selection and location of households to be interviewed, use of the tablet for survey administration and in-depth questionnaire explanation and training. The training was followed by a one-day pilot of the survey that was held in Burj Barajneh and Shatila camps on 26 March to allow the data collection team to familiarise themselves test the data collection process and the questionnaire. The questionnaire was also adjusted based on feedback from respondents and the data collection team during the pilot.

The survey, which targeted both PRL and PRS populations, was launched sequentially starting on 7 April in CLA, followed by Saida and Tyre on 8 April, NLA on 9 April and the Beqaa on 10 April. This sequence facilitated the quality assurance monitoring process and minimised errors and challenges faced. The AUB team monitored the data collection process on a daily basis, conducted random monitoring visits during interviews and provided feedback to the team to reduce variations in survey administration across data collectors and regions. Focus groups were held with the data collection team at the end of the survey implementation period to collect insights regarding daily challenges faced and to shed light on potential problematic questions in order to facilitate data screening and data analysis.

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<sup>52</sup>Sahyoun, N. R., Nord, M., Sassine, A. J., Seyfert, K., Hwalla, N., & Ghattas, H. (2014). Development and validation of an Arab family food security scale. *The Journal of Nutrition*, 144(9), 751–757. <http://doi.org/10.3945/jn.113.187112>.

# Target Population and Sampling Frame

The target PRL population of the survey consists of all Palestine refugees living in the five UNRWA administrative areas: North Lebanon Area, Central Lebanon Area (CLA), Saida, Tyre and the Beqaa. This includes the 12 official Palestine refugee camps and the areas outside the camps, relatively autonomous refugee communities located outside camps where a large percentage of Palestine refugees live in relatively vulnerable conditions. Despite the prevalence of the term 'gatherings' in various reports and research pertaining to Palestine refugees, the list and number of gatherings is inconsistent and varies depending on the agency or entity. For the purpose of this study, gatherings are defined, in line with the 2003 Fafo report,<sup>53</sup> as the areas outside the camps that include a minimum of 25 Palestinian households that live in close proximity and identify as a distinct group living in a geographically identified area. The survey excludes Palestine refugees who live both outside of camps (according to the above mentioned definition) and who are integrated in the Lebanese population. Tracing and surveying them is beyond the scope and budget of this survey. This method implies a potential bias in the sample since the excluded population can be considered to be relatively better off because they have managed to provide for themselves and live outside refugee communities.

UNRWA records include household estimates for the 12 camps and over 200 areas outside the camps, neighbourhoods and localities where at least 10 Palestinian households reside. These figures are based on UNRWA

Refugee Registration and Information System (RRIS) data. These records are potentially inflated since they do not take into account the considerable emigration of Palestine refugees. Moreover, as registration updating is voluntary, it is not mandatory for all births and deaths to be registered with UNRWA. The 2010 report used UNRWA's records to develop a sampling frame for the survey. Due to logistical considerations, in addition to the 12 camps, only 20 locations were selected from the full list of gatherings/ locations with a probability proportional to their populations to sample from as many Palestine refugees as possible.

Accordingly, a new sampling frame was used and the current survey was based on the total enumeration that was implemented by the Palestinian Central Bureau of Statistics in 2010 of Palestine refugees living in camps and areas outside the camps in Lebanon. Using a different sampling frame from the one used in the 2010 AUB UNRWA survey can lead to unrealistic shifts in aggregate numbers over a short period of time and raises concerns about the validity of using 2010 and 2015 survey results as a time series to examine change. Therefore, to avoid such artificial shifts, and using a cross-entropy estimation approach,<sup>54</sup> the 2015 survey sampling weights were re-calibrated to produce consistent geographic trends by benchmarking the data using the geographic distributions of the 2010 AUB UNRWA survey. The approach minimises the average distance between the original design weights and the newly calibrated weights and has been

widely documented in the literature (Golan, Judge, & Miller, 1996; Neethling & Galpin, 2006; Wittenberg, 2010)<sup>55</sup> and used in different locations such as South Africa (Branson & Wittenberg, 2014)<sup>56</sup> and Madagascar (Robilliard & Robinson, 2003).<sup>57</sup>

A two-stage systematic cluster sampling with implicit stratification was implemented. The sampling frame consisted of clusters, geographical areas containing around 20 housing units, which were the primary sampling units. The clusters were systematically sampled from a geographically ordered list by using a fixed sampling interval. Dbayeh camp and other areas outside the camps that were not included in the Palestine Central Bureau of Statistics (PCBS) sampling frame were added to the selected clusters (oversampling) to make sure that all camps and key areas outside the camps were represented. Some areas outside the camps in the sample such as Tebbaneh in NLA were removed and replaced due to its sensitive security situation. While areas in Beirut's southern Suburbs (Bourj Barajneh for PRL and Shwayfat for PRS) were initially included in the survey, access was also prevented due to the sensitive security situation.

All housing units were visited within each selected cluster. Names were excluded from the list in line with the University's Institutional Review Board (IRB) procedures. Households inside camps were located by using the numbering of areas, roads and buildings that was provided by the Palestinian Central Bureau of Statistics. Once the

<sup>53</sup> Ugland, O. (2003). Difficult past, uncertain future: Living conditions among Palestinian refugees in camps and gatherings in Lebanon.

<sup>54</sup> Wittenberg, M. (2010). An introduction to maximum entropy and minimum cross-entropy estimation using Stata. *The Stata Journal*, 10(3), 315–330. Retrieved from <http://goo.gl/IMKsCD>.

<sup>55</sup> Golan, A., Judge, G., & Miller, D. (1997). Maximum entropy econometrics: Robust estimation with limited data. Retrieved from <http://goo.gl/QJE9x9>.

Neethling, A., & Galpin, J. (2006). Weighting of household survey data: A comparison of various calibration, integrated and cosmetic estimators: Theory and methods. *South African Statistical Journal*. Retrieved from <http://goo.gl/aITla0>.

Wittenberg, M. (2010). An introduction to maximum entropy and minimum cross-entropy estimation using Stata. *The Stata Journal*, 10(3), 315–330. Retrieved from <http://goo.gl/IMKsCD>.

<sup>56</sup> Branson, N., & Wittenberg, M. (2011). Re-weighting South African national household survey data to create a consistent series over time: A cross entropy estimation approach. Retrieved from <http://goo.gl/xRwCmS>.

<sup>57</sup> Robilliard, A., & Robinson, S. (2003). Reconciling household surveys and national accounts data using a cross entropy estimation method. *Review of Income and Wealth*. Retrieved from <http://goo.gl/n5hVzl>.

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data collector reached a household, the household's eligibility to participate in the study was assessed (the household should include a Palestine refugee) and consent was sought.

Snowball sampling technique was employed for households outside camps since addresses and numbers were not available to locate specific households. Random addresses within each cluster were used to initiate the snowballing chain. Once consent was received, the first respondent was asked to nominate other eligible respondents. A maximum of five households were included per snowballing chain.

The target PRL sample size was calculated to be 2,816 households using the formula explained in Appendix 2.

The intended sample increased to 3,300 due to the oversampling of some areas which are starred in Appendix 3. In addition, since the Beqaa counts for a small portion of the Palestine refugee population, which would lead to a very small sample size, it was sampled by twice its proportional share of the Palestine refugee population to be able to draw conclusions from the area due to its unique socioeconomic characteristics. A total of 3,476 households were reached, out of which 94 were not eligible (did not include

a Palestine member within the household), and 408 households either refused, were not at home or didn't include at the time of the interview a qualified member (any household member who is above 18 and able to understand and respond to the survey questions). Consequently, the total effective sample, excluding non-eligible households, was 3,382, of which 2,974 completed or partially completed the interviews. The sample size is considered large enough to adequately estimate the main characteristics of the targeted population. The non-response rate was 13.9 per cent, lower than the expected 15.0 per cent rate used to calculate the sample size.

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# Palestine Refugees from Syria Living in Lebanon (PRS)

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The ongoing armed conflict in Syria has led tens of thousands of Palestine refugees from Syria (PRS) to seek refuge in Lebanon. For the purpose of this study and for logistical considerations, only camps and areas outside camps that include at least 40 families were included in the sampling frame leading to a target population of 10,900 families. Aside from the Dbayeh camp (CLA) which only included eight PRS families, all camps were included along with 16 areas outside the camps. Based on available resources, budget and time the intended sample aimed to reach 1,020 households. In the Beirut region, since access was denied to Shwayfat due to the sensitive security situation, a neighbouring area outside the camps, Aramoun, was added

to the survey increasing the sample to 1,040 households and 17 areas outside camps. The sample distribution is found in Appendix 4.

Analysts implemented a two-stage systematic cluster sampling with implicit stratification. The sampling frame consisted of clusters, geographical areas containing around 40 housing units, which were the primary sampling units. The clusters were systematically sampled from a geographically ordered list using a fixed sampling interval. In each selected cluster, 20 out of the 40 housing units were randomly selected and interviewed. The cluster size was increased from 20 to 40 to allow for the replacement of households that could

not be reached or had changed residence due to a highly mobile PRS population. In fact, many of the PRS households that were randomly selected had moved, and the new tenants or neighbours reported their moves. Accordingly, a randomly selected household from the cluster replaced every vacant household until a total of 20 households were reached / interviewed.

Therefore, the total eligible sample was 1,177, of which 1,050 were completed or were partially completed interviews. A further 127 were either not at home or refused to participate in the survey. This response rate of 89.2 per cent for PRS households was higher than that for PRL, 87.9 per cent.

**FIGURE 1: PRL/PRS SAMPLE DISTRIBUTION**

**LEGEND**

**CAMP DISTRIBUTION**

- |   |   |   |  |   |
|---|---|---|--|---|
|  NAHR EL-BARED |  DBAYEH        |  MIEH MIEH     |  EL BUSS      |  WAVEL |
|  BEDDAWI       |  SHATILA       |  EIN EL HILWEH |  BURJ SHEMALI |   |
|   |  BURJ BARAJNEH |   |  RASHIDIEH    |   |
|   |  MAR ELIAS     |   |  |   |

**GATHERING DISTRIBUTION**

**SAIDA**

- |  |   |
|--|---|
|  BOUSTAN KABIR    |  TAAMIR VILAT AND BARAKSAT                                 |
|  ABRA             |  HAMSHARI AND FAWAR  |
|  GHAZIE           |  SAIDA OLD TOWN  |
|  BAYSARIE         |  WADI AL ZINEH   |
|  OZO NEIGHBORHOOD |  HAY EL ZHOUR DALLAA HAJ HAFEZ SIT NAFISA HAMMOUD HOSPITAL |

**CLA**

- |   |
|---|
|  ARAMOUN   |
|  TARIK JDIDE, SABRA, CHATILA, SAID GAWASH, FAKHANI, ARD JALLOUL, MADINE RIADIE, BIR HASSAN |
|  JNAH GATHERING  |
|  NEHME AND HARET EL NEJMEH GATHERING   |

**NLA**

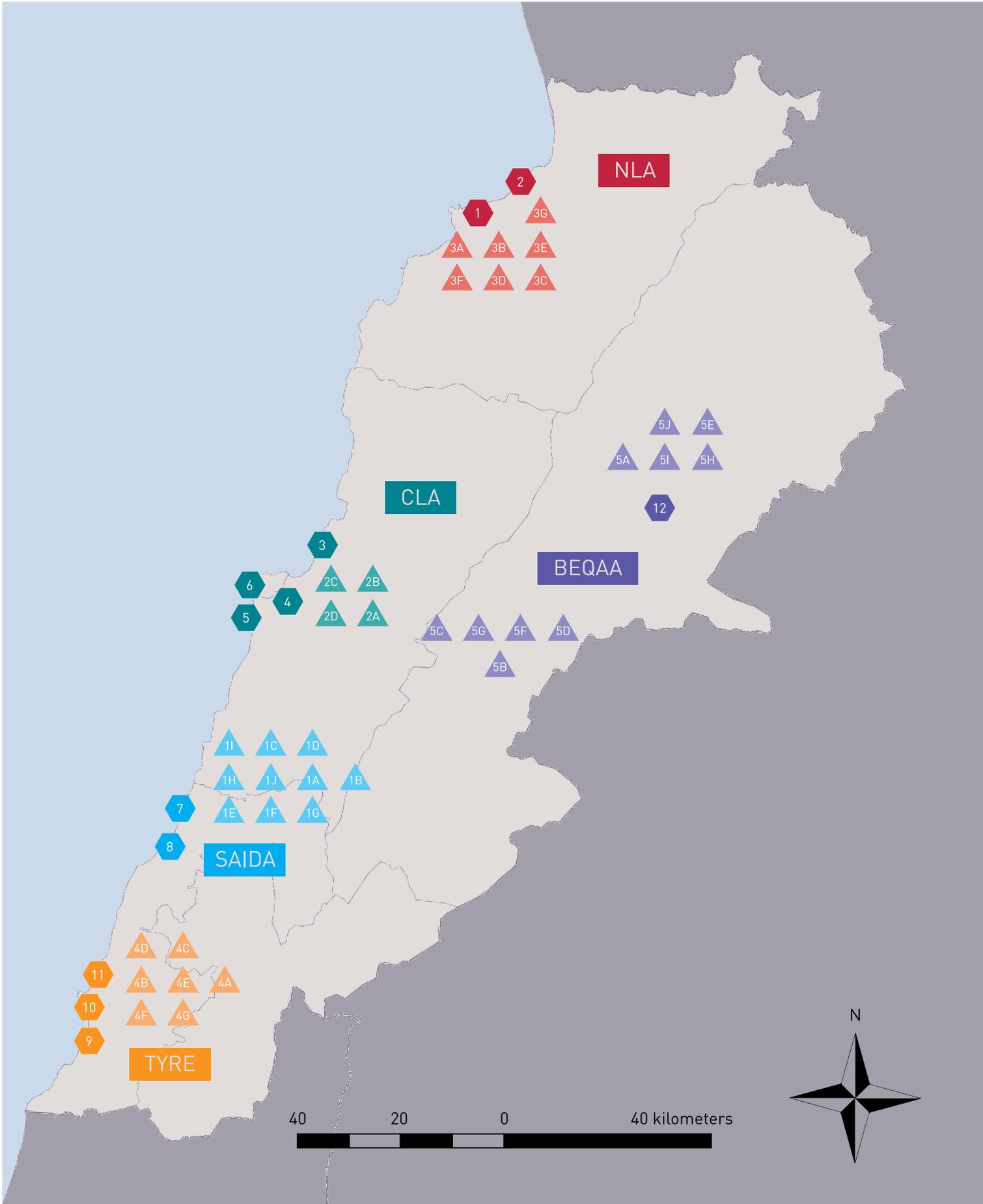
- |  |   |
|--|---|
|  MINE GATHERING     |  MANKOUBIN                 |
|  ZAHRIYEH GATHERING |  BEDDAWI VILLAGE           |
|  JABAL BEDDAWI      |  NAHR EL BARED SURROUNDING |
|  WADI EL NAHLE      |   |

**BEQAA**

- |  |  |
|--|--|
|  DOURIS       |  BAR ELIAS          |
|  KAMED EL LOZ |  BAR ELIAS          |
|  QABB ELIAS   |  WAVEL CAMP         |
|  DEIR ZANOUN  |  WAVEL SURROUNDINGS |
|  BAALBAK      |  THAKANET GORO      |

**TYRE**

- |   |  |
|---|--|
|  CHABRIHA    |  ROZ GATHERING (NEAR AABASSIEH) |
|  JAL EL BAHR |  MASEKEN                        |
|  KFAR BADDE  |  MAACHOUK                       |
|  QASMIEH     |  |







# CHAPTER ONE

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**Demographics of Palestine  
Refugees in Lebanon**

tala ismail

## Key Findings

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THE SURVEY WAS BASED ON A SAMPLE OF **3,382 ELIGIBLE PRL HOUSEHOLDS**, OF WHICH **2,974** WERE COMPLETED OR WERE PARTIALLY COMPLETED INTERVIEWS. FOR MORE INFORMATION ABOUT THE SAMPLING FRAME, REFER TO THE **METHODOLOGY** CHAPTER, **TARGET POPULATION** AND **SAMPLING FRAME** SECTION.

**63%** OF THE PRL POPULATION ARE SETTLED IN THE **12 CAMPS AROUND LEBANON**

**37%** **LIVE OUTSIDE CAMPS** AND IN OTHER AREAS AROUND THE COUNTRY

THE LARGEST CONCENTRATION OF PRL IS IN **THE EIN EL-HILWEH CAMP IN SAIDA** **15%**

---

THE **AVERAGE AGE** OF PRL POPULATION IS **30.3** YRS

**56%** OF THE PRL POPULATION AGED OVER 18 **ARE MARRIED**

**30%** **ARE SINGLE**

**7%** **ARE WIDOWED**

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THE **AGE DEPENDENCY** RATIO FOR THE PRL IS **51%**

**148%** WHEN ACCOUNTING FOR THE **UNEMPLOYED**

---

THE **AVERAGE HOUSEHOLD SIZE** OF THE PRL IS ESTIMATED AT **4.5 MEMBERS**

---

THE **AVERAGE AGE** OF HEAD OF HOUSEHOLD (HH) IS **51.9 YRS**

---

**52.36%** OF HOUSEHOLD HEADS ARE BETWEEN **35 & 54** YEARS OF AGE  
**34%** ARE AGED **65 AND OVER**

WOMEN HEAD **ONE-FIFTH** (21.5%) OF THE HOUSEHOLDS

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# demography

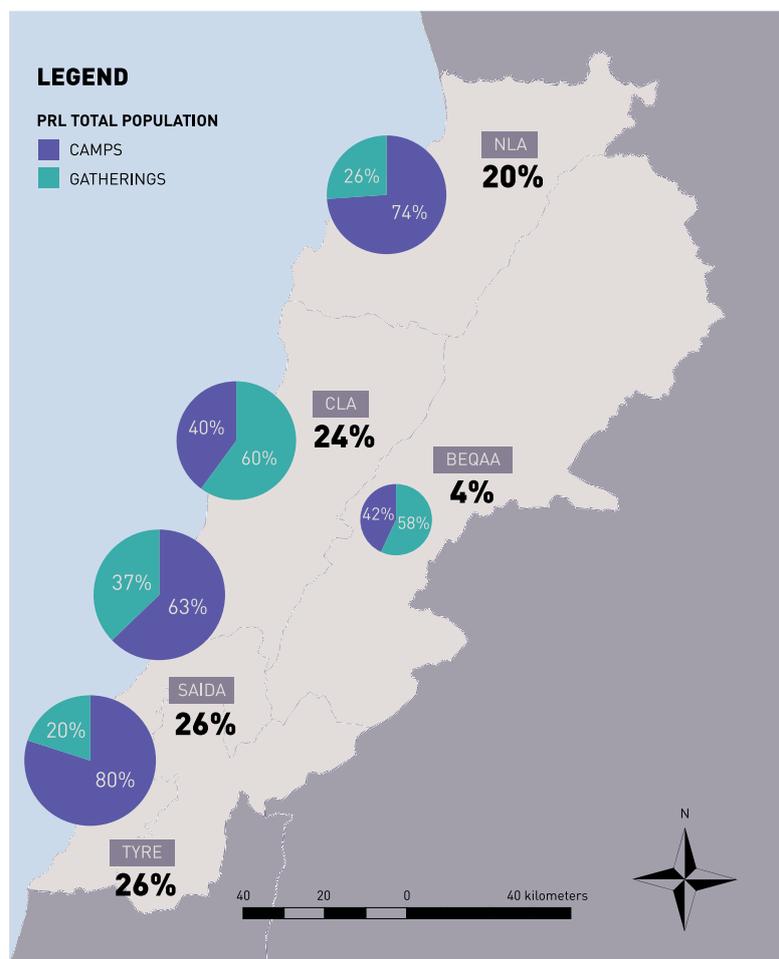


Some 495,985 Palestine refugees are registered with UNRWA in Lebanon.<sup>58</sup> However, it is estimated that the actual number of Palestine refugees who still reside in the country ranges between 260,000 and 280,000 following the results of the 2010 socioeconomic survey conducted jointly by UNRWA and AUB.<sup>59</sup> The negligible growth rate leading to the stagnant population size can be attributed to the continuous emigration of Palestine refugees from Lebanon.

This phenomenon is not new: 200,000 Palestine refugees have left Lebanon, many to the Gulf Cooperation States and Europe – particularly Scandinavian countries and Germany<sup>60</sup> – especially after the 1982 Israeli invasion and the ‘War of the Camps’. These events led to their flight from the conflict and also led to their systematic social exclusion in more recent years. More refugees in Lebanon than in Syria and Jordan have relatives abroad, an indication that emigration has been substantial for this refugee group.<sup>61</sup> The survey shows that over half of the household respondents, 53.5 per cent, report having immediate family abroad – as many as two to three individuals on average for every household.

Continuous desire to leave Lebanon continues to be very strong especially among young unmarried men.<sup>62</sup> In March 2014, a campaign was launched in Palestine refugee camps namely in NLA camps and Ein El Hilweh, calling for mass emigration from Lebanon due to the deteriorating living conditions. The demonstrations alarmed Palestinian faction officials because they perceived it as a threat to the Palestinian right of return.<sup>63</sup>

**FIGURE 2:** PRL POPULATION DISTRIBUTION (PER CENT)



<sup>58</sup> UNRWA March 2015 Relief and Social Services Registration records.

<sup>59</sup> Chaaban, J., Ghattas, H., Habib, R., Hanafi, S., Sahyoun, N., Salti, N., Seyfert, K. and Naamani, N. (2010). Socio-economic survey of Palestinian refugees in Lebanon. American University of Beirut, 8. Retrieved from <http://goo.gl/IYFvSK>.

Due to changes in the sampling methodology in 2015, new population estimates would include artificial changes that are misleading.

<sup>60</sup> Dorai, M. (2003). Les réfugiés Palestiniens en Europe et en Suède: Complexité des parcours et des espaces migratoires. In *L'Asile Politique entre Deux Chaises: Droits de l'Homme et Gestion des Flux Migratoires* (pp. 311–331). Paris: L'Harmattan.

<sup>61</sup> Tiltnes, A., & Forskningsstiftelsen, F. (2005). Falling behind: A brief on the living conditions of Palestinian refugees in Lebanon. Retrieved from <http://goo.gl/gvCMTu>.

<sup>62</sup> Tiltnes, A., & Forskningsstiftelsen, F. (2005). Falling behind: A brief on the living conditions of Palestinian refugees in Lebanon. Retrieved from <http://goo.gl/gvCMTu>.

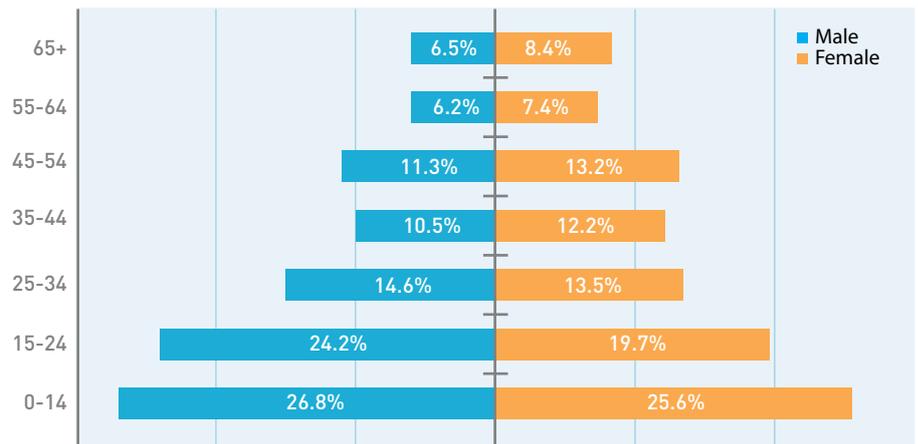
<sup>63</sup> Qassem, Q. (2014). Emigration the latest threat to right of return for Palestinians. *Al Akhbar*. Retrieved from <http://goo.gl/sHDYCO>.

# distribution and characteristics of palestine refugees



The majority of PRL – 63.4 per cent – are settled in the 12 camps across Lebanon, whereas the remaining 36.6 per cent live in fringe areas around the camps or elsewhere across the country.

**FIGURE 3:** PRL POPULATION PYRAMID BY AGE GROUP (PER CENT)



The largest concentration of PRL is in Ein El Hilweh camp in Saida and in Rashidieh camp in Tyre, where respectively 15.4 per cent and 12.5 per cent of PRL currently reside. Indeed, the South of Lebanon accommodates the largest portion of PRL – 52.3 per cent reside in Saida and Tyre – whereas the smallest share of PRL resides in the Beqaa (4 per cent).

**FIGURE 4:** PRL MALE/FEMALE RATIO BY AGE GROUP (PER CENT)



Nearly half of the PRL population is under the age of 25. Moreover, based on survey findings, 26.8 per cent of males and 25.6 per cent of females, equivalent to 28.5 per cent of the entire PRL population in Lebanon, are aged 14 or under, which indicates that PRL are a young population.

Most demographic characteristics of the PRL population have remained unchanged since 2010. The distribution of PRL by gender is constant across the five different areas, where females constitute between 51 per cent and 52 per cent of the population, except for the Beqaa where females make up 54 per cent of the residents. The average age of the PRL population is 30.3 – similar to 2010.

Within the population of PRL above 18 years of age: 56.2 per cent are married – 14.0 per cent higher than in 2010; 30.4 per cent are single – 12.0 per cent lower than in 2010, and 7.3 per cent are

In the 15 to 24 age group, the male-to-female ratio is 1.2, equivalent to 122 per cent, a relatively high figure but corresponds to recent findings in the ILO Labour Force Survey conducted in 2012.<sup>64</sup> Moreover, the male-to-female ratio decreased to 86 per cent in the 35 to 44 age group. Perhaps one of the causes triggering this decrease is the tendency of Palestine male refugees to immigrate to countries with more employment opportunities in order to support their families.<sup>65</sup>

widowed – 14.0 per cent lower than in 2010. It is worth noting that poverty is not differentiated on a gender basis, but seems to affect the younger more than the older generation.

<sup>64</sup>International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings In Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

<sup>65</sup>International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings In Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

# dependency

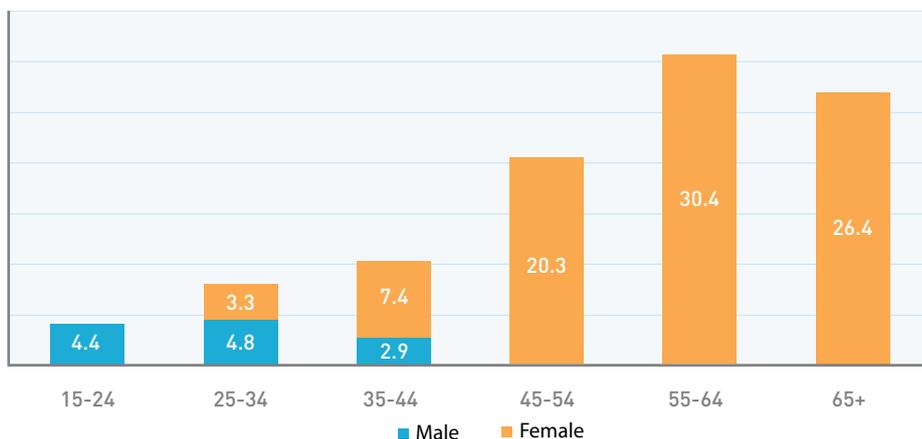


The age dependency ratio<sup>66</sup> measures the size of the burden that the working-age population (between 15 and 64) has to bear in order to provide for the non-working-age or dependent population, which includes children (younger than 15) and the elderly (older than 64).

The age dependency ratio attained is 0.5, equivalent to 51 per cent. This figure is 16.4 per cent lower than the age dependency ratio<sup>67</sup> reported by the ILO Labour Force Survey (61 per cent) for Palestine refugees residing in Lebanon. However, the version of the dependency ratio which takes into account the non-employed members is more representative of the actual pressure on the productive/employed household members.

In fact, after accounting for the non-employed population within the 15 to 64 age category, the dependency ratio increased drastically reaching 1.5. This result denotes that every non-dependent member is under pressure to provide for one to two dependent members on average.

**FIGURE 5:** SHARE OF PRL WHO LIVE ALONE AND REMAIN SINGLE BY GENDER AND AGE GROUP (PER CENT)



<sup>66</sup> The Age Dependency Ratio is given by: the number of dependents divided by the number of non – dependents, where:  
 Dependents = the number of people younger than 15 years old and older than 64 years old.  
 Non – Dependents = Number of people between 15 and 64 years old.

<sup>67</sup> The Dependency Ratio is given by: the number of dependents divided by the number of non – dependents, where:  
 Dependents = Children under 15 years old + elderly above 64 years old + non – employed adults between 15 and 64 years old.  
 Non – Dependents = Employed adults between 15 and 64 years old.

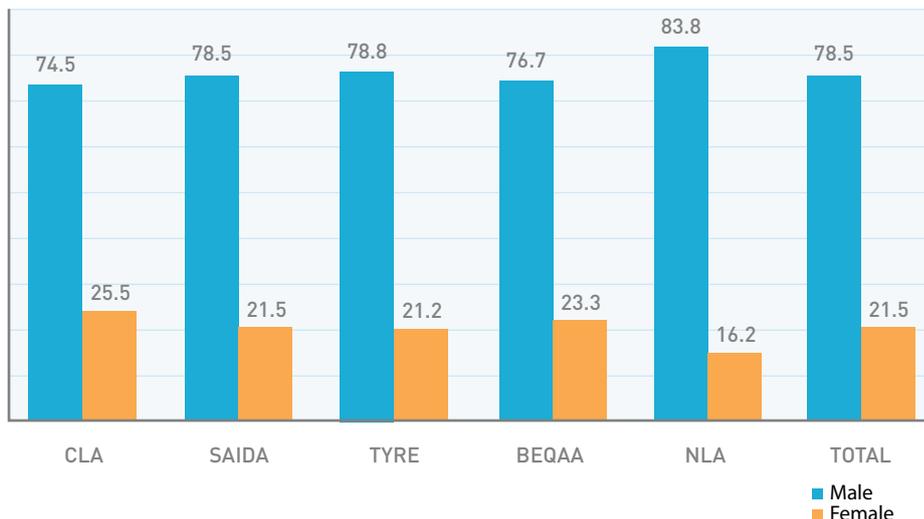


# head of household profile



The average age of the head of household was estimated to be 51.9 years. Women head over 21.5 per cent of households across Lebanon, which constitutes an increase from the 19.5 per cent reported by the ILO Labour Force Survey in 2012.<sup>69</sup> This share is higher within Central Lebanon Area (CLA) where 25.5 per cent of heads of households are female.

**FIGURE 7: PRL GENDER DISTRIBUTION OF HOUSEHOLD HEAD (PER CENT)**

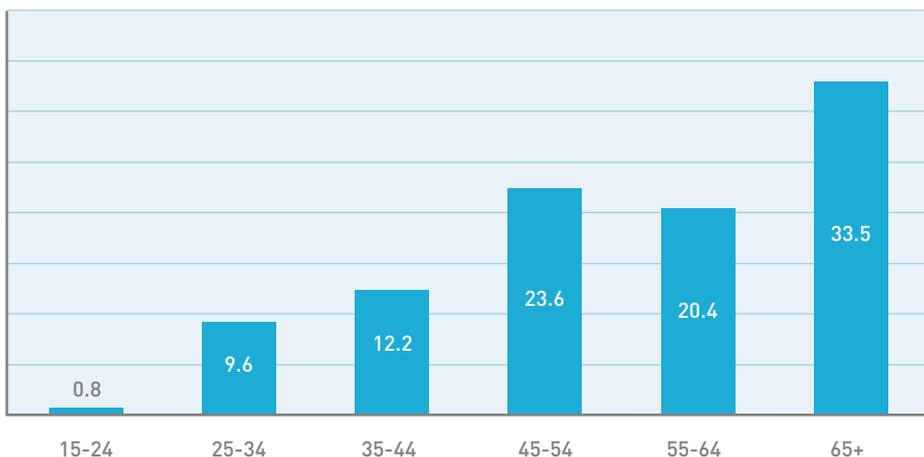


Over one third – 35.8 per cent – of the household heads (HH) are aged between 35 and 54 years old; in addition, a substantial portion of households – 33.6 per cent – was

headed by a member aged 65 or above. In comparison, for PRS the average age of the head of household is 47. Twenty-four per cent of PRS households are headed

by women, and 52.0 per cent of HH are aged between 35 and 54 and only 12.0 per cent, compared to PRL 33.6 per cent, are aged 65 and over.

**FIGURE 8: PRL AGE GROUP DISTRIBUTION OF HOUSEHOLD HEAD (PER CENT)**



At this point, it should be indicated that Palestine refugees face the poorest socioeconomic conditions in Lebanon compared to other host countries.<sup>70</sup> In addition, Lebanon’s unstable political situation and its discriminatory measures have exposed Palestine refugees to a very insecure environment where 60.9 per cent reported feeling insecure due to the physical and social environment surrounding them. Refugees living in Central Lebanon Area (CLA) reported feeling the most insecure (77.8 per cent of residents) followed by the Beqaa (74.1 per cent of residents). The lowest percentage within regions – 45.3 per cent – was reported in Saida.

Additionally, 56.9 per cent of PRL reported being concerned for the safety of their family, mainly in Tyre (26.7 per cent of the total) and in Saida (26.4 per cent). The highest percentage

reported when observing figures within each region is detected in North Lebanon Area (65 per cent – an above average figure).

<sup>69</sup>International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings In Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

<sup>70</sup>Shafie, S. (2007). Palestinian refugees in Lebanon. Retrieved from <http://goo.gl/0QkkJe>.

# conclusion



In conclusion, PRL population count has remained roughly the same since the previous 2010 survey. The majority of PRL live in refugee camps, while around a third live in areas around the camps. Their gender makeup and average age is also similar to 2010. While household size has remained unchanged since 2010, the number of households headed by women has slightly increased by around 2 per cent. Slightly more than half of PRL households report being concerned for the safety of their family.







# CHAPTER TWO

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**Poverty Profile of Palestine  
Refugees in Lebanon**

**jad chaaban**

# Key Findings

POVERTY AMONG PALESTINE REFUGEES IN LEBANON IS MEASURED BY USING BOTH **MONEY-METRIC POVERTY LINES** (INCOME VS. EXPENDITURE) AND THE **MULTIDIMENSIONAL POVERTY INDEX** (MPI). FOR MORE INFORMATION ON METHODOLOGY, REFER TO PAGE 19 – **QUESTIONNAIRE DESIGN, CONCEPTUAL FRAMEWORK**. THE POVERTY LINE IS **US\$ 208/PERSON/MONTH** AND EXTREME POVERTY IS **US\$ 75/PERSON/MONTH**.

## EXTREME POVERTY HAS HALVED SINCE 2010

From 6.6 per cent to 3.1 per cent with **significant declines in extreme poverty in south Lebanon** (Saida/Tyre) and **slight declines in the CLA** (25 per cent) **and the Beqaa** (14 per cent). In contrast, **extreme poverty has increased in NLA by 17 per cent**.

OVERALL, THERE ARE **NO SIGNIFICANT CHANGES** IN GENERAL/ABSOLUTE POVERTY LEVELS FROM 2010, **BUT THERE ARE GEOGRAPHIC CHANGES IN POVERTY INCIDENCE**.

- Slight declines from 2010 in general poverty levels in Saida (8 per cent) and Tyre (9 per cent), but increases in North Lebanon Area (NLA) (11 per cent), the CLA (9 per cent) and the Beqaa (2 per cent).
- The survey results reflect the ongoing social exclusion of Palestine refugees from labour and housing markets, and lack of access to decent work opportunities that could help lift them out of poverty.
- Poverty and extreme poverty are higher for refugees living inside camps.

## POVERTY AFFECTS YOUNG REFUGEES MOST, WITH

**74%** OF ADOLESCENTS LIVING IN **POVERTY**

**5%** OF ADOLESCENTS LIVING IN **EXTREME POVERTY**

**24%** OF PALESTINE REFUGEES IN LEBANON WERE FOUND TO BE **MULTIDimensionALLY POOR** IN 2015

**2.1%** OF PALESTINE REFUGEES IN LEBANON WERE **SEVERELY MULTIDimensionALLY POOR**

- On average, PRL spend monthly US\$ 195 per capita, much lower than the Lebanese average of US\$ 429.
- Expenditure of the poorest quintile on average is US\$ 96/month, while that of the wealthiest quintile is around US\$ 431/month.

## EDUCATION IS AN IMPORTANT PROTECTIVE FACTOR AGAINST POVERTY

- The poverty rate is significantly higher when the head of household has low educational attainment (elementary and below).

## LACK OF DECENT WORK

- Most of the employed population (60.4 per cent) occupies low-skilled jobs,<sup>71</sup> elementary jobs, and has the highest corresponding levels of poverty and extreme poverty.

ALL PROFESSIONS, EXCEPT SENIOR 'WHITE COLLAR' OCCUPATIONS,<sup>72</sup> REPORT **POVERTY RATES HIGHER THAN 50 PER CENT**, REFLECTING THE **LOW PAY AND PRECARIOUS WORK CONDITIONS** PRL CONTINUE TO EXPERIENCE.

<sup>71</sup> Elementary occupations: Skilled agricultural and fishery workers, craft and trade related workers.

<sup>72</sup> Legislators, senior officials, managers and professionals.

**TABLE 1: PRL OVERALL POVERTY**

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	Poverty Headcount Rate (P0)	Poverty Gap (P1)	Squared Poverty Gap (P2)
<b>Poverty line US\$ 208/person/month</b>			
Camps	70.8	23.7	10.8
Outside Camps	55.3	16.1	6.6
<b>TOTAL</b>	<b>65.2</b>	<b>21.0</b>	<b>9.3</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
Camps	4.1	0.9	0.4
Outside Camps	1.3	0.2	0.1
<b>TOTAL</b>	<b>3.1</b>	<b>0.6</b>	<b>0.3</b>

Poverty among Palestine refugees reached 65 per cent in 2015, while extreme poverty reached 3 per cent (see Table 1). In terms of population levels, around 168,000 refugees could not meet their basic food and non-food needs, while there are more than 7,000 extremely poor refugees who did not meet their essential food requirements. Similar to what the UNRWA 2010 report revealed, poverty in its two forms (abject/extreme and general/absolute) was higher for refugees living inside the camps than those outside of them (the poverty headcount reached 73.2 per cent in the camps, compared to 55 per cent in gatherings, while the extreme poverty rate within camps was almost double that of surrounding areas 7.9 per cent – compared to 4.2 per cent in 2010).<sup>73</sup>

While overall poverty is found to be relatively high, especially inside the camps (as indicated by large figures for the Poverty Gap (P1) ratio), extreme poverty has recorded lower rates and has shown to be containable. Moreover, severity (as measured by the Squared Poverty Gap P2) is higher for poverty than extreme poverty, with camps still experiencing more severe poverty rates.

Low income is still the primary cause of high poverty rates among Palestine refugees. Taking consumption expenditure (which includes imputed rents, as per the earlier description) as a proxy for income, we find that in 2015 each refugee spent on average US\$ 195 per month, from the 2010 average (US\$ 170 per month). During the same

period, inflation in Lebanon was almost 15 per cent. This income proxy is still low, compared to an average estimated Lebanese monthly per-capita expenditure of US\$ 429 in 2012.<sup>74,75</sup> Consumption expenditure is still lower in camps than in areas outside camps (see Table 2), and is lowest in the Tyre region and highest in Central Lebanon Area (CLA), similar to the regional trends recorded in 2010. Expenditure of the poorest quintile (poorest 20 per cent of the refugee population) is around US\$ 95.6/person/month, and the richest 20 per cent spend about US\$ 430.6/person/month (see Table 2).

<sup>73</sup> Chaaban, J., Ghattas, H., & Habib, R. (2010). Socio-economic survey of Palestinian refugees in Lebanon. Retrieved from <http://goo.gl/9zXCg4>.

<sup>74</sup> The average annual expenditure per capita was reported to be 7,715,000 LBP or US\$ 429 monthly.

<sup>75</sup> Central Administration of Statistics. (2012). Households budget survey. Retrieved January 31, 2016, from <http://goo.gl/9CxsTv>.

**TABLE 2: PRL MEAN MONTHLY EXPENDITURE**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

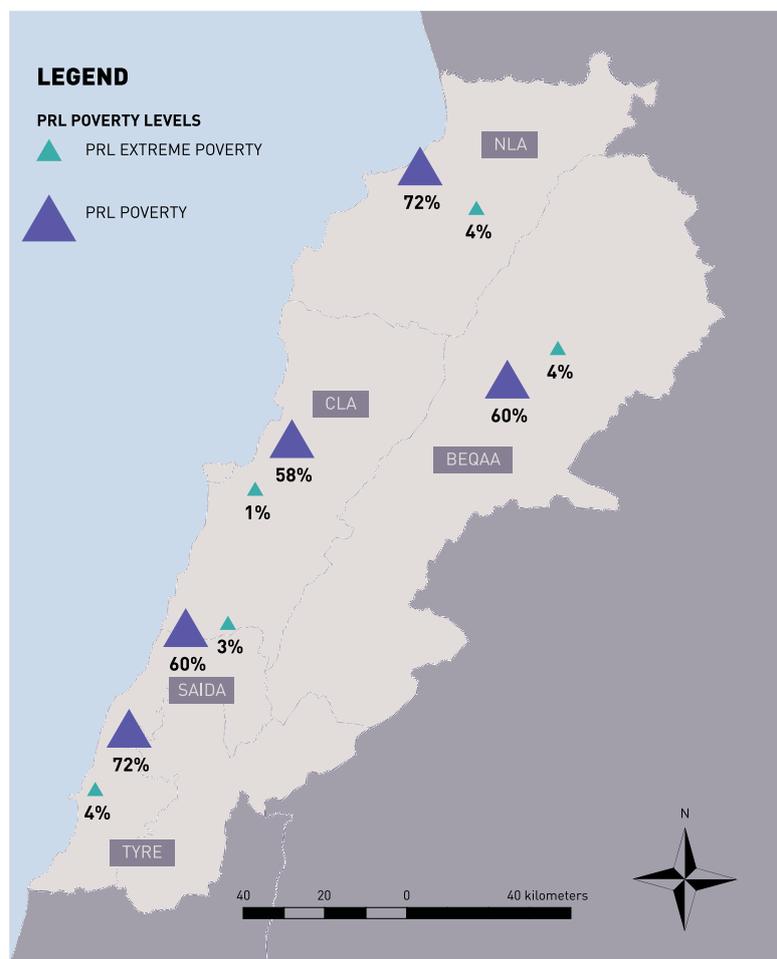
	<b>US\$/person</b>
Camps	181.0
Outside Camps	219.8
<b>UNRWA Regions</b>	
North	179.3
Central Lebanon Area	214.5
Saida	208.8
Tyre	176.1
Beqaa	202.1
<b>Expenditure Quintiles</b>	
Lowest quintile	95.6
2	146.4
3	193.9
4	263.9
Highest quintile	430.6
<b>TOTAL</b>	<b>194.9</b>

# geographical differences



While overall poverty at the national level is almost unchanged between 2010 and 2015, there were considerable regional shifts in poverty incidence in the past five years. Poverty rates still vary considerably among geographic locations; however while Tyre was the poorest region in 2010, it now ranks better than NLA (see Table 3). In 2010, Tyre region alone accounted for more than 34 per cent of all the poor, while in 2015 this share has dropped to 28 per cent. Extreme poverty is now higher in NLA and Beqaa areas, compared to 2010 where Saida and Tyre had the highest rates.

**FIGURE 9: PRL POVERTY LEVEL BY REGION**



**TABLE 3: PRL POVERTY BY GEOGRAPHIC REGION**

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
Central Lebanon Area	57.8	22.0	23.6
Saida	60.0	24.3	25.9
Tyre	71.8	28.4	26.4
Beqaa	59.8	3.7	4.0
North	72.3	21.6	20.0
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
Central Lebanon Area	1.2	27.1	23.6
Saida	3.3	27.2	25.9
Tyre	3.7	23.8	26.4
Beqaa	3.8	3.4	4.0
North	4.1	18.5	20.0
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100.0</b>

# evolution of poverty incidence in the past five years



Overall, and as mentioned previously, the minor drop in poverty at the national level hides significant reallocation of poverty incidence at the regional level. General poverty has increased by 9 per cent and 11 per cent in CLA and NLA areas respectively; however it has dropped by 8 per cent and nine per cent in Saida and Tyre (see Table 4). An equally interesting trend is a slight drop

(3 per cent) of poverty in camps compared to an increase of about 1 per cent outside camps. But the most significant changes in poverty incidence occurred at the extreme poverty level. Extreme poverty has halved in the past five years, which could be seen as a noteworthy achievement for the Palestine refugee community and UNRWA. However, the national trend in extreme poverty also

hides sizeable regional differences: Extreme poverty has unfortunately increased in NLA by 17 per cent, and the decline in extreme poverty rates in the CLA and Beqaa regions was much lower than the decline in Saida and Tyre (see Table 4). This drop in extreme poverty rates is worth dwelling on in future reports and surveys to help find more about and explain the reduced rate.

**TABLE 4: PRL EVOLUTION OF POVERTY RATES**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	2010	2015	Difference
<b>Poverty line US\$ 208/person/month</b>			
North	65.1	72.3	11%
Central Lebanon Area	53.1	57.8	9%
Saida	65.2	60	-8%
Tyre	79.2	71.8	-9%
Beqaa	58.6	59.8	2%
Camps	73.2	70.8	-3%
Outside Camps	55	55.3	1%
<b>TOTAL</b>	<b>66.4</b>	<b>65.2</b>	<b>-2%</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
North	3.5	4.1	17%
Central Lebanon Area	1.6	1.2	-25%
Saida	9.8	3.3	-66%
Tyre	9.5	3.7	-61%
Beqaa	4.4	3.8	-14%
Camps	7.9	4.1	-48%
Outside Camps	4.2	1.3	-69%
<b>TOTAL</b>	<b>6.6</b>	<b>3.1</b>	<b>-53%</b>

One can advance at least two arguments for the observed changes in poverty that occurred over the past five years:

- The overall stagnation in the general poverty rate reflects the enduring social exclusion of Palestine refugees, mainly from labour and housing markets, and their continued lack of access to decent job opportunities and social mobility prospects that could help lift them out of poverty. The fact that poverty has dropped in south

- Lebanon, namely Saida and Tyre, compared to increases in other areas, could be the result of competition in jobs in NLA, Beqaa and CLA from Syrian refugees whose numbers have been increasing since 2011. Unskilled Syrian workers could now be competing for jobs with unskilled Palestinian labourers, mostly by accepting to work for lower wages and under harsher working conditions. The improvement in south Lebanon is however puzzling, and could be a consequence of various interventions that improved access to labour markets in this area, with an

increase in incomes as a result of more trade and services activities.

- The significant drop in extreme poverty rates in all areas except the NLA could have been caused by the programmes and interventions that targeted extreme poverty incidence especially in south Lebanon, through the reformed food and cash distribution schemes following the 2010 targeting refinement.

# major characteristics of poverty in 2015



## Age/Gender Distribution

Similar to the 2010 AUB/UNRWA report on Palestine refugees in Lebanon, poverty in its two forms (general and extreme) affected young refugees more than other age groups in 2015 (see Table 5). For instance, 74 per cent of adolescents live in poverty, and 5 per cent live in extreme poverty; these rates are higher than those for the overall population. This trend reflects the age structure of the Palestine refugee population in the country, which is still mostly under 35.

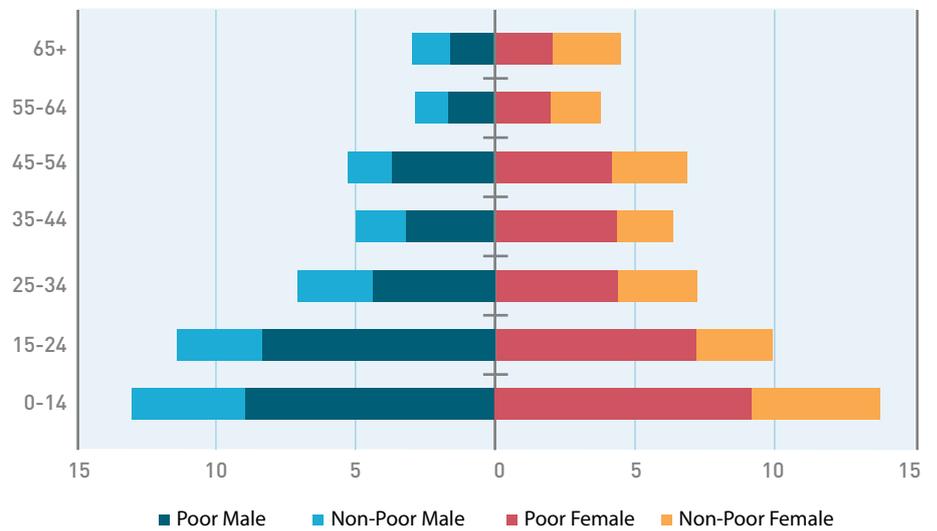
**TABLE 5:** PRL POVERTY BY AGE GROUP

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>AGE</b>			
0-5	65.4	9.1	9.2
6-14	68.9	17.6	17.0
15-19	74.5	12.3	10.9
20-24	70.3	11.7	10.9
25-29	64.9	7.3	7.4
30-34	60.6	6.2	6.7
35-39	68.2	5.6	5.3
40-44	64.4	5.9	6.0
45-49	64.5	6.6	6.6
50-54	64.0	5.6	5.7
55-59	57.1	3.4	3.7
60-64	53.0	2.7	3.1
65+	49.1	6.0	7.5
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>AGE</b>			
0-5	2.4	8.0	9.2
6-14	2.9	14.6	17.0
15-19	5.1	13.2	10.9
20-24	3.7	12.5	10.9
25-29	2.3	6.6	7.4
30-34	3.8	6.5	6.7
35-39	2.2	5.3	5.3
40-44	3.1	5.8	6.0
45-49	3.2	7.0	6.6
50-54	3.9	6.3	5.7
55-59	1.4	3.6	3.7
60-64	2.3	3.6	3.1
65+	1.9	6.9	7.5
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100.0</b>

The figure (see Figure 10) shows the age pyramid that includes a comparison of the total and poor population for each age/gender group. The population distribution of refugees is also quite similar to that of the Lebanese population.

**FIGURE 10:** PRL POPULATION PYRAMID BY POVERTY, GENDER AND AGE GROUP



# Demographic Composition of Households and Poverty

Poverty in 2015 increases with the number of children and the family size (see Table 6), where households with a higher share of young dependents seem to find difficulty providing for their basic needs.

**TABLE 6: PRL POVERTY BY DEMOGRAPHIC COMPOSITION**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
<b>NUMBER OF CHILDREN 0-6 YEARS OLD</b>			
No children	63.1	59.3	60.8
1	66.8	22.8	22.3
2	71.6	13.5	12.8
3 or more children	67.1	4.3	4.2
<b>HOUSEHOLD SIZE</b>			
1	13.6	0.7	1.4
2	23.2	2.7	5.8
3	45.8	6.7	9.4
4	54.4	13.8	16.0
5	63.6	19.8	20.6
6	74.7	22.8	20.3
7 or more	85.6	33.4	26.6
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
<b>NUMBER OF CHILDREN 0-6 YEARS OLD</b>			
No children	3.4	63.3	60.8
1	2.2	23.0	22.3
2	3.0	8.5	12.8
3 or more children	4.0	5.3	4.2
<b>HOUSEHOLD SIZE</b>			
1	0.0	2.0	1.4
2	0.7	4.6	5.8
3	0.5	5.2	9.4
4	0.9	14.2	16.0
5	1.6	14.4	20.6
6	4.2	23.9	20.3
7 or more	6.5	35.6	26.6
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100</b>

Poverty in its two forms is higher for individuals living within male-headed households (see Table 7). This incidence is a slight reversal of the trend found in 2010. In 2010, male household heads seemed to fare better in reducing the extreme poverty situation of their families. It may be that competition in unskilled labour and the resulting increase in the unemployment rate have pushed more male heads of households into extreme poverty.

**TABLE 7: PRL POVERTY BY GENDER OF HOUSEHOLD HEAD**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>GENDER OF THE HOUSEHOLD HEAD</b>			
Male	66.8	87.1	85.4
Female	55.6	12.9	14.6
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>GENDER OF THE HOUSEHOLD HEAD</b>			
Male	3.2	85.3	85.4
Female	2.7	14.7	14.6
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100.0</b>

## Education and Poverty

As in the 2010 AUB/UNRWA Report on Palestine refugees in Lebanon, education is found to be an important determinant of poverty among refugees. The poverty headcount rate is significantly higher when the household head has a low education level (primary and below), reaching 68 per cent for overall poverty and almost 4 per cent for extreme poverty (see Table 8). Poverty incidence drops to 63 per cent when the household head has surpassed primary education level and extreme poverty is reduced by almost a third.

**TABLE 8: PRL POVERTY BY EDUCATION LEVEL OF HOUSEHOLD HEAD**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>EDUCATION OF THE HOUSEHOLD HEAD</b>			
Primary and below	68.3	46.4	44.8
Above primary	62.7	53.6	55.2
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>EDUCATION OF THE HOUSEHOLD HEAD</b>			
Primary and below	3.7	45.5	44.8
Above primary	2.6	54.5	55.2
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100.0</b>

# Employment and Poverty

Similar to findings in 2010, employment and the type of jobs refugees are engaged in are extremely important predictors of poverty. The precarious nature and low pay of jobs that Palestine refugees typically hold in Lebanon continues to impose a negative burden on their livelihoods. Most of the employed refugee population occupies low-skilled jobs and elementary occupations (about 60 per cent), and these categories have the highest number of poor and extremely poor individuals (see Table 9). As expected, poverty decreases as the status of employment moves into higher skilled professions, but still all professions except senior 'white collar' ones (legislators, senior officials and managers) display poverty rates above 50 per cent. The 60 per cent prevalence of low-skilled jobs reflects the low pay and precarious work conditions Palestine refugees still experience in the country.

**TABLE 9: PRL POVERTY BY STATUS OF EMPLOYMENT**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
<b>OCCUPATION</b>			
Legislators, senior officials and managers	6.8	0.0	0.4
Professionals	46.3	6.0	8.0
Technicians and associate professionals	50.8	4.8	5.2
Clerks	50.2	4.0	4.6
Service workers	64.0	13.6	13.4
Skilled agricultural and fishery workers	72.3	2.6	2.2
Craft and related trade workers	66.4	22.5	21.7
Plant and machine operators/assemblers	69.4	8.9	8.0
Elementary occupations	66.3	37.6	36.5
<b>TOTAL</b>	<b>65.2</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
<b>OCCUPATION</b>			
Legislators, senior officials and managers	0.0	0.0	0.4
Professionals	0.3	4.5	8.0
Technicians and associate professionals	1.6	7.9	5.2
Clerks	0.4	4.9	4.6
Service workers	3.7	14.7	13.4
Skilled agricultural and fishery workers	0.0	2.9	2.2
Craft and related trade workers	4.0	21.9	21.7
Plant and machine operators/assemblers	3.1	11.7	8.0
Elementary occupations	2.9	31.5	36.5
<b>TOTAL</b>	<b>3.1</b>	<b>100.0</b>	<b>100.0</b>

A correlation analysis between the three basic occupations and poverty rates reveals interesting trends across the regions. General poverty is significantly correlated with all low-skilled occupations in the NLA, the CLA and

the Beqaa (except craft workers), while no significant correlation is found in Saida and Tyre. Extreme poverty across regions has more varied links with low-skilled professions (see Table 10). These correlations confirm the overall

regional poverty trends where unskilled Palestinian workers in the regions hosting the majority of Syrian refugees could be increasingly exposed to poverty risk as the Syria crisis intensifies.

**TABLE 10: LINKS BETWEEN LOW-SKILLED PROFESSIONS AND POVERTY, BY REGION FOR PRL**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using Pearson's chi-squared test.

	CLA	SAIDA	TYRE	BEQAA	NLA	TOTAL
<b>Poverty line US\$ 208/person/month</b>						
Craft and related trade workers	0.11 **	0.06	0.06	0.08	0.18 ***	<b>0.1</b>
Plant and machine operators/assemblers	0.16 **	0.05	0.09	0.22 **	0.15 **	<b>0.1</b>
Elementary Occupations	0.15 ***	0.08	0.04	0.15 **	0.2 ***	<b>0.13</b>
<b>Extreme Poverty line US\$ 75/person/month</b>						
Craft and related trade workers	0.04 **	0.04 **	0.03	0	0	<b>0.02</b>
Plant and machine operators/assemblers	0	0	0.09 **	0.07	0.05 **	<b>0.02</b>
Elementary Occupations	0.02	0	0.02	0.02	0.02	<b>0.01</b>

A further analysis of the probability of being poor confirms the previously mentioned trends: refugees living in larger households, households headed by men, and residing in camps face a

statistically significant higher probability of being in poverty than others (with an effect ranging from 4 to 19 per cent for overall poverty) (see Table 11). Moreover, refugees in households where the head

is jobless face a 5 per cent higher chance of being poor (2.5 per cent for extremely poor) than others.

**TABLE 11: MARGINAL EFFECTS OF MAIN VARIABLES ON THE PROBABILITY OF BEING POOR FOR PRL**

Note: Marginal effects obtained after Probit regressions for poverty and extreme poverty indicators.

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	POVERTY		EXTREME POVERTY	
	DY/DX	P>Z	DY/DX	P>Z
Household size	9.5%	0	0.9%	0
Head woman	-5.8%	0.002	-1.1%	0.029
Head has no job	4.7%	0.015	2.5%	0.024
Lives in Camp	18.6%	0	1.8%	0

# Multidimensional Poverty

The Multidimensional Poverty Index (MPI) for Palestine refugees in Lebanon is calculated using the methodology detailed in Appendix 5. As discussed previously, the index produces values ranging between 0 and 1. Following UNDP methodological specifications, a household is considered multidimensionally poor (or MPI poor) if the total of weighted deprivations

(deprivation score) is equal to 0.3 or more. A household is considered severely multidimensionally poor if the deprivation score is 0.5 or more. Moreover, if a household is deprived, then all of its members are deprived. Table 12 details the results of the MPI by regions and area of residence. Overall, 24.0 per cent of Palestine refugees in Lebanon were multidimensionally poor

in 2015, and 2.1 per cent were severely multidimensionally poor. The incidence of these indicators varies across regions, where NLA and the Beqaa had the highest MPI headcount, while NLA had the highest severe MPI headcount. Camps had a much higher incidence of severe multidimensional poverty than areas outside the camps.

**TABLE 12: PRL MULTIDIMENSIONAL POVERTY INDEX RESULTS**

*All tabulations were found to be significant at the 1% level using Pearson's chi-squared test.*

	Index value	Standard Error	MPI headcount (%)	Severe MPI headcount (%)
<b>TOTAL</b>	<b>0.12</b>	<b>0.005</b>	<b>24</b>	<b>2.10</b>
Camp	0.13	0.005	24	2.50
Outside camp	0.11	0.012	23	1.40
Central Lebanon Area	0.12	0.011	26	0.92
Saida	0.12	0.010	23	2.60
Tyre	0.1	0.008	21	0.60
Beqaa	0.11	0.010	27	1.50
North	0.15	0.016	27	5.40

The MPI results are in line with the money-metric poverty findings. In fact, the Pearson correlation coefficients between MPI and overall and extreme poverty are positive and statistically

significant (see Table 13). As expected, the MPI has a higher correlation coefficient with the poverty indicator compared to the extreme poverty one, where the general poverty measure

includes household expenditures on several items other than food that fall under the MPI categories.

**TABLE 13: CORRELATION MATRIX BETWEEN MONEY-METRIC AND MULTIDIMENSIONAL POVERTY INDICATORS FOR PRL**

*\* Denotes significance at the 5% level using Pearson's chi-squared test.*

	MPI	Poverty	Extreme Poverty
MPI	1		
Poverty	0.23*	1	
Extreme poverty	0.15*	0.14*	1

# conclusion



In conclusion, while extreme PRL poverty rates have witnessed noticeable improvement by decreasing by half since the 2010 survey, general poverty rates have remained more or less the same since 2010. There has been a minor drop in poverty at the national level. However, poverty rates vary among the various regions. General poverty has increased by 9 per cent and 11 per cent in CLA and North areas respectively; however it has dropped by 8 per cent and 9 per cent in Saida and Tyre. While PRL youth are the most affected by poverty, in general, PRL expenditures per month are less than the average of their Lebanese counterparts. Moreover, refugees living in larger households, households headed by men and those residing in camps face a statistically significant higher probability of being poor than others. Finally, education is a buffer that alleviates poverty levels among PRL.





# CHAPTER THREE

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**Education Access and  
Attainment of Palestine  
Refugees in Lebanon**

**lara batlouni, nisreen salti, alexandra irani**

## Key Findings

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NET ENROLMENT HAS IMPROVED AS **THE SHARE OF OUT-OF-SCHOOL CHILDREN HAS DECREASED** COMPARED TO 2010 SURVEY FINDINGS

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SECONDARY SCHOOL ENROLMENT **INCREASED SIGNIFICANTLY FROM**

**51%** IN **2010** TO **61%** IN **2015**

---

**97%** OF SCHOOL-AGE CHILDREN ARE ENROLLED AT **THE ELEMENTARY SCHOOL LEVEL**

**84%** ARE ENROLLED IN **PREPARATORY SCHOOL**

**61%** ARE ENROLLED IN **SECONDARY SCHOOL**

---

THE AVERAGE **DROPOUT** RATE FOR SCHOOL-AGE CHILDREN IS **4%**

WHILE THE RATE OF **NON-ATTENDANCE** IS **15%**

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**81%** OF **6 TO 15-YEAR-OLD STUDENTS**  
ATTEND **UNRWA SCHOOLS**

**70%** OF **16 TO 18-YEAR-OLD STUDENTS**  
ATTEND **UNRWA SCHOOLS**

---

THE **AVERAGE CONSUMPTION AGGREGATE** –  
WHICH IS CONSIDERED A RELIABLE MEASURE OF  
HOUSEHOLD WELL-BEING AND SOCIOECONOMIC  
STATUS – **IS LOWEST FOR RESPONDENTS**  
**ATTENDING UNRWA SCHOOLS**

---

**62%** OF **DISABLED CHILDREN** ARE  
ENROLLED IN **UNRWA SCHOOLS**

**8.9%** OF **DISABLED CHILDREN** ARE  
ENROLLED **IN SPECIAL EDUCATION**

**28.9%** OF **DISABLED CHILDREN** ARE NOT  
ENROLLED IN ANY SCHOOL AT ALL

---

**69.9%** OF PRL ABOVE THE AGE OF 25 DO NOT  
HAVE A BREVET CERTIFICATE, **11.9%**  
ARE BACCALAUREATE HOLDERS AND  
**6.2%** HOLD UNIVERSITY DEGREES

---

**THE AVERAGE ILLITERACY RATE IS 8%**

**11.3%** AMONG **FEMALES**      **4.1%** AMONG  
**MALES**

---

Palestine refugees enjoyed some of the best educational conditions until the PLO and its institutions were expelled from Lebanon in the mid-to-late-1980s.<sup>76</sup> The constant deterioration of the economic and political situation in Lebanon coupled with the Lebanese government's limitations on the status of Palestine refugees and restricted UNRWA budget coupled with Palestine refugees' rising needs has negatively affected the quality of education and educational outputs for a large segment of PRL. In fact, more and more students are losing motivation and finding it hard to rationalise an investment in education due to limited and restricted access to decent job opportunities in Lebanon's highly discriminating labour market.

Palestine refugees have been living in a paradox of inclusive exclusions.<sup>77</sup> With respect to education, they are required to study under the Lebanese curriculum, however, access to Lebanese public schools is limited to Palestine refugees because of the availability and locations of UNRWA services.

These restrictions, which do not exist in other UNRWA fields, make Lebanon the only field of operation in which UNRWA provides secondary education, since it would otherwise not be sufficiently available to Palestine refugees. Moreover, most refugees cannot afford the high tuition fees of private schools making UNRWA educational services vital. The Agency runs 67 schools and two vocational education centres across the country providing educational services to over 38,000 PRL students (during the 2014/2015 academic school year).

Since 2011, UNRWA has embarked upon an Agency-wide Education Reform,<sup>78</sup> working

towards improving quality, inclusive and equitable education by improving (1) Curriculum and Student Assessment; (2) Teacher Development and School Empowerment; (3) Inclusive Education; and (4) Technical and Vocational Education & Training (TVET). A new Teacher Policy was endorsed in 2013 to further professionalise the teaching workforce, and an Education Management Information System (EMIS) has recently been developed to facilitate the monitoring and evaluation of progress in UNRWA schools. The Agency has also been focusing on making education more inclusive to students with disabilities; UNRWA started training staff on an Inclusive Education Tool Kit to help teachers identify and respond to the diverse needs of students. UNRWA is also striving to innovate the quality of education for its vocational training centres (VTCs), to provide practical skills applicable in the job market, and to assure its graduates are best equipped with knowledge of what the local job market demands.

To be able to accommodate the additional 6,527 PRS students, a small number of schools (nine), at the elementary and preparatory levels, run on a double shift basis.<sup>79</sup> Non-profit organizations complement UNRWA's basic education programme through providing access to preschool services, additional after school recreational, psychosocial and learning support programmes, vocational training opportunities, and other specialised education services.

The UNRWA Sibling Training Centre (STC) provides 28 vocational and technical training courses; 13 are annually available and the remainder are offered on an alternative basis across both South and North campuses. Out of the

28 courses, 16 are trade courses and 12 are technical/semi-professional courses. During the 2014/15 school year 1,150 trainees were enrolled, of whom 40 per cent were women. Currently, UNRWA STC vocational education graduates are granted a certificate from the Lebanese Ministry of Foreign Affairs. UNRWA is undergoing a process of official accreditation from the Ministry of Education (MoE) so that STC graduates can be awarded an official certificate signed and recognised by the MoE. This official and certified degree will enable STC to grant its graduates a certificate equivalent to the one provided by other Lebanese institutes and to increase the potential of Palestine refugee youth through improved access to education and decent work opportunities.

At the higher education level, Palestine refugees have access to the Lebanese University; however they are subject to quotas.<sup>80</sup> Although they are officially considered foreigners, they have been paying fees equivalent to their Lebanese peers since 2005.<sup>81</sup> In addition, UNRWA awards a limited number of scholarships to academically outstanding students to study in universities in Lebanon, with approximately 3.5 per cent of UNRWA students receiving scholarships annually.

Despite these challenges in accessing education, net enrolment has seen improvement with the share of out-of-school children decreasing compared to 2010 findings. UNRWA is also working on continuously raising donor contributions either for the General Fund (programme budget) or for special projects and initiatives to maintain its educational services and improve the quality of the education provided.

<sup>76</sup> Hillenkamp, B. (2008). The challenges of Palestinian education. Retrieved February 6, 2016, from <http://goo.gl/ogkou8>.

<sup>77</sup> Shuayb, M. (2014). The art of inclusive exclusions: Educating the Palestinian refugee students in Lebanon. *Refugee Survey Quarterly* (Vol. 33). Retrieved from <http://goo.gl/G2IV6T>.

<sup>78</sup> United Nations Relief and Works Agency. (2015). Education reform strategy. Retrieved January 31, 2016, from <http://goo.gl/JCjlp2>.

<sup>79</sup> In 2015/16 the number of schools running on double-shift basis to accommodate PRS has decreased to five.

<sup>80</sup> In scientific Faculties (Medicine, engineering, pharmacy) 10 per cent quota is reserved for Foreigners (which include Palestinians), while entrance to other faculties is based on entrance exam results.

<sup>81</sup> Hillenkamp, B. (2008). The challenges of Palestinian education. Retrieved February 6, 2016, from <http://goo.gl/ogkou8>.

# enrolment and dropout



Enrolment rates<sup>82</sup> were estimated for elementary, preparatory and secondary schools. The elementary school age bracket was taken to be between 6 and 12 years (covering grades 1 to 6), the preparatory school age bracket between 13 and 15 years (covering grades 7 to 9), and the secondary school age bracket between 16 and 18 years (covering grades 10 to 12).

At the elementary school level, 97.2 per cent of children were enrolled in school. The highest enrolment rates are in Saïda, Tyre and the CLA with 98.3 per cent, 97.8 per cent and 97.3 per cent of elementary school-aged children respectively enrolled, while the lowest is in North Lebanon Area (NLA) at 95.2 per cent. Except for NLA, the gender gap is in favour of girls, where

enrolment rates among females are higher than among males, though the difference is not statistically significant. In addition, no significant difference was observed for elementary enrolment rates between students residing inside camps and those in gatherings.

**TABLE 14:** PRL ELEMENTARY SCHOOL ENROLMENT RATES

	CLA	SAIDA	TYRE	BEQAA	NLA	TOTAL
Male (%)	96.7	97.8	97.7	90.4	96.5	97.0
Female (%)	98.0	98.8	97.9	98.1	93.8	97.4
<b>TOTAL (%)</b>	<b>97.3</b>	<b>98.3</b>	<b>97.8</b>	<b>94.5</b>	<b>95.2</b>	<b>97.2</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

In preparatory school, enrolment rates register lower values than elementary school, reaching an average of 84.2 per cent. Beqaa has the highest enrolment rate (at 90.2 per cent, registering almost equal figures for males and females) and North Lebanon Area the lowest (at 77.0 per cent, driven by low male enrolment). The enrolment rates among

females are higher than among males in all five regions. In Central Lebanon Area (CLA), the gender gap is largest, where 76.1 per cent of boys are enrolled in preparatory school compared to 93.2 per cent of girls.

Enrolment in the preparatory school level increased slightly over the span of

five years (2010-2015), with less than a one percentage point rise from the 2010 level of 83.3 per cent. The largest increase was in Tyre (more than seven percentage points), while the rate declined in North Lebanon Area. Surprisingly, enrolment was found to be statistically significantly higher in gatherings (88.2 per cent) than in camps (82.5 per cent).

**TABLE 15:** PRL PREPARATORY SCHOOL ENROLMENT RATES

	CLA		SAIDA		TYRE		BEQAA		NLA		TOTAL	
	2010	2015	2010	2015	2010	2015	2010	2015	2010	2015	2010	2015
Male (%)	76.1	82.3	77.4	78.4	84.9	67.1	90.2	86.7	70.7	78.7	78.6	76.1
Female (%)	93.2	92.8	89.6	86.5	90.5	92.2	90.3	91.8	83.3	87.9	89.4	90.0
<b>TOTAL (%)</b>	<b>85.1</b>	<b>87.8</b>	<b>84.3</b>	<b>82.9</b>	<b>87.6</b>	<b>80.5</b>	<b>90.2</b>	<b>88.9</b>	<b>77.0</b>	<b>82.6</b>	<b>84.2</b>	<b>83.3</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

<sup>82</sup>The net enrollment rate is the ratio of children of official school age who are enrolled in school to the population of the corresponding official school age.

Secondary school has the lowest enrolment rates, averaging at 61.2 per cent. Saida and CLA have the highest enrolment rates (at almost 63.2 per cent each, driven by high enrolment among girls) and NLA the lowest (at 56.6 per cent, driven by low enrolment among girls). In the CLA, the gender gap is largest, where 53.8 per cent of boys are enrolled in secondary school, compared to about 74.2 per cent of girls.

The 2015 secondary level enrolment rate is more than 10 percentage points

higher than that of 2010, which stood at 51 per cent. This notable rise was mainly driven by a 15-point growth in male enrolment recorded in Tyre and Saida.<sup>83</sup> The gender gap in total secondary enrolment (65.2 per cent of females versus 58.2 per cent of males) has decreased from its 2010 levels. This gap can be attributed to several factors including a higher female success rate in the official Brevet exam and the tendency of males to drop out at this level to participate in unskilled labour jobs to support their families. It is worth

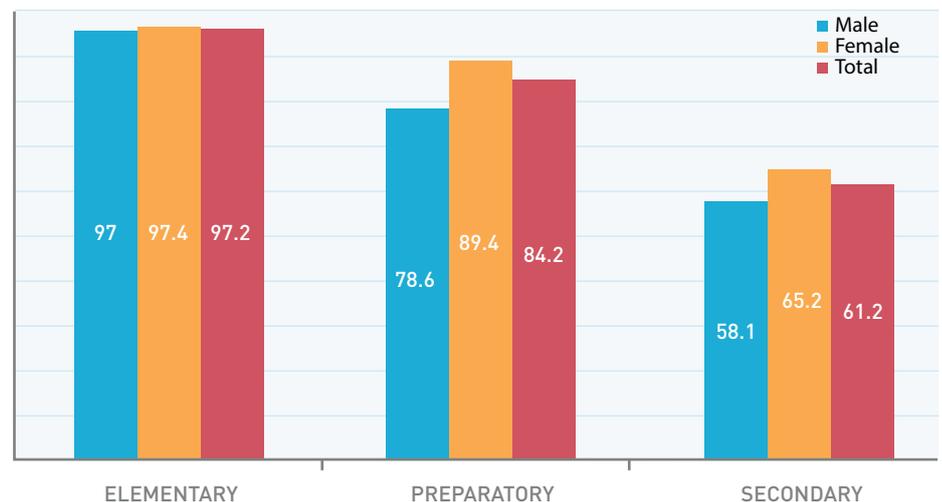
noting that the gender gap was reversed in NLA and Beqaa in 2015, after being in favour of girls in 2010. This might be explained by social factors such as early marriage and parenthood that could be increasingly affecting young female Palestine refugees in the NLA and the Beqaa due to the deteriorating socioeconomic situation or the increase in competition over jobs. In fact, NLA has witnessed a rise in poverty from 65.1 per cent to 72.3 per cent and extreme poverty from 3.5 per cent to 4.1 per cent.

**TABLE 16:** PRL SECONDARY SCHOOL ENROLMENT RATES

	CLA		SAIDA		TYRE		BEQAA		NLA		TOTAL	
	2010	2015	2010	2015	2010	2015	2010	2015	2010	2015	2010	2015
Male (%)	53.8	48.1	59.0	44.0	57.2	31.5	64.4	60.7	60.7	54.0	58.1	42.9
Female (%)	74.2*	53.8*	68.1*	58.6*	67.6*	60.5*	57.3*	77.7*	51.5*	60.9*	65.2	59.2
<b>TOTAL (%)</b>	<b>63.2</b>	<b>51.1</b>	<b>63.2</b>	<b>51.5</b>	<b>61.4</b>	<b>44.2</b>	<b>61.4</b>	<b>70.1</b>	<b>56.6</b>	<b>57.9</b>	<b>61.2</b>	<b>51.1</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

**FIGURE 11:** PRL ENROLMENT RATE BY GENDER AND EDUCATION LEVEL (PER CENT)



<sup>83</sup> This could be due to the automatic promotion of all Brevet students in 2013/14 in line with a Ministry of Education decision.

# Dropout

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According to the survey findings, 4.2 per cent of PRL students enrolled but reported 'dropping out' from school during the year, with males (5.8 per cent) more than twice as likely to be reported as dropping out than females (2.6 per cent). The highest dropout rate<sup>84</sup> was reported in Central Lebanon Area (at 7.1 per cent) and the lowest in North Lebanon Area (at 0.9 per cent). Dropout rates tend to increase with age with 3 per cent and 0.9 per cent of enrolled males and females dropping out respectively from the 13 to 15 age group compared to 14.5 per cent and

8.2 per cent of enrolled males and females from the 16 to 18 age group. Females tend to be less prone to dropping out from school, as witnessed by a lower dropout rate in their age groups across all regions. Many students drop out before obtaining the Brevet, the Lebanese Government certificate obtained on successful completion of middle school that enables students to enter secondary school. This rate is evidenced by the fact that more than two-thirds (68 per cent) of those who dropout have reached the preparatory

grade without completing their Brevet. It should be noted that the calculation of the dropout rate for the purpose of this survey relies on the reporting of the proxy respondent and differs significantly from the definition used by UNRWA. According to official UNRWA enrolment records, the overall dropout rate for the PRL and PRS student population in the 2014/15 academic year did not exceed 2.3 per cent.

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<sup>84</sup>The dropout rate is defined as the percentage of students of the total enrolled student population who enrolled in the current school year but dropped out. Differently to the UNRWA definition of the dropout rate calculated based on a student who was enrolled in an UNRWA school during a given school year but is not enrolled in any school (UNRWA or otherwise) in the following school year.

# non-attendance



The proportion of school-age children (6–15 years) who are enrolled but not attending school was recorded at 7 per cent. This rate doubles (14.8 per cent) for the full school cycle of 6 to 18 years, with approximately one-third (34.3 per cent) of those aged 15 to 18 being enrolled but not attending school. In terms of location, NLA has the highest share of children who are not attending school (ages 6 to 18) at 20 per cent, while Tyre has the lowest at 12.9 per cent.

The main reason stated for not enrolling in school includes low achievement/failure (30.9 per cent), with 20.8 per cent of males and 10.1 per cent of females suggesting

that low achievement predominantly affects males. This reason is followed by mentioning that they do not like school (25.9 per cent), again with a percentage of males (17.0 per cent) that is double that of females (8.8 per cent). More than 12.4 per cent mentioned they had to work, namely males (10.6 per cent), whereas a negligible percentage of females stated having to work as a reason (1.9 per cent). On the other hand, 6.8 per cent of females compared to less than 1 per cent of males mentioned that marriage is a deterrent to schooling. These findings are consistent with findings of the 2013 Dropout Study commissioned by UNRWA,<sup>85</sup> whereby underachievement, family and economic

issues were found to be major factors contributing to dropping out, along with early marriage, which affected 2 per cent of girls in Lebanon.

A closer look at the non-enrolled suggests that they come from more vulnerable households. Overall, around 10 per cent of respondents report receiving cash or in-kind assistance from an organization other than UNRWA. This proportion is much higher (at 17 per cent) among respondents who do not attend school<sup>86</sup> and those who list disability or illness as a reason for non-attendance. Similarly, close to 21 per cent of respondents who were unable to register at school receive help in cash or kind.

**TABLE 17: REASON FOR NON-ATTENDANCE BY FINANCIAL ASSISTANCE CATEGORY FOR PRL**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using Pearson's chi-squared test.

Reason for not attending	Cash or in-kind help received from an organization other than UNRWA				TOTAL
	Yes, Cash	Yes, in-kind	Yes, Cash & in-kind	No	
Disability or illness	7.9	6.2	2.6	83.4	100
Cannot afford	1.9	1.5	4.3	92.3	100
Work	3.1	3.1	3.0	90.9	100
Couldn't register	15.3	0.2	5.6	78.9	100

Similarly, and perhaps unsurprisingly, the percentage of Social Safety Net (SSN)<sup>87</sup> among respondents who list disability or illness as a reason for non-attendance is significantly higher than the proportion of SSN in the overall population. There is a similar concentration of SSN among

respondents who do not attend school because they cannot afford to, or due to security and bullying concerns.

On the other hand, SSN is relatively rare among respondents who list work as the primary reason for non-attendance.

This could be an indication that the assistance received through the SSN programme is sparing families from having to send children and youth of school age into the workforce.

**TABLE 18: REASON FOR NON-ATTENDANCE BY FINANCIAL ASSISTANCE CATEGORY FOR PRL**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using Pearson's chi-squared test.

Reason for not attending	SSN	No	TOTAL
Disability or illness (%)	62.4*	37.6*	100.0
Cannot afford (%)	49.7	50.4	100.0
Work (%)	35.1**	64.7**	100.0
Insecurity/bullying (%)	68.1	31.9	100.0
Couldn't register (%)	35.3	64.7	100.0

<sup>85</sup> United Nations Relief and Works Agency. (2013). UNRWA school dropout: An agency wide study.

<sup>86</sup> Non-attendance includes those children of school age who did not enroll in the current school year or who enrolled but dropped out or are simply not attending classes.

<sup>87</sup> Social Safety Net is the program that assesses households against the Proxy Means Test Formula (PMTF) to rank their poverty levels and prioritize those most vulnerable households for assistance.

When the average consumption aggregate is used as the measure of socioeconomic standing, whatever the reason cited for non-attendance, all respondents not attending come from households with a lower consumption aggregate than the overall population average. The data suggests, as expected, that school dropout rates are associated with lower socioeconomic status.

The survey shows that respondents who cannot afford school are especially worse off in terms of the consumption aggregate; however, it is respondents who cite work as the reason they are unable to attend school that appear

the most vulnerable and they have the lowest average consumption aggregate, and this low consumption rate is not negated by employment. SSN household cases do not necessarily reach households with the lowest average consumption aggregate as computed here, so it is conceivable that households with lower average consumption aggregates are not part of SSN cases and these households have to send their children to work instead of school. SSN cases are less likely to cite work as the reason for non-attendance, even if they are the most vulnerable; the SSN family who receive the assistance package is spared the

recourse or coping strategy of work instead of school, so they are better off than households who do have to send their children to work. Consequently, SSN involves some cash transfer, which, if spent on consumables, would lift the average consumption aggregate. If those households sending their children to work are less likely to be SSN cases, they are less likely to be consuming the 'cash' component of the SSN package. Overall, the findings suggest that individuals from socioeconomically deprived households who are not receiving financial assistance from UNRWA or from other organizations have to resort to work, sometimes even at the expense of schooling.

**TABLE 19: PRL AVERAGE CONSUMPTION AGGREGATE FOR EVERY HOUSEHOLD BY REASON FOR NON-ATTENDANCE**

<b>Reason for not attending</b>	<b>Average consumption aggregate (US\$/month)</b>
Disability or illness	170.6
Cannot afford	167.4
Work	160.3
Insecurity/ bullying	189.4
Couldn't register	168.8
Overall average consumption aggregate	194.9

# type of educational institution attended



Over 80.9 per cent of 6 to 15-year-old PRL students and 69.6 per cent of 16 to 18-year-old PRL students attend UNRWA schools. This high percentage reconfirms the central role UNRWA plays in the provision of educational services for Palestine refugees in Lebanon. For all age groups, enrolment in private schools with fees and public schools does not surpass 7 per cent of students. Over 15.9 per cent of the 19 to 24 age group attend the Lebanese University, while 37.9 per cent are enrolled in private universities. Vocational education students between the ages of 19 and 24 are equally distributed between UNRWA vocational schools (5.5 per cent) and private vocational schools (5.5 per cent).

When we compare types of institutions by gender, we find that men and women attend similar institutions, except that women are far more likely to register at the Lebanese University than men.

The type of educational institution attended per level of poverty is analysed by using a number of different measures of vulnerability, including a household consumption aggregate, qualification for financial assistance programmes, as well as dependence on transient and unreliable sources of income.

The average consumption aggregate is lowest for respondents attending UNRWA schools, both academic and vocational,

and for respondents attending special needs educational institutions. Therefore, if a school is fee-paying, the payment will be included in the expenditures that enter the consumption aggregate. Consequently, it may well be that part of the differences in the average consumption aggregate across these educational institutions are reflecting differences in fees, with households with more spending power likelier to be attending fee-paying schools. The educational services offered by UNRWA are, therefore, essential as they are able to reach the most vulnerable households and those most in need of social protection, households that may well otherwise have no access to private education facilities.

**TABLE 20:** PRL AVERAGE CONSUMPTION AGGREGATE (US\$/MONTH) BY TYPE OF EDUCATIONAL INSTITUTION ATTENDED

Type of educational institution	Average consumption aggregate (US\$/month)
UNRWA school	176.6
Public school	236.9
Private school with fees	269.8
Private school without fees	207.9
UNRWA vocational school	162.6
Private vocational school	179.7
Public vocational school	230.4
Lebanese university	168.3
Special needs institution	150.9
Vocational training/short courses/ informal education	180.5
Kindergarten	191.3
Other university	238.9
Other	165.2

Of respondents attending an educational institution, those receiving support, whether from UNRWA or from other organizations, are consistently more likely to be attending UNRWA schools and UNRWA vocational schools than

other types of schools when compared with respondents not receiving any kind of support. This difference is statistically significant. Thus, consistent with the findings on socioeconomic status as measured by the consumption aggregate,

respondents who have been identified as needy by financial assistance programmes seem to be relying on UNRWA educational services, further underscoring the importance of these services for the less privileged.

**TABLE 21: PRL TYPE OF SCHOOL ATTENDED BY UNRWA FINANCIAL ASSISTANCE TYPE**

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

**Educational institution attended by UNRWA financial assistance type**

Type of school	Yes (%)	No (%)
UNRWA school	68.6***	53.8***
Public school	2.5**	6.9**
Private school with fees	1.8***	7.4***
Private school without fees	0.3	0.8
UNRWA vocational school	1.9	1.0
Private vocational school	1.8	1.6
Public vocational school	0.7	0.8
Lebanese university	2.2	2.4
Special needs institution	0.8	0.4
Vocational training/short courses/ informal education	2.6	2.5
Kindergarten	11.8	14.2
Other university	4.1***	7.2***
Other	0.9	1.0
<b>TOTAL</b>	<b>100.0</b>	<b>100.0</b>

Income source is another indication of socioeconomic vulnerability. If we look at respondents from households whose primary sources of income are the sale of assets, support from relatives, debt and financial assistance from UNRWA or from other organizations, which constitute

close to 38 per cent of PRL, we also find that the main distinguishing mark of these respondents' educational attendance profile is that they are significantly more likely than households that are less financially vulnerable to be attending UNRWA schools.

The survey finds that much remains to be done to make mainstream education facilities accessible to people with disabilities. Respondents with a disability are less likely to be attending UNRWA or public or private schools, and more likely to be enrolled in public vocational schools and in schools for people with special needs.

**TABLE 22: PRL TYPE OF SCHOOL ATTENDED BY PRESENCE OF IMPAIRMENT**

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

**Type of school****Disability**

Type of school	Disability		
	Yes (%)	No (%)	Total (%)
UNRWA school	56.3	60.5	<b>60.2</b>
Public school	3.6	5.0	<b>5.0</b>
Private school with fees	3.1	5.1	<b>5.0</b>
Private school without fees	2.1**	0.5**	<b>0.6</b>
UNRWA vocational school	2.1	1.3	<b>1.4</b>
Private vocational school	2.3	1.6	<b>1.7</b>
Public vocational school	0.7	0.7	<b>0.7</b>
Lebanese university	2.3	2.4	<b>2.4</b>
Special institution	9.5***	0.1***	<b>0.6</b>
Vocational training/ short courses/ informal education	2.8	2.5	<b>2.5</b>
Kindergarten	10.7	13.3	<b>13.2</b>
Other university	2.6*	6.1*	<b>5.9</b>
Other	2.0	0.9	<b>0.9</b>
<b>TOTAL</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>

The educational institutions attended by children of female-headed households also tend to be different. They are less likely to be attending UNRWA schools, and more likely to be attending public schools as well as vocational schools. They are also significantly more likely to attend private universities rather than the public Lebanese University.

The survey found that nearly half the students attending UNRWA schools and vocational schools were from SSN households, and close to 10 per cent receive cash assistance from organizations other than UNRWA. This figure is much higher than UNRWA enrolment records for 2014/15<sup>88</sup> where 23 per cent of students enrolled in UNRWA schools or vocation training

centres were SSN cases. Regarding students from special needs schools, the percentage from SSN households is much higher in all grades. It should also be noted that about 40 per cent of all PRL attending the Lebanese University and about 30 per cent of PRL attending other universities reported that they were part of the SSN. The percentage of students who are SSN is 47.9 per cent.

## unrwa schools



This section takes a closer look at UNRWA establishments providing educational services. The average consumption aggregate of respondents who attend UNRWA schools (US\$ 176.6 per month) is substantially lower than the overall average (US\$ 194.9 per month), confirming the finding reported above about the essential role

that UNRWA educational services plays in providing education to a segment of the PRL population that may otherwise have no other educational recourse to depend on.

Similarly, all respondents who attend UNRWA vocational schools have a lower average consumption aggregate

(US\$ 162.6 per month) than the mean for Palestine refugees (US\$ 194.9 per month). While close to 12 per cent of respondents at UNRWA vocational schools receive cash or in-kind support from organizations other than UNRWA, over 57 per cent of respondents attending UNRWA vocational schools are Social Hardship Cases (SHC).

<sup>88</sup>In the 2014/15 academic year, of 38,173 students in UNRWA schools, 8,736 were SSN and of the 1,102 students in UNRWA vocational training centre, 389 were SSN cases.

# educational attainment and illiteracy<sup>89</sup>



About 69.9 per cent of PRL above the age of 25 do not have a Brevet certificate<sup>90</sup> – around 11.7 per cent of whom never went to school. The share of Baccaalaureate degree holders is 11.9 per cent, and university degree holders are 6.2 per cent

compared to 5.0 per cent in 2010. With respect to gender, the share of females that never attended school is higher than males (15.8 per cent compared to 6.7 per cent), and those who do not hold Brevet degrees is higher than males

(71.6 per cent compared to 67.7 per cent). Geographically, Tyre has a higher PRL rate of population without a Brevet (at 73.9 per cent), coupled with the lowest share of those that hold the Baccaalaureate (at 9 per cent).

**TABLE 23:** PRL HIGHEST LEVEL OF SCHOOLING ACHIEVED BY LOCATION 2015 (ABOVE 25 YEARS OF AGE)

Highest level of schooling achieved	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Never Attended (%)	11.7	10.5	12.39	9.374	12.7	11.7
Elementary – Not completed (%)	30.7***	23.5***	25.3***	20.3***	21.5***	25.3
Elementary – completed (%)	6.0	6.7	5.9	7.7	7.3	6.5
Preparatory – No Brevet (%)	23.8	23.9	30.3	26.7	27.6	26.4
Preparatory – Brevet (%)	7.0***	9.9***	5.8***	8.6***	5.3***	7.1
Secondary – Without Baccaalaureate (%)	5.8	5.0	6.4	8.3	6.4	6.0
Secondary – With Baccaalaureate (%)	2.8***	5.9***	2.5***	3.7***	2.7***	3.5
Vocational or Technical – without Certificate (%)	0.6**	1.0**	1.3**	0.4**	0.2**	0.8
Vocational or Technical – with Certificate (%)	3.6	5.0	3.6	4.7	4.9	4.2
University – without Degree (%)	2.3	2.1	2.5	3.5	2.1	2.3
University – with Degree (%)	5.3**	5.8**	3.8**	6.5**	8.1**	5.6
University – Post Graduate (%)	0.4*	0.6*	0.2*	0.3*	1.2*	0.5
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

Approximately 62.8 per cent of the population over 15 years of age do not hold a Brevet compared to two thirds in 2010. As for those above 18, 15.2 per cent have a Baccaalaureate degree compared to 14 per cent in 2010, while 6 per cent have a vocational degree, similar to 2010.

The illiteracy rate<sup>91</sup> is at 7.9 percent, varying between 11.3 per cent among females and 4.1 per cent among males. Illiteracy is an age-related phenomenon, where the rate is highest among those

above the age of 65 (42.1 per cent). The rate also varies by region, with the Beqaa having the lowest rate, 6.2 per cent, and Tyre the highest at 8.4 per cent.

## conclusion



In conclusion, PRL dropout rates have decreased and enrolment rates have risen since 2010. PRL secondary-level enrolment has witnessed an encouraging jump by 10 percentage points from 2010, while primary cycles have enrolment rates of 97 per cent. Similar to the Poverty Chapter Two finding, PRL that have attained higher education levels and those who attend school are financially better off.

<sup>89</sup>Percentage of people aged 15+ who do not read and write.

<sup>90</sup>In Lebanon, upon completion of Grade 9 (end of the basic cycle of educations) students sit for the Lebanese official Brevet Exam, with those who pass awarded the Brevet Certificate, and able to progress to Secondary education.

<sup>91</sup>The adult literacy rate is the percentage of the population aged 15 and above, who can read and write. This was reported by the proxy respondent on behalf of household members. Illiteracy is calculated by dividing the number of people who cannot read and write aged 15 years and over by the corresponding age group population and multiplying the result by 100.





# CHAPTER FOUR

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**Access to Work and Decent  
Working Conditions for  
Palestine Refugees in Lebanon**

**lara batlouni, alexandra irani**

## Key Findings

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THE VAST MAJORITY OF THE PRL LABOUR FORCE<sup>92</sup> **WORK INFORMALLY**

WITH LESS THAN **14%** HAVING AN **EMPLOYMENT CONTRACT**

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THE UNEMPLOYMENT RATE FOR PRL SITS AT

**21%** FOR **MALES**      **32%** FOR **FEMALES**

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UNEMPLOYMENT IS AT ITS HIGHEST IN THE BEQAA (27.9 PER CENT) AND LOWEST IN TYRE (18.1 PER CENT)

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**81%** **OF EMPLOYED PRL ARE MALES**  
AND FEMALES ARE **FIVE TIMES LESS LIKELY**  
TO BE EMPLOYED THAN MALES.

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**THE PRIVATE SECTOR** IS THE **LARGEST EMPLOYER OF PRL WITH** **77%**  
UNRWA **4.6%**      NGOS **3.8%**

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MORE THAN

**70%** OF THE PRL WORKFORCE IS EMPLOYED IN  
ELEMENTARY OCCUPATIONS, CRAFT AND  
RELATED TRADES, AND SERVICES AND SALES

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ALMOST HALF (48 PER CENT) OF THE EMPLOYED ARE  
**PAID ON A DAILY BASIS**

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<sup>92</sup> All persons above a specified age who were employed or unemployed during a short reference period (e.g. one week, one day).

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THE MAIN SOURCE OF INCOME FOR PRL IS **SELF-EMPLOYMENT** **41%**  
SECOND SOURCE OF INCOME IS **WAGE LABOUR** **38%**  
FOLLOWED BY **UNRWA ASSISTANCE THROUGH THE SSN PROGRAMME** **33.5%**

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**36%** OF HOUSEHOLDS REPORTED **LOANS** TO BE ONE OF THEIR SOURCES OF INCOME

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**REMITTANCES** REPRESENT A SOURCE OF INCOME FOR **18 PER CENT** OF HOUSEHOLDS

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OF THOSE AGED 21 AND ABOVE

**33%** **OF BREVET HOLDERS**

**42%** **OF BACCALAUREATE HOLDERS**

**55%** **OF VOCATIONAL/UNIVERSITY DEGREE HOLDERS**

**ARE EMPLOYED**

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Higher levels of education contribute to securing decent jobs, where 76 per cent of PRL employed in professional posts hold a university degree.

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AROUND **86.5%** **OF THE EMPLOYED PRL DO NOT HAVE CONTRACTS, AND ONLY 6.0 PER CENT HOLD WORK PERMITS**

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Since 2005, Palestine refugees have been granted the right to practice in about 70 professions that were previously prohibited to them, being restricted to Lebanese nationals only. By virtue of Article 3 of the Ministerial Decision promulgated on a regular basis by the Minister of Labour<sup>93</sup>, Palestine refugees have been granted the right to practise these professions based on the decisions of consecutive Ministers of Labour since 2005.

However, Palestine refugees are still prohibited from practising several professions due to either the precondition of holding Lebanese nationality, or having to meet the reciprocity of treatment condition in order to access the profession, a condition that remains impossible to meet in light of the current circumstances linked to the establishment of the State of Palestine. It is noteworthy that in some cases Palestine refugees were able to obtain some sort of certification that allowed them to work in the 36 professions of restricted access for Palestine refugees in Lebanon; however those remain in general breach of rules that cannot be used as reference.<sup>94</sup> A Palestine refugee who wishes to work in Lebanon in any of the allowed professions must obtain a work permit. To apply for a work permit, the following documents are required:

**For the employee:**

- a work contract signed by him/her and his/her employer
- a Palestine refugee registration card
- employer's documents (identity card – commercial registration and notification)
- evidence of declaration to the National Social Security Fund (NSSF).

**For the employer:**

- a Palestine refugee registration card
- articles of incorporation
- commercial registration and notification
- evidence showing that he/she employs at least three Lebanese with his/her share of the capital being at least LBP 10 million (US\$ 6,666.7).

Applications for work permits under Category One (employers and employees whose salaries are three times the minimum wage and above) require the approval of the Minister of Labour. As for applications for work permits under Category Two (a salary that is between double and three times the minimum wage) and under category three (a salary ranging between the minimum wage and its double), they require the approval of the Director General of the Ministry of Labour.

Renewal of those work permits requires the approval of the head of the department with the exception of the work permits under Category One.

Following the issuance of Law no. 129 of 2010, work permits for Palestine refugees became free of charge. As for work permits for employers, they remained at 25 per cent of the usual fees i.e. around LBP 450,000 (US\$ 300). Additionally, Palestine refugees were exempted from the reciprocity of treatment condition stipulated by Article 59 of the Labour Law with regards to obtaining compensation in-lieu of dismissal and for arbitrary dismissal.

Following the issuance of Law no. 128 in 2010, Palestine refugees became eligible to end of service indemnities

(8.5 per cent), but not the sickness and maternity fund (9 per cent of which 2 per cent are covered by the employee), nor the family allowances fund (6 per cent), provided they hold work permits.

Registering with the National Social Security Fund is another requirement for obtaining a work permit. It is avoided by employers given that the contributions to the fund are not commensurate with the benefits workers obtain since they only have access to the end-of-service indemnity and are excluded from health coverage or maternity benefits. In addition, despite being free of charge for PRL, work permits have to be renewed on a yearly basis, which creates another disincentive.

The presence of Syrian refugees and Palestine refugees from Syria is highly likely to be a factor contributing to an increase in unemployment rates among PRL due to higher competition for the already limited pool of low-skill jobs and elementary occupations. Efforts to integrate Palestine refugees into the Lebanese labour market are crucial to improve the social and economic well-being of refugees and to contribute to the economy and stability of Lebanon as a whole.

<sup>93</sup> Can be reviewed via the following link <http://bit.ly/1Gdz7hj>.

<sup>94</sup> Khazaal for UNRWA (ENPI-Fund), 'Professions of Restricted Access for Palestine Refugees in Lebanon'. Labour Market and Research Development Quarterly Update (LMRD), issue. 2, October 2015.

# economic activity



The PRL labour force remains constant when compared to ILO 2012 Labour Force Survey findings,<sup>95</sup> at around 80,000 workers. The Labour Force Participation Rate<sup>96</sup> (LFPR) of 41.8 per cent also registers no change from 2012 ILO findings and is comparable to the Lebanese rate of 43 per cent.<sup>97</sup> The LFPR peaks at the 25 to 34 age category at 58.2 per cent

after which the rate decreases gradually. The rate is significantly lower for the 15 to 24 age category, at 38.5 per cent, which could be due to school and university enrolment.

The LFPR rate peaks in CLA at 44.9 per cent compared to a significantly lower 39.9 per cent in the Beqaa, which could be attributed to the limited work

opportunities in the Beqaa compared to Beirut. The LFPR conceals notable gender disparity, where the female rate reaches a low of 16.9 per cent, while that of males is 69.2 per cent. The significantly lower female LFPR may be related to cultural factors and family obligations. These reasons were mentioned by over half of the surveyed women.

**FIGURE 12:** PRL LABOUR FORCE PARTICIPATION RATE BY GENDER AND LOCATION (PER CENT)



<sup>95</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings in Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

<sup>96</sup> The labour force participation rate is defined as the share of the labour force (employed + unemployed) aged 15 years and above out of the working age population.

<sup>97</sup> Central Administration of Statistics. (2004). Living conditions of households. Retrieved from <http://goo.gl/eusmxz>.

# unemployment



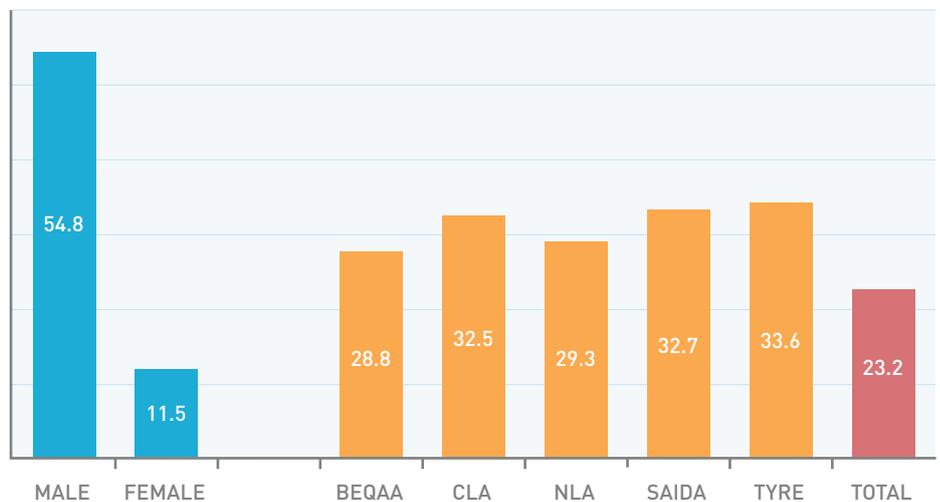
The unemployment rate<sup>98</sup> among PRL was comparable to the Lebanese rate of 8 per cent both in 2010 and 2012,<sup>99</sup> however 2015 survey findings indicate a significant increase to 23.2 per cent.

This figure conceals notable gender disparity, where the female rate registers 32.4 per cent while that of males is 20.8 per cent. Geographical variation is also noted, with unemployment reaching highest in the Beqaa (27.9 per cent)

and lowest in Tyre (18.1 per cent). Unemployment also disproportionately affects the youth who experience the highest rates of unemployment among all age categories (36.4 per cent).

**FIGURE 13:** PRL UNEMPLOYMENT RATE BY GENDER AND LOCATION (PER CENT)

The unemployment spell – the number of months spent unemployed and looking for work – increased to 9.3 months compared to 6.0 months in 2012. Unemployment duration is higher for females (10.3 months) than for males (8.9 months). It is higher for the 25 to 34 age bracket (11.7 months) than for the 15 to 24 (8.7 months) and 35 to 54 (over 7 months) age categories. The rate also varies by region, with Saida having the longest spell at 11.6 months and Tyre the shortest at 7.0 months.



<sup>98</sup>The unemployment rate is defined as the number of unemployed (have not worked last week and were actively looking for a job) divided by the labour force (employment +unemployment).

<sup>99</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings In Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

# characteristics of the employed

The majority of employed PRL are males, due to the low activity rates of females. The share of males among the total employed registers at 81.3 per cent, consistent with the 2010 distribution.

The employment-to-population ratio<sup>100</sup> varies considerably with gender, and to a lesser extent by geographical location. The total ratio stood at 32.1 per cent, varying between 54.8 per cent among males and 11.5 per cent among females. These figures show a decline from the 2010 level, mainly due to a drop in male

employment-to-population ratio, which previously stood at 65 per cent. The arrival of PRS poses additional serious challenges to the existing 'host community' of Palestine refugees from Lebanon, placing already limited market access under additional strain.

**FIGURE 14:** PRL EMPLOYMENT-TO-POPULATION RATIO BY GENDER AND LOCATION (PER CENT)



The private sector continues to be the largest employer of PRL across all locations. It provides jobs to 77.0 per cent of the employed, followed by UNRWA that

employs 4.6 per cent of those in work and the non-governmental organization (NGO) sector that secures jobs for 3.8 per cent. These figures vary by gender, where the

private sector employs significantly more males, while the NGO sector and UNRWA are more frequently reported among those females who are employed.

**TABLE 24:** PRL SECTORS OF EMPLOYMENT BY GENDER

Sector	Male (%)	Female (%)	TOTAL (%)
Works in Government	0.6	1.3	<b>0.7</b>
Works in UNRWA	3.4***	9.8***	<b>4.6</b>
Works in NGO	2.4***	9.6***	<b>3.8</b>
Works in Political Parties	2.9	2.4	<b>2.8</b>
Works in Private Sector	79.2***	66.0***	<b>76.7</b>
Other	11.4	10.9	<b>11.3</b>
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

<sup>100</sup>The employment-to-population ratio is defined as the share of those employed out of the working age population (aged 15 and above).

Parallel to prevalence of employment in the private sector, across all five areas the vast majority of those employed work in non-family businesses. While 68.3 per cent of the employed are 'paid for work in a non-family business', being self-employed comes second with 18.7 per cent of the total. Some variations are noted based on gender, where being self-employed is more prevalent among males (20.2 per cent compared to 12.1 per cent of females), and being a paid worker in a non-family business is more dominant among females (77.6 per cent compared to 66.2 per cent of males).

Looking into employment from an occupational angle, data shows that the three categories of 'elementary occupations' such as street vendors, shoe shiners, domestic helpers and doorkeepers, 'craft and related trades' and 'services and sales workers' hold more than 70 per cent of total employed PRL. Less than a third of Palestinians are craft and related trade workers or machine operators compared to 46 per cent in 2010. The percentage of PRL who work in elementary occupations increased from 23.0 per cent in 2010 to 36.4 per cent, which signals a transition

of a portion of the workforce to lower level and lower pay jobs.

Occupations are gender segregated, where 'services workers' are more prevalent among females, while 'elementary occupations' and 'crafts' are more present among males. Interestingly, the share of females working as 'professionals' and 'clerks' is more than four times the share of males, which could be explained by the larger share of women who work in NGOs and UNRWA.

**TABLE 25: PRL OCCUPATION BY GENDER**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using  
Pearson's chi-squared test.

Occupation	Male (%)	Female (%)	TOTAL (%)	TOTAL 2010 (%)
Legislators, senior officials and managers	0.4	0.4	0.4	11
Professionals	5.2***	20.4***	8.1***	
Technicians and associate professionals	3.5***	12.5***	5.2***	5
Clerks	2.7***	13.1***	4.6***	
Service workers and shop and market sales workers	12.7**	16.7**	13.4**	15
Skilled agricultural and fishery workers	2.6***	0.6***	2.3***	0.4
Craft and related trades workers	24.5***	9.2***	21.6***	46
Plant and machine operators and assemblers	9.9***	0.1***	8.1***	
Elementary occupations	38.6***	27.1***	36.4***	23
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

**TABLE 26: PRL OCCUPATION BY LOCATION**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using  
Pearson's chi-squared test.

Occupation	CLA (%)	Saida (%)	Tyre (%)	Beqaa (%)	NLA (%)	TOTAL (%)
Legislators, senior officials and managers	0.5	0.6	0.2	0.0	0.1	0.4
Professionals	7.0***	8.4***	5.6***	8.1***	12.7***	8.1
Technicians and associate professionals	6.3	4.0	5.6	9.0	3.9	5.2
Clerks	6.9***	4.1***	2.5***	6.3***	5.2***	4.6
Service workers and shop and market sales workers	12.9	15.5	10.5	17.3	14.7	13.4
Skilled agricultural and fishery workers	0.8***	1.2***	4.9***	0.9***	2.0***	2.3
Craft and related trades workers	24.0***	24.8***	13.8***	26.8***	24.5***	21.6
Plant and machine operators and assemblers	11.0***	9.8***	5.1***	7.8***	6.2***	8.1
Elementary occupations	30.6***	31.5***	51.9***	23.9***	30.7***	36.4
<b>Total (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

Over half the workforce in Tyre (51.9 per cent) is employed in elementary occupations, namely in the agricultural sector according to 2010 findings, whereas the share does not exceed a third of the workforce in the remaining regions. The Beqaa (17.1 per cent) and NLA (16.7 per cent) have the highest share of high status employment, namely senior officials and managers, professionals, technicians and associate professionals; whereas in Tyre, only 11.4 per cent of workers fall under these categories.

Palestine refugees with better education are more likely to be employed. In the age bracket above 20, 33.2 per cent of Brevet holders are employed compared to 42.1 per cent of Baccalaureate holders and 55.0 per cent of vocational degree and university degree holders. These figures indicate that continued education increases the chances of employment. The impact of education on female employment is even more pronounced with over half of the women with a university degree working compared to 13.5 per cent of those with a Baccalaureate degree and 9.5 per cent of those with a Brevet degree.

Higher levels of education can also contribute to obtaining better jobs. More than three quarters of employed individuals with a university degree (76 per cent) work as professionals or associated professionals, while those holding a Brevet or less mainly work in crafts and elementary occupations. Hence, major strides need to be taken to equip the Palestinian labour force with higher educational attainment because less than one tenth (9.5 per cent) holds a university degree compared to 20 per cent of the Lebanese labour force.

Most refugees who manage to obtain a job work in casual and precarious employment. This survey shows that 8.2 per cent of employed refugees work in seasonal employment and over a third (37.4 per cent) work on a by piece/ service basis.

Almost half of the employed (47.7 per cent) are paid on a daily basis – in line with the fact that most of the employed work in 'elementary occupations'. The monthly payment basis is significantly higher for females, which could be explained by the fact that women are more present in UNRWA and the NGO sector.

**TABLE 27: PRL PAYMENT BASIS BY GENDER**

Payment basis	Male (%)	Female (%)	TOTAL (%)
Daily	47.5	49.6	<b>47.7</b>
Weekly	11.5	6.1	<b>10.8</b>
Monthly	11.2**	19.1**	<b>12.2</b>
By Piece	29.8	25.2	<b>29.2</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

The majority of the employed (86.5 per cent) do not hold a contract and are only bound to their job through an oral agreement with their employers. This

figure, however, conceals gender differences, where the availability of contracts (whether or not officiated by a public notary) is significantly more

common among females (27.5 per cent versus 10.1 per cent among males).

**TABLE 28: PRL AVAILABILITY OF CONTRACT BY GENDER**

Availability of contract	Male (%)	Female (%)	TOTAL (%)
Contract, officiated by a public notary	2.5***	6.4***	<b>3.3</b>
Contract, but not officiated by a public notary	7.6***	21.1***	<b>10.3</b>
No contract, oral agreement	89.9***	72.6***	<b>86.5</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

Focus group discussions showed that many interviewed PRL households did not know what a work permit was or were not aware they had an obligation and right to obtain one. This lack of awareness could explain why 6 per cent of workers were found

to hold a work permit compared to the 2 per cent reported in both the ILO 2012 survey and the UNRWA 2010 report findings. In reality, 3.3 per cent of workers, at most, can possibly hold a work permit since this is the percentage of the employed

who have an official contract, a key required document to apply for a permit. In addition, 34.0 per cent believe that they are not able to comply with the requirements of the permit, while another 26.8 per cent see no benefit from it.

**TABLE 29:** PRL AVAILABILITY OF WORK PERMIT BY GENDER

Availability of contract	Male (%)	Female (%)	TOTAL (%)
Yes	5.2	9.1	<b>6.0</b>
No, not required for this type of work	25.1	22.5	<b>24.6</b>
No, not able to comply with requirements for permit	34.1	33.8	<b>34.0</b>
No, employer not willing to pay cost	1.4	1.3	<b>1.4</b>
No, employer not willing to register	4.0	6.2	<b>4.4</b>
No, no benefit from work permit	27.5	24.1	<b>26.8</b>
No, other reason	2.8	3.0	<b>2.8</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

Since a minority of workers have a work contract, the fact that the majority of the employed (86.8 per cent) do not benefit from either sick or annual leave is not

surprising. Workers employed by the private sector have a significantly lower chance of benefiting from either sick or annual leave compared to those working

at UNRWA, with the government, NGOs or political parties.

**TABLE 30:** PRL HAVING ANNUAL OR SICK LEAVE BY SECTOR OF EMPLOYMENT

Having sick/annual leave	Works in Government (%)	Works in UNRWA (%)	Works in NGO (%)	Works in Political Parties (%)	Works in Private Sector (%)	Other (%)	Total (%)
Yes, paid annual leave	11.7***	25.8***	11.4***	8.9***	1.6***	0.7***	<b>3.3</b>
Yes, paid sick leave	14.4***	11.0***	11.7***	12.5***	2.3***	1.3***	<b>3.3</b>
Yes, both paid annual and paid sick leave	0.0***	36.8***	19.9***	20.7***	4.4***	1.1***	<b>6.6</b>
No	73.9***	26.4***	57.1***	58.0***	91.7***	96.9***	<b>86.8</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

On average, Palestine refugees work for 48.1 hours per week, which is the maximum allowed according to the Lebanese Labour Law, while the standard working time is eight hours per day, or the equivalent of 40 hours per week.<sup>101</sup> Men tend to have longer working hours than women with 49.8 hours compared to women's 41.1 hours.

Private-sector workers average a 49.1 hour working week, compared to 39.1 hours for those who work for political parties. 'Legislators, senior officials and managers' work the most, with their working hours reaching 64.5 per week, while 'skilled agricultural and fishery workers' average 39.5 hours per week.

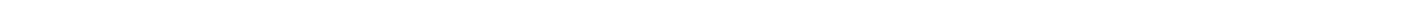
Moreover, close to half of respondents (48.4 per cent) report worrying about losing their source of income. This figure varies by geographical area, where NLA registers the largest share at 53.5 per cent and Saida records the lowest at 41.2 per cent. Data also shows that males and older age groups tend to worry more about losing their source of income than females and younger people.

<sup>101</sup> Article 31 of the Lebanese Labour Law of 1946 (revised in 1996) available at: <http://goo.gl/XbyzRy>.

# conclusion



In conclusion, a clear majority of PRL is informally part of the labour force. Around 86.5 per cent of the employed PRL do not have contracts, and only 6.0 per cent hold work permits. They have verbal agreements with their employers that leave them on bottom end of the employment ladder not benefitting from leave and subsidies, and this situation leaves them feeling rather insecure in their workplace; around half of PRL are wage labourers. The private sector is the largest employer of PRL. More than 70 per cent of the PRL workforce is employed in elementary occupations, craft and related trades, and services and sales. Lastly, women are five times less likely to be employed than men.







# CHAPTER FIVE

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**Population Health and Access  
to Services for Palestine  
Refugees in Lebanon**

**hala ghattas, nisreen salti, jowel choufani,  
hina shaheed, tala ismail**

## Key Findings

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### THERE IS A **HIGH BURDEN OF CHRONIC DISEASE AMONG PRL**, INDICATING THE NEED FOR CONTINUED PREVENTION AND MANAGEMENT OF CHRONIC ILLNESSES THROUGH **BASIC PRIMARY HEALTH CARE**

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- Elderly refugees (aged over 60 years) are vulnerable and have **high rates of chronic disease, acute illness and functional disability**, indicating the need to focus on the health of older Palestine adult refugees. Prevalence of functional disability is highest in elderly refugees (aged 60 years and above) and the figure is **double that reported in 2010**.

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- Refugees who are more than 15 years old and are employed have lower rates of chronic illnesses and functional disability than non-employed refugees, implying that **those with chronic illness and disability have reduced opportunities for employment**.

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- The highest prevalence of illness is in those who have never attended school, and the lowest prevalence is in those that hold a Baccalaureate education or higher. Education can impact health literacy, access to health care and employment opportunities; all of which may protect from poor health outcomes.

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ALMOST **30%** **OF CHILDREN WITH A DISABILITY ARE EXCLUDED FROM THE EDUCATIONAL SYSTEM**

indicating the need for greater inclusion and the need to increase the ability of schools to cater for children with different learning needs.

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THE HIGHEST PREVALENCE OF ACUTE ILLNESS, CHRONIC DISEASE AND FUNCTIONAL DISABILITY IS IN PRL (15+) **WHO NEVER ATTENDED SCHOOL**. THE LOWEST PREVALENCE IS IN THOSE OF THE SAME AGE GROUP **WITH A BACCALAUREATE DEGREE OR HIGHER**

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HOUSEHOLDS LIVING IN POVERTY AND EXTREME POVERTY **ARE SIGNIFICANTLY MORE LIKELY TO HAVE AT LEAST ONE MEMBER WITH A CHRONIC DISEASE**, WHILE THE EXTREME POOR ARE **ALMOST TWICE AS LIKELY TO HAVE A FAMILY MEMBER WITH A FUNCTIONAL DISABILITY** LIVING IN THE HOUSEHOLD

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OUT-OF-POCKET MONTHLY HOUSEHOLD HEALTH EXPENDITURE IS **SIX TIMES HIGHER** IN HOUSEHOLDS WITH AT LEAST ONE CHRONIC DISEASE CASE THAN THOSE WITHOUT, IMPLYING THAT CHRONIC DISEASE CARE PLACES **A LARGE FINANCIAL BURDEN** ON HOUSEHOLDS

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**94%** ALMOST ALL REFUGEES ARE **ACCESSING UNRWA HOSPITALIZATION SERVICES**

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ONLY **5.5%** OF THE PRL POPULATION **HAS ACCESS TO PRIVATE HEALTH INSURANCE**, LEAVING A LARGE MAJORITY WITH **NO HEALTH INSURANCE COVERAGE OTHER THAN UNRWA**

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THERE ARE NO DIFFERENCES IN ACCESS TO HEALTH INSURANCE BY EMPLOYMENT STATUS, WHICH IMPLIES THAT **EMPLOYERS ARE NOT COVERING HEALTH INSURANCE, BUT RATHER INDIVIDUALS WHO CAN AFFORD IT ARE PAYING THIS EXPENSE OUT-OF-POCKET**

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The UNRWA Health Programme delivers comprehensive primary health care services, both preventive and curative, to Palestine refugees, and helps them access secondary and tertiary health care services. The Agency provides 27 health-care facilities across the country. Palestine refugees are not covered by any public health scheme according to the Lebanese public health system and private health care can be unaffordable.

The Agency started its health reform in 2011 by implementing a new service

delivery model – the Family Health Team approach – to provide holistic primary health care at Agency health centres. During 2014, Lebanon Field Office was the first UNRWA Field that implemented the Family Health Team approach in all its health centres.

However, UNRWA facilities suffer from underfunding, and not all medical services of the comprehensive Primary Health Care package are provided in every camp. Refugees might need to visit another camp for dental work or laboratory

tests potentially incurring additional transportation costs. UNRWA provides secondary and tertiary hospitalization services to Palestine refugees through contracting with Palestine Red Crescent Society, governmental and private hospitals. Unfortunately, tertiary hospital care is often beyond the financial reach of refugees since UNRWA can only offer partial coverage in UNRWA-contracted hospitals leaving a severe burden on patients, their families or local NGOs and charities.

# health profile of palestine refugees living in lebanon



Health conditions were reported by a household proxy-respondent on behalf of all members of the household. Thirty-seven per cent of the PRL population have a chronic condition,<sup>102</sup> 63.0 per cent report having an acute illness<sup>103</sup> in the last six months, and 10.3 per cent are disabled.<sup>104</sup>

As expected, chronic conditions increase with age (see Figure 15), with highest prevalence in over-60-year-olds. Of those who have a chronic disease, the most commonly reported conditions are hypertension, chronic pulmonary diseases (which include asthma), diabetes and cardiovascular diseases (see Table 31). One-third of chronic disease cases have

hypertension, and 37 per cent have more than one concurrent chronic disease. This data is in line with Lebanese national data – the global burden of disease project lists Ischemic heart disease, stroke and diabetes as the top three causes of death in Lebanon.<sup>105</sup>

Among PRL who suffer from a chronic disease, there is a significant gender difference in reporting of hypertension (25.9 per cent in males versus 39.1 per cent in females), chronic pulmonary diseases (21.0 per cent males versus 16.8 per cent females) and diabetes (14.6 per cent males versus 21.6 per cent females). The most common chronic disease in children (up

to 18 years of age) is chronic pulmonary disease, whereas hypertension is the most common in adults and the elderly (see Table 32).

In comparison to numbers from the 2010 Socioeconomic Survey of Palestine refugees in Lebanon,<sup>106</sup> prevalence of chronic disease is slightly higher (37 per cent in 2015 versus 31 per cent in 2010), but this may reflect higher rates of diagnosis of chronic disease. Age trends and common illnesses mirror those previously reported. It is also noteworthy that there is a high level of reporting of 'other chronic conditions,' possibly reflecting low health literacy in this population.

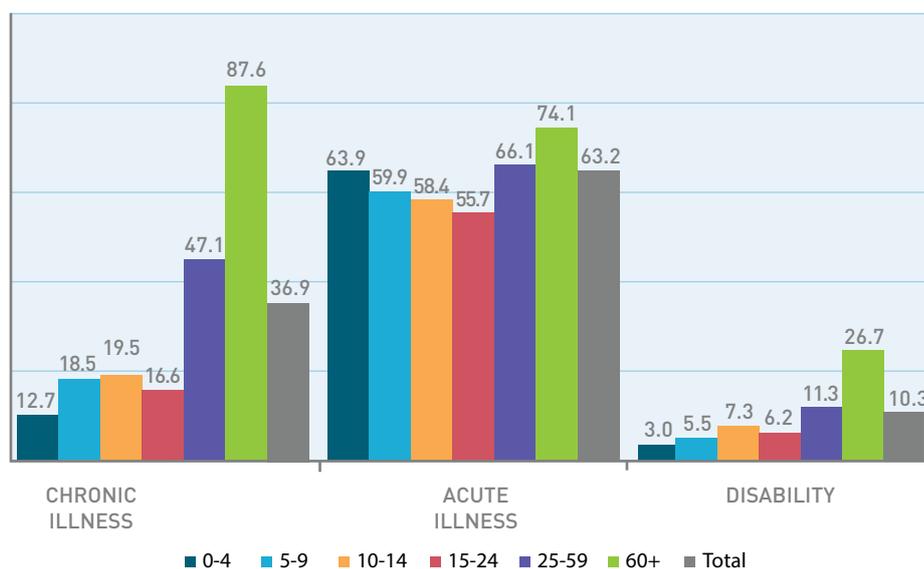
<sup>102</sup> Respondents who answered positively to the question "Has (NAME) been diagnosed with a chronic disease? If yes what is the disease?" ex: "Cancer, Hypertension, Hyperlipidemia (High Cholesterol/ High Triglyceride), Other Cardiovascular diseases (Cardiomyopathy, Coronary artery disease, Cardiac failure Dysrhythmias), etc."

<sup>103</sup> Respondents who answered positively to the question "Has (NAME) suffered from an acute illness in the past 6 months?"

<sup>104</sup> Respondents who answered positively to the question "Does (NAME) have a disability? If yes, what is the type of disability?" ex: "Physical disability – affecting upper body such as arms, Physical disability - affecting lower body / ability to walk, Hearing impairment/deaf, etc."

<sup>105</sup> Institute for Health Metrics and Evaluation (IHME). (2015). Notice of tool migration. Retrieved from <http://goo.gl/VnBnNT>.

<sup>106</sup> Institute for Health Metrics and Evaluation (IHME). (2015). Notice of tool migration. Retrieved from <http://goo.gl/VnBnNT>.

**FIGURE 15:** PRL PREVALENCE OF CHRONIC, ACUTE ILLNESS, AND FUNCTIONAL DISABILITY BY AGE GROUP (PER CENT)**TABLE 31:** PREVALENCE OF REPORTED CHRONIC ILLNESS IN PRL<sup>107</sup>

+Other chronic illness includes: cancer, hyperlipidemia, chronic renal failure, other endocrinological disease, and other chronic conditions.

	Population prevalence, per cent (n=13,391)	Percentage of those with chronic disease, per cent (95 per cent CI) (n=4773)
Any chronic disease	36.9 [35.7 – 38.1]	
Hypertension	12.2	33.0 [31.1 – 35.0]
Chronic pulmonary disease	6.9	18.7 [17.2 – 20.3]
Diabetes	6.7	18.2 [16.7 – 19.9]
Other cardiovascular disease	5.8	15.7 [14.5 – 16.9]
Neurological	3.4	9.2 [8.1 – 10.3]
Psychological	0.9	2.4 [1.9 – 3.1]
Other chronic conditions+	26.3	71.2

**TABLE 32:** PREVALENCE OF REPORTED CHRONIC ILLNESS BY AGE FOR PRL (PER CENT)

+Other chronic illness includes: cancer, hyperlipidemia, chronic renal failure, other endocrinological disease, and other chronic conditions.

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

	0-18 Y	19-59 Y	60+ Y
Any chronic disease	17.2***	39.8***	87.6***
Hypertension	0.1***	10.8***	59.6***
Chronic pulmonary disease	7.6	5.7	10.6
Diabetes	0.2***	5.8***	33.0***
Other cardiovascular disease	0.9***	4.8***	26.8***
Neurological	1.1**	4.3**	6.3**
Psychological	0.4*	1.2*	1.1*
Other chronic diseases	8.0	24.4	56.6

<sup>107</sup> Respondents could report multiple chronic conditions.

Acute illnesses which include flu/colds, gastrointestinal infections, respiratory infections etc., were most common in over-60-year-olds, with 74 per cent reporting an acute illness in the last six months. No gender differences were

found in acute illnesses overall. Total acute illness rates are higher in 2015 than those reported in 2010, most likely due to differences in the timing of data collection, with the 2015 survey conducted in the spring, and the recall

period covering winter months when flu/colds and respiratory infections are usually higher. On the other hand, the 2010 survey was conducted during the summer, and the recall period covered the spring months.

**TABLE 33:** PREVALENCE OF REPORTED FUNCTIONAL DISABILITY IN PRL

	Population prevalence, per cent (n=13,391)	Percentage of those with functional disability, per cent (95 per cent CI) (n=1357)
Any functional disability <sup>108</sup>	10.3 (9.4-11.3)	
Physical– affecting lower body	4.2	40.6 (36.9 – 44.4)
Physical– affecting upper body	1.6	16.0 (13.8 – 18.5)
Visual impairment	3.4	32.7 (29.5 – 36.0)
Hearing impairment	1.3	13.0 (10.9 – 15.4)
Speech difficulty	0.7	6.8 (5.5 – 8.5)
Learning disability	0.4	4.3 (3.1 – 6.1)
Intellectual disability	0.8	7.5 (5.8 9.7)

Prevalence of functional disability is highest in elderly refugees (aged 60 years and above) and the figure is double that reported in 2010. This high recording of functional disability may partly be due to slightly different age definitions and different definitions of functional disability used in the two surveys. The current report includes more inclusive

and accurate definitions: it classifies the elderly as over 60 years of age (as opposed to over 50 in 2010), includes visual impairment not correctable by glasses (rather than total blindness used in 2010) and hearing impairment (instead of deafness used in 2010). Blindness in 2010 was 9.0 per cent of disability cases, whereas visual impairment

was 32.7 per cent of disability cases in 2015. Other categories are somewhat the same (even though categories differ slightly). The most common types of functional disability reported are physical disabilities affecting the lower body and visual impairment. Both of these are expected to increase with an ageing population (see Table 33).

# social determinants of health



The health of individuals and communities can be affected by their context, including their social

and economic, as well as physical environments. This section examines associations between social and

economic factors and health outcomes in Palestine refugees living in Lebanon.

<sup>108</sup>“Functional disability” describes any long-term limitation in activity resulting from an impairment or health condition. It considers the impact of impairment on a person’s functioning, and captures the nuance that not all impairments have a “disabling” affect. For example, minor vision impairment that can be correctable through the use of glasses is not considered a “functional disability.”

# relationship between employment, education and health outcomes



As expected, refugees (aged 15 years and above) in employment have lower rates of chronic illness and functional disability than those unemployed, whereas acute illness does not vary by employment status (see Table 34). This lower rate is also true in those aged 60 years and above, who are three times more likely to work if they do not have a chronic disease (27.0 per cent

of 60+ years old without a chronic disease are employed, as compared to only 9.8 per cent of those with a chronic illness,  $p < 0.001$ ). It may be that those with a chronic illness and disability have reduced opportunities for employment; a recent survey conducted by the International Labour Organization (ILO) stated that the main reason men reported for not

working was poor health.<sup>109</sup> Alternatively, it may be that the ability of individuals to generate income protects them from chronic illnesses. For the latter to be true, working environments need to be safe and healthy; whereas data on working conditions of Palestine refugees indicate that is often not the case.<sup>110</sup>

**TABLE 34:** PREVALENCE OF ILLNESS AND DISABILITY IN EMPLOYED AND UNEMPLOYED PRL AGED 15 YEARS AND ABOVE

	Unemployed	Employed
Prevalence of chronic illness (n=9898), per cent	46.3***	38.4***
Prevalence of acute illness in the past 6 months (n=9898), per cent	63.7	65.0
Prevalence of functional disability (n=9898), per cent	13.0*	9.8*

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

Educational attainment of over-15-year-old PRL is associated with prevalence of chronic disease, acute illness and functional disability; the highest prevalence of illness is in those who

never attended school, and the lowest prevalence is found in those holding a Baccalaureate degree or higher (see Table 35). Illness and disability may stand in the way of schooling, while

education can impact health literacy, access to health care and employment opportunities; all of which may protect from poor health outcomes.

**TABLE 35:** PREVALENCE OF ILLNESS AND DISABILITY BY EDUCATIONAL ATTAINMENT OF PRL AGED 15 YEARS AND ABOVE

	None	Elementary	Middle School	Brevet or Vocational	Baccalaureate or higher	Total
Prevalence of chronic illness (n=9846), per cent	80.0***	52.8***	37.8***	43.2***	28.0***	43.9
Prevalence of acute illness in the past 6 months (n=9849), per cent	75.3***	66.1***	64.6***	65.3***	56.5***	64.2
Prevalence of functional disability (n=9850), per cent	34.0***	15.3***	8.2***	8.8***	6.3***	12.0

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

With respect to child enrolment, prevalence of functional disability and incidence of acute illness are associated with enrolment (see Table 36) where 11 per cent of those not enrolled in school have a functional disability. Sixty-two per cent of children with

disabilities are enrolled in UNRWA schools and 8.9 per cent are enrolled in special education, leaving 28.9 per cent not enrolled. It may be that children with disabilities are being excluded from the educational system, indicating the need for greater inclusion and

increasing the ability of schools to cater for children with special needs. UNRWA Education Reform is working to increase access to inclusive, quality education, in recognition of the barriers children with disability face.

<sup>109</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings in Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

<sup>110</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings in Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

**TABLE 36:** PREVALENCE OF ILLNESS AND DISABILITY BY SCHOOL ENROLMENT IN SCHOOL-AGE CHILDREN (6-18 YEARS)

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

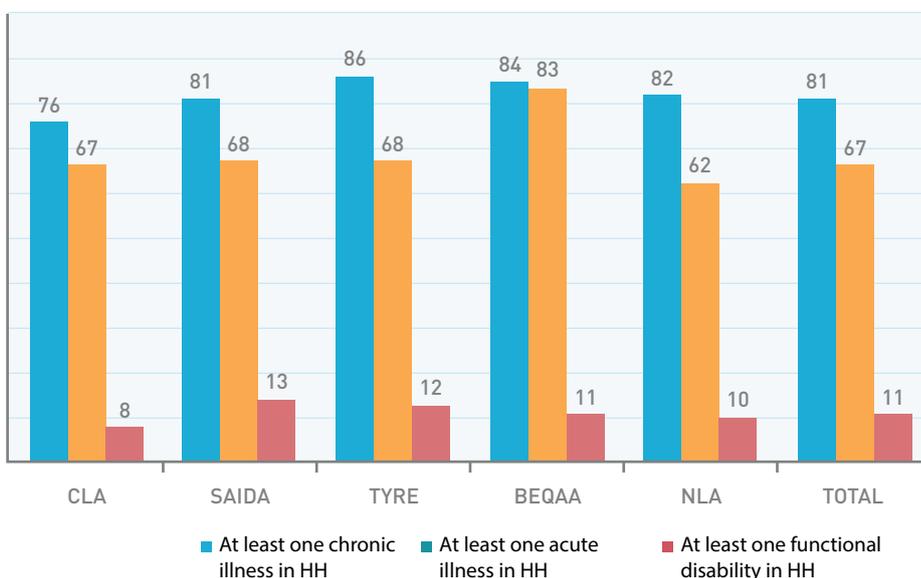
	Not enrolled	Enrolled	Total
Prevalence of chronic illness (n=9846), per cent	17.4	17.9	17.6
Prevalence of acute illness in the past 6 months (n=9849), per cent	60.6*	57.6*	58.1
Prevalence of functional disability (n=9850), per cent	11.1***	5.8***	6.7

# health at the level of prl households



**FIGURE 16:** PERCENTAGE OF PRL HOUSEHOLDS THAT HAVE AT LEAST ONE PERSON WITH CHRONIC OR ACUTE ILLNESS OR A FUNCTIONAL DISABILITY BY GEOGRAPHICAL REGION (PER CENT)

When it comes to PRL households, 81 per cent of households have at least one person suffering from a chronic disease, 67 per cent have had at least one member of the household suffer from an acute illness in the last six months, and 11 per cent have at least one person with a functional disability (see Figure 16).



Only chronic illness varies significantly by geographical region, with Tyre having the highest and CLA the lowest percentage of households with at least one chronic illness; however the magnitude of this difference is not large, and overall the majority of households have at least one member with a chronic disease. These numbers represent a high burden of chronic disease in PRL, and the need for continued prevention and management of chronic illnesses through primary health care.

Beqaa households are more likely to report that at least one member had an acute illness in the last six months; this incidence is consistent with data from the 2010 survey, and may relate to harsher environmental exposures of households in the Beqaa region, in particular during winter.

Households with at least one member with a chronic or acute illness have a higher crowding index (PRL households have an average of 1.8 people living in one room) than those with no chronic or acute illnesses, whereas those with a functional disability tend to live in less crowded households (see Table 37).

**TABLE 37: MEAN CROWDING INDEX BY PRL HOUSEHOLD HEALTH INDICATORS**

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using  
 Pearson's chi-squared test.

**Crowding index, mean (95 per cent CI)**

At least one chronic disease in HH	Yes	1.85 (1.8-1.9)
	No	1.66 (1.6-1.7)
At least one acute illness in HH	Yes	1.84 (1.8-1.9)
	No	1.78 (1.7-1.9)
At least one functional disability in HH	Yes	1.55*** (1.4-1.7)
	No	1.85*** (1.8-1.9)
<b>TOTAL POPULATION</b>		<b>1.82 (1.7-1.9)</b>

Households living in poverty and extreme poverty are significantly more likely to have at least one member with

a chronic disease, while the extreme poor are almost twice as likely to have a family member with a functional

disability living in the household (see Table 38).

**TABLE 38: PREVALENCE OF AT LEAST ONE HOUSEHOLD HEALTH CONDITION IN NON-POOR, POOR AND EXTREME-POOR PRL HOUSEHOLDS**

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using  
 Pearson's chi-squared test.

	At least one chronic disease in HH***	At least one acute illness in HH	At least one functional disability in HH*
Non-poor, per cent	77.5***	64.7	11.7
Poor, per cent	83.9***	67.4	9.2
Extreme Poor, per cent	90.4***	66.4	20.6

It is not possible to establish the direction of this association; it may be that conditions of poverty increase susceptibility to illness, or that the costs of the illness, in terms of health expenditures or caregiver time allocations, place an economic burden on households. Although it is impossible to establish causality from this cross-sectional survey, there is an indication that the latter is true, from the fact that households with

more than one illness have higher health expenditures (see Table 39).

In fact, despite the fact that almost all refugees (94 per cent) are accessing UNRWA hospitalization services, out-of-pocket monthly general household health expenditure is more than double in households with at least one chronic disease case, in comparison to those with no chronic disease. This difference is even

greater (almost four times as high) with respect to expenditure on medication (see Table 39) by households with at least one member reporting a chronic disease. Medication costs also place a higher burden on households with a disabled member with average expenditure on medication at US\$ 85 per month in such households. Total household health expenditure (in US\$) is very similar to numbers reported in 2010.

**TABLE 39: AVERAGE MONTHLY PRL HOUSEHOLD EXPENDITURE (IN US\$) BY HOUSEHOLD HEALTH INDICATORS**

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using  
 Pearson's chi-squared test.

	General household health expenditure (US\$/month), mean (95 per cent CI)	Household expenditure on medication (US\$/month), mean (95 per cent CI)	Household expenditure on hospitalization (US\$/month), mean (95 per cent CI)
<b>At least one chronic disease in HH</b>			
Yes	28.6 (24.3-33.0)***	75.1 (69.1-81.2)***	24.7 (17.3-32.2)
No	13.4 (8.0-18.9)	19.7 (14.2-25.2)	12.5 (0.4-24.5)
<b>At least one acute illness in HH</b>			
Yes	26.2 (19.9-32.7)*	66.1 (60.3-71.9)	22.5 (15.0-29.89)
No	25.6 (21.7-29.5)	62.5 (52.0-73.1)	22.3 (9.2-35.4)
<b>At least one disability in HH</b>			
Yes	31.8 (23.1-40.6)	85.0 (71.8-98.1)***	46.9 (15.6-78.2)
No	25.1 (21.4-28.7)	62.4 (56.9-67.8)	19.5 (13.5-25.4)
<b>TOTAL POPULATION</b>	<b>25.8 (22.3-29.3)</b>	<b>64.9 (59.7-70.1)</b>	<b>22.4 (15.9-28.9)</b>

When total health expenditure (the sum of general, medication and hospitalization expenditure) data are examined per capita, we find

significantly higher total health expenditure in households with at least one case of chronic disease, acute illness, or functional disability (see Table 40), with

households with people with disabilities being the most severely impacted.

**TABLE 40:** MEAN PER-CAPITA HOUSEHOLD HEALTH EXPENDITURE BY PRL HOUSEHOLD HEALTH INDICATORS

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

	<b>Total health expenditure (US\$/per capita/month), mean (95 per cent CI)</b>
<b>At least one chronic disease in HH</b>	
Yes	50.9 (42.8-59.0)***
No	8.3 (5.7-10.8)
<b>At least one acute illness in HH</b>	
Yes	50.8 (41.9 – 59.7)***
No	25.4 (19.7-31.1)
<b>At least one disability in HH</b>	
Yes	77.9 (57.6-98.3)***
No	35.9 (29.8-42.0)
<b>TOTAL POPULATION</b>	<b>42.6 (35.75 – 49.5)</b>

Poor PRL households have significantly lower per-capita total household health expenditure when compared to non-poor households (US\$ 57.5 versus US\$ 12.5) (see

Table 41). This trend can also be seen when comparing percentages of total expenditure spent on health (see Table 41).

**TABLE 41:** TOTAL PER-CAPITA PRL HOUSEHOLD HEALTH EXPENDITURE BY POVERTY

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

	<b>General household health expenditure (\$US/per capita/month), mean (95 per cent CI)</b>	<b>Percentage of total expenditure spent on health (per cent), mean (95 per cent CI)</b>
<b>By poverty</b>		
Poor	12.5 (10.2 – 14.8)***	8.4 (6.8 – 10.0)***
Non-poor	57.5 (46.7 – 68.2)	15.6 (13.3 – 17.8)

# respondent's self-reported mental and physical health



As part of the survey, the five-item Mental Health Inventory (MIH-5) and self-rated physical health question were administered to household proxy-respondents.

Over half (51.3 per cent) of PRL respondents report poor mental health (a score of less than 52 on the MIH-5 scale) (see Table 42), and unlike data from

2010, there are no significant gender differences in reports of mental health (see Table 42). There are also surprisingly no statistically significant differences in reports of self-rated mental health by respondents living in poverty compared to non-poor households (see Table 42). This minimal difference could be due to the fact that all Palestine refugees experience similar stressors

(political, insecurity, discrimination, marginalization, etc.) irrespective of the economic situation. Respondents with poor mental health are, however, more likely to report feeling worried about not being able to provide for their families, losing their source of income and fearing for the safety of their families (all of these associations were strongly statistically significant at  $p < 0.001$ ).

**TABLE 42:** SELF-REPORTED MENTAL HEALTH OF PRL HOUSEHOLD PROXY RESPONDENT, BY GENDER AND POVERTY

**Mental health inventory (MIH-5) score of respondent <52/100 (poor mental health), per cent**

By gender	Male 51.7	Female 49.7
By poverty	Non-poor 49.0	Poor 52.5

In general, reports of very good/good health are higher in 2015 (overall average of 37 per cent) compared to 2010, where only 31 per cent of men and 18 per cent of women reported very good/good health.<sup>111</sup> Unlike data from 2010, there are no significant gender differences in reports of self-rated physical health (see Table 43). Surprisingly, there are also no statistically significant differences

in reports of self-rated physical health by respondents living in poverty as compared to non-poor households (see Table 43).

The lack of a difference in reports of mental health and self-rated health by respondents living in poverty compared to non-poor households could be attributed to various confounding

factors such as age, household size and the fact that the measure of poverty used includes health expenditure. It may also be related to the fact that many Palestine refugees are experiencing similar stressors (political, insecurity, discrimination, marginalization, etc.) irrespective of their household economic situation.

**TABLE 43:** SELF-RATED HEALTH OF PRL HOUSEHOLD PROXY RESPONDENT, BY GENDER AND POVERTY

**Respondent's self-rated health, per cent**

By gender	Male	Female	TOTAL
Very good/Good	34.5	37.9	<b>37.3</b>
Fair	29.4	29	<b>29.1</b>
Not good/Very bad	36.1	33.1	<b>33.6</b>
By poverty	Non-poor	Poor	TOTAL
Very good/Good	39.6	36.6	<b>37.3</b>
Fair	29.8	27.9	<b>29.1</b>
Not good/Very bad	30.6	35.5	<b>33.6</b>

<sup>111</sup> Institute for Health Metrics and Evaluation (IHME). (2015). Notice of tool migration. Retrieved from <http://goo.gl/VnBnNT>.

# hospitalization



Twenty-three per cent of PRL were hospitalised in the last 12 months. These numbers are lower than hospitalization reports in 2010 (35 per cent); however, the reference and, therefore recall

periods, were different in the two surveys. Hospitalization rates are slightly higher than Lebanese rates (17 per cent in 2013)<sup>112</sup> and are highest among the youngest and oldest age groups, with almost half of

over-60-year-olds having been admitted to hospital in the last year. There are no significant differences in hospitalization rates by gender (see Table 44).

**TABLE 44:** HOSPITALIZATION RATES OF PRL IN THE LAST 12 MONTHS, BY AGE GROUP

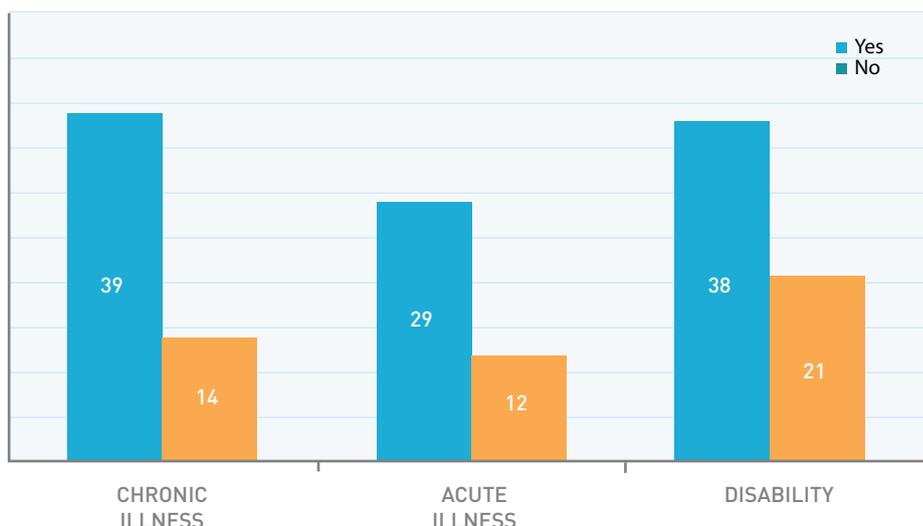
	0-4 y	5-9 y	10-14 y	15-24 y	25-59 y	60+ y	TOTAL
Hospitalised in the last 12 months (n= 13395), per cent	24.8***	14.9***	12.9***	14.5***	25.2***	47.0***	23.0***

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

**FIGURE 17:** PRL PERCENTAGE OF THOSE WITH AND WITHOUT CHRONIC ILLNESS, ACUTE ILLNESS, OR FUNCTIONAL DISABILITY WHO WERE HOSPITALISED IN THE LAST 12 MONTHS (PER CENT)



Individuals with chronic illness, functional disability and a recent acute illness are significantly more likely to have been hospitalised in the last year (see Figure 17). Thirty-nine per cent of those with a chronic condition and 38 per cent of those with functional disability have had a hospital admission.

Only 5.5 per cent of the PRL population has access to private health insurance, leaving a large majority with no health coverage other than UNRWA. This includes the 1.5 per cent who have access to the Lebanese National Social Security Fund but cannot benefit from its health services. These numbers are in

line with data from the ILO, which reports that 95 per cent of PRL do not benefit from any medical coverage/insurance.<sup>113</sup> There are no differences in access to health insurance by employment status, but individuals living in poor households are significantly less likely to have health insurance (4.9 per cent covered in poor

households as compared to 11.0 per cent covered in non-poor households;  $p < 0.001$ ). This health insurance rate implies that employers are not covering health insurance, but rather individuals who can afford it are paying this cost out of pocket.

<sup>112</sup> Council for Development and Reconstruction. (2013). Public health. Retrieved from <http://goo.gl/nw4m5y>.

<sup>113</sup> International Labour Organization. (2012). Palestinian employment in Lebanon facts and challenges: Labour force survey among Palestinian refugees living in camps and gatherings in Lebanon. Retrieved February 2, 2016, from <http://goo.gl/pXRvk9>.

# hospitalization access for the most vulnerable



Access to UNRWA hospitalization services for PRL is remarkably high across all regions with over 96 per cent of respondents reporting access to hospitalization services.

**TABLE 45:** PRL ACCESS TO UNRWA HOSPITALIZATION SERVICES

	Area					TOTAL
	CLA	Saida	Tyre	Beqaa	NLA	
Yes (%)	96.2***	96.5***	98.5***	97.3***	93.1***	96.3
No (%)	3.9***	3.5***	1.5***	2.7***	6.9***	3.7
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

Access is also widely available for both Social Safety Net (SSN) cases as well as for respondents who report not receiving

any financial or in-kind assistance from other organizations, with respondents receiving assistance from UNRWA or

other organizations reporting slightly (but statistically significantly) higher levels of access.

**TABLE 46:** PRL ACCESS TO UNRWA HOSPITALIZATION SERVICES AND NON-UNRWA ASSISTANCE

	Eligibility for UNRWA Social Safety Net (SSN) assistance		TOTAL
	Yes, SSN case <sup>114</sup>	No	
Yes (%)	98.8***	94.6***	96.3
No (%)	1.2***	5.4***	3.7
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>

Pearson's  $\chi^2$  was used to test differences between Social Safety Net cases access to hospitalization services;

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

**TABLE 47:** PRL ACCESS TO UNRWA HOSPITALIZATION SERVICES AND NON-UNRWA ASSISTANCE

	Do you or your family receive help in cash or in kind from an organization other than UNRWA?				TOTAL
	Yes, Cash	Yes, in-kind	Yes, Cash & in-kind	No	
Yes none(%)	97.0	99.4	97.6	96.2	96.3
No none(%)	3.0	0.6	2.4	3.8	3.7
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

Respondents from households whose primary sources of income are the sale of assets, support from relatives, debt and financial assistance from UNRWA

or from other organizations had no difference in the rate of access to UNRWA hospitalization services.

<sup>114</sup>The Refugee Registration and Information System – the IT database on which Palestine refugees are registered with UNRWA.

# Who does not have access?

Only 4 per cent of respondents indicated that they have no access to UNRWA hospitalization services. The main reason cited for the lack of access to UNRWA

hospitalization services is that the respondent is not registered. However, the percentage of such respondents varies across regions and ranges from

just over a quarter of respondents reporting no access in NLA to close to 80 per cent in Tyre.

**TABLE 48:** PRL REASONS FOR LACK OF ACCESS TO UNRWA HOSPITALIZATION SERVICES BY GEOGRAPHICAL AREA

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

## Reasons for lack of access to UNRWA hospitalization services

	Area				
	CLA	Saida	Tyre	Beqaa	NLA
Lack of registration (%)	65.8***	47.6***	79.0***	51.9***	25.4***
Cost of transportation/distance (%)	0.0	8.6	1.9	1.1	0.0
Inability to pay additional costs beyond UNRWA coverage (%)	0.3	6.3	0.0	12.1	1.3

Income, as measured by average consumption aggregate, does not affect access to hospitalization, with no significant difference in income for those reporting access and those who do not have access. The

average consumption aggregate<sup>115</sup> of respondents who indicate no access to UNRWA hospitalization services is close to US\$ 20 per month (or close to 10 per cent) higher than the average consumption aggregate of respondents

with access to hospitalization, suggesting that overall, differential access does not systematically reflect underlying marginalization or deprivation.

**TABLE 49:** PRL ACCESS TO UNRWA HOSPITALIZATION SERVICES BY SOCIOECONOMIC STATUS (AS MEASURED BY AVERAGE CONSUMPTION AGGREGATE US\$/MONTH)

## Access to UNRWA hospitalization services

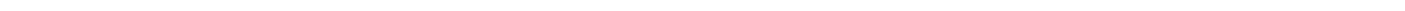
	Average consumption aggregate (US\$/month)
Yes	194.0
No	213.4

<sup>115</sup>The sum of a household's expenditure on a certain bundle of goods and services (or categories), including imputed rent, that are deemed indicative of living standards. This aggregate consumption was used as a proxy to income due to the fact that the income data was seen to be unreliable and thus would lead to unreliable poverty rates.

# conclusion



In conclusion, chronic diseases are common among PRL, hence the need for universal and basic health care. Chronic diseases are more common among unemployed PRL. Moreover, out-of-pocket monthly household health expenditure is six times higher in households that report at least one chronic disease case, than those without, implying that chronic disease care places a large financial burden on households. There is also a correlation between education and the prevalence of disease; the higher the educational attainment, the lower the frequency of chronic diseases. Moreover, the higher the poverty rates among PRL, the more the prevalence of chronic diseases, too. Finally, PRL depend on UNRWA health services with the percentage of privately insured negligible.







# CHAPTER SIX

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**Food Security of Palestine  
Refugees in Lebanon**

hala ghattas, nadine sahyoun, ali abazeed

# Key Findings

THE WORLD FOOD SUMMIT IN 1996 DEFINED FOOD SECURITY AS THE CONDITION WHEN ALL PEOPLE AT ALL TIMES HAVE ACCESS TO SUFFICIENT, SAFE, NUTRITIOUS FOOD TO MAINTAIN A HEALTHY AND ACTIVE LIFE.

FOOD INSECURITY IS ASSESSED USING THE SEVEN-ITEM ARAB FAMILY FOOD SECURITY SCALE IN WHICH

38% OF RESPONDENTS REPORTED BEING **FOOD SECURE**

38.2% **MODERATELY FOOD INSECURE** AND

24% **SEVERELY FOOD INSECURE**

SEVERE FOOD INSECURITY IS AT ITS **HIGHEST IN CLA** 30%

27% OF CHILDREN UNDER 15 LIVE IN **SEVERELY FOOD INSECURE HOUSEHOLDS**

Head of household educational attainment and employment differentiate households into food insecurity categories. **A household head holding a Brevet significantly protects against food insecurity** while **food insecurity increases with head of household unemployment**. This trend highlights the importance of continuing to support the UNRWA Education Programme, **and ensuring dropout rates remain low**. In addition, increasing PRL employment rights will likely translate into improvements in their food security.

**FOOD INSECURITY INCREASES FOR THOSE FAMILIES WHOSE HH IS UNEMPLOYED**

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PRL WORKING IN LOWER SKILLED JOBS ARE MORE LIKELY TO **EXPERIENCE MORE SEVERE FOOD INSECURITY**, FORGING A DIRECT CONNECTION BETWEEN EMPLOYMENT, POVERTY AND FOOD SECURITY

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FOOD INSECURE HOUSEHOLDS HAVE A **LARGER HOUSEHOLD SIZE**, A **GREATER NUMBER OF CHILDREN** AND A **HIGHER CROWDING INDEX**

---

FOOD INSECURE HOUSEHOLDS ARE MORE LIKELY TO INCLUDE A MEMBER WITH A **CHRONIC OR ACUTE ILLNESS** THAN FOOD SECURE HOUSEHOLDS

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Household dietary diversity score (HDDS) decreases with increasing food insecurity. Meaning that **the more severely food insecure the household is, the less diversity is available in their diet**. The most notable decreases are in **meat and chicken, fruit, milk and dairy and vegetables**.

---

REGIONAL TRENDS ARE DIFFERENT FROM THOSE REPORTED IN 2010, WITH HIGHER VULNERABILITY TO SEVERE FOOD INSECURITY IN CLA, BEQAA AND NLA IN 2015, WHEREAS SEVERE FOOD INSECURITY WAS HIGHEST IN TYRE, THE BEQAA AND SAIDA IN 2010

---

These numbers indicate an **improvement in the food security situation of PRL in south Lebanon**, and **a deterioration of food security in CLA and NLA**.

---

# prevalence of household food insecurity



Household food insecurity experience was assessed using the Arab Family Food Security Scale.<sup>116</sup> Some 37.8 per cent of respondents report being food secure, 38.2 per cent moderately food insecure and 24.0 per cent severely food insecure.

In comparison to data from the 2010 Socioeconomic Survey of Palestine refugees in Lebanon, total food insecurity prevalence rates are almost unchanged (61.5 per cent in 2010, and 62.2 per cent in 2015).<sup>117</sup> However,

there is an indication that 4 per cent of households have had a deterioration in food security status from moderate to severe food insecurity.

## food insecurity by area of residence

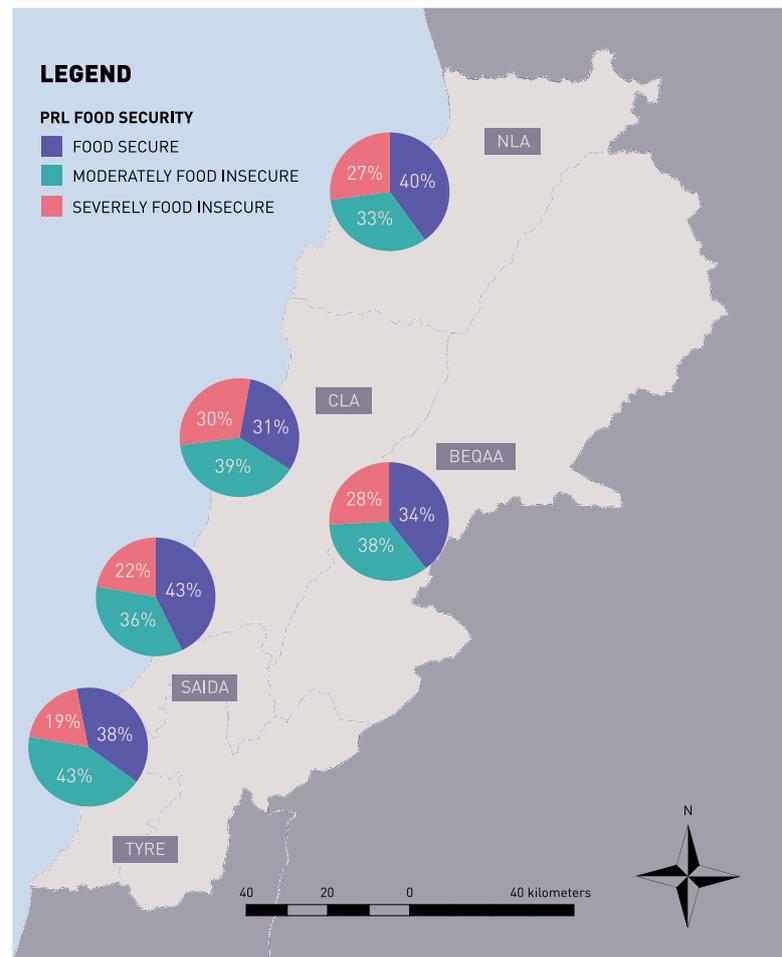


Food insecurity varies by area of residence (see Figure 18); the highest prevalence of moderate household food insecurity is in Tyre, followed by CLA. Severe food insecurity prevalence is highest in Tyre followed by CLA and the Beqaa. Due to higher population densities, the largest numbers of severely food insecure households reside in CLA, followed by Saida.

These regional trends are different from those reported in 2010, with higher vulnerability to severe food insecurity in CLA, Beqaa and NLA reported in 2015, whereas these were highest in Tyre, the Beqaa and Saida in 2010. The numbers indicate an improvement in the food security situation of PRL in south Lebanon, and a deterioration of food security in CLA and NLA.

Although no significant differences were found in household food insecurity between households living inside or outside camps, 63 per cent of severely food insecure households reside in camps, exactly reflecting the population distribution of camp dwellers (63 per cent).

**FIGURE 18: PRL FOOD SECURITY BY GEOGRAPHIC AREA**



<sup>116</sup>Sahyoun, N. R., Nord, M., Sassine, A. J., Seyfert, K., Hwalla, N., & Ghattas, H. (2014). Development and validation of an Arab family food security scale. *The Journal of Nutrition*, 144(9), 751–757. <http://doi.org/10.3945/jn.113.187112>.  
<sup>117</sup>Ghattas, H., Sassine, A. J., Seyfert, K., Nord, M., & Sahyoun, N. R. (2015). Prevalence and correlates of food insecurity among Palestinian refugees in Lebanon: Data from a household survey. *Plos One*. Retrieved from <http://goo.gl/75CaGS>.

# household characteristics and food security



Average household size is higher in food insecure households, but the difference is not significant between severely food insecure and moderately food insecure households. In parallel, there is a significantly lower mean number of children under 15 in food secure households than both moderately food insecure and severely food insecure

households. Therefore, food insecure households are more likely to include children; 40 per cent of children under 15 live in moderately food insecure households, and 27 per cent in severely food insecure households. Children who live in food insecure households are more likely to have poor diet quality and poor nutritional status with potential long-term

consequences on child development.<sup>118</sup>

The data shows similarities in regard to crowding; crowding index increases with increasing severity of food insecurity (see Table 50). This increase is in line with 2010 data that shows similar patterns in regards to average household size and mean number of children under 15.

**TABLE 50: PRL HOUSEHOLD DEMOGRAPHIC CHARACTERISTICS BY LEVEL OF HOUSEHOLD FOOD SECURITY**

	n	Food secure	Moderately food insecure	Severely food insecure	TOTAL
HH size, mean	2920	4.2 <sup>a</sup>	4.6 <sup>a</sup>	4.7	4.5
Number of children under 15 years of age, mean	2813	1.1 <sup>a</sup>	1.4	1.5	1.3
HH crowding index, mean	2785	1.5 <sup>a</sup>	1.9 <sup>b</sup>	2.1 <sup>c</sup>	1.8

<sup>a</sup> Significantly different from moderately and severely food insecure households ( $p < 0.05$ )

<sup>b</sup> Significantly different from food secure and severely food insecure households ( $p < 0.05$ )

<sup>c</sup> Significantly different from food secure and moderately food insecure households ( $p < 0.05$ )

# head of household education and employment



Although a higher proportion of severely food insecure households are headed by women (24 per cent) than food secure households (21 per cent), the association between food insecurity and gender of head of household is not statistically significant.

Head of household educational attainment and employment differentiate households into food

insecurity categories. Holding a Brevet significantly protects against food insecurity at all levels of food insecurity. Eighty per cent of households reporting severe food insecurity are households where the head does not hold a Brevet (see Figure 19).

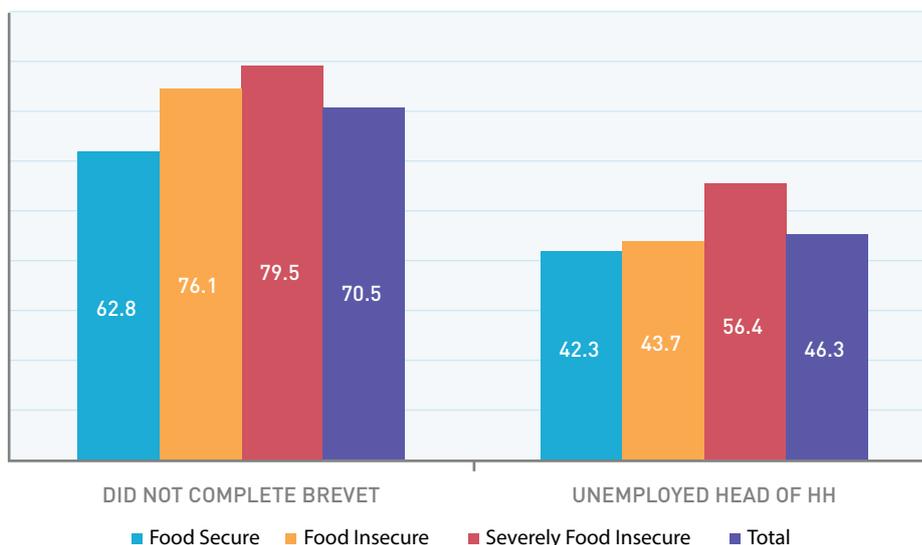
Employment status of the head of household also protects from all levels of food insecurity, with food insecurity

increasing with unemployment. Of the severely food insecure, 56 per cent include an unemployed head of household as compared to 44 per cent in moderately food insecure households and 42 per cent in food secure households. All differences are statistically significant. These numbers compare with 2010 data, and show similar relationships between employment status and food security.

<sup>118</sup> Gordon, N., & Halileh, S. (2012). An analysis of cross-sectional survey data of stunting among Palestinian children less than five years of age. *Maternal and Child Health Journal*, 17(7), 1288–1296. <http://doi.org/10.1007/s10995-012-1126-4>.

Hannum, E., Liu, J., & Frongillo, E. A. (2014). Poverty, food insecurity and nutritional deprivation in rural China: Implications for children's literacy achievement. *International Journal of Educational Development*, 34, 90–97. Retrieved from <http://goo.gl/YpStws>.

**FIGURE 19:** PRL HEAD OF HOUSEHOLD EDUCATIONAL ATTAINMENT AND UNEMPLOYMENT BY HOUSEHOLD FOOD INSECURITY LEVEL (PER CENT)

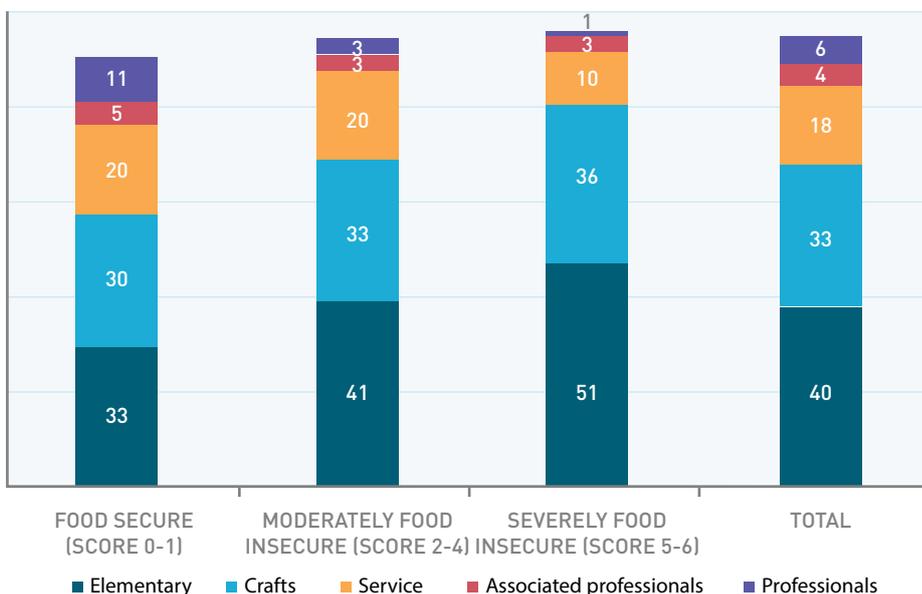


Similarly, food insecurity increases as the level of skill required in employment decreases. As food insecurity increases, the proportion of heads of household who work in elementary or crafts occupations also increases, while the proportion of those who work in services, associated professional, or professional occupations decreases (see Figure 20). This implies a

direct connection between the level of skill required in employment and food security. Data from the 2010 study show a similar pattern connection for all levels of occupation. However, currently, a higher proportion at both levels of food insecurity is found in the elementary occupations, indicating a downward shift in skill level of the occupation of the household

head. This association between food security and educational level attained highlights the importance of the UNRWA Education Programme continuing to support PRL and thus ensuring dropout rates remain low. In addition, increasing the employment rights of PRL will likely translate to improvement in food security.

**FIGURE 20:** PRL HEAD OF HOUSEHOLD OCCUPATION CATEGORIES BY HOUSEHOLD FOOD INSECURITY LEVELS (PER CENT)



# household health characteristics and food insecurity



Indicators of physical health are significantly associated with food security. Of the severely food insecure households, 90 per cent are likely to have at least one member report an acute illness in the last six months and 89 per cent a chronic illness. Food insecure households are

more likely to include a member with an illness than food secure households (see Table 51). Differences between food secure, moderately food insecure and severely food insecure were all statistically significant. These numbers are higher than those reported in the 2010 data;

factors influencing this trend may include seasonal differences in the timings of the two surveys with implications on acute illness reports, and/or improvements in diagnoses and therefore reporting of chronic diseases (Refer to the health chapter).

**TABLE 51: PRL HOUSEHOLD HEALTH CHARACTERISTICS BY LEVEL OF HOUSEHOLD FOOD SECURITY**

HH Health <sup>+</sup>	n	Food Secure	Moderately food insecure	Severely food insecure
At least one member reports acute illness in HH (%)	2790	81.0***	90.3***	90.3***
At least one member reports chronic illness in HH (%)	2790	74.6***	83.2***	88.8***

<sup>+</sup> All health characteristics are self-reported physician diagnosed illnesses within the last six months

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

# health of respondents by food security status of household



Indicators of respondent mental health and self-rated health are also significantly associated with household food security. Of respondents living in severely food insecure households, 73 per cent were likely to have poor mental health as measured by the mental health inventory

(MHI-5) score, compared to 55 per cent of moderately food insecure and 34 per cent of food secure respondents. Respondents from food secure households were more likely to report having very good/good health as compared to food insecure households. In the 2010 data,

of respondents living in severely food insecure households, 57 per cent were likely to have poor mental health. Similarly in the 2010 data, respondents from food secure households were more likely to report having very good/good health compared to food insecure households.

**TABLE 52: PRL RESPONDENT SELF-REPORTED HEALTH BY LEVEL OF HOUSEHOLD FOOD SECURITY**

	n	Food secure	Moderately food insecure	Severely food insecure	TOTAL
<b>Mental health inventory (MHI-5) score of respondent &lt;52/100 (poor mental health), per cent</b>	2813	33.81***	54.45***	73.08***	<b>51.18***</b>
<b>Respondent's self-rated health, per cent</b>	2801				
Very good/Good		50.5	34.98	20.13	<b>37.27</b>
Fair		18.21	28.69	47.33	<b>29.22</b>
Not good/ Very bad		31.29	36.33	32.54	<b>33.51</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

# economic susceptibility to food insecurity



In order to profile the household economic situation of food insecure and severely food insecure households, associations between different measures of poverty and household food insecurity were analysed.

Using the poverty lines defined in the Poverty chapter, there are strong correlations between poverty and food insecurity. Poor households are almost twice as likely to be severely food insecure (odds ratio=1.97 (1.56-2.50)), whereas households living in extreme poverty are over three times as likely to be severely food insecure (odds ratio=3.04 (1.71-5.39)). Fifty-eight per cent of households experience moderate food insecurity and 68 per cent of the households experiencing severe food insecurity are classified as poor.

The associations between poverty and food insecurity are similar to those reported in 2010, with a significant, but

slightly weaker association between severe food insecurity and poverty in the current survey data.

Total monthly household expenditure is significantly reduced in both moderately and severely food insecure households compared to food secure households (see Table 53). Similarly, monthly food expenditure drops from US\$ 95.8 per capita in the food secure to US\$ 78.3 per capita in the severely food insecure (see Table 53 & Figure 21). Also, food secure households have higher numbers of food-related assets (refrigerator, freezer, oven, and microwave). The decrease in the number of food-related assets and food expenditure is monotonic across the three categories of food insecurity; meaning that as food insecurity severity increases, the number of food-related assets owned by the household decreases.

The relationship between expenditures and food insecurity are similar to 2010,

with average food expenditure (in US\$) increasing at all levels of food security in comparison with 2010; this trend is most likely due to food price inflation of approximately 13.5 per cent.<sup>119</sup>

Severely food insecure households are more likely to receive welfare from UNRWA, with 52 per cent of severely food insecure, and 44 per cent of moderately food insecure households reporting that they benefit from the Social Safety Net programme.<sup>120</sup> These numbers are slightly lower than proportions of households receiving assistance in 2010. However, the smallest reduction in assistance is in the severely food insecure, indicating that the programme remains well-targeted. It is likely that food aid received from UNRWA is enough to keep part of those vulnerable to food insecurity above food insecurity levels, but it is not sufficient to moderately lift them and severely food insecure households out of food insecurity.

**TABLE 53: ECONOMIC CHARACTERISTICS OF PRL BY LEVELS OF HOUSEHOLD FOOD SECURITY**

	n	Food Secure	Moderately food insecure	Severely food insecure
Poor, per cent	2464	44.8	57.5	67.5
Extreme poor, per cent	2464	1.3	1.4	4.0
Average monthly household expenditure per capita, (US\$), mean	2514	245.2 <sup>a</sup>	215.5 <sup>b</sup>	189.4 <sup>c</sup>
Average monthly food expenditure per capita, (US\$), mean		95.8 <sup>a</sup>	78.2 <sup>b</sup>	68.3 <sup>c</sup>
Number of food-related assets <sup>++</sup> , mean	2788	2.4 <sup>a</sup>	2.2 <sup>b</sup>	2.0 <sup>c</sup>
Receiving UNRWA welfare, per cent	2797	27.5 <sup>***</sup>	43.5 <sup>***</sup>	52.0 <sup>***</sup>

<sup>a</sup> Significantly different from moderately and severely food insecure households ( $p < 0.05$ )

<sup>b</sup> Significantly different from food secure and severely food insecure households ( $p < 0.05$ )

<sup>c</sup> Significantly different from food secure and moderately food insecure households ( $p < 0.05$ )

<sup>++</sup> Food-related assets represent the sum of fridge, freezer, oven, and microwave

<sup>\*\*\*</sup> Denotes significance at the 0.1% level,

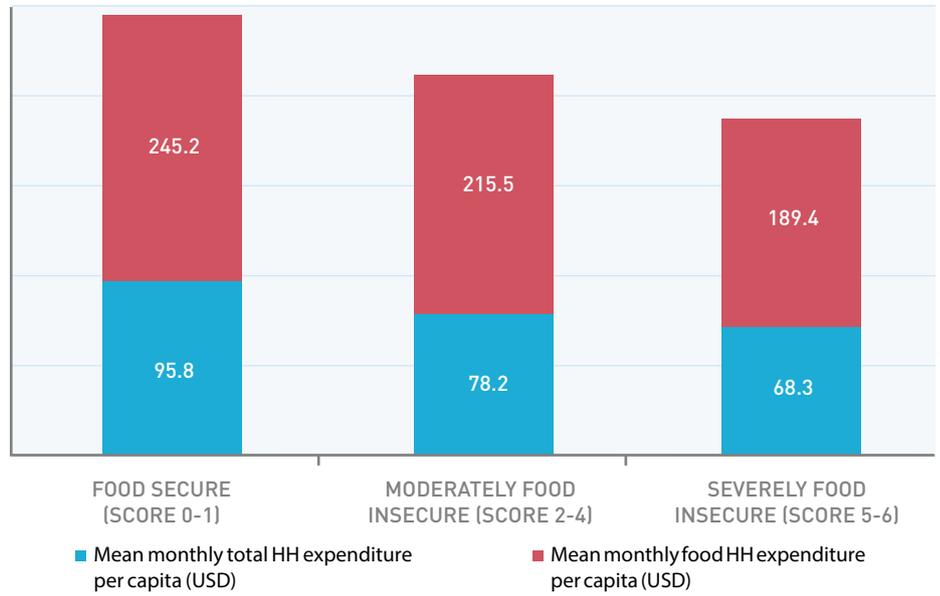
<sup>\*\*</sup> Denotes significance at the 1% level and

<sup>\*</sup> Denotes significance at the 5% level using Pearson's chi-squared test.

<sup>119</sup> Based on rough calculations taking the CAS CPI for 2010 and 2013.

<sup>120</sup> All SSN beneficiaries in Lebanon receive a combination of food in-kind and cash assistance distributed on quarterly basis. The assistance per beneficiary per quarter includes: 3 Kg of rice, 3 kg of sugar, 3 litres of oil, 1.5 kg of whole milk, 1 kg of lentil, 1 kg of chick peas and 1 kg of white beans and US\$ 10 per family member.

**FIGURE 21:** PRL MEAN TOTAL AND FOOD EXPENDITURE PER CAPITA (IN US\$) BY HOUSEHOLD FOOD SECURITY LEVELS



# dietary diversity and frequency of food group consumption



Household dietary diversity score (HDDS) decreases with increasing food insecurity (see Table 54). The most notable decreases are in meat and chicken, fruit, milk and dairy and vegetables (see Figure 22).

**TABLE 54:** PRL MEAN DIETARY DIVERSITY AND FOOD GROUP CONSUMPTION BY HOUSEHOLD FOOD SECURITY LEVEL

Food Group	n	Food secure	Moderately food insecure	Severely food insecure
Household Dietary Diversity Score	1002	6.7 (6.5 – 6.9) <sup>a</sup>	6.1 (5.9 – 6.3)	5.8 (5.5 – 6.3)
Cereals	2811	19.7 (18.7 – 21.0)	21.2 <sup>e</sup> (20.1 – 22.3)	19.1 (17.7 – 20.3)
Roots and tubers	2710	2.3 <sup>a</sup> (2.1 – 2.5)	2.6 <sup>b</sup> (2.5 – 2.8)	2.7 <sup>c</sup> (2.4 – 2.9)
Fruits	2606	4.5 <sup>a</sup> (4.2 – 4.8)	2.5 <sup>b</sup> (2.3 – 2.7)	1.6 <sup>c</sup> (1.4 – 1.7)
Meat and chicken	2724	2.6 <sup>a</sup> (2.4 – 2.7)	1.8 <sup>b</sup> (1.8 – 1.7)	1.3 <sup>c</sup> (1.2 – 1.4)
Fish	1473	0.5 <sup>a</sup> (0.5 – 0.6)	0.5 <sup>b</sup> (0.4 – 0.5)	0.4 <sup>c</sup> (0.3 – 0.5)
Eggs	2639	2.7 (2.6 – 2.7)	2.6 (2.5 – 2.7)	2.6 (2.4 – 2.7)
Milk and dairy	2730	6.4 <sup>a</sup> (6.0 – 6.8)	5.7 <sup>b</sup> (5.4 – 6.1)	4.5 <sup>c</sup> (4.1 – 5.0)
Vegetables	2769	4.9 <sup>a</sup> (4.6 – 5.3)	4.2 <sup>b</sup> (3.9 – 4.5)	3.0 <sup>c</sup> (2.7 – 3.3)
Pulses and legumes	2736	1.8 <sup>a</sup> (1.7 – 1.9)	2.2 <sup>b</sup> (2.0 – 5.8)	2.7 <sup>c</sup> (2.5 – 3.0)
Beverages	2076	3.5 <sup>a</sup> (3.3 – 3.7)	2.9 <sup>b</sup> (2.6 – 3.1)	2.4 <sup>c</sup> (2.1 – 2.7)
Oils and fats	2781	8.1 <sup>e</sup> (7.6 – 8.8)	8.0 <sup>e</sup> (7.6 – 8.5)	6.9 (6.4 – 7.5)
Sweets and chips	2241	2.8 (2.5 – 3.2)	2.9 <sup>e</sup> (2.7 – 3.2)	2.3 (1.9 – 2.7)
Wild plants	1801	1.0 (0.9 – 1.1)	0.9 (0.8 – 1.0)	0.9 (0.8 – 1.0)
Nuts	986	1.01 <sup>a</sup> (0.9 – 1.1)	0.6 (0.6 – 0.7)	0.6 (0.4 – 0.7)

Estimates are weighted means and 95 per cent confidence intervals. P-values are obtained using one-way analysis.

The data on food category consumption was log transformed using the equation  $\ln(x+1)$  and back transformed to achieve a normal distribution.

<sup>a</sup> Significantly different from moderately and severely food insecure households at the 5% significance level.

<sup>b</sup> Significantly different from food secure and severely food insecure households at the 5% significance level.

<sup>c</sup> Significantly different from food secure and moderately food insecure households at the 5% significance level.

<sup>d</sup> Significantly different from food insecure at the 5% significance level.

<sup>e</sup> Significantly different from severely food insecure at the 5% significance level.

A decrease in consumption of meat and chicken, fruit, milk and dairy and vegetable food groups is likely to translate into lower intakes of B-complex vitamins, magnesium, iron, zinc and calcium. This decrease in intake is alarming. However, food group substitution with pulses and legumes by food insecure households could compensate potential deficiencies to a certain extent.

The most commonly consumed food in the roots and tubers group is potatoes, since potatoes are relatively cheap, and

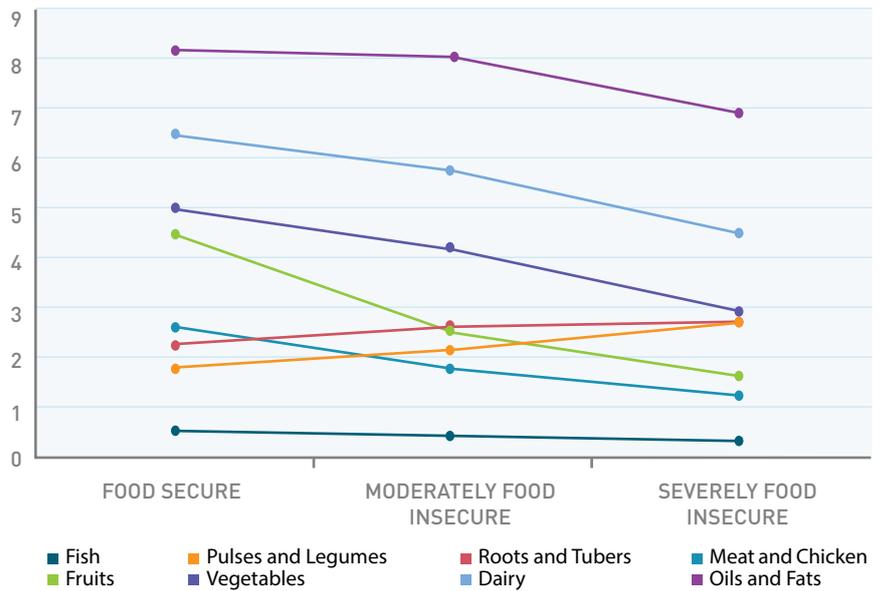
culturally the most consumed of roots and tubers. There is an obvious increase in consumption of this food group with increasing severity of food insecurity. Starches, potatoes and oils and fats are energy-dense, and an increased consumption would be of concern, especially with the high levels of reported chronic illness which were found to be associated with food insecurity.

Such dietary patterns, i.e. decreases in micronutrient-dense food groups, and increases in starchy vegetables

could exacerbate chronic diseases such as hyperlipidemia and diabetes. The resulting micronutrient deficiencies could be associated with higher susceptibility to acute infections, particularly among children. In fact, most PRL households report having at least one member with an acute illness in the six months preceding the interview, and both chronic and acute illnesses at the household level are significantly associated with severe food insecurity.

**FIGURE 22:** PRL MEAN WEEKLY HOUSEHOLD CONSUMPTION OF FOOD GROUPS BY FOOD INSECURITY LEVELS (FREQUENCY/WEEK)

Dietary diversity and food group consumption data are very similar to those reported in 2010, with reductions in the same food groups by increasing severity of food insecurity (starting with the food insecure on the left of the figure, the moderately food insecure in the middle of figure and the severely food insecure on the right of the figure).



# coping strategies employed by food insecure households

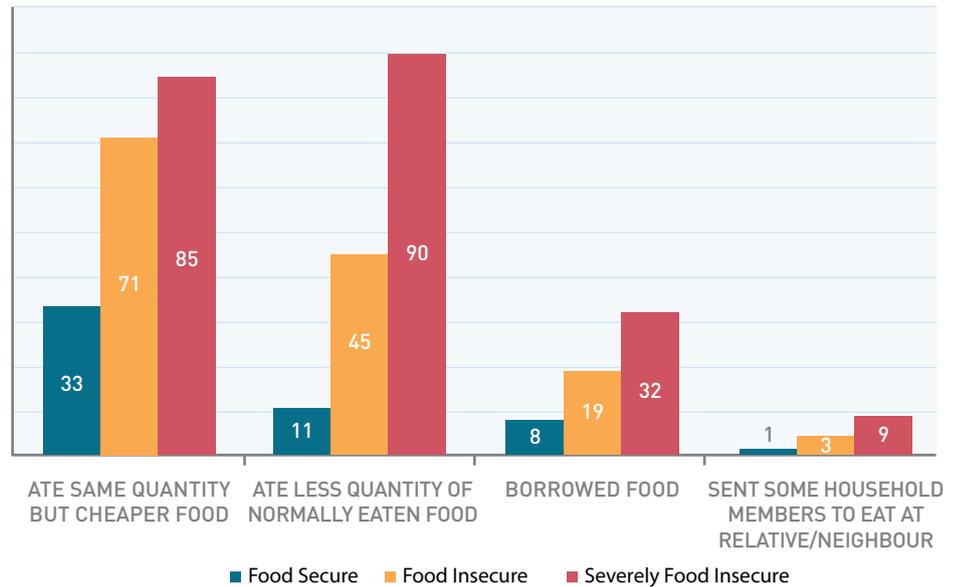


Coping mechanisms were assessed by level of household food insecurity. The four most commonly employed food-related coping strategies are outlined below (see Figure 23). All of these strategies were more common with increasing severity of food insecurity

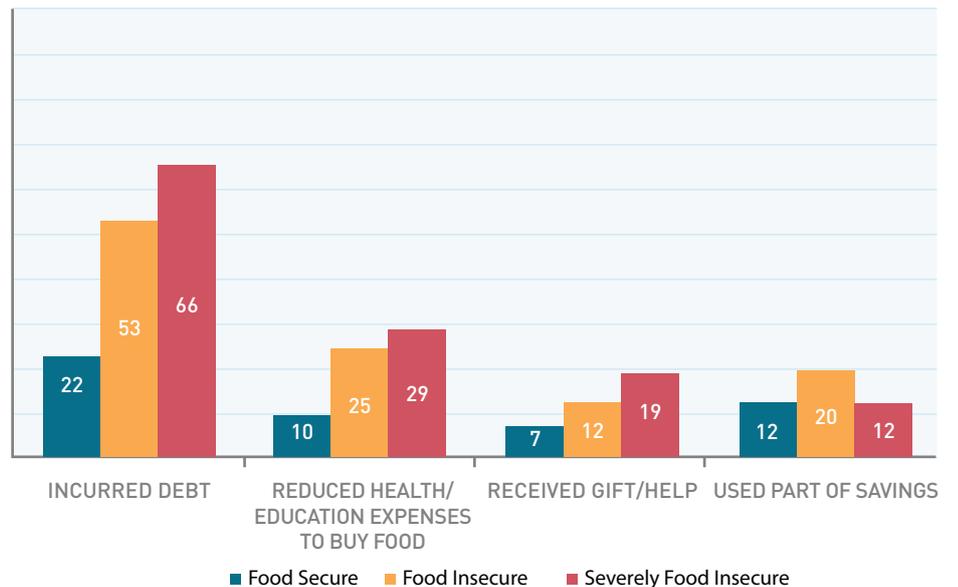
( $p < 0.001$ ) (see Figure 23). Similar to data from 2010, two food-related coping strategies – eating cheaper food and reducing the usual quantity of food intake – were among the most commonly used strategies by PRL.

The four most commonly reported non-food related strategies also significantly increased with food insecurity status (at the 1% significance level) (see Figure 24).

**FIGURE 23:** PRL PERCENTAGE OF THE FOUR MOST COMMONLY REPORTED FOOD-RELATED COPING STRATEGIES BY HOUSEHOLD FOOD SECURITY LEVEL (PER CENT)



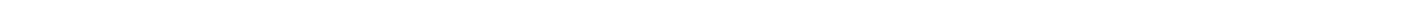
**FIGURE 24:** PRL PERCENTAGE OF THE FOUR MOST COMMONLY REPORTED NON-FOOD-RELATED COPING STRATEGIES BY HOUSEHOLD FOOD SECURITY LEVEL (PER CENT)



# conclusion



In conclusion, increasing poverty and unemployment rates and lower educational attainment come hand-in-hand with increasing food insecurity among PRL families. Moreover, just over a third of PRL survey respondents report being food secure. In addition, food insecurity increases with larger household sizes and in households that have a large number of unemployed. Food insecure households are also more likely to have a member suffer from a chronic illness.







# CHAPTER SEVEN

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**Housing Quality and Access to  
Water, Sanitation and Hygiene  
(WASH) for Palestine Refugees  
in Lebanon**

**lara batlouni, nisreen salti, alexandra irani**

## Key Findings

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IN TERMS OF TENURE, **THE MAJORITY OF RESIDENCES ARE OWNED OUTSIDE CAMPS AND ARE OCCUPIED IN CAMPS** **70.7%**

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MORE THAN **9%** OF HOUSEHOLDS REPORT LIVING IN OVERCROWDED CONDITIONS (MORE THAN THREE PEOPLE PER ROOM)

WITH A HIGH OF **2.2 PEOPLE/ROOM IN THE BEQAA** AND A LOW OF **1.7 PEOPLE/ROOM IN TYRE**

---

THE ENVIRONMENTAL HEALTH AND HOUSING CONDITIONS FOR THE MAJORITY OF PRL ARE POOR

---

DAMPNESS AFFECTS **78%** OF HOUSEHOLDS, WITH TYRE HAVING THE WORST HOUSING CONDITIONS SCORE

ABOUT **62%** OF HOUSES SUFFER FROM **WATER LEAKAGES** **one in ten** SUFFER FROM **SEVERE LEAKAGES**

---

**52%** SUFFER FROM **POOR VENTILATION** **55%** **ARE AFFECTED BY DARKNESS**

ALTHOUGH ACCESS TO SUFFICIENT WATER IS AVAILABLE TO 84 PER CENT OF PRL, THERE IS A CHALLENGE IN SOURCE QUALITY

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**61%** OF PRL HOUSEHOLDS **PURCHASE WATER FOR DRINKING**

**51%** OF PRL HOUSEHOLDS **PURCHASE WATER FOR COOKING**

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**CLA HAS THE HIGHEST SHARE OF HOUSEHOLDS THAT RELY ON PURCHASED WATER**

**94%** **FOR DRINKING**      **96%** **FOR COOKING**

---

**27%** OF HOUSEHOLDS USE **TAP WATER FOR DRINKING**

**38%** **USE IT FOR COOKING, DESPITE THE FACT THAT IT IS NOT POTABLE**

**SAIDA HAS THE HIGHEST RATE OF HOUSEHOLDS THAT USE TAP WATER**

---

THE MAIN SOURCE OF WASHING WATER IS **TAP WATER** **70%** FOLLOWED BY **12.9%** **WELLS**

PRL households rely on several sources of precarious income, ranging from **self-employment and wage labour**, to **UNRWA assistance through the SSN programme**. Half of the households (48 per cent) fear losing their source of income, and 39.6 per cent worry about meeting their family's daily needs.

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**ELECTRICITY IS THE MOST COMMON MEANS USED FOR HEATING IN ALL REGIONS (39.6 PER CENT) EXCEPT FOR THE BEQAA, WHERE THE USE OF DIESEL IS WIDESPREAD (85.5 PER CENT), ESPECIALLY DURING WINTER**

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This chapter depicts the housing situation for PRL in camps and areas outside camps including housing conditions and tenure, access to water, sanitation and crowding levels. It also includes findings related to household assets, expenditures, and income.

UNRWA housing-related services, including shelter rehabilitation, are confined to the 12 official camps and do not cover areas outside camps and any housing unit that falls outside the official boundaries of camps. Moreover, municipalities do not usually provide these services to areas outside camps that fall within their administrative

domain. This lack of municipal coverage of services has led to a continuous deterioration of living conditions due to dire housing quality in some gatherings as well as inadequate access to basic urban services.

Furthermore, the increase in the number of Syrian refugees and PRS has exacerbated the overcrowded conditions of housing units and deficient infrastructural services. The situation is also dire in camps, which were already severely overcrowded prior to the arrival of Syrian refugees and PRS. Most of the structures were built as temporary shelters and have deteriorated from

lack of proper maintenance, which requires regular funding that is unfortunately not readily available. Decaying infrastructure, a dearth of recreational spaces, insufficient access to roads, deteriorated water and sewage treatment systems, contaminated water, and jerry-rigged electrical wires along with open drainage ditches paint a gloomy picture of the camps. The high cost of materials, combined with the Lebanese authorities' restrictions imposed on bringing construction materials into the camps, has meant that refugee families have been unable to carry out substantial repairs or maintenance.

# type of residence and tenure



Three main types of residences are identified: apartments, houses/dars (traditional triangular stand-alone houses) and huts/barracks. Data shows that PRL mostly live in apartments (54.7 per cent), followed by houses/dars at 42 per cent. The age of residents living in apartments

is highest in Saida (68.1 per cent) and NLA (66.1 per cent), while those living in houses or dars are highest in Tyre (69.2 per cent). Notably, huts/barracks are mostly prevalent in the Beqaa (16.5 per cent), where most barracks which were built for the French army during the French mandate

are found in Wavel camp and the Goro gathering. They were used as shelter by PRL in 1948 but have now become their permanent residences, despite their unhealthy living conditions and lack of daylight and ventilation.

**TABLE 55: PRL TYPE OF RESIDENCE BY REGION**

Type of Residence	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Apartment (%)	63.2***	68.1***	29.5***	40.5***	66.1***	<b>54.7</b>
House/Dar (%)	36.0***	29.4***	69.2***	42.9***	25.7***	<b>42.0</b>
Hut/Barrack (%)	0.5***	2.1***	1.3***	16.5***	4.8***	<b>2.5</b>
Other (%)	0.3***	0.4***	0.0***	0.1***	3.4***	<b>0.8</b>
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

In terms of tenure, the majority of residences are owned (in areas outside the camps) or occupied (in camps at 70.7 per cent). Occupants

in camps actually see themselves and act as 'owners' by selling, buying and leasing housing units inside camps. This perception of legitimacy of occupation

and property transaction is endorsed by a period of prolonged occupation and the need for shelter. Nevertheless, Lebanese law does not include any legal

provisions which would grant ownership rights to inhabitants regardless of the length of occupation.<sup>121</sup>

Nahr el-Bared camp (NBC) is the only official camp where some 'occupants' have in fact recently become owners. NBC was one of the most prosperous Palestine refugee camps prior to its total destruction between May and September 2007 as a result of clashes between the militant group Fatah al-Islam and the Lebanese Armed Forces (LAF). Over 5,000 refugee families were forced to abandon their homes and continue to remain displaced, living in temporary accommodation, much of which is of poor quality, and, today, they still struggle to cope with their reduced socioeconomic circumstances. The reconstruction of NBC is the single biggest project ever undertaken by UNRWA in close cooperation with other UN agencies, NGOs and the Lebanese Government, and it is the first Palestine refugee camp in Lebanon to ever have a rebuilding plan.

The reconstruction was made possible because the land on which the old camp was built (legal camp area under the mandate of UNRWA excluding the adjacent areas which are otherwise known as the 'New Camp') has been expropriated based on the expropriation decree 1285

in January 2009 with the aim of rebuilding the camp.<sup>122</sup> The latter is currently one-third rebuilt following the 2009 Master Plan, and 'owners' have started re-settling in. Out of the 27,000 people who were originally displaced following the crisis, about four-fifths are expected to return and just over 9,200 have been provided with new housing to date. With the funds currently available, a further 3,100 are set to return by the middle of 2017. The Agency is currently seeking funds to secure the return of an additional 9,600 residents.<sup>123</sup>

Up until 2001, outside the legal boundaries of camps, foreigners, including Palestine refugees, had the right to own property up to 3,000 square metres in the capital Beirut and 5,000 square metres in the rest of the country based on Decree 15740 on 11 March 1964, Law 59 on 1 September 1966 and Presidential Decree 11614 on 4 June 1969. However, in March 2001 the Lebanese parliament adopted an amendment to the presidential decree 11614 prohibiting Palestine refugees from owning property of all sizes in Lebanon. This amendment was originally adopted to promote foreign investment in the country, but excludes individuals who do not have a recognised nationality such as Palestine refugees. The law also prevents Palestine refugees from bequeathing real estate, even if the property was acquired

legally before 2001. This law has also affected Palestine refugees who have acquired property but did not register it prior to the amendment.<sup>124</sup>

In practice, Palestine refugees have resorted to informal legal arrangements to purchase, register or bequeath property by authorizing a Lebanese citizen or any other foreigner to whom the 2001 restrictions do not apply to do so on their behalf, leading to legal insecurity of tenure.

Less than one fifth of PRL (at 19.7 per cent) live in rented dwellings followed by 7.5 per cent of residents who mentioned residing in their dwellings for free. Geographically, ownership/occupation is highest at 84 per cent in Tyre, while the picture is reversed in NLA where rented dwellings are highest at 34.2 per cent. This could be due to the fact that the majority of camp residents were displaced in 2007 and are living in temporary residences until the Nahr el-Bared Camp reconstruction is completed. Furthermore, four per cent of NLA residents are living in prefabricated units constructed by UNRWA as collective centres in an area adjacent to the Nahr el-Bared camp. It is interesting to note that tenure varies with age. Rental is higher among younger heads of households, while ownership is more prevalent among older age groups.

**TABLE 56:** PRL TYPE OF TENURE BY REGION

Type of Tenure	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
For free [%]	10.0**	7.3**	7.7**	7.5**	4.2**	<b>7.5</b>
For work (provided by employer) [%]	0.4	0.7	0.0	0.0	0.0	<b>0.3</b>
Rented [%]	22.7***	18.4***	8.1***	24.7***	34.2***	<b>19.7</b>
Owned or occupied [%]	64.5***	73.6***	84.0***	61.5***	56.4***	<b>70.7</b>
Collective centre [%]	0.0	0.0	0.0	0.0	4.0	<b>0.7</b>
Other [%]	2.4***	0.0***	0.2***	6.4***	1.2***	<b>1.1</b>
<b>TOTAL [%]</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

<sup>121</sup> Saghieh, N., & Saghieh, R. (2008). Legal assessment of housing, land and property ownership rights, transfers, and property law related to Palestinian refugees in Lebanon. Norwegian Refugee Council. Retrieved from <https://goo.gl/FODgk2>.

<sup>122</sup> Nahr El-Bared Recovery and Reconstruction Cell. (2009). Nahr el Bared camp and surrounding municipalities progress and challenges. Lebanon.

<sup>123</sup> Nahr El-Bared Recovery and Reconstruction Cell. (2009). Nahr el Bared camp and surrounding municipalities progress and challenges. Lebanon.

<sup>124</sup> Lebanese-Palestinian Dialogue Committee. (2010). Lebanon and Palestinian refugees: Policy foundations and milestones. Lebanon. Retrieved from <http://goo.gl/KHkjTE>.

The incidence of moving to new residences is generally low with less than 10 per cent of PRL reporting switching houses in the past year. House switching was mainly reported in NLA where 7.7 per cent of PRL have switched houses once in the past year and 3.3 per cent have switched houses between three to five times. This switching trend, too, can be attributed to the displacement of the Nahr el-Bared residents since 2007.

UNRWA provides refugees living inside camps under its Infrastructure and Camp Improvement Programme (ICIP) with infrastructure construction and improvement schemes including shelter, electricity, water and sanitation

**TABLE 57: PRL AVERAGE CONSUMPTION AGGREGATE BY PARTICIPATION IN THE UNRWA SHELTER REHABILITATION SCHEME**

services. This includes rehabilitating public spaces, schools, clinics and private households. The Agency also works on improving roads and controlling outbreaks of water-borne diseases. The initiative was jointly launched in 2006 with the Government of Lebanon, in coordination with the Palestine Liberation Organization (PLO). However, due to legal aspects of land ownership, UNRWA is prevented from extending those services to refugees living outside the legal boundaries of camps.

The UNRWA shelter rehabilitation scheme has benefited 9.2 per cent of total residences of Palestine refugees (compared to 5.9 per cent in 2010). This figure is highest in

Tyre at 15 per cent (in 2010 as well), and lowest in Central Lebanon Area (CLA) at 4.3 per cent. It is important to note that over 76 per cent of beneficiaries from the UNRWA Shelter Rehabilitation Programme are Social Safety Net cases. Recipients of financial or in-kind assistance from non-UNRWA programmes are also more likely to benefit from the Shelter Rehabilitation Programme. Beneficiaries of UNRWA Shelter Rehabilitation Programme have a “significantly” lower average consumption aggregate when compared to PRL who have not benefited from the programme, which indicates that the programme is successful in targeting the most vulnerable households.

Has your household benefited from the UNRWA shelter rehabilitation scheme?	Average consumption aggregate (US\$/month)
Yes	187.4
No	221.2

Between 2011 and 2014 UNRWA undertook initial assessments of 9,100 shelters across 11 Palestine refugee camps in Lebanon (excluding NBC which is under reconstruction) out of which 8,879 were deemed in need of shelter assistance. To date, 2,504 have already been rehabilitated or are in the process of being rehabilitated, of which 29 per cent are in Ein El Hilweh camp. This number of rehabilitated units leaves 6,375 shelters still in need of funding with almost a third in Ein El Hilweh alone thus indicating the dire living conditions of the camp.<sup>125</sup> The presence of PRS is adding considerable strain on camp infrastructure such as water lines. The increased production of waste also heightens the risk of infectious disease outbreaks. UNRWA has been continuously working on upgrading water, sanitation and solid waste infrastructure to meet the additional demand.

Refugees residing in the camps are included in the planning, construction

and improvement activities. The Agency has adopted a self-help approach for shelter rehabilitation where Palestine refugees are encouraged to implement improvement work themselves and receive technical support from UNRWA engineers throughout the process.

UNRWA is currently involved in major shelter rehabilitation programmes in Rashidieh Camp in Tyre and Ein El Hilweh Camp in Saida. In Rashidieh camp, UNRWA and the Federal Republic of Germany (through the Federal Bank for Development) are managing two projects focused on water supply network improvement and shelter rehabilitation. The camp remained without a sewage network for decades after its establishment and, as a result, raw sewage flows in open drainage channels directly into the sea causing an environmental health hazard for camp residents and the Tyre population as a whole. The shelter rehabilitation project

is expected to benefit over 250 families, while the rehabilitation and upgrading of the water network will benefit all the camp's residents.<sup>126</sup>

As for Ein El Hilweh, one of the most populous refugee camps in Lebanon, it has remained without proper infrastructure facilities for decades. The camp suffers from severe flooding during the winter, insufficient water supply and sewage leakages. Subsequently, UNRWA and the Japan International Cooperation Agency (JICA) launched a project in 2013 to rehabilitate part of the water supply and sewage system in the camp.

Other organizations complement rehabilitation schemes provided by UNRWA and have targeted 3.7 per cent of residences (3.9 per cent in 2010), the highest concentration being in Tyre at 6.3 per cent.

<sup>125</sup> United Nations Relief and Works Agency. (2015). Shelter rehabilitation briefing note.

<sup>126</sup> United Nations Relief and Works Agency. (2010). Building better, for less. Retrieved from <http://goo.gl/RQOMbd>.

# building material



Different indicators were examined to assess housing characteristics, including the material used for the walls and roof, the heating system dampness, leakage and crowding. The majority of homes (75.3 per cent) have plastered and painted concrete walls, with an additional 7.2 per cent having raw concrete walls. The incidence of iron or zinc walls is almost negligible at less than 1 per cent. The majority of homes also have cement roofing (83.3 per cent), a further 9.7 per cent have raw concrete roofing, while 5.3 per cent use iron or zinc materials – the latter highest in Tyre at 10.1 per cent.

Regarding the type of toilets available, 8.2 per cent of households have the traditional pit, 40.0 per cent have an improved latrine with cement slab and 66.5 per cent have a flush latrine.<sup>127</sup>

Electricity is the common means used for heating in all regions (39.6 per cent), except for the Beqaa, where the use of diesel is widespread (85.5 per cent), especially in winter. The second means of heating is gas at 24.2 per cent. Around 23.5 per cent of households do not have any heating system, mainly in the four regions of CLA, Saida, Tyre and NLA, with very low incidence in the Beqaa at less than one per cent, which is expected due to its harsh winters. No significant differences were registered between camps and gatherings.

Dampness is quite common, where only a quarter (26.6 per cent) of residences are not affected by this condition. It receives a total score<sup>128</sup> of 3.3, and registers worst in Tyre. About 62 per cent of houses suffer from water leakages, and one in ten houses are critically affected by leakages. This condition acquires a score of 3.5, and is also worst in Tyre. Poor ventilation, as well as darkness and gloominess, are less common than leakage and dampness; however they affect 52.0 per cent and 55.2 per cent of residences respectively. These two conditions score 3.9 and 3.8 respectively, and are worst in NLA.

**TABLE 58:** PRL HOUSING CONDITIONS SCORES

Condition	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Damp stains/humidity	3.4	3.71	2.85	3.25	3.05	<b>3.25</b>
Water leakage	3.6	3.82	3.21	3.63	3.42	<b>3.51</b>
Poor ventilation	3.9	4.16	3.87	3.85	3.75	<b>3.94</b>
Darkness and gloominess	3.7	4.02	3.74	3.96	3.53	<b>3.77</b>

<sup>127</sup> Figures pertaining to the type of toilet do not add up to 100 percent, as some residences might have more than one type.

<sup>128</sup> These scores were calculated based on the following scale: 1=totally affected, 2=largely affected, 3=somewhat affected, 4=slightly affected, and 5=not affected. Hence the lower the score, the worse the indicator.





# household assets



Two categories of assets were looked into: ‘transportation vehicles’ and ‘electronics and home appliances’.

About two thirds (62.5 per cent) of households do not possess transportation vehicles, varying from a low of 58.7 per cent in Tyre to a high of 68.8 per cent in NLA. A further 32.3 per cent of households own one vehicle,

ranging from 35.7 per cent in Tyre to 27.0 per cent in NLA.

On average, households owned between 9 and 10 appliances. More than half of households (58.9 per cent) own between 6 and 10 appliances and a further 33.9 per cent own between 11 and 20. In the Beqaa, 89.8 per cent of households own between 6 and 20

appliances compared to 94.1 per cent of households in CLA. More specifically, the survey revealed that 3.7 per cent of PRL households do not own a fridge (highest in the Beqaa and Tyre at 5 per cent), 6.1 per cent do not own a washing machine (highest in CLA at 7.5 per cent) and 6.6 per cent do not own a water heater (highest in NLA at 10.8 per cent).

# source of income<sup>129</sup>



Households rely on several sources of income. The main source of income is self-employment, whereby 41 per cent of respondents stated it to be as their source of household income. The second source is wage labour (37.8 per cent), followed by UNRWA assistance through the SSN programme (33.5 per cent). Loans were reported by more than one third

(35.9 per cent) of households to be one of the sources of income. Remittances represent a source of income at 18.2 per cent of households.

When asked about protection concerns, more than one third of respondents (39.6 per cent) report worrying about being unable to provide daily necessities.

This figure varies by geographical area, where CLA registers the largest share at 45.5 per cent and Saida the lowest at 35.0 per cent. Data shows that males and older age groups tend to worry more about the inability to provide for themselves and their families than females and younger people.

<sup>129</sup>Total household expenditure was used as a proxy for the income variable, as the income variable might be underreported by households.

# household expenditures<sup>130</sup>



**FIGURE 25:** PRL AVERAGE HOUSEHOLD EXPENDITURE BY REGION (US\$ PER MONTH)

The average household expenditure among PRL reaches US\$ 777.6 per month. Saida has the highest level of household expenditure at US\$ 831.5 and Tyre records the lowest level at US\$ 680.5.

Average household expenditures vary with the highest educational level of the household head. In general, the higher the level of education, the higher the expenditure level. The average household expenditure is US\$ 654.8 for households with heads who have never attended school, while it increases to US\$ 1,061 for those who have obtained a university degree.



The average household per-capita expenditure among PRL is US\$ 194.9 per month. CLA residents have the highest mean level of expenditure at US\$ 214.5, while Tyre residents have the lowest at US\$ 176.1. The 2015 figures register a rise of about 15 per

cent from their 2010 level, where per-capita average expenditure reached US\$ 170.1 per month. Tyre witnessed the largest increase of about 25 per cent, followed by Saida which rose by about 20 per cent, while NLA has the smallest rise of 5 per cent.

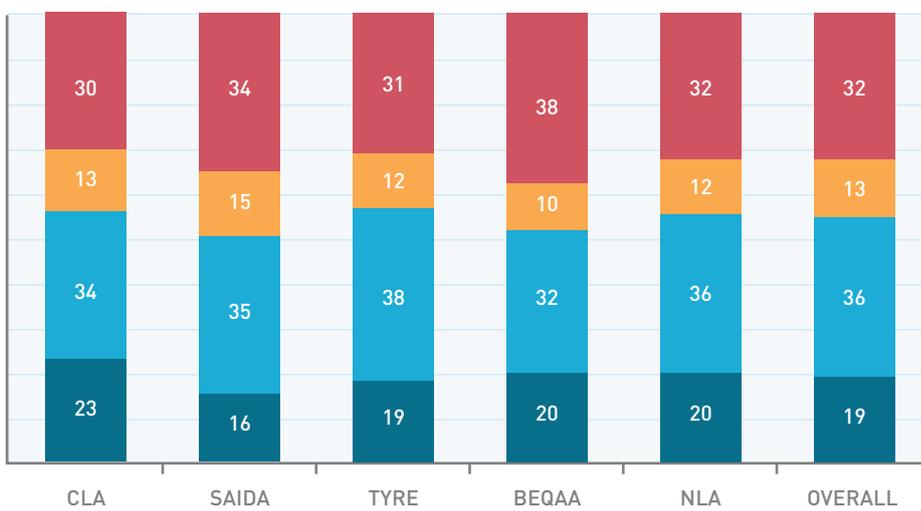
**TABLE 62:** PRL PER-CAPITA EXPENDITURE

Expenditures (US\$/month)	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
<b>TOTAL</b>	<b>828.2</b>	<b>831.5</b>	<b>680.5</b>	<b>825.4</b>	<b>777.1</b>	<b>777.6</b>
Per capita	214.5	208.8	176.1	202.1	179.3	<b>194.9</b>
2010 per capita	202.2	173.4	140.5	186.0	170.8	<b>170.1</b>
Per cent change 2015/2010 (%)	6.1	20.4	25.3	8.7	5.0	<b>14.6</b>

**FIGURE 26:** PRL HOUSEHOLD EXPENDITURE ITEM BY REGION (PER CENT)

Food represents a major expenditure item at 36.0 per cent of total expenditure compared to 20.6 per cent for Lebanese families in 2012,<sup>131</sup> followed by rent, which comprises 19.0 per cent. These two items combined consume more than half of PRL total expenditure (55 per cent). Health care (including general health care, medication and hospitalization) ranks third at 13 per cent.

- Rent
- Healthcare
- Food
- Other



<sup>130</sup> Household expenditures were used as a proxy for household income that is usually misreported by survey participants.

<sup>131</sup> Bankmed. (2014). Lebanon Weekly Report. Lebanon.

# conclusion



In conclusion, the majority of PRL have access to clean water, however a fair share depends on purchased water for cooking, drinking and sanitation. Electricity is the most common form of heating in PRL homes. Housing conditions are poor, in general. Lack of available funds and legal restrictions forbidding the entry of building material into the camps factor in the deterioration of PRL housing conditions.







# CHAPTER EIGHT

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**Demographic Profile of  
Palestine Refugees from Syria  
Living in Lebanon**

**tala ismail**

## Key Findings

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THE PRS POPULATION SAMPLE WAS BASED ON **1,177 HOUSEHOLDS**, OF WHICH 1,050 COMPLETED OR PARTIALLY COMPLETED INTERVIEWS. THE PRS RESPONSE RATE (89.2 PER CENT) IS HIGHER THAN THAT OF PRL (87.9 PER CENT).

**THE MAJORITY OF PRS ARRIVED IN LEBANON IN 2012 (37 PER CENT) AND 2013 (48 PER CENT)**

**55%** OF THE PRS POPULATION ARE SETTLED IN THE **12 CAMPS AROUND LEBANON**

**45%** **LIVE OUTSIDE CAMPS** AND IN OTHER AREAS AROUND THE COUNTRY

THE LARGEST CONCENTRATION OF PRS IS IN **THE EIN EL-HILWEH CAMP IN SAIDA** **14%**

---

SOUTH LEBANON ACCOMMODATES **THE LARGEST PROPORTION** OF PRS WITH 53 PER CENT RESIDING IN **SAIDA AND TYRE**

THE **AVERAGE AGE** OF PRS POPULATION IS **25.6** YRS  
NEARLY **5 YEARS YOUNGER** THAN THE PRL POPULATION

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**FEMALES** 54% **OF THE PRS**  
**COMPRISE** **POPULATION**

---

67% **OF THE PRS POPULATION AGED**  
**OVER 18 ARE MARRIED**

24% **ARE SINGLE** 6% **ARE WIDOWED**

---

THE **AGE DEPENDENCY** RATIO FOR **66%**  
*(66 dependants per 100 working age individuals)* THE PRS IS

356% **WHEN ACCOUNTING FOR**  
THE **UNEMPLOYED**

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THE **AVERAGE HOUSEHOLD** 5.6 **MEMBERS**  
**SIZE** OF PRS IS ESTIMATED AT

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This is much larger than PRL (4.5 members). The largest household sizes are in **Saida (6.3 members)**, and the smallest ones are in **Tyre (5.1 members)**.

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THE **AVERAGE AGE** OF HEAD **47**  
OF HOUSEHOLD IS **YRS**

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Twenty-four per cent of PRS households are headed by women, 52 per cent of households are between 35 and 54 years of age and 12 per cent are aged 65 and above.

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61% **OF PRS HAVE REPORTED AN INCREASING FEAR**  
**OF DEPORTATION** DUE TO THE DIFFICULTY OF  
MAINTAINING LEGAL STATUS IN LEBANON

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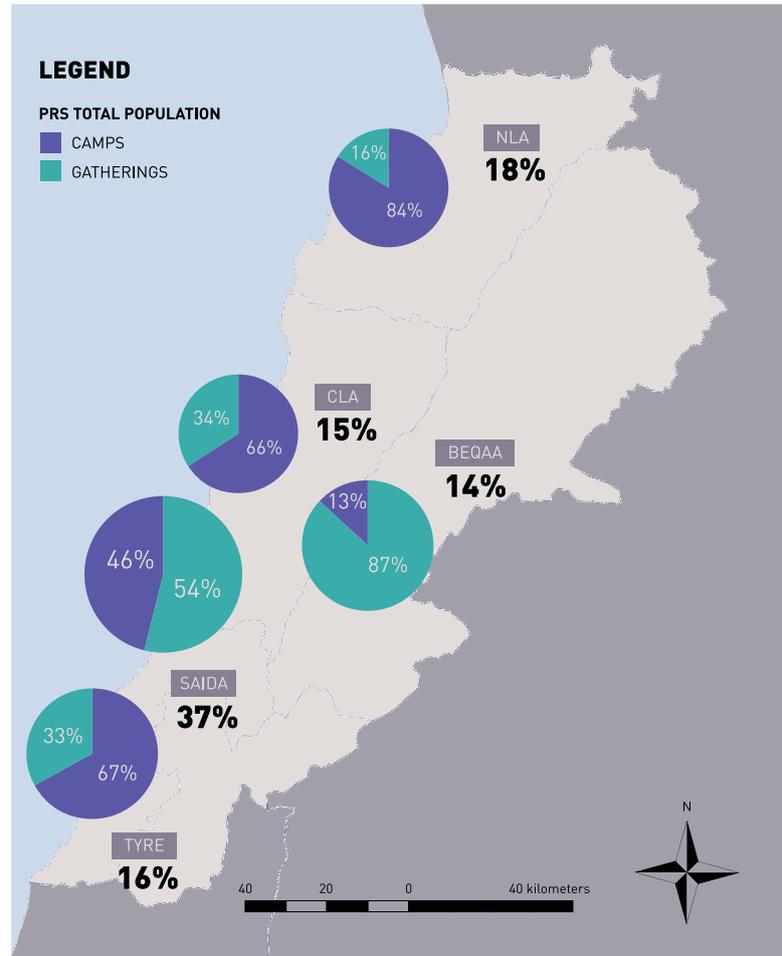
# demographics



Since 2011, Palestine refugees from Syria (PRS) have sought safety and refuge in Lebanon from the ongoing crisis in Syria. The number of PRS refugees has decreased from the recorded 53,070 in April 2014 to 42,189 in November 2015<sup>132</sup> due to emigration from Lebanon to Europe and other countries, as well as some returnees to Syria. Survey findings show that 38.8 per cent of PRS households report having direct family outside of Lebanon and Syria.

The arrival of PRS to the country has added further pressure on the infrastructure and services within existing Palestine refugee camps and areas outside the camps. As the main provider of services for Palestine refugees in Lebanon, UNRWA is struggling to ensure adequate shelter, education, health and other services, where PRS now represent approximately a 20 per cent increase of beneficiaries in need of assistance.

**FIGURE 27:** PRS POPULATION DISTRIBUTION (PER CENT)



<sup>132</sup>United Nations Relief and Works Agency. (2015). Palestine refugees from Syria statistics.

# distribution and characteristics of palestine refugees from syria<sup>133</sup>



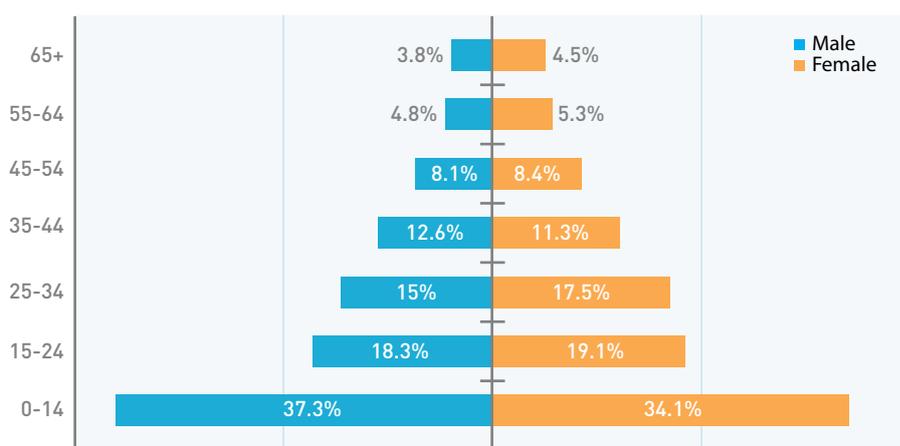
The majority of PRS – 54.8 per cent – are settled in the 12 official Palestine refugee camps<sup>134</sup> throughout Lebanon, whereas the remaining 45.2 per cent live in adjacent areas around the camps and across the country.

The largest concentration of PRS is in Ein El Hilweh camp in Saida, where 13.7 per cent of PRS are currently settled. Similar to PRL, the South of Lebanon accommodates the largest portion of

PRS – 52.9 per cent reside in Saida and in Tyre – whereas the smallest share of PRS resides in the Beqaa (14 per cent). In the summer of 2014, UNRWA conducted a vulnerability assessment of all recorded PRS in Lebanon – 12,735 PRS families and 44,227 individuals at the time. The assessment found that the majority of PRS (32.9 per cent) reside in Saida, followed by 18.1 per cent in Central Lebanon Area (CLA), 17.3 per cent in Tyre, 16.1 per cent in the Beqaa, and 15.6 per cent in NLA.

The findings of this study differ slightly in population distribution, with higher percentages of the surveyed population reported in Saida (37 per cent) and NLA (18 per cent), and marginally lower population figures in CLA (15 per cent) and the Beqaa (14 per cent), with Tyre remaining constant (16 per cent) with the distribution reported in the 2014 Vulnerability Assessment.

**FIGURE 28:** PRS POPULATION PYRAMID BY AGE GROUP (PER CENT)



Females comprise 53.5 per cent of the population and the distribution of PRS by gender is constant across the five different areas, where PRS females constitute between 52 per cent and 54 per cent of the population.

The average age of the PRS population is 25.6 years, consistent with the findings of the PRS Vulnerability Assessment<sup>135</sup> – nearly five years younger than the PRL population.

The PRS population is youthful, with 56.2 per cent below the age of 25. Moreover, 37.7 per cent of the entire PRS population is aged 15 years or under, indicating that the PRS population is even younger than the PRL population.

Within the population of PRS above 18 years of age: 66.5 per cent are married; 23.6 per cent are single; and 5.7 per cent are widowed. Additionally,

between the ages of 15 and 24, 96.8 per cent of men are single, whereas 68.2 per cent of women are single indicating that PRS women get married at a younger age than men.

In the 15 to 24 age group, the male-to-female ratio is 0.96, meaning that for every 100 males there are 96 females in this age group. This ratio is 22 per cent lower than PRL.

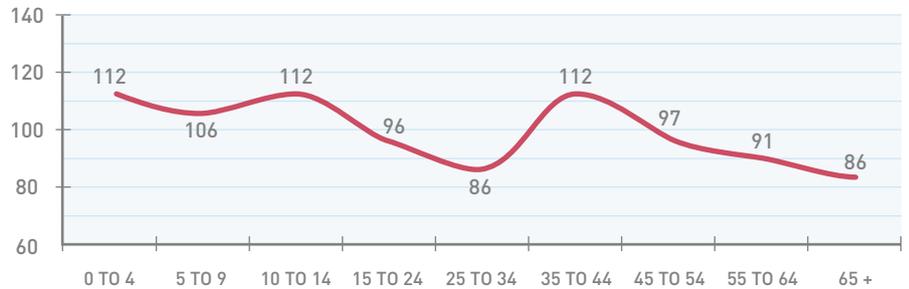
<sup>133</sup>The PRS population covered by the survey only includes those living in camps or gatherings which include more than 40 families. The excluded population is estimated to be around 6,000 individuals.

<sup>134</sup>Only 8 PRS families were reported to be living in Dbayeh camp based on the 2014 UNRWA Vulnerability Assessment. Accordingly, the camp was excluded from the survey.

<sup>135</sup>United Nations High Commissioner for Refugees. (2015). Vulnerability assessment of Syrian refugees in Lebanon.

**FIGURE 29:** PRS MALE/FEMALE RATIO BY AGE GROUP (PER CENT)

Moreover, in the 35 to 44 age group, the male-to-female ratio increases to 112 per cent, in contrast to the PRL phenomenon, which sees the male-to-female ratio decrease from 123 per cent to 86 per cent.



# dependency

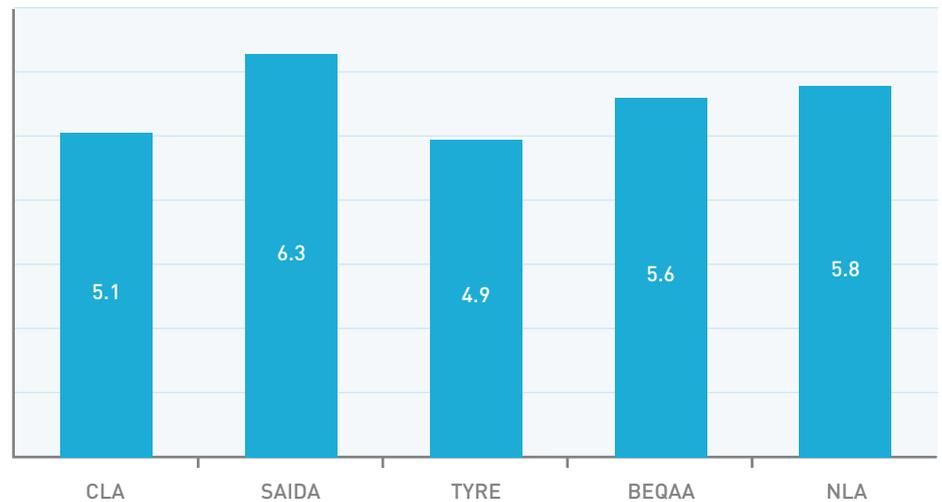


The age dependency ratio is estimated at 0.66, or 66 dependents per 100 working age individuals. However, this dependency ratio provides limited information regarding the actual number of active people who are supporting dependents, since it does not take into consideration their legal status and the

limited employment opportunities. Therefore, by accounting for the unemployed population within the 15 to 64 age category, the dependency ratio<sup>136</sup> can better reflect the difficult socioeconomic conditions the PRS population experiences.

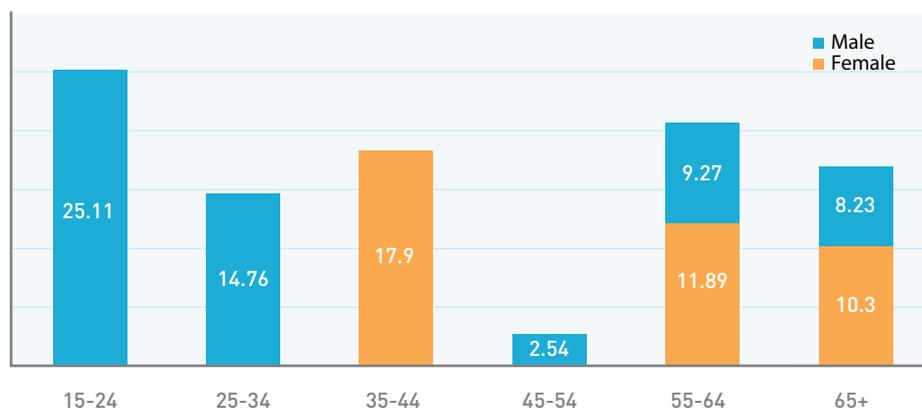
When taking into account the unemployed population, the dependency ratio increases drastically to 3.6. This high ratio means that, on average, every employed household member is supporting up to four dependents, placing a considerable and unsustainable burden on the employed person to meet the household's basic needs.

**FIGURE 30:** PRS AVERAGE HOUSEHOLD SIZE BY REGION



<sup>136</sup>The Dependency Ratio is given by: the number of dependents divided by the number of non-dependents, where:  
 Dependents = Children under 15 years old + elderly above 64 years old + non-employed adults between 15 and 64 years old.  
 Non-Dependents = Employed adults between 15 and 64 years old.

**FIGURE 31:** SHARE OF PRS WHO LIVE ALONE AND REMAIN SINGLE BY GENDER AND AGE GROUP (PER CENT)



# household size and composition

Based on survey findings, the average household<sup>137</sup> size of PRS families residing in Lebanon is estimated at 5.6 members. According to the PRS Needs Assessment conducted by UNRWA in early 2013,<sup>138</sup> the average household size was equal to 6.6 members for PRS indicating that in the past two years, the average household size has decreased by one member, which could indicate that bigger households are dividing

into smaller units, some members of the household have left the country, or perhaps returned to Syria.

Also, the average household size of PRS (5.6 members) is larger than the average household size of PRL (4.5 members). The surveyed PRS household is made up of three adults on average, two children between the ages of 5 and 18, and one child under the age of 5.

Moreover, PRS household sizes vary within regions, the biggest being in Saida (6.3 members) and the smallest in Tyre (4.9 members). In addition, 2.4 per cent of PRS households are made up of one-person families, of which half are women. The latter are all aged 35 and above. Around 32.7 per cent of females who live alone are single, whereas 9.6 per cent are divorced and the remaining 57.7 per cent are widowed.

<sup>137</sup> A household was defined as a group of people who have been sharing dwelling, food and budget for at least 6 months.

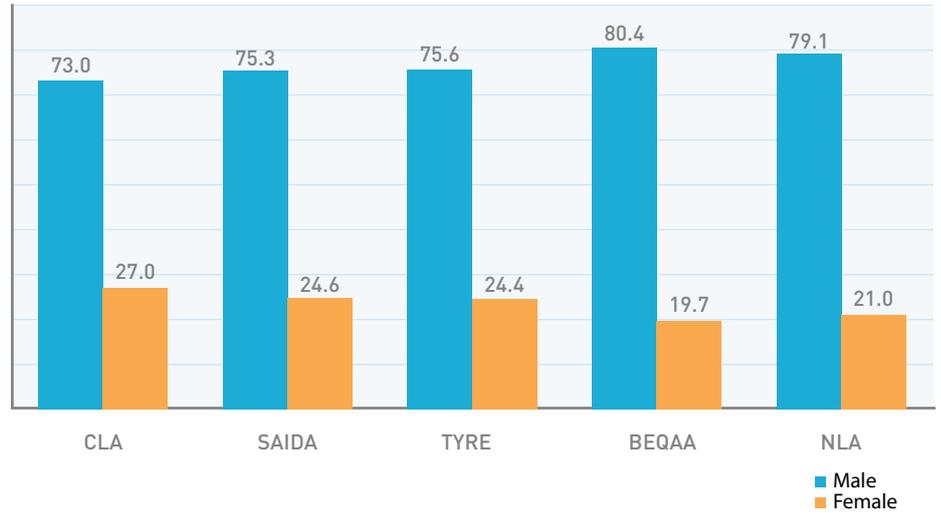
<sup>138</sup> United Nations High Commissioner for Refugees. (2015). Vulnerability assessment of Syrian refugees in Lebanon.

# head of household profile

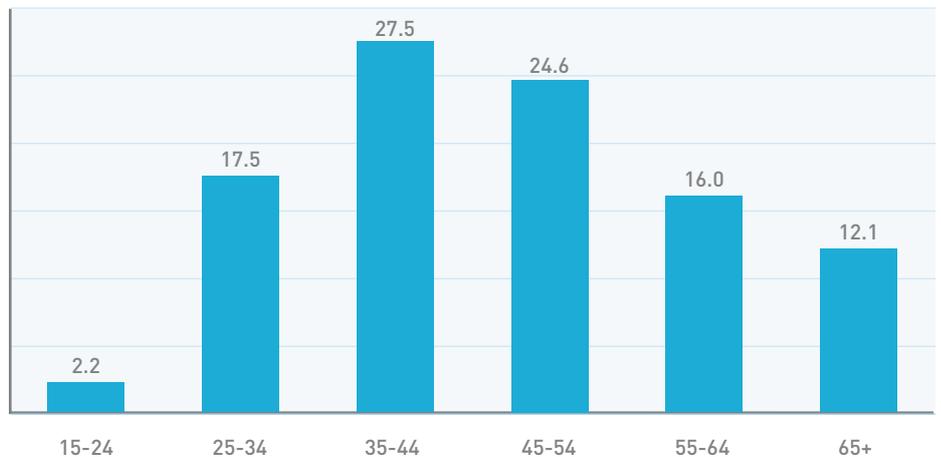


**FIGURE 32:** PRS GENDER DISTRIBUTION OF HOUSEHOLD HEAD (PER CENT)

The average age of the head of household is estimated at 46.7, around five years younger than the PRL heads of household (51.9). Over half of household heads (52.1 per cent) are aged between 35 and 54 years old; also, 12.1 per cent of households have heads aged 65 or older. Women head nearly a quarter of PRS households (23.8 per cent) across Lebanon, with the share at its peak in Central Lebanon Area (CLA) where 27 per cent are female heads of households.



**FIGURE 33:** PRS AGE GROUP DISTRIBUTION OF HOUSEHOLD HEAD (PER CENT)



# arrival profile

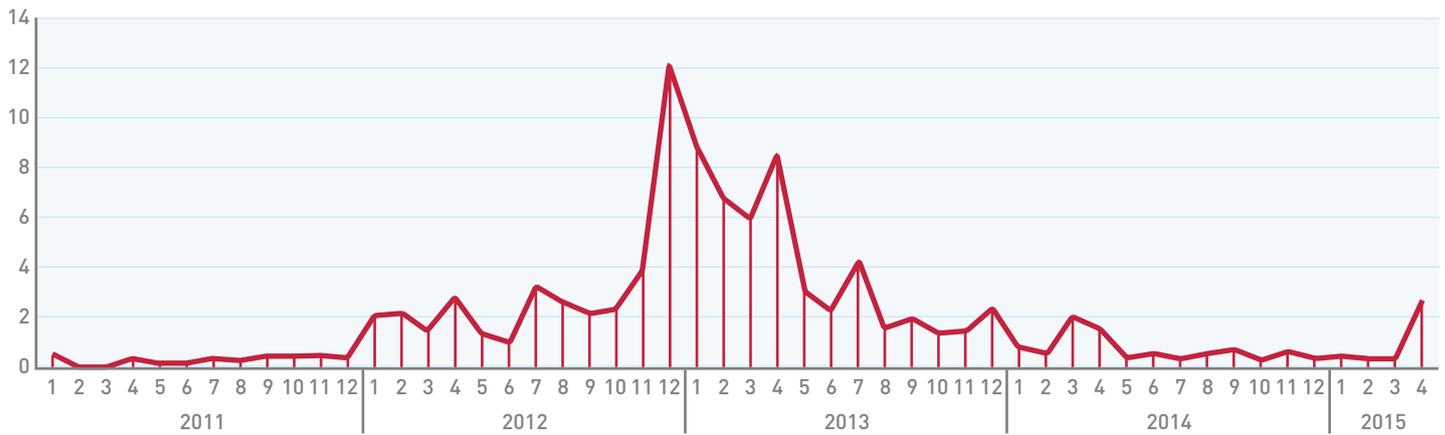


The majority of PRS arrived in Lebanon in 2012 and 2013 – 36.8 per cent and 48.0 per cent respectively – since there were fewer restrictions on entry before August 2013. The entry peak was recorded in December 2012, which could correspond with the intensification of events in Yarmouk, the besieged suburb of Damascus. Since August 2013, arrival of PRS into Lebanon has gradually decreased due to the

increased entry restrictions that were applied at the borders targeting PRS. PRS were required to provide various forms of documentation to enter Lebanon and few refugees could meet the entry criteria defined by the Lebanese authorities. The criteria were never formally published but varied from proof of medical appointments, to enrolment in university, or proof of existing family members settled in Lebanon. In May

2014, further restrictions were applied, whereby only PRS with proof of an embassy appointment in Lebanon or with flight tickets and visas to third-party countries were allowed to enter, or with pre-approval from the General Security. While some PRS have been able to enter subsequent to this period, UNRWA has recorded an extremely limited number of new arrivals in its emergency database since May 2014.

**FIGURE 34:** PRS ARRIVAL PROFILE (PER CENT)



# legal status



PRS are finding it increasingly difficult to maintain their legal status in Lebanon, where they are faced with complex and costly processes (US\$ 200/person/year) to renew or extend their residency documents. Initially, PRS were able to obtain three-month visas renewable up to 12 months at no cost upon entry into the country. Subsequently, a US\$ 200 fee was required to extend their legal stay. This prohibitive cost meant that the majority did not renew their official stay and their immigration status became irregular. Many without regular status are issued with 'departure orders' by the Lebanese authorities and assigned departure deadlines. While these are

not being actively enforced, detention is a risk, especially when crossing checkpoints to enter or exit Palestine refugee camps.

The aforementioned regulations have contributed greatly to the increasing fear of deportation reported by 60.6 per cent of PRS in the survey. This fear is especially prominent in the Beqaa, where 83.3 per cent of PRS are afraid of being deported, followed by 69.4 per cent in NLA. Furthermore, 57.1 per cent of PRS reported feeling insecure due to the physical and social environment surrounding them. The highest percentage of respondents

who reported feelings of insecurity were in Central Lebanon Area (CLA) (70.9 per cent of residents) and the Beqaa (70.1 per cent of residents). Comparatively, respondents from Tyre reported feeling more secure, with less than half (41.8 per cent) of those surveyed reporting feelings of insecurity.

Over two thirds (67.8 per cent) of PRS reported being concerned for the safety of their family, particularly in North Lebanon Area where 85.5 per cent reported fearing for their family's safety. These feelings of insecurity could be explained by PRS geographical proximity to the conflict in Syria.

# conclusion



In conclusion, the majority of PRS arrived in 2012 and 2013. A little over half of PRS are females. The majority of PRS live in Palestine refugee camps, with Ein El Hilweh hosting the largest share. PRS are on average five years younger than PRL and they count for bigger households than PRL. Most PRS live in fear of being deported as a result of Lebanon's tight restrictions on them.







# CHAPTER NINE

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**Poverty Profile of Palestine  
Refugees from Syria Living in  
Lebanon**

**jad chaaban**

## Key Findings

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### PRS ARE ONE OF THE MOST VULNERABLE POPULATION SEGMENTS IN THE COUNTRY

**89%** **OF PRS ARE IN POVERTY**  
(35,000 UNABLE TO MEET THEIR BASIC FOOD AND NON-FOOD NEEDS)

**9%** **ARE LIVING IN EXTREME POVERTY**  
(3,500 UNABLE TO MEET ESSENTIAL FOOD REQUIREMENTS)

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### EXTREME POVERTY IS THREE TIMES HIGHER IN PRS THAN IN PRL

---

POVERTY IS **HIGHEST IN NLA** (94 PER CENT) AND BEQAA (94 PER CENT), AND **LOWEST IN CLA** (77 PER CENT)

EXTREME POVERTY INCIDENCE IN NLA IS AS HIGH AS 15 PER CENT AND 11 PER CENT IN THE BEQAA

---

**94%** **OF THE POPULATION IN NLA AND THE BEQAA ARE LIVING BELOW THE POVERTY LINE AND EXPENDING LESS THAN US\$ 208 PER MONTH**

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Over 64 per cent of PRS were multidimensionally poor in 2015, meaning they were unable to live with the same quality and availability of commodities and services as the rest of the population. This high percentage is indicative of the restrictive legal and social environment faced by PRS in Lebanon. This rate is three times higher than for PRL.

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**8%** **OF PRS ARE SEVERELY MULTIDimensionALLY POOR**  
LACKING BASIC CAPABILITIES ESSENTIAL FOR THEIR EXISTENCE

**65%** **OF PRS ARE SUFFERING FROM A COMBINED ACUTE DEPRIVATION** IN HEALTH, EDUCATION AND LIVING STANDARDS

**90%** **ARE LIVING BELOW THE ABSOLUTE POVERTY LINE OF US\$ 208/ PERSON/MONTH**

Similar to the dynamics of education and poverty in PRL, poverty and extreme poverty is higher when the household head has not achieved a basic level of education beyond elementary school.

## **ECONOMIC OPPORTUNITIES FOR PRS ARE EXTREMELY IMPORTANT TO LIFT THEM OUT OF POVERTY, EVEN IF PROVIDED THROUGH THE INFORMAL ECONOMY**

PRS AVERAGE MONTHLY SPENDING PER CAPITA IS US\$ 140, A THIRD OF THE AVERAGE LEBANESE SPENDING<sup>139</sup>

Expenditure of the poorest quintile of PRS is around US\$ 77/person/month and the wealthiest quintile spend US\$ 260/person/month.

Poverty among PRS was highest in NLA and the Beqaa (more than 94 per cent incidence), and lowest in CLA. Extreme poverty follows similar regional trends, with extreme poverty incidence in NLA reaching as high as 15 per cent of the PRS population.

OF HOUSEHOLDS WHOSE HEAD HAS LOW EDUCATIONAL ATTAINMENT

**91%** **ARE POOR**      **12%** **OF THOSE ARE EXTREMELY POOR**

<sup>139</sup>Central Administration of Statistics. (2012). Households budget survey. Retrieved January 31, 2016, from <http://goo.gl/9CxsTv>.

# overall poverty incidence



Poverty among Palestine refugees from Syria reached a staggering 89 per cent in 2015, while extreme poverty reached 9 per cent (see Table 63). In terms of

population levels, around 35,000 PRS could not meet their basic food and non-food needs, and 3,500 extremely poor refugees did not meet their essential

food requirements. The PRS group of refugees thus continues to be one of the most vulnerable population segments in the country.

**TABLE 63: PRS OVERALL POVERTY**

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	Poverty Headcount Rate (P0) <sup>140</sup>	Poverty Gap (P1)	Squared Poverty Gap (P2)
<b>Poverty line US\$ 208/person/month</b>			
Camps	92.1	37.3	18.1
Outside Camps	85.6	33.9	16.2
<b>TOTAL</b>	<b>89.1</b>	<b>35.7</b>	<b>17.2</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
Camps	10.1	1.9	0.6
Outside Camps	8.2	1.6	0.6
<b>TOTAL</b>	<b>9.2</b>	<b>1.7</b>	<b>0.6</b>

While overall poverty is found to be relatively high, especially inside the camps (as indicated by large figures for the Poverty Gap (P1) ratio<sup>141</sup>), extreme poverty seems to be lower. Moreover, severity (as measured by the Squared Poverty Gap P2<sup>142</sup>) is higher for poverty than extreme poverty, with camps still experiencing more severe poverty rates.

Having lost or been forced to sell most of their assets, in addition to

their low earnings in Lebanon, leaves PRS experiencing high poverty rates in Lebanon. Taking consumption expenditure as a proxy for income, we find that, in 2015, each PRS refugee spent on average US\$ 140 per month, almost US\$ 4.5/day. This low spending rate represents less than a third of what the average Lebanese spends<sup>143</sup>. Consumption expenditure<sup>144</sup> is lower in camps than outside of them (see Table 64), and is lowest in the Tyre region

and highest in Central Lebanon Area (CLA), similar to the PRL regional trends. Expenditure of the poorest quintile (poorest 20 per cent of the refugee population) is around US\$ 77/person/month, and the wealthiest 20 per cent spend about US\$ 260/person/month (see Table 64). Even PRS individuals with the highest expenditure (US\$ 259) levels still spend much less than the average Lebanese person (US\$ 429).<sup>145</sup>

<sup>140</sup> Poverty headcount ratio is the percentage of the population living below the national poverty lines.

<sup>141</sup> Poverty gap is the mean shortfall of the total population from the poverty line (counting the non-poor as having zero shortfall), expressed as a percentage of the poverty line.

<sup>142</sup> The squared poverty gap index is a weighted sum of poverty gaps (as a proportion of the poverty line), where the weights are the proportionate poverty gaps themselves.

<sup>143</sup> Central Administration of Statistics. (2012). Households budget survey. Retrieved January 31, 2016, from <http://goo.gl/9CxsTv>.

<sup>144</sup> For PRS it includes rent as more than 80 per cent of PRS households reported paying rent as an expenditure.

<sup>145</sup> Central Administration of Statistics. (2012). Households budget survey. Retrieved January 31, 2016, from <http://goo.gl/9CxsTv>.

**TABLE 64:** PRS MEAN MONTHLY EXPENDITURE FOR DIFFERENT GROUPS

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

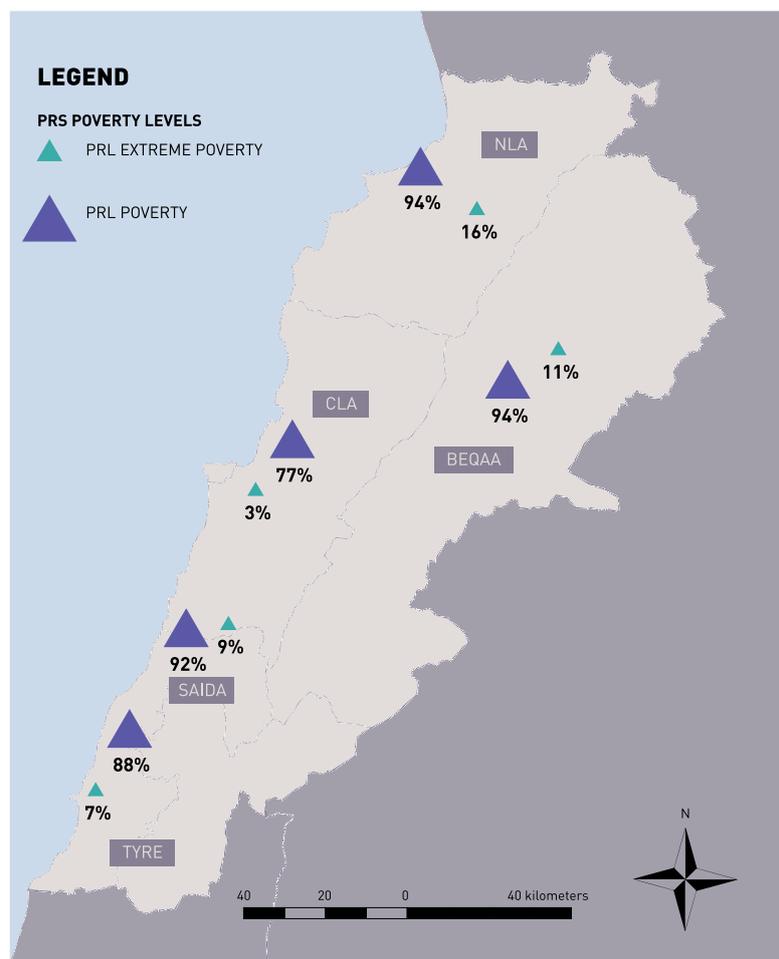
	<b>US\$/person</b>
Camps	134.0
Outside Camps	146.5
<b>UNRWA Regions</b>	
Central Lebanon Area	169.5
Saida	137.6
Tyre	133.3
Beqaa	144.0
North	121.9
<b>Expenditure Quintiles</b>	
Lowest quintile	76.6
2	110.6
3	136.9
4	172.1
Highest quintile	259.0
<b>TOTAL</b>	<b>139.8</b>

# geographical differences



Poverty among PRS was highest in NLA and Beqaa (more than 94 per cent incidence), and lowest in CLA (see Table 65). Extreme poverty follows similar regional trends, with extreme poverty incidence in NLA reaching as high as 15 per cent of the PRS population.

**FIGURE 35:** PRS POVERTY LEVEL



**TABLE 65:** PRS POVERTY BY GEOGRAPHIC REGION

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	Poverty Headcount Rate	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
CLA	77.0	13.8	15.4
Saida	91.5	16.5	16.2
Tyre	88.0	13.9	14.2
Beqaa	94.1	18.4	17.5
NLA	94.1	18.4	17.5
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
CLA	2.7	15.2	15.4
Saida	9.1	38.5	36.6
Tyre	6.8	9.2	16.2
Beqaa	11.3	11.8	14.2
NLA	15.6	25.3	17.5
<b>TOTAL</b>	<b>9.2</b>	<b>100.0</b>	<b>100.0</b>

# comparison of poverty among prl and prs

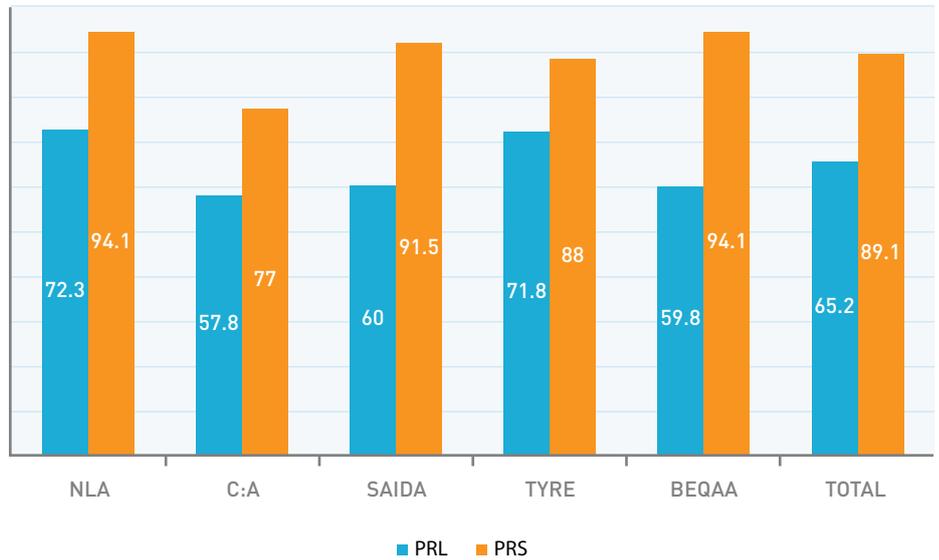


Poverty rates (both general and extreme) are, as expected, much higher among PRS than PRL (see Figure 36). The largest differences are observed for extreme poverty rates, which are

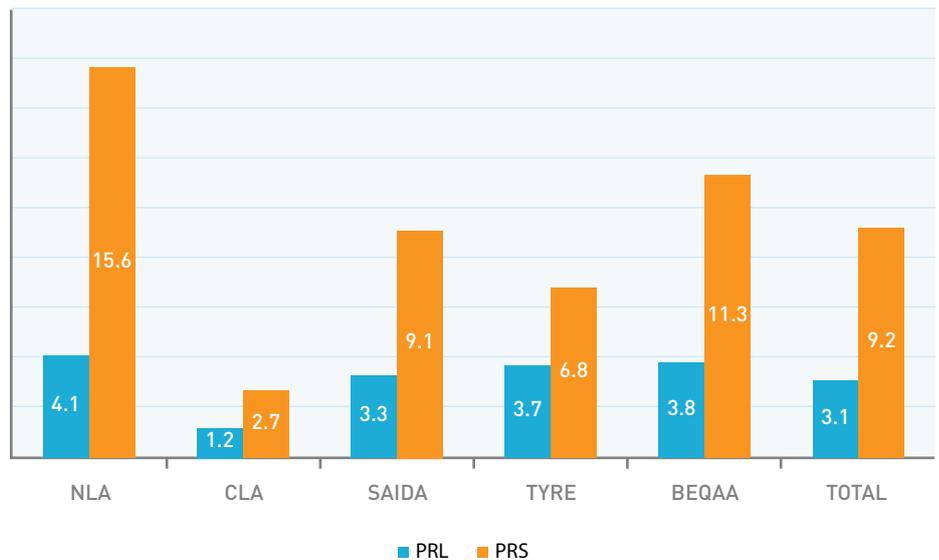
in some instances four times higher in PRS than in PRL. This gap is due to the highly vulnerable status of PRS who fled from the war and find themselves facing multiple deprivations, including lack of

social capital and networks, in addition to basic food needs, thus heightening their vulnerability.

**FIGURE 36: POVERTY INCIDENCE DIFFERENCES BETWEEN PRL AND PRS: POVERTY LINE US\$208 PER PERSON/MONTH (PER CENT)**



**FIGURE 37: EXTREME POVERTY INCIDENCE DIFFERENCES BETWEEN PRL AND PRS: EXTREME POVERTY LINE US\$75 PER PERSON/MONTH (PER CENT)**



# major characteristics of poverty among prs



## Age/Gender Distribution

While there is no general age trend for overall poverty, it seems that extreme poverty in 2015 affected adolescents and elderly PRS more than other age groups (see Table 66). For instance, 14 per cent of adolescents aged 15 to 19 live in extreme poverty, and persons over 65 face an extreme poverty rate above 12 per cent.

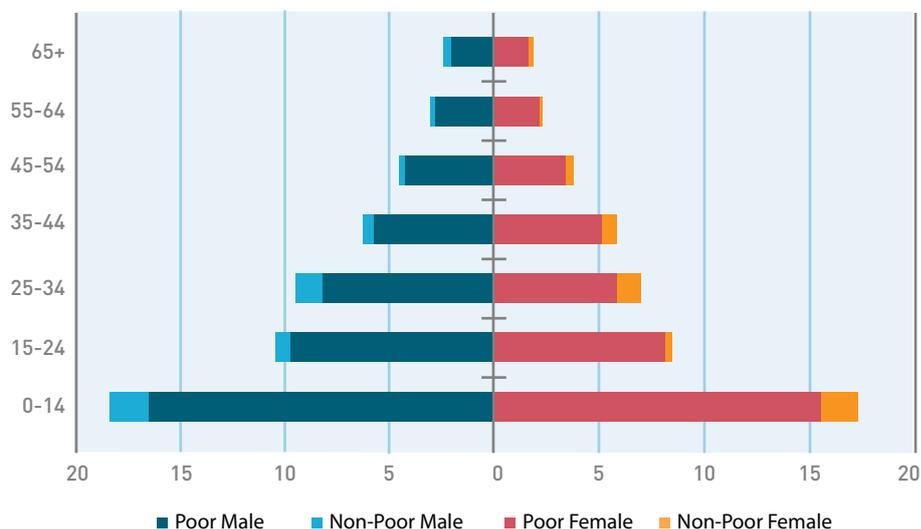
**TABLE 66:** PRL POVERTY BY AGE GROUP

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (P0)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>AGE</b>			
0-5	87.5	14.1	14.3
6-14	89.8	21.3	21.2
15-19	94.5	10.6	10.1
20-24	92.2	8.9	8.7
25-29	85.4	8.3	8.6
30-34	84.1	7.3	7.7
35-39	86.8	6.6	6.8
40-44	91.4	5.2	5.1
45-49	90.3	4.1	4.0
50-54	91.7	4.3	4.2
55-59	93.4	3.0	2.9
60-64	87.1	2.2	2.3
65+	84.4	4.0	4.2
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>AGE</b>			
0-5	5.9	12.8	14.3
6-14	7.8	19.7	21.2
15-19	13.9	12.3	10.1
20-24	11.5	9.4	8.7
25-29	9.4	8.5	8.6
30-34	9.4	8.4	7.7
35-39	5.7	5.5	6.8
40-44	9.1	4.9	5.1
45-49	7.7	3.8	4.0
50-54	9.2	4.3	4.2
55-59	14.9	3.3	2.9
60-64	11.9	2.3	2.3
65+	12.7	4.7	4.2
<b>TOTAL</b>	<b>9.2</b>	<b>100.0</b>	<b>100.0</b>

Figure 38 shows the age pyramid, which includes a comparison of the total and poor population for each age/gender group (absolute poverty). Note that poverty affects all age groups in seemingly the same manner. Also note that compared to PRL, the age pyramid has a large base, which reflects a much younger population in comparison to PRL.

**FIGURE 38:** PRS POPULATION PYRAMID BY POVERTY, GENDER, AND AGE GROUP



Poverty in its two forms (extreme/abject and general/absolute) is slightly higher for individuals living within male-headed households (see Table 67). This might reflect the impact of some of the aid distributed by international agencies that prioritises and often targets female-headed households.

**TABLE 67:** PRS POVERTY BY GENDER OF HOUSEHOLD HEAD

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

	Poverty Headcount Rate (PO)	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
<b>GENDER OF THE HOUSEHOLD HEAD</b>			
Male	89.6	79.1	78.7
Female	87.5	20.9	21.3
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
<b>GENDER OF THE HOUSEHOLD HEAD</b>			
Male	9.6	81.3	78.7
Female	7.9	18.7	21.3
<b>TOTAL</b>	<b>9.2</b>	<b>100.0</b>	<b>100.0</b>

# Education and Poverty

Similar to PRL results, education is found to be an important determinant of poverty among PRS, although to a lesser extent. Of households whose head has low educational attainment (elementary and below), 91 per cent are poor, and 12 per cent of are extremely poor (see Table 68). Poverty incidence drops to 88.0 per cent when the household head's educational attainment is above elementary school level, and extreme poverty is reduced to 7.5 per cent.

**TABLE 68:** PRS POVERTY BY EDUCATION LEVEL OF HOUSEHOLD HEAD

	Poverty Headcount Rate (PO)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>EDUCATION OF THE HOUSEHOLD HEAD</b>			
Primary and below	91.0	36.5	36.0
Above primary	88.0	63.5	64.0
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>EDUCATION OF THE HOUSEHOLD HEAD</b>			
Primary and below	12.1	34.7	36.0
Above primary	7.5	65.3	64.0
<b>TOTAL</b>	<b>9.1</b>	<b>100.0</b>	<b>100.0</b>

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

# Employment and Poverty

**TABLE 69:** PRS POVERTY BY HOUSEHOLD HEAD'S STATUS OF EMPLOYMENT

	Poverty Headcount Rate (PO)	Distribution of the Poor	Distribution of Population
<b>Poverty line</b> US\$ 208/person/month			
<b>EMPLOYMENT STATUS OF THE HOUSEHOLD HEAD</b>			
Working	82.1	24.2	25.8
Not working	91.4	75.8	74.2
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line</b> US\$ 75/person/month			
<b>EMPLOYMENT STATUS OF THE HOUSEHOLD HEAD</b>			
Working	6.1	27.7	25.8
Not working	10.2	72.3	74.2
<b>TOTAL</b>	<b>9.2</b>	<b>100.0</b>	<b>100.0</b>

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

Employment and the type of jobs PRS are engaged in are extremely important predictors of poverty. Poverty incidence in households where the head is working drops to 82 per cent (compared to 91 per cent for unemployed heads of households), while extreme poverty drops to 6 per cent (see Table 69). Economic opportunities for PRS are, therefore, extremely important to lift them out of poverty, even if provided through the informal economy (in the context of a country that still has extensive restrictions on the employment of foreign labour, and all the more so for refugees).

Poverty by profession displays a trend where skilled PRS have a higher incidence of poverty, while unskilled workers have a slightly lower risk of poverty (see Table 70). This is due to labour market restrictions on refugees and the tough competition faced by PRS when attempting to join the skilled labour market.

**TABLE 70: PRS POVERTY BY STATUS OF EMPLOYMENT**

*All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.*

	Poverty Headcount Rate (PO)	Distribution of the Poor	Distribution of Population
<b>Poverty line US\$ 208/person/month</b>			
<b>OCCUPATION</b>			
Legislators, senior officials and managers	100	0.2	0.2
Professionals	79.1	2.9	2.9
Technicians and associate professionals	77.8	3.0	3.1
Clerks	88.8	1.5	1.5
Service workers	88.8	12.3	11.8
Skilled agricultural and fishery workers	100.0	1.1	1.0
Craft and related trade workers	81.4	27.1	28.3
Plant and machine operators/assemblers	67.3	3.6	4.4
Elementary occupations	87.3	48.3	46.9
<b>TOTAL</b>	<b>89.1</b>	<b>100.0</b>	<b>100.0</b>
<b>Extreme Poverty line US\$ 75/person/month</b>			
<b>OCCUPATION</b>			
Legislators, senior officials and managers	0.0	0.0	0.2
Professionals	16.9	5.9	2.9
Technicians and associate professionals	0.0	4.2	3.1
Clerks	13.5	1.6	1.5
Service workers	6.1	9.9	11.8
Skilled agricultural and fishery workers	0.0	0.0	1.0
Craft and related trade workers	8.3	21.5	28.3
Plant and machine operators/assemblers	5.8	4.5	4.4
Elementary occupations	7.8	52.4	46.9
<b>TOTAL</b>	<b>9.2</b>	<b>100.0</b>	<b>100.0</b>

Families with children experience heightened vulnerability to poverty. Analysing some of the cross-linking points that increase the probability of being poor, we find that refugees living in male-headed households, and households where the head is either

unemployed or has low education, increases their vulnerability to poverty. Unemployment for the head of the household increases the probability of being poor by more than 7 percentage points. This increase in the probability of being poor shows the importance

of providing job opportunities for PRS, including advocating for the right to decent work, as part of a poverty reduction strategy targeting this vulnerable population.

**TABLE 71:** PRS CHANGES IN THE PROBABILITY OF BEING IN POVERTY (PER CENT)

Note: Table shows the results of simulation of the impact of different life events on probability of being poor. The simulations are based on the results of consumption regressions estimated on the PRS sample.

All tabulations were found to be significant at the 5% level using Pearson's chi-squared test.

Demographic event, child born in the family:	Camp	Outside Camp
Change from having no children 0-6 years old to having 1 child	1.6	1.0
Change from having no children 0-6 years old to having 2 children	3.2	2.0
<b>Gender of the household head</b>		
Male	(base)	(base)
Female	-1.7	-1.2
<b>Education of the household head</b>		
Above primary	(base)	(base)
Primary and below	1.4	6.4
<b>Employment status of the household head</b>		
Working	(base)	(base)
Not working	4.4	7.3

## Multidimensional Poverty (MPI)

The table below (see Table 72) details the results of the MPI for PRS by region and area of residence, as per the methodology detailed earlier in this report. Overall, 64 per cent of PRS in Lebanon were multidimensionally poor in 2015, meaning they are unable to live and enjoy commodities and services at the same level as standard/average individuals in society. This rate is three times higher than PRL, and 8 per cent were

severely multidimensionally poor, lack basic capabilities essential to their existence. These are extremely high rates by international standards: Globally, the average deprivation in health, education and standards of living stands at about 33 per cent.<sup>146</sup> The incidence of multidimensional poverty among PRS is almost twice this global average. The incidence of these indicators varies across geographical locations, where, for instance,

NLA had the highest MPI headcount, meaning that 70 per cent of people in NLA cannot enjoy commodities and services at the same level as average individuals in society. NLA also had the highest severe MPI headcount along with the Beqaa. There are no significant differences in multidimensional poverty or severe MPI that were observed between PRS families residing inside Palestine refugee camps and those outside the camps.

**TABLE 72:** PRS MULTIDIMENSIONAL POVERTY INDEX RESULTS

All tabulations were found to be significant at the 1% level using Pearson's chi-squared test.

Deprivation along the multiple dimensions of poverty among PRS is alarmingly high, making this subgroup of refugees from Syria particularly vulnerable to economic shocks and adverse living conditions. With over 65 per cent of PRS suffering from a combined acute deprivation in health, education and living standards, and concurrently 89 per cent living below the general/absolute poverty line, their livelihoods are in dire need of immediate intervention to lift them out of this current substandard living situation.

	Index value	Standard Error	MPI headcount (%)	Severe MPI headcount (%)
<b>OVERALL</b>	<b>0.28</b>	<b>0.008</b>	<b>64</b>	<b>8.00</b>
Camp	0.28	0.012	64	7.00
Outside camp	0.29	0.01	65	8.00
CLA	0.27	0.026	60	3
Saida	0.3	0.01	60	8.50
Tyre	0.22	0.012	47	2.20
Beqaa	0.29	0.012	56	9.70
NLA	0.32	0.028	70	15.00

<sup>146</sup>United Nations Development Programme. (n.d.). Multidimensional poverty index. Retrieved from <http://goo.gl/AjVNTF>.

# conclusion



In conclusion, the survey revealed PRS to be among the most vulnerable population segment in Lebanon. They have high rates of poverty, to the extent that their extreme poverty rates are three times higher than PRL. PRS are not only predominantly poor, but they come across far fewer work opportunities and those jobs that are available are low-paying and insecure types of wage labour.





# CHAPTER TEN

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**Education Access and Attainment  
of Palestine Refugees from Syria  
Living in Lebanon**

**lara batlouni, nisreen salti, alexandra irani**

## Key Findings

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### UNRWA IS PLAYING A CRUCIAL ROLE IN PROVIDING **EDUCATIONAL SERVICES TO PRS FAMILIES**

---

**84%** OF 6 TO 12-YEAR-OLDS ATTEND UNRWA SCHOOLS

**84.2%** OF 13 TO 15-YEAR-OLDS ARE ENROLLED

**3.9%** OF 6 TO 18-YEAR-OLDS ATTEND PUBLIC SCHOOLS

---

PRS RESPONDENTS OF SCHOOL AGE ARE **LESS LIKELY THAN PRL TO BE ENROLLED IN SCHOOLS** AT ALL EDUCATION LEVELS

**64.6%** OF PRS SCHOOL-AGE CHILDREN ARE ENROLLED IN SCHOOL, AND ENROLMENT SIGNIFICANTLY DECLINES FROM ELEMENTARY TO SECONDARY CYCLES

---

While 88.3 per cent of PRS children are enrolled in elementary school, 69.6 per cent are enrolled in preparatory school and by secondary school only 35.8 per cent of the school-age PRS population are enrolled.

Enrolment is significantly higher for camp residents (93.7 per cent) compared to students residing outside camps (82.6 per cent) indicating the impact that restrictions on movement of PRS and transportation may have on children accessing education outside of camps.

---

Female PRS are three times more likely to have never attended school compared to males (9.4 per cent to 3.2 per cent). This disparity is notable compared to the respective rates for PRL (15.8 per cent and 6.7 per cent). However when they do attend, females are more likely to see schooling through to a successful completion, with the portion of those holding Baccalaureate degrees as their highest level of schooling higher than males, at 9.5 per cent compared to 6.1 per cent.

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## ON AVERAGE, GIRLS REGISTER HIGHER ENROLMENT THAN BOYS

**69.2%** **GIRLS** ENROLLED **59.9%** **BOYS** ENROLLED

PARTICULARLY IN SECONDARY EDUCATION WHERE GIRLS ARE **ABOUT TWICE AS LIKELY** TO BE ENROLLED THAN BOYS (42.9 PER CENT COMPARED TO 28.4 PER CENT)

---

## PRS SHOW MUCH HIGHER RATES OF NON-ATTENDANCE THAN PRL

Most common reasons given for non-attendance by PRS aged 6 to 18 include:

Inability to register (61.9 per cent); work (60.0 per cent); cannot afford registration (59.0 per cent); disability or illness (56.6 per cent); insecurity/bullying (50.5 per cent) and remoteness (49.6 per cent).

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## 32% OF DISABLED CHILDREN ARE NOT ENROLLED IN SCHOOL

AND ARE POSSIBLY BEING EXCLUDED FROM THE EDUCATIONAL SYSTEM, INDICATING THE NEED FOR GREATER INCLUSION AND INCREASING THE ABILITY OF SCHOOLS TO CATER FOR SPECIAL NEEDS

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## VOCATIONAL TRAINING IS AN IMPORTANT FORM OF TRANSITIONAL EDUCATION FOR PRS YOUTH IN LEBANON

Significantly more 16 to 18-year-old PRS students enrol in vocational education and vocational training short courses (27.8 per cent) compared to 17.5 per cent of PRL youth of the same age. Vocational training, short courses and informal education are also another important means of accessing education for those vulnerable to being marginalized from mainstream education. Youth with disability are about twice as likely to attend vocational training, short courses or informal education than their non-disabled peers (4.0 per cent compared to 2.3 per cent).

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Education is a fundamental human right, however Palestine refugee children who have been forced to flee with their families from Syria to Lebanon have had their access to the protective qualities of education significantly disrupted. Access to education provides more than an opportunity for academic learning for children affected by conflict. By offering safe spaces for children, schools can act as an entry point for the provision of essential support beyond the education sector, such as protection, nutrition, water and sanitation and health services. Education can also mitigate the psycho-social impact of conflict and disasters by providing a sense of routine, stability, structure and hope for the future.<sup>147</sup>

As the main provider of basic education services for Palestine refugees in Lebanon, UNRWA has been working over the past four years to accommodate an additional 11,257<sup>148</sup> school-age children between the

ages of 6 and 18, in already overcrowded and underfunded UNRWA schools.

UNRWA has been trying to meet the needs of the 6,527<sup>149</sup> PRS children enrolled in UNRWA schools in the 2014 – 2015 scholastic year by providing special classes on a number of core subjects such as Arabic, English and arithmetic, as well as regular classes integrating PRS pupils together with their PRL peers. The Agency is also working with partner organizations to implement a cross-cutting psycho-social programme through which UNRWA teachers, school counsellors and social workers are receiving training on education in emergency methodologies and psycho-social support to support students' well-being.

According to the vulnerability assessment of all PRS recorded in Lebanon conducted by UNRWA in August 2014,<sup>150</sup> 57.6 per cent of

6 to 18-year-old PRS children were currently enrolled in school; around 34.1 per cent were previously enrolled and 8.3 per cent had never been enrolled in school. As was the case in the 2014 Vulnerability Assessment, enrolment is still significantly lower outside refugee camps. This low enrolment rate could be due to the fact that UNRWA schools, where the majority of PRS children are enrolled, are mainly located within refugee camps or their surroundings. While there are no fees to attend UNRWA schools, not being able to afford associated education costs (including materials and transportation costs) along with not being able to register (probably due to arrival in Lebanon in the middle of the school year) were the main reasons provided by PRS for not enrolling or attending the 2014 – 2015 school year in the current survey.

<sup>147</sup> INEE. (2010). No Title No Title. *Journal of Chemical Information and Modeling*, 53(9). <http://doi.org/10.1017/CBO9781107415324.004>.

<sup>148</sup> United Nations Relief and Works Agency. (2015a). *Palestinian refugees from Syria statistics*.

<sup>149</sup> United Nations Relief and Works Agency. (2015c). *Syria crisis response progress report*. Retrieved from <http://goo.gl/h5f0SV>.

<sup>150</sup> United Nations Relief and Works Agency. (2015b). *Profiling the vulnerability of Palestine refugees from Syria living in Lebanon*. Retrieved from <http://goo.gl/r5KeP3>.

# enrolment and dropout



There are notable differences in enrolment of PRS and PRL and these differences vary geographically. PRS respondents of school age are less likely to be enrolled across all regions and all education cycles, with only 73.2 per cent of PRS enrolled on average, compared to 84.9 per cent of PRL aged 6 to 18 years. But the differences between the two populations are largest in CLA, where PRS enrolment is the lowest nationwide (68.9 per cent), and PRL among the highest (86.5 per cent).

Enrolment rates were estimated for elementary, preparatory and secondary schools. The elementary school age bracket was taken to be between 6 and 12 (covering grades 1 to 6), the preparatory school age bracket between 13 and 15 (covering grades 7 to 9), and the secondary school age bracket for those aged between 16 and 18 (covering grades 10 to 12).

NLA, with 93.8 per cent and 93.7 per cent respectively of elementary-school-age children enrolled in school, while the lowest are in CLA (at 82.2 per cent). Apart from Saida and NLA, the gender gap is in favour of girls, where enrolment rates among females are higher than among males, though the difference is only statistically significant for Tyre. Enrolment rates were significantly higher for camp residents (93.7 per cent) compared to students residing in areas outside the camps (82.6 per cent).

**TABLE 73:** PRS ELEMENTARY SCHOOL ENROLMENT RATES

	CLA	SAIDA	TYRE	BEQAA	NLA	TOTAL
Male (%)	80.1	87.7	91.4	79.1	94.4	<b>87.0</b>
Female (%)	84.7	86.1	95.9	88.7	92.9	<b>89.6</b>
<b>TOTAL (%)</b>	<b>82.2</b>	<b>86.9</b>	<b>93.8</b>	<b>84.6</b>	<b>93.7</b>	<b>88.3</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

In preparatory school, enrolment rates register lower values than elementary school. Tyre still has the highest enrolment rates (at 73.2 per cent, driven by high enrolment among girls) and Beqaa records the lowest (at 62.9 per cent),

dropping from 84.6 per cent enrolment for elementary cycles. Excluding CLA, enrolment rates among females are higher than among males. In Tyre, the gender gap is largest, where 61.7 per cent of boys are enrolled in preparatory school,

compared to 86.9 per cent of girls. Similarly at elementary level, enrolment was significantly higher inside camps (77.0 per cent) than outside camps (60.9 per cent).

**TABLE 74:** PRS PREPARATORY SCHOOL ENROLMENT RATES

	CLA	SAIDA	TYRE	BEQAA	NLA	TOTAL
Male (%)	70.8	67.0	61.7	50.7	65.8	<b>64.3</b>
Female (%)	69.1	72.8	86.9	73.5	74.4	<b>75.2</b>
<b>TOTAL (%)</b>	<b>70.2</b>	<b>70.2</b>	<b>73.2</b>	<b>62.9</b>	<b>70.1</b>	<b>69.6</b>

Secondary school has the lowest enrolment rate with a statistically significant difference among the five administrative areas. Saida has the highest enrolment rate (at 45.6 per cent,

driven by high enrolment among girls) and North Lebanon Area records the lowest (at 18.6 per cent). The Beqaa aside, enrolment among females is higher than among males. The gender

gap is statistically significant and largest for Saida, where 30.7 per cent of boys are enrolled in secondary school, compared to 55.7 per cent of girls.

**TABLE 75:** PRS SECONDARY SCHOOL ENROLMENT RATES

	CLA	SAIDA	TYRE	BEQAA	NLA	TOTAL
Male (%)	34.3	30.7	29.8	31.6	9.7	<b>28.4</b>
Female (%)	45.9**	55.7**	34.3**	20.6**	28.2**	<b>42.9</b>
<b>TOTAL (%)</b>	<b>39.6</b>	<b>45.6</b>	<b>32.1</b>	<b>27.3</b>	<b>18.6</b>	<b>35.8</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

# Dropout

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The average dropout rate<sup>151</sup> reaches 7.1 per cent among PRS, varying between 7.5 per cent among males and 6.9 per cent among females. The highest rate is registered in Central Lebanon Area (CLA) (at 13.1 per cent) and the lowest in Tyre (at 3.0 per cent).

Dropout rates tend to increase with age with 11.3 per cent and 7.0 per cent of enrolled males and females dropping out respectively from the 13 to 15 age group compared to 21.8 per cent and 13.9 per cent of enrolled males and females from the 16 to 18 age group. These rates are higher than those observed for PRL, possibly due to PRS students facing harsher socioeconomic conditions or movement restrictions.

Females tend to be less prone to dropping out from school than males, as witnessed by a lower dropout rate in all regions except Tyre. Many students drop out before taking the Brevet, the Lebanese government exam taken on completion of middle school that enables students to enter secondary school. This dropout rate is evidenced by the fact that about two thirds (63.7 per cent) of those who drop out have reached the preparatory grade, without completing Brevet. This could be due to the difficulties PRS students face in getting an official Brevet certification in Grade 9, particularly if their legal status is irregular. This difficulty may prevent PRS students from continuing on to their secondary studies.

The share of school-age children who are not in school is 16.6 per cent, taking into account that the official school age is between 6 and 15. The rate rises to 24.0 per cent when setting the official school age from 6 to 18. Approximately 59.0 per cent of those aged 15 to 18 do not attend school. In terms of geographical locations, Central Lebanon Area (CLA) has the highest share of children who are not in school (ages 6 to 18) at 27.4 per cent, while Tyre has the lowest at 19.9 per cent.

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<sup>151</sup> The dropout rate is defined as the percentage of students of the total enrolled student population who enrolled in the current school year but dropped out. Differently to the UNRWA definition of the dropout rate being a student who was enrolled in an UNRWA school during a given school year but is not enrolled in any school (UNRWA or otherwise) in the following school year.

# factors preventing prs from attending school



In a time of crisis and economic precariousness, education can serve as a protective factor for refugee children. Despite being among the most marginalized and in need of the support schooling can provide, PRS show much higher rates of non-attendance than PRL. This section looks more closely at the reasons that PRS of school age cited for not attending school, to try to identify the most significant barriers PRS face in accessing schooling in Lebanon.

Attendance rates are much lower for PRS than they are for PRL across all grades. The difference is especially large for secondary and tertiary education. A substantial proportion of those attending UNRWA schools and other vocational schools, and at the Lebanese University receive in-kind support.

PRS and PRL reasons for non-attendance<sup>152</sup> vary by geographical area. The most salient geographic variations and the most marked differences across PRL and PRS are closely related: work and an inability to afford school. An inability (or failure) to register is also a reason that sets PRS apart from PRL.

Despite there being no cost to enrol in UNRWA schooling, close to one fifth of PRS cite an inability to afford schooling as a reason for non-attendance in CLA, the region with the lowest PRS enrolment, whereas under 6 per cent of PRL cite this reason in the same region. The region where the largest portion of PRS has financial difficulty enrolling in schools is NLA at 31 per cent. For PRL, 12 per cent of respondents in the Beqaa list financial difficulty as one of the barriers to enrolment.

Eleven per cent of PRS cite work as the reason for non-attendance in CLA, a significantly and substantially higher proportion than anywhere else in the country. For PRL, work is a far more frequent reason for non-attendance, across all areas, with around 7 per cent of PRS who do not attend school citing work as the reason for dropping out in NLA, with a high of 16 per cent in Saida.

Only a very small percentage of PRL across all regions report that they couldn't register in schools, ranging from 1.2 per cent in Saida to less than 5.0 per cent in CLA. For PRS, on the other hand, non-registration is a far more frequent reason for non-attendance,

with close to 9 per cent of 'non-attendants' in NLA and over 27 per cent of those not attending in the Beqaa failing to attend schools because they could not register for the current academic year.

Other reasons include not liking school (11.2 per cent) and low achievement/failure (11.2 per cent) with a significantly higher percentage of males expressing those reasons compared to females. The latter also list marriage as a reason for not enrolling.

When the average consumption aggregate is used as the measure of socioeconomic standing, the consumption aggregate is lowest for respondents who cite disability and illness as the reason for non-attendance, showing clearly the additional barriers that marginalized children for poorer families face in accessing schooling. On the other hand, respondents who are working instead of going to school have higher than average consumption aggregates, illustrating the incentive that PRS have to join the workforce at the expense of schooling.

**TABLE 76: PRS AVERAGE CONSUMPTION AGGREGATE FOR EVERY HOUSEHOLD BY REASON FOR NON-ATTENDANCE**

<b>Reason for not attending</b>	<b>Average consumption aggregate (US\$/month)</b>
Disability or illness	119.5
Cannot afford	128.6
Work	144.0
No available space in school	145.4
Insecurity/ bullying	122.7
Too far	124.7
Couldn't register	138.2
<b>Overall average consumption aggregate</b>	<b>136.5</b>

<sup>152</sup> Non-attendance is the percentage of school age children who either did not enrol in school for the current school year or enrolled but did not attend or dropped out.

# type of educational institution attended



The majority of PRS attend UNRWA schools, with 84.6 per cent of 6 to 12-year-old students and 84.2 per cent of 13 to 15-year-old students enrolled in UNRWA educational facilities. A mere 3.9 per cent of 6 to 18-year-olds attend public schools, highlighting the essential role UNRWA is playing in absorbing PRS children of school age. While university attendance is lower for PRS compared to PRL, in the 19 to 24-year-old student bracket, 9.6 per cent of PRS attend the Lebanese University compared to 15.9 per cent of PRL students. Also, 15.3 per cent of PRS

students compared to 37.9 per cent of PRL students attend other universities. This disparity could be explained by the inability to afford private tuition. Vocational training is an important form of transitional education for PRS youth in Lebanon. Significantly more 16 to 18-year-old PRS students enrol in vocational education and vocational training short courses (27.8 per cent) compared to 17.5 per cent of PRL youth of the same age.

When the average consumption aggregate is used as a measure of socioeconomic

standing, households with respondents in Lebanese public or private schools without fees or attending vocational or informal training courses tend to have higher consumption aggregates than households with respondents attending UNRWA schools or kindergartens. As is the case with PRL, UNRWA seems to be playing a crucial role in providing educational services to PRS families who could not afford to send their children to the Lebanese schooling system and who would otherwise likely be dropping out of school altogether.

**TABLE 77:** PRS AVERAGE CONSUMPTION AGGREGATE (US\$/MONTH) BY TYPE OF EDUCATIONAL INSTITUTION ATTENDED

Type of educational institution	Average consumption aggregate (US\$/month)
UNRWA school	133.0
Public school	168.0
Private school with fees	214.4
Private school without fees	130.6
Vocational training / short courses / informal education	140.4
Kindergarten	137.6

'Income vulnerability' can be measured by looking at respondents whose income comes primarily from transient and unreliable sources. Close to 80 per cent of PRS households report that their primary income is from the sale of assets, support from relatives, debt and financial assistance from UNRWA or from other organizations (whereas around 40 per cent of PRL are 'income vulnerable' according to this measure). Comparing PRS to PRL, there is roughly equal access to Lebanese educational institutions for both PRS and PRL.

The survey clearly shows that PRS children and youth with disabilities do not have equal access to educational institutions as their non-disabled peers. Children with disability are less likely to be enrolled in an UNRWA school (59.1 per cent compared to 70.3 per cent of those without disability). Whereas a higher concentration of students with a disability attend private schools with fees (2.5 per cent to 1.6 per cent) and schools for children with special needs (6.2 per cent). Both of these options are likely to have significant financial

implications on PRS families of children with disability – particularly since 89 per cent of PRS are living below the poverty line. Vocational training, short courses and informal education are also another important means of accessing education for those vulnerable to being marginalized from mainstream education, and youth with disability are about twice more likely to attend vocational training, short courses or informal education than their non-disabled peers (4.0 per cent compared to 2.3 per cent).

**TABLE 78: TYPE OF SCHOOL ATTENDED BY PRESENCE OF IMPAIRMENT FOR PRS**

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using  
 Pearson's chi-squared test.

Type of school	Disability		
	Yes (%)	No (%)	Total (%)
UNRWA school	59.1*	70.3*	<b>69.8</b>
Public school	0.4***	3.8***	<b>3.6</b>
Private school with fees	2.5	1.6	<b>1.6</b>
Private school without fees	2.3*	3.4*	<b>3.4</b>
UNRWA vocational school	0.0	0.6	<b>0.6</b>
Private vocational school	0.0	0.6	<b>0.6</b>
Public vocational school	0.0	0.8	<b>0.8</b>
Lebanese university	1.6*	0.5	<b>0.6</b>
Special institution	6.2***	0.0***	<b>0.3</b>
Vocational training/ short courses/ informal education	4.0	2.3	<b>2.4</b>
Kindergarten	18.1	13.9	<b>14.1</b>
Other university	0.0	0.8	<b>0.8</b>
Other	6.0***	1.4***	<b>1.6</b>
<b>TOTAL</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>

There are no significant gender differences when it comes to the choice of educational institutions among PRS. There is an expected high concentration (over two thirds) of PRS, of school age, in UNRWA schools for both boys and girls.

While a similar proportion of PRS attend UNRWA schools, regardless of whether the household resides inside or outside a refugee camp, there are differences in enrolment rates in public schools (with camp residents less likely to attend

public schools), as well as in enrolment rates in kindergarten (with camp residents significantly more likely to be enrolled in kindergarten).

**TABLE 79: TYPE OF SCHOOL ATTENDED BY OUTSIDE/INSIDE CAMP FOR PRS**

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using  
 Pearson's chi-squared test.

Type of school	Household location		
	Outside camp (%)	Inside camp (%)	Total (%)
UNRWA school	69.4	70.0	<b>69.7</b>
Public school	6.0***	1.8***	<b>3.6</b>
Private school with fees	3.0**	0.6**	<b>1.6</b>
Private school without fees	3.5	3.3	<b>3.4</b>
UNRWA vocational school	0.9	0.4	<b>0.6</b>
Private vocational school	0.7	0.5	<b>0.6</b>
Public vocational school	0.6	0.9	<b>0.8</b>
Lebanese university	0.6	0.6	<b>0.6</b>
Special institution	0.6**	0.1**	<b>0.3</b>
Vocational training/ short courses/ informal education	2.2	2.6	<b>2.4</b>
Kindergarten	9.8***	17.3***	<b>14.1</b>
Other university	1.2	0.5	<b>0.8</b>
Other	1.5	1.6	<b>1.6</b>
<b>TOTAL</b>	<b>100.0</b>	<b>100.0</b>	<b>100.0</b>

One more vulnerable group is PRS children and youth living in female-headed households. This group has to cope with a heightened vulnerability

to marginalization when accessing schooling. In assessing this group, compared to the average PRS student, PRS from female-headed households

are more likely to enrol in an UNRWA school or a public school, more likely to be at university, and less likely to enrol in a private school or kindergarten.

**TABLE 80: TYPE OF SCHOOL ATTENDED BY CHILDREN OF FEMALE-HEADED PRS HOUSEHOLDS**

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

Type of school	Percentages (%)	Total (%)
UNRWA school	72.6	69.7
Public school	5.5	3.6
Private school with fees	0.9	1.6
Private school without fees	2.7	3.4
UNRWA vocational school	0.5	0.6
Private vocational school	0.8	0.6
Public vocational school	1.4	0.8
Lebanese university	1.1	0.6
Special institution	0.9	0.3
Vocational training/ short courses/ informal education	1.4	2.4
Kindergarten	9.5	14.1
Other university	1.8	0.8
Other	0.9	1.6
<b>TOTAL</b>	<b>100.0</b>	<b>100.0</b>

# educational attainment and illiteracy



Over half (60.2 per cent) of PRS above the age of 25 do not have a Brevet certificate, 6.6 per cent of whom never even attended school. PRS children face many challenges while trying to sit for official exams in Lebanon (Brevet and Baccalaureate), mostly due to lack of official documentation in order to receive the certification.

The share of Baccalaureate degree holders is 15.7 per cent, and that of university degree holders is a mere 4.9 per cent.

Female PRS are three times more likely to have never attended school compared to males (9.4 per cent to 3.2 per cent). However, when they do attend school, females are more likely to see schooling through to a successful completion, with those holding Baccalaureate degrees (as

their highest level of schooling) higher than that of males, 9.5 per cent compared to 6.1 per cent.

PRS residing in Tyre are least likely to hold a Brevet, with 63.4 per cent of the population over 25 years reaching preparatory school as their highest level of schooling with the official certification. Nearly all PRS holding a postgraduate university degree are based in NLA.

**TABLE 81: PRS HIGHEST LEVEL OF SCHOOLING ACHIEVED BY LOCATION (ABOVE 25 YEARS OF AGE)**

Highest level of schooling achieved	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Never attended (%)	7.8	6.2	6.6	7.0	5.8	<b>6.6</b>
Elementary – not completed (%)	18.9	14.5	23.2	14.5	15.8	<b>17.1</b>
Elementary – completed (%)	7.7**	7.4**	4.6**	10.6**	10.6**	<b>7.9</b>
Preparatory – no Brevet (%)	25.2	29.2	28.9	30.2	28.9	<b>28.5</b>
Preparatory – Brevet (%)	10.1	8.6	9.9	8.9	7.4	<b>9.0</b>
Secondary – without Baccalaureate (%)	5.8	7.8	5.9	6.2	9.0	<b>7.0</b>
Secondary – with Baccalaureate (%)	8.0**	10.3**	6.0**	6.5**	6.9**	<b>8.0</b>
Vocational or technical – without certificate (%)	1.3	1.3	1.9	1.0	1.0	<b>1.3</b>
Vocational or technical – with certificate (%)	7.5	6.5	7.4	7.2	5.4	<b>6.8</b>
University – without degree (%)	4.3*	2.9*	1.3*	3.3*	2.5*	<b>2.8</b>
University – with degree (%)	3.2	5.2	4.3	4.6	5.6	<b>4.7</b>
University – post graduate (%)	0.1***	0.1***	0.0***	0.0***	1.0***	<b>0.2</b>
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

On average, 4.6 per cent of the PRS population who never attended school were reported to be illiterate by the proxy respondent.<sup>153</sup> Females who had never attended school were nearly three times

more likely to be illiterate compared to male PRS (6.5 per cent to 2.3 per cent). As illiteracy is an age-related phenomenon, the rate is highest among those above the age of 65 who had never attended

school (34 per cent). The rate also varies by region, with North Lebanon Area having the lowest rate of 3.6 per cent and the Beqaa the highest at 5.6 per cent.

<sup>153</sup> Illiteracy rate usually measured through asking the respondent to write a short paragraph about themselves. However, due to time constraints, the Proxy respondent answered on behalf of the household members, choosing from the options of 'illiterate' 'can read and write', 'don't know' and 'refused to answer'.

# conclusion



In conclusion, UNRWA is filling a massive void when it comes to providing and offering PRS schooling and education opportunities. However, as PRS school-aged children reach secondary-age brackets, attendance rates drop. Moreover, PRS boys have lower attendance levels than girls. There needs to be more effort into increasing attendance rates and enrolment in various educational levels among PRS.







# CHAPTER ELEVEN

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**Access to Work and Decent Work  
Conditions for Palestine Refugees  
from Syria Living in Lebanon**

**lara batlouni, alexandra irani**

## Key Findings

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THE **UNEMPLOYMENT RATE**<sup>154</sup> **AMONG PRS** REACHES A STAGGERING **52.5%**

**MORE THAN DOUBLE** THE RATE FOR PRL **23.2%**

THE RATE INCREASES TO **68.1%** FOR **FEMALES** COMPARED TO **48.5%** FOR **MALES**

**PRS IN NLA AND THE BEQAA HAVE THE HIGHEST UNEMPLOYMENT RATES** (64 PER CENT AND 58 PER CENT RESPECTIVELY)

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PRS THAT HAVE FOUND EMPLOYMENT WORK IN **EXPLOITATIVE, INSECURE WORKING CONDITIONS**

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**53.4%** **OF THE EMPLOYED ARE PAID ON A DAILY BASIS**

The vast majority (97.7 per cent) only have verbal agreements with their employers meaning that employment could be terminated at any time without notice.

**98.2%** **HAVE NO SICK OR ANNUAL LEAVE ENTITLEMENTS**

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<sup>154</sup>The unemployment rate is defined as the number of unemployed divided by the labour force (employment + unemployment).

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WHILE PRS MALES ARE SIGNIFICANTLY MORE LIKELY TO BE EMPLOYED THAN FEMALES, **THEY ARE EMPLOYED IN SECTORS WITH MORE PRECARIOUS WORKING CONDITIONS** (DAILY PAY, NO CONTRACT, NO WORK PERMIT, AND LIMITED LEAVE ENTITLEMENTS)

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Although PRS females experience much higher unemployment rates than males (only 4.5 per cent are employed compared to 34.1 per cent of males), when they are employed, they have access to a higher standard of working conditions working in professional sectors that provide contracts, leave entitlements and a monthly salary. Women are more likely to be employed in service, sales, professional and associate professional occupation. Hence, they are more likely to be paid on a monthly basis (35.0 per cent) than men (9.8 per cent). However, since females occupy only a small share (14.2 per cent) of the employed population, this equates to only 14.1 per cent of the employed population who are paid on a more secure, monthly basis.

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**PRS FEMALES ARE ALMOST 10 TIMES MORE LIKELY TO WORK AS 'PROFESSIONALS' AND 'ASSOCIATE PROFESSIONALS' THAN MEN** (25.7 PER CENT COMPARED TO 2.8 PER CENT)

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PRS females are also more likely to work in the formal sector (UNRWA and NGOs). Furthermore, significantly more women have written contracts (12.2 per cent) than men (0.8 per cent). Therefore in Lebanon female PRS have higher job security than male PRS working in Lebanon.

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**WHILE HIGHER EDUCATION LEVELS INCREASE THE CHANCES OF EMPLOYMENT FOR PRL**

THE PROBABILITY THAT A PRS BACCALAUREATE HOLDER IS EMPLOYED **15.9%**  
 IS SIGNIFICANTLY LOWER THAN THAT **20.8%**  
 OF A BREVET HOLDER

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This reflects the fact that the majority of PRS are employed in elementary agricultural work (47.3 per cent) and craft and trade (28.1 per cent), which do not require Bacculaureate certification. Despite higher levels of educational attainment in PRS heads of households, food insecurity remains high, implying that it is less a result of intergenerational poverty than of their recent displacement.

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PRS enjoyed almost full employment rights in Syria prior to their arrival to Lebanon, where they face more restrictive employment measures and an over-saturated labour market with limited decent work opportunities. They are considered foreigners according to Ministerial Decree No. 17561 and, unlike PRL, are not exempted from work permit fees and are prohibited to work in several administrative and commercial professions that are otherwise open to PRL.

Since August 2013, various measures have been implemented regarding the entry and stay of Syrian refugees and PRS in Lebanon, which has sometimes led to confusion and resulted in instances where PRS were asked to sign papers claiming they would not seek employment during their stay in Lebanon (a measure from the Lebanese Authorities targeting Syrian refugees). In addition, due to complex residency renewal procedures, many PRS are residing without legal status in Lebanon. Without legal status, PRS face restrictions on their freedom of movement, mainly due to the

fear of arrest at checkpoints. Furthermore, in order to move in and out of Palestine refugee camps a permit is required, for which legal status is often a pre-requisite. Therefore, some PRS living without legal stay do not leave their area of residence, thereby restricting access to economic opportunities outside of the camps.

The aforementioned factors contribute to the low number of employed PRS, almost half of whom work in elementary occupations in precarious working conditions.

# economic activity



The labour force<sup>155</sup> participation rate (LFPR)<sup>156</sup> among PRS is 37.7 per cent compared to 41.8 per cent for PRL. The 35 to 44 and 25 to 34 age groups have the highest Labour Force Participation

rate (LFPR) at 47.4 per cent and 46.5 per cent respectively. Participation of PRS in the labour force does not vary drastically between regions, reaching highest in Central Lebanon Area (CLA)

(at 41.2 per cent) and lowest in Saida (at 34.4 per cent). This LFPR conceals notable gender disparity, where the female rate registers 14.2 per cent, against 66.1 per cent for males.

**FIGURE 39:** PRS LABOUR FORCE PARTICIPATION RATE BY GENDER AND LOCATION (PER CENT)



<sup>155</sup> All persons above a specified age who were employed or unemployed during a short reference period (e.g. one week, one day).

<sup>156</sup> LFPR is defined as the labour force out of the working age population.

# unemployment



The PRS unemployment rate<sup>157</sup> is more than double that of PRL, with 52.5 per cent of PRS unemployed compared to 23.2 per cent of PRL. Unemployment is gendered, with females significantly more disadvantaged from employment opportunities, with

68.1 per cent of females unemployed compared to 48.5 per cent of males. The survey recorded the highest unemployment levels in North Lebanon Area (64.0 per cent), whereas significantly lower levels of unemployment were found in CLA

(43.6 per cent). Youth unemployment is higher than the average, and over 57 per cent of those between the ages of 15 and 24 are unemployed.

**FIGURE 40:** PRS UNEMPLOYMENT RATE BY GENDER AND LOCATION (PER CENT)

At the time of the survey, the majority of PRS had been unemployed for nearly one year. Unemployment duration is 11.2 months among the PRS, compared to 9.3 months for PRL. The unemployment period is an age-related phenomenon, where the spell is longest among those above the age of 65 (26 months). The rate also varies by region, with NLA having the longest spell of 12.6 months and CLA the shortest at 10.3 months.



<sup>157</sup>The unemployment rate is defined as the number of unemployed divided by the labour force (employment + unemployment).

# characteristics of the employed



Similar to PRL, males comprise the majority of the employed PRS workforce (86.1 per cent). PRL females are slightly more likely to be employed than PRS females, with 18.7 per cent employed, compared to 13.9 per cent of PRS females.

The employment-to-population ratio<sup>158</sup> also varies considerably by gender, and to a lesser extent by geographic location. The average employment-to-population rate among PRS is 17.9 per cent; it ranges between 34.1 per cent among males and

4.5 per cent among females. On average, PRS are half as likely to be employed compared to PRL. The rate is highest in CLA at 23.2 per cent and lowest in NLA at 14.7 per cent.

**FIGURE 41:** PRS EMPLOYMENT-TO-POPULATION RATIO BY GENDER AND LOCATION (PER CENT)



The private sector is the largest employer of PRS across all regions, followed by the NGO sector that hosts 1.5 per cent of the employed. More PRS are employed in the private sector (82.9 per cent) than PRL

(77.0 per cent). Sector of employment varies by gender, with the private sector more predominant among males, and females more likely to be employed in the NGO sector, which could be a reflection of

the types of industries males and females work in. For instance, employment opportunities with UNRWA for PRS are predominately as daily paid teachers, a more female-dominated sector.

**TABLE 82:** PRS SECTORS OF EMPLOYMENT BY GENDER

Type of Employer	Male (%)	Female (%)	TOTAL (%)
Works in UNRWA	0.7	1.8	0.8
Works in NGO	0.5***	7.6***	1.5
Works in political parties	0.3	0.0	0.3
Works in private sector	83.9	76.6	82.9
Other	14.6	14.1	14.5
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

Across all five regions a large proportion of those working in the private sector work in non-family businesses (86.2 per cent). Just over 7 per cent of PRS are self-employed, less than half the rate of PRL self-

employment (18.7 per cent), potentially due to the time and investment required in establishing a business that may be beyond the resources of those displaced. Women are more likely to work in family

businesses (3.4 per cent compared to 1.9 per cent of males), whereas men are marginally more likely to be paid workers in a non-family business (86.9 per cent compared to 82.0 per cent of females).

<sup>158</sup>The employment-to-population ratio is defined as those employed out of the working-age population.

Survey data reveals three main categories of occupation that host more than 85 per cent of total employed PRS: 'elementary occupations', 'craft and related trades' and 'service and sales workers'. Almost half of PRS (47.3 per cent) work in elementary occupations<sup>159</sup> compared to 36.4 per cent of PRL, indicating that PRL, as a result of their older presence in Lebanon and as a result of PRS legal employment

and mobility restrictions, have more options for decent work opportunities than PRS.

Whilst elementary occupations are the biggest employer of both men and women, the type of industry PRS work in is also highly gendered. The service industry employs more females (23.5 per cent compared to 9.6 per cent), whereas 'elementary

occupations' and 'craft and trades' are male dominated. Similar to PRL, despite being more likely to be unemployed than men, when women do work they are more likely to access decent work opportunities. PRS women are ten times more likely to work as 'professionals' and 'associate professionals' (25.7 per cent) compared to males (2.8 per cent).

**TABLE 83: PRS OCCUPATION BY GENDER**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using Pearson's chi-squared test.

Occupation	Male (%)	Female (%)	TOTAL (%)
Legislators, senior officials and managers	0.2	0.0	0.1
Professionals	1.7***	9.8***	2.8***
Technicians and associate professionals	1.1***	15.9***	3.1***
Clerks	1.2**	4.2**	1.6***
Service workers and shop and market sales workers	9.6***	23.5***	11.5**
Skilled agricultural and fishery workers	1.3	0.0	1.1***
Craft and related trades workers	31.4***	7.5***	28.1***
Plant and machine operators and assemblers	5.0	0.0	4.3***
Elementary occupations	48.5*	39.1*	47.3***
<b>TOTAL (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>

The top three sectors of employment are consistent across all areas: 1) elementary occupations, 2) craft and trade related occupations, 3) services workers. However,

there is some geographic disparity in the portion of the population employed, particularly in 'elementary occupations' where these are a major employment

sector in Tyre for 66.7 per cent of workers, however comprising a significantly smaller workforce in the NLA (36.1 per cent).

**TABLE 84: PRS OCCUPATION BY LOCATION**

\*\*\* Denotes significance at the 1% level,  
\*\* Denotes significance at the 5% level and  
\* Denotes significance at the 10% level using Pearson's chi-squared test.

Occupation	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Legislators, senior officials and managers	0.0	0.5	0.0	0.0	0.0	0.1
Professionals	2.1	4.6	0.9	1.3	4.4	2.8
Technicians and associate professionals	4.4	3.2	1.0	5.1	1.9	3.1
Clerks	3.5	1.4	1.8	0.0	0.0	1.6
Service workers and shop and market sales workers	12.8	10.1	9.7	12.7	14.3	11.5
Skilled agricultural and fishery workers	0.0	0.5	4.7	0.0	0.0	1.1
Craft and related trades workers	34.1***	27.9***	14.4***	31.8***	35.7***	28.1
Plant and machine operators and assemblers	4.7	4.1	0.9	6.5	7.6	4.3
Elementary occupations	38.4***	47.8***	66.7***	42.6***	36.1***	47.3
<b>Total (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

<sup>159</sup>Such as street vendors, shoe cleaners, domestic helpers and doorkeepers.

# educational attainment and employment outcomes



Due to employment restrictions faced by PRS, unlike for PRL, a higher level of education does not always increase likelihood of securing employment. The probability that a PRS Baccalaureate holder is employed (15.9 per cent) is significantly lower than that of a Brevet holder (20.8 per cent), a potentially

dangerous phenomenon that could reinforce incentives for PRS to leave school early.

Nevertheless, there is a relationship between tertiary education and access to better quality jobs. The probability of being employed is 19.1 per cent and

22.1 per cent for PRS who have graduated from vocational training or university respectively. Over half of the employed university graduates (55.3 per cent) work as professionals, while the same proportion of those with an education short of a Brevet degree work in elementary occupations.

# access to decent work opportunities



Decent job<sup>160</sup> opportunities are not within reach of the majority of the employed. Men are more likely to be employed and are more likely to be employed in the elementary, craft and trades sectors. More

than half of employed men (53.4 per cent) are paid on a daily basis, indicating that the majority experience precarious sources of income. Employed PRS working in 'service and sales', as well as 'professional' and

'associate professionals', are more likely to be paid on a monthly basis and more likely to be females since more women work in these sectors.

**TABLE 85: PRS PAYMENT BASIS BY GENDER**

Payment basis	Male (%)	Female (%)	TOTAL (%)
Daily	54.76	46.71	53.4
Weekly	6.79	0.00	5.7
Monthly	9.87**	35.00**	14.1
By Piece	28.58	18.29	26.9
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,  
 \*\* Denotes significance at the 5% level and  
 \* Denotes significance at the 10% level using Pearson's chi-squared test.

The precarious nature of wage labour is reinforced by the fact that the majority of those employed (97.7 per cent) only have verbal agreements with their employers. This form of agreement means that – at

any moment – employment could be terminated without notice. Females are more likely to work in the formal sector (e.g. with UNRWA and NGOs). Consequently, significantly more women

have written contracts (12.2 per cent) than men (0.8 per cent). Female PRS, therefore, have higher job security than male PRS.

<sup>160</sup> According to the ILO, decent jobs provide workers with opportunities for work that is productive and delivers a fair income, security in the workplace and social protection for families, better prospects for personal development and social integration, freedom to express their concerns, organise and participate in the decisions that affect their lives and equality of opportunity and treatment for all women and men.

**TABLE 86:** PRS AVAILABILITY OF CONTRACT BY GENDER

Availability of contract	Male (%)	Female (%)	TOTAL (%)
Contract, officiated by a public notary	0.5***	5.2***	1.2
Contract, but not officiated by a public notary	0.2***	7.0***	1.1
No contract, oral agreement	99.2***	87.8***	97.7
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

The focus group discussions show that many of the interviewed PRS did not know what a work permit is, and thus could not give an answer to the posed question. Among those employed who

provided responses, less than 1 per cent hold a work permit, 35.1 per cent believe that they are not able to comply with the requirements of the permit, while another 35.4 per cent see no benefit from it. Since

more women are engaged in professional employment, women are more likely to hold work permits than men (3.3 per cent to 0.5 per cent, although this figure is only a fraction of those who are employed).

**TABLE 87:** PRS AVAILABILITY OF WORK PERMIT BY GENDER

Availability of contract	Male (%)	Female (%)	TOTAL (%)
Yes	0.5**	3.3**	0.9
No, not required for this type of work	22.1	31.3	23.4
No, not able to comply with requirements for permit	36.5*	26.6*	35.1
No, employer not willing to pay cost	1.2	1.5	1.2
No, employer not willing to register	3.0	5.2	3.3
No, no benefit from work permit	36.0	32.1	35.4
No, other reason	0.5	3.3	0.9
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

The vast majority of the employed PRS (98.2 per cent) do not benefit from either sick or annual leaves, with minor gender differences. The incidence of leave varies

according to sector of employment, where working in UNRWA and NGOs raises the probability of having a paid annual and sick leave, unlike working

in the private sector, which has the potential to be less regulated.

**TABLE 88:** PRS HAVING ANNUAL OR BY SECTOR OF EMPLOYMENT

Having sick/annual leave	Works in UNRWA (%)	Works in NGO (%)	Works in Private Sector (%)	Other (%)	Total (%)
Yes, paid sick leave only	0.0	0.0	0.0	1.0	0.1
Yes, both paid annual and paid sick leave	83.6***	20.1***	0.7***	0.0***	1.7
No	16.4***	79.9***	99.3***	99.0***	98.2
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 1% level,

\*\* Denotes significance at the 5% level and

\* Denotes significance at the 10% level using Pearson's chi-squared test.

In terms of number of working hours, the average registered at 43.7 hours per week compared to 48.1 hours for PRL, which is the maximum allowed according to the Lebanese Labour Law. This figure varies by gender, sector

of employment and occupation. It registers 40.8 hours for females and 44.2 hours for males. The private sector witnesses the highest average at 44.6 hours per week, compared to 34.5 hours for those who work in political

parties. 'Service and sales workers' work the most, with their working hours reaching 54.0 per week, while the average for 'skilled agricultural and fishery workers' is 25.3 hours per week.

# conclusion



In conclusion, unemployment is extremely high among PRS with more than half unemployed. In addition, PRS with work have been found to hold low-paying jobs under exploitative conditions. Even though women are less likely to be employed than men, when they are employed their working conditions are usually better than those for men. Compared to PRL, PRS with the same educational attainment have lower employment rates, lower pay and their sense of insecurity is high regardless of their educational achievement level, a dangerous trend that could encourage PRS to abandon enrolment.







# CHAPTER TWELVE

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**Population Health and Access to  
Services for Palestine Refugees  
from Syria Living in Lebanon**

**hala ghattas, nisreen salti, jowel choufani,  
hina shaheed, tala ismail**

# Key Findings

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## IN GENERAL, THE MAJORITY OF HOUSEHOLDS HAVE AT LEAST ONE MEMBER WITH A CHRONIC OR ACUTE DISEASE

implying a high burden and the need for continued prevention and management of chronic disease through primary health care.

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**83%** OF PRS HOUSEHOLDS HAVE AT LEAST ONE MEMBER WITH A CHRONIC ILLNESS

**75%** HAVE AT LEAST ONE MEMBER WHO HAD AN ACUTE ILLNESS IN THE PAST SIX MONTHS

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- Beqaa has the highest percentage of households with at least one member having had an acute illness in the last six months. This percentage is consistent with PRL data indicating that environmental, water, sanitation, and hygiene (WASH), or housing conditions in the Beqaa make PRS more susceptible to acute illnesses.
  - Households with members experiencing chronic illness have higher health expenditures than households without - spending three times more on medication and nearly twice as much on hospitalization.
- 

## PRS HOUSEHOLDS HAVE PARTICULARLY CROWDED HOUSING CONDITIONS WITH AN AVERAGE OF 3.1 PEOPLE LIVING IN ONE ROOM

Overcrowding is consistently associated with higher illnesses, particularly chronic disease

**one in ten** PRS HOUSEHOLDS HAVE AT LEAST ONE PERSON WITH A DISABILITY

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Prevalence of functional disability is highest in elderly refugees (23 per cent). Thirty-two per cent of disabled children are not enrolled in school and are possibly being excluded from the educational system, indicating the need for greater inclusion and increasing the ability of schools to cater for special needs.

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## CHRONIC DISEASE, ACUTE ILLNESS AND FUNCTIONAL DISABILITY ARE MORE LIKELY TO OCCUR IN POOR AND EXTREMELY POOR PRS HOUSEHOLDS

- PRS have very high poverty rates, and poor PRS households have significantly lower per-capita household health expenditure when compared to non-poor households
-

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## **EMPLOYED REFUGEES OVER 15 YEARS OLD HAVE LOWER RATES OF CHRONIC ILLNESSES AND FUNCTIONAL DISABILITY THAN NON-EMPLOYED REFUGEES**

implying that individuals with chronic illness and disability have reduced opportunities for employment.

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## **THE HIGHEST PREVALENCE OF ILLNESS IS IN THOSE WHO HAVE NEVER ATTENDED SCHOOL**

and the lowest prevalence is in those holding a Baccalaureate degree or higher. Education can impact health literacy, access to health care, and employment opportunities – all of which may protect from poor health outcomes.

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## **SELF-REPORTED MENTAL HEALTH: THE MAJORITY (85.0 PER CENT) OF PRS RESPONDENTS REPORT POOR MENTAL HEALTH**

A higher proportion of PRS are reporting poor mental health as compared to PRL; this rise could be due to high stress levels, as evidenced by a high number reporting worrying about providing for their families, losing their source of income and fearing for the safety of their families.

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**99%** OF THE PRS POPULATION **DOES NOT HAVE HEALTH INSURANCE COVERAGE OTHER THAN UNRWA**

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THE SURVEY FOUND THAT **ACCESS TO UNRWA HOSPITALIZATION SERVICES FOR PRS IS REMARKABLY HIGH ACROSS ALL REGIONS, WITH OVER**

**95%** OF RESPONDENTS COUNTRY-WIDE REPORTING ACCESS

When compared to PRL, rates of access to hospitalization are only slightly lower for PRS, despite their often irregular legal status in the country, their restricted movement, and their limited access to resources.

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Lebanon continues to shoulder the bulk of Palestine refugees from Syria (PRS), putting further pressure on an already strained health system. In 2015, health centres were available to support more than 42,000 Palestine refugees from Syria.

Medical consultations have increased from 1,082,427 in 2013 to 1,276,153 in 2014 and doctors' daily workloads have increased. Data relating to health-centre use in Lebanon has indicated that not only do PRS use health services

more frequently than their Lebanese counterparts, but they specifically see medical doctors on a more frequent basis, increasing the daily doctors' workload.

# health profile of palestine refugees from syria



A household proxy respondent reported on health conditions of all household members. One third of the PRS population have a chronic condition, two thirds report having an acute illness in the last six months, and 8.1 per cent are disabled.

As expected, chronic conditions increase with age (see Figure 42) with highest prevalence in over 60-year-olds. Among those who have a chronic disease, the most commonly reported conditions are hypertension, chronic pulmonary diseases which include asthma, diabetes and other cardiovascular diseases, which are

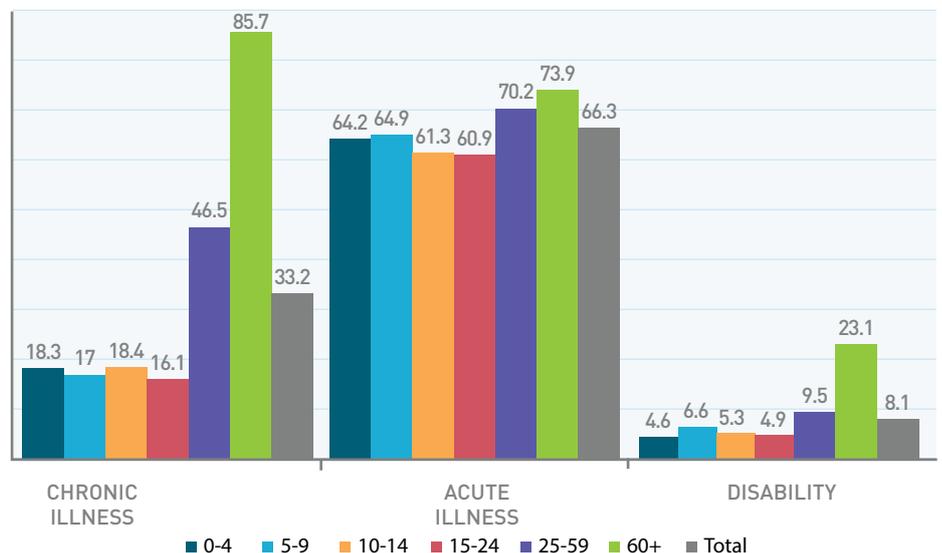
outlined below (see Table 89). Thirty-three per cent of chronic disease cases have hypertension and 30 per cent have more than one concurrent chronic disease.

There is a significant gender difference in the reporting of hypertension (19.6 per cent in males versus 28.5 per cent in females). This percentage is in line with data from the 2015 Vulnerability Assessment of PRS<sup>161</sup> and a 2015 report on health access of Syrian refugees.<sup>162</sup> Women also reported higher prevalence of diabetes (12.1 per cent in males versus in 16.6 per cent females).

The most common chronic disease in children (up to 10 years of age) is chronic pulmonary disease, whereas hypertension is the most common in adults and the elderly (see Table 90), similar to the PRL population. There is also a high level of reporting of 'other chronic conditions', similarly to PRL, reflecting low health literacy rates in both of these sub-populations.

In comparison to data on PRL, there are similar rates of chronic disease.

**FIGURE 42:** PRS PREVALENCE OF CHRONIC, ACUTE ILLNESS, AND FUNCTIONAL DISABILITY BY AGE GROUP (PER CENT)



<sup>161</sup> UNRWA 2015. Palestine Refugees from Syria vulnerability assessment report.

<sup>162</sup> United Nations High Commissioner for Refugees. (2015). Syrian refugee and affected host population health access survey in Lebanon. Retrieved from <https://goo.gl/1Q6ddH>.

**TABLE 89:** PREVALENCE OF REPORTED CHRONIC DISEASE IN PRS

	Population prevalence, per cent (n=5,791)	Percentage of those with chronic disease, per cent (95 per cent CI) (n=1,938)
Any chronic disease	33.2 (32.0 – 34.4)	
Hypertension	8.1	24.4 (22.0 – 27.0)
Chronic pulmonary disease	6.4	19.3 (17.3 – 21.5)
Diabetes	4.8	14.5 (12.8 – 16.5)
Other cardiovascular disease	4.8	14.5 (12.6 – 16.7)
Neurological	2.5	7.4 (6.2 – 8.6)
Psychological	1.2	3.6 (2.6 – 4.8)
Other chronic conditions <sup>+</sup>	21.4	58.1

<sup>+</sup>Other chronic illness includes: cancer, hyperlipidemia, chronic renal failure, other endocrinological disease, and other chronic conditions

NB: Respondents could report multiple chronic diseases.

**TABLE 90:** PREVALENCE OF REPORTED CHRONIC ILLNESS BY AGE IN PRS (PER CENT)

	0-18 y	19-59 y	60+ y
Total chronic disease	17.4***	40.5***	85.7***
Hypertension	0.1***	9.2***	54.2***
Chronic pulmonary disease	7.6***	5.1***	8.1***
Diabetes	0.1***	5.2***	34.3***
Other cardiovascular disease	1.0***	5.5***	26.0***
Neurological	0.9*	3.4*	6.4*
Psychological	0.6	1.6	1.7
Other chronic diseases	8.1	25.0	52.8

<sup>+</sup>Other chronic illness includes: cancer, hyperlipidemia, chronic renal failure, other endocrinological disease, and other chronic conditions

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

Prevalence of acute illness, such as the flu or colds, gastrointestinal infections, respiratory infections, urinary infections etc., are higher in the youngest and oldest age groups, as expected (see Figure 42).

This high rate in these age brackets could be due to poor access to water, sanitation and hygiene (WASH); one third of PRS reported insufficient access to water in the 2015 Vulnerability Assessment of PRS.<sup>163</sup>

There is a three percentage point higher reporting of acute illness by PRS when compared to PRL. Overall, there is no significant gender difference in reporting of acute illnesses.

**TABLE 91:** PREVALENCE OF REPORTED CHRONIC ILLNESS IN PRS

	Population prevalence, per cent (n=5,791)	Percentage of those with functional disability, per cent (95 per cent CI) (n=1,938)
Any functional disability	8.1 (7.2 – 9.0)	
Physical – affecting lower body	3.4	42.2 (37.6 – 46.9)
Physical – affecting upper body	1.3	16.4 (12.9 – 20.7)
Visual impairment	2.2	27.6 (22.3 – 33.7)
Hearing impairment	0.8	9.3 (7.0 – 12.3)
Speech difficulty	0.7	8.6 (6.8 – 10.7)
Learning disability	0.3	3.6 (2.0 – 6.3)
Intellectual disability	0.6	7.2 (5.5 – 9.7)

The most common types of functional disability reported are those affecting the lower body and visual impairment (see Table 91). Both of these are expected to increase with an ageing population. These are slightly lower than the prevalence of disability in PRL, but reflect 1 in 10 households having at least one person with a disability; these numbers are identical to those reported in the 2015 Vulnerability Assessment of PRS.<sup>164</sup>

<sup>163</sup> UNRWA 2015. Palestine Refugees from Syria vulnerability assessment report.

<sup>164</sup> UNRWA 2015. Palestine Refugees from Syria vulnerability assessment report.

# social determinants of health in prs



## Employment and Education

Refugees with employment have lower rates of chronic illnesses and functional disability than refugees without

employment, whereas their rates of acute illnesses are similar (see Table 92). The association between employment

and chronic illness and disability is similar in PRS to PRL.

**TABLE 92:** PREVALENCE OF ILLNESS AND DISABILITY IN EMPLOYED AND UNEMPLOYED PRS AGED 15 YEARS AND ABOVE

	Unemployed	Employed
Prevalence of chronic illness (n=3743)(%)	43.5***	32.6***
Prevalence of acute illness in the past 6 months (n=3728)(%)	67.8	67.5
Prevalence of functional disability (n=3744)(%)	10.2*	6.3*

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

Educational attainment of PRS over 15 years old is associated with the prevalence of chronic disease, acute illness, and functional disability (see Table 93).

Those who never attended school have the highest prevalence of illness and those who completed high school or higher have the lowest prevalence. PRS

exhibit similar trends to PRL with respect to association between illness and educational attainment.

**TABLE 93:** PREVALENCE OF ILLNESS BY EDUCATIONAL ATTAINMENT OF PRS AGED 15 YEARS AND ABOVE

	None	Elementary	Middle School	Completed middle school/ Vocational	High school or higher	Total
Prevalence of chronic illness (n=9846), per cent	73.3***	54.5***	36.7***	37.2***	33.5***	41.7
Prevalence of acute illness in the past 6 months (n=9849), per cent	82.1***	71.6***	65.7***	66.1***	65.6***	67.8
Prevalence of functional disability (n=9850), per cent	31.9***	12.6***	7.6***	5.1***	7.1***	9.5

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

With respect to child enrolment, acute illness and functional disability are associated with enrolment (see Table 94). This association between acute illness

and functional disability indicates that it may be that disabled children are being excluded from the educational system, suggesting the need for greater inclusion

and increasing the ability of schools to cater for special needs.

**TABLE 94:** PRS PREVALENCE OF ILLNESS BY CHILD SCHOOL ENROLMENT IN SCHOOL-AGE CHILDREN (6-18 YEARS)

	Not enrolled	Enrolled	Total
Prevalence of chronic illness (n=1218), per cent	17.7	16.5	16.9
Prevalence of acute illness in the past 6 months (n=1218), per cent	58.0**	62.5**	61.2
Prevalence of functional disability (n=1218), per cent	7.3*	4.7*	5.5

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

# health at the level of prs households

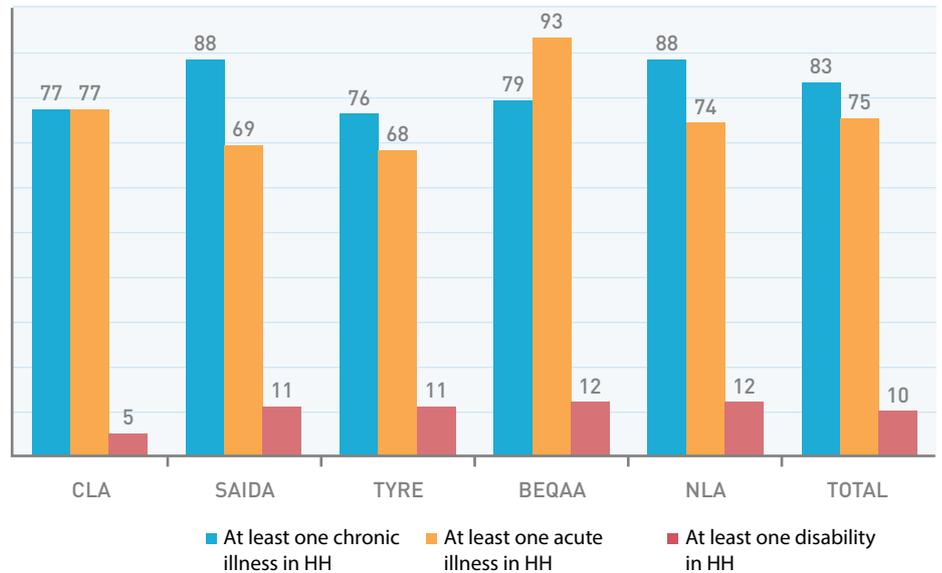


Eighty-three per cent of PRS households have at least one member with a chronic illness, 75 per cent have at least one member who had an acute illness in the past six months, and 10 per cent of households have at least one member with a functional disability (see Figure 43). Household-level chronic and acute illness varies significantly by geographical region, with Saida and NLA having the

highest percentage of households with at least one member with a chronic illness. However, the magnitude of the difference is not large and, overall, the majority of households have at least one member with a chronic disease, implying a high burden and the need for continued prevention and management of chronic disease through primary health care. Beqaa has the highest

percentage of households with at least one member having had an acute illness in the last six months. This percentage of acute illnesses is consistent with PRL data indicating that environmental, WASH, or housing conditions in the Beqaa are more conducive to acute illnesses.

**FIGURE 43: PERCENTAGE OF PRS HOUSEHOLDS THAT HAVE AT LEAST ONE PERSON WITH CHRONIC OR ACUTE ILLNESS OR A FUNCTIONAL DISABILITY BY GEOGRAPHICAL REGION (PER CENT)**



PRS households have particularly crowded housing conditions with an average of 3.1 people living in one room (see Table 95). Crowding index is higher

in households with at least one chronic illness, acute illness or functional disability although this did not reach statistical significance for the latter two. This rate of

illness is in line with the literature where overcrowding is consistently associated with higher illnesses, particularly the spread of infectious disease.

**TABLE 95: MEAN CROWDING INDEX BY PRS HOUSEHOLD HEALTH INDICATORS**

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

**Crowding index, mean (95 per cent CI)**

At least one chronic disease in HH	Yes	3.2 (3.0-3.3)*
	No	2.8 (2.5-3.1)*
At least one acute illness in HH	Yes	3.1 (2.9-3.3)
	No	2.9 (2.8-3.2)
At least one functional disability in HH	Yes	3.3 (2.9-3.8)
	No	3.1 (2.9-3.2)
<b>TOTAL POPULATION</b>		<b>3.1 (2.9-3.3)</b>

Chronic disease, acute illness and functional disability are more likely to occur in poor and extreme poor PRS households (see Table 96). Although this association was not statistically significant, it is most likely due to small sample size of the non-poor households.

**TABLE 96:** PREVALENCE OF AT LEAST ONE HOUSEHOLD HEALTH CONDITION IN NON-POOR, POOR AND EXTREME-POOR PRS HOUSEHOLDS

	At least one chronic disease in HH	At least one acute illness in HH	At least one functional disability in HH
Non-poor, per cent	75.3	76.1	8.6
Poor, per cent	82.8	73.6	10.4
Extreme poor, per cent	87.7	75.4	12.8

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

It is not possible to establish the causal relationship for the direction of this association. It may be that conditions of poverty increase susceptibility to illness, or that the costs of the illness in terms of health expenditure or caregiver time allocations place an economic burden on households. In fact, despite the fact that almost all refugees (95 per cent) are accessing UNRWA's basic health services, out-of-pocket expenditure on health is high. Monthly household expenditure on general health in households with at least one chronic illness is four times

that of households without chronic illness (see Table 97).

General household health expenditure is consistently higher, although not significantly, in the case of households with at least one acute illness or functional disability. Household expenditure on medication and hospitalization is three times more and nearly double that of households without chronic illness, respectively (see Table 97). Mean total household health expenditure among PRS is US\$ 55.3 monthly (equivalent

to 7.3 per cent of total household expenditure). In comparison, Syrian refugee household spending on health has been reported at US\$ 105 (18 per cent of monthly expenditure), whereas Lebanese households spend on average US\$ 217.<sup>165</sup> According to these numbers, PRS are spending less out of pocket for health than PRL, Syrian refugees and Lebanese households; this low spending rate could be due to under-reporting by PRS or truly low health expenditure due to their high poverty rate.

**TABLE 97:** AVERAGE MONTHLY PRS HOUSEHOLD EXPENDITURE (IN US\$) BY HOUSEHOLD HEALTH INDICATORS

	General household health expenditure (US\$/month), mean (95 per cent CI)	Household expenditure on medication (US\$/month), mean (95 per cent CI)	Household expenditure on hospitalization (US\$/month), mean (95 per cent CI)
<b>At least one chronic disease in HH</b>			
Yes	16.1 (12.7-19.5)***	37.1 (32.5-41.7)***	9.45 (6.5-12.4)*
No	3.5 (2.0-5.0)	12.5 (8.8-16.2)	5.3 (2.1-8.4)
<b>At least one acute illness in HH</b>			
Yes	14.7 (10.9-18.6)	33.9 (22.9-35.0)	6.4 (2.7-10.0)
No	11.5 (7.5-15.5)	28.9 (22.9-35.0)	9.5 (6.6-12.4)
<b>At least one disability in HH</b>			
Yes	18.7 (10.6-26.8)	42.0 (29-54.9)	10.5 (1.1-19.9)
No	13.4 (10.6-26.8)	31.6 (27.9-35.3)	8.5 (5.9-11.0)
<b>TOTAL POPULATION</b>	<b>13.9 (11.0-16.8)</b>	<b>32.7 (28.9-36.5)</b>	<b>8.7 (6.3-11.2)</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

<sup>165</sup> United Nations High Commissioner for Refugees. (2015). Syrian refugee and affected host population health access survey in Lebanon. Retrieved from <https://goo.gl/1Q6ddH>.

When considering total health expenditure per capita (including general, medication and hospitalization), numbers are also significantly higher in households having at least one case of chronic disease (see Table 98).

**TABLE 98:** PRS MEAN PER-CAPITA HOUSEHOLD HEALTH EXPENDITURE BY HOUSEHOLD HEALTH INDICATORS

	<b>Total health expenditure (US\$/per capita/month), mean (95 per cent CI)</b>	
<b>At least one chronic disease in HH</b>		
Yes***	13.0 (10.8 – 15.1)***	
No	5.0 (3.8 – 6.3)	
<b>At least one acute illness in HH</b>		
Yes	11.6 (9.9 – 13.3)	
No	11.3 (4.7 – 17.9)	
<b>At least one disability in HH</b>		
Yes	13.9 (11.0 – 16.7)	
No	10.5 (8.2 – 12.7)	
<b>TOTAL POPULATION</b>	<b>11.6 (9.8 – 13.3)</b>	

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

Poor PRS households have significantly lower per-capita total household health expenditure when compared to non-

poor households (US\$ 8.9 vs US\$ 29.2) (see Table 99). This lower health expenditure is much lower than PRL households, which

may be due to higher poverty rates in PRS, rendering them less able to pay as much out of pocket for health.

**TABLE 99:** PRS TOTAL PER CAPITA HOUSEHOLD HEALTH EXPENDITURE BY POVERTY

	<b>Total household health expenditure (\$US/per capita/month), mean (95 per cent CI)</b>	<b>Percentage of total expenditure spent on health (per cent), mean (95 per cent CI)</b>
<b>By poverty</b>		
Poor	8.9 (7.9 – 9.7)***	6.9 (6.3 – 7.7)
Non-poor	29.2 (19.6 – 38.9)	9.1 (6.8 – 11.4)

\*\*\* Denotes significance at the 0.1% level,  
\*\* Denotes significance at the 1% level and  
\* Denotes significance at the 5% level using Pearson's chi-squared test.

# respondent self-reported health



As part of the survey, the five-item Mental Health Inventory (MHI-5) and self-rated physical health question were administered to household proxy respondents.

The majority (85.0 per cent) of PRS respondents report poor mental health (a

score of less than 52 on the MHI-5 scale) (see Table 100), with no significant gender difference in reports of mental health (see Table 100). There are also surprisingly no statistically significant differences in reports of self-reported mental health by respondents living in poverty as compared to non-poor households. Respondents

with poor mental health are, however, more likely to report feeling worried about not being able to provide for their families, losing their source of income and fearing for the safety of their families (all of these associations were strongly statistically significant at the 1 per cent level).

**TABLE 100: SELF-REPORTED MENTAL HEALTH OF PRS HOUSEHOLD PROXY RESPONDENT, BY GENDER AND POVERTY**

**Mental health inventory (MHI-5) score of respondent <52/100 (poor mental health), per cent**

By gender	Male	Female
	82.6	82.9
By poverty	Non-poor	Poor
	78.3	83.6

There were no statistically significant differences in gender, and there were not any differences between poor and non-poor households regarding self-rated health (see Table 101). When compared to PRL, PRS are less likely

to report their health as very good or good by approximately ten percentage points. Also regarding MHI-5, a higher proportion of PRS are reporting poor mental health compared to PRL; this higher rate of reporting could be due

to high stress levels, evident by the high number reporting worrying about providing for their families, losing their source of income and fearing for the safety of their families.

**TABLE 101: SELF-RATED HEALTH OF PRS HOUSEHOLD PROXY RESPONDENT, BY GENDER AND POVERTY**

**Respondent's self-rated health, percent**

By gender	Male	Female	TOTAL
Very good/Good	27.7	27.3	27.4
Fair	41.1	34.2	36.2
Not good/Very bad	31.2	38.5	36.4
By poverty	Non-poor	Poor	TOTAL
Very good/Good	32.2	26.4	27.4
Fair	36.6	37.8	36.2
Not good/Very bad	37.0	30.0	36.4

# hospitalization in prs



Around 20.9 per cent of PRS were hospitalised in the last 12 months (see Table 102). Hospitalization rates are

highest amongst the youngest and the oldest age groups, with one third of over 60-year-olds having been admitted to

the hospital in the last year. There are no significant differences in hospitalization rates by gender.

**TABLE 102:** HOSPITALIZATION RATES OF PRS IN THE LAST 12 MONTHS, BY AGE GROUP

	0-4 y	5-9 y	10-14 y	15-24 y	25-59 y	60+ y	TOTAL
Hospitalised in the last 12 months** (n= 5791), per cent	25.2***	14.7***	14.5***	15.5***	23.6***	36.2***	20.9

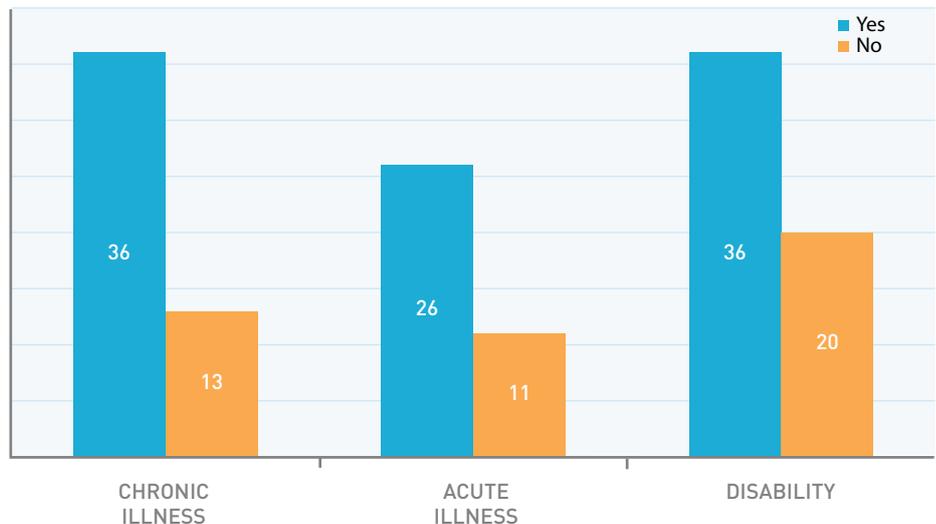
\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

Individuals with chronic illnesses are three times more likely to be hospitalised than individuals without a chronic illness

(see Figure 44). Individuals with an acute illness or functional disability are nearly twice more likely to be hospitalised

than those who do not have an illness or disability. These numbers are very similar to those of PRL.

**FIGURE 44:** PRS PERCENTAGE OF THOSE WITH AND WITHOUT CHRONIC ILLNESS, ACUTE ILLNESS, OR FUNCTIONAL DISABILITY WHO WERE HOSPITALISED IN THE LAST 12 MONTHS (PER CENT)



# access to health insurance in prs



Ninety-nine per cent of the PRS population does not have health insurance coverage other than UNRWA, with only 0.2 per cent having access to private health insurance and 0.4 per cent having access to the

Lebanese National Social Security Fund. These numbers are much lower than those of PRL, although they also have low access to private and public health insurance. There are no differences in access to

health insurance by employment status, nor by poverty level due to the negligible number that does have access.

# hospitalization access for the most vulnerable



The survey reveals that access to UNRWA hospitalization services for PRS to be remarkably high across all regions, with over 95 per cent of respondents country-

wide reporting access (see Table 103). It is reassuring to see that, when compared to PRL, rates of access are only slightly lower for PRS, despite PRS often irregular

legal status in the country, their restricted movement, and their limited access to resources.

**TABLE 103:** PRS ACCESS TO UNRWA HOSPITALIZATION SERVICES BY GEOGRAPHICAL REGION

Access to UNRWA hospitalization services	Area					TOTAL
	CLA	Saida	Tyre	Beqaa	NLA	
Yes	95.6	96.1	94.9	92.3	96.8	<b>95.4</b>
No	4.4	3.9	5.1	7.6	3.2	<b>4.7</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

Access seems to be relatively evenly distributed across age groups, with access rates in the range of 93.0 per cent to 96.5 per cent.

**TABLE 104:** PRS ACCESS TO UNRWA HOSPITALIZATION SERVICES BY AGE GROUP

Access to UNRWA hospitalization services	Age group								TOTAL
	0-9	10-14	15-24	25-34	35-44	45-54	55-64	65+	
Yes	94.6	95.4	96.6	93.8	95.7	96.5	96.1	96.2	<b>95.4</b>
No	5.4	4.6	3.4	6.2	4.3	3.5	3.9	3.8	<b>4.6</b>
<b>TOTAL</b>	<b>100</b>								

\*\*\* Denotes significance at the 0.1% level,  
 \*\* Denotes significance at the 1% level and  
 \* Denotes significance at the 5% level using Pearson's chi-squared test.

Similarly, there are no significant differences in access to UNRWA hospitalization services across genders,

with access in the range of 95 per cent for men and 96 per cent for women. The inclusion among UNRWA hospitalization

services or a specific programme for maternal health and obstetrics may explain this slight difference in access.

**TABLE 105:** PRS ACCESS TO UNRWA HOSPITALIZATION SERVICES BY GENDER

Access to UNRWA hospitalization services	Gender		TOTAL
	Male	Female	
Yes	94.7	95.9	<b>95.4</b>
No	5.3	4.1	<b>4.7</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

When comparing access for households residing outside and inside the camps, we find that access is slightly higher

for camp residents, close to 97 per cent; whereas around 93.5 per cent of refugees living outside the camps

report having access to UNRWA hospitalization services.

**TABLE 106:** PRS ACCESS TO UNRWA HOSPITALIZATION SERVICES BY INSIDE/OUTSIDE CAMP

Access to UNRWA hospitalization services	Camp		TOTAL
	Outside	Inside	
Yes	93.6**	96.8**	<b>95.4</b>
No	6.4**	3.2**	<b>4.7</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

The presence of a disability has no significant effect on access to hospitalization services as shown below (see Table 107).

**TABLE 107:** PRS ACCESS TO UNRWA HOSPITALIZATION SERVICES BY PRESENCE OF DISABILITY

Access to UNRWA hospitalization services	Disability		TOTAL
	Yes	No	
Yes	94.0**	95.5**	<b>95.4</b>
No	6.0**	4.5**	<b>4.7</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

In the survey, respondents were identified as income-vulnerable by looking at the composition of income from all sources, rather than just by looking at respondents on social or cash assistance programmes, since the majority of PRS receive financial support

through the ATM monthly transfer system. Thus, PRS respondents from households whose primary sources of income are the sale of assets, support from relatives, debt and financial assistance from UNRWA or from other organizations, have equally high access

to UNRWA hospitalization services as respondents with sources of income that are considered more regular. It was beyond the survey's scope to ask respondents which types of services were accessed.

# Who does not have access?

Fewer than 5 per cent of respondents indicated that they do not have access to UNRWA hospitalization services. The most common reason cited for the lack of access to UNRWA hospitalization services is that the respondent is not

registered with UNRWA.<sup>166</sup> However, the fraction of respondents citing lack of registration varies across regions and ranges from just under a quarter of respondents with no access to UNRWA hospitalization services in the Beqaa, to

close to 57 per cent of respondents with no access in Tyre. Cost of transportation and distance was cited as the main barrier to access by 43.7 per cent of PRS in the Beqaa who did not have access to hospitalization services.

**TABLE 108:** PRS REASONS FOR LACK OF ACCESS TO UNRWA HOSPITALIZATION SERVICE

	Area				
	CLA	Saida	Tyre	Beqaa	NLA
Lack of registration	28.7	46.8	56.6	23.5	54.2
Cost of transportation/ distance	0.0***	0.0***	0.0***	43.7***	0.0***
Inability to pay	0.0	11.7	0.0	21.9	0.0

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

The average consumption aggregate<sup>167</sup> of respondents who indicate no access to UNRWA hospitalization services is close to US\$ 20 per month (or close to

13.5 per cent) higher than the average consumption aggregate of respondents with access to hospitalization. This average consumption aggregate would

suggest that, overall, the difference in access does not systematically reflect a difference in economic well-being.

**TABLE 109:** PRS AVERAGE CONSUMPTION AGGREGATE BY ACCESS TO UNRWA HOSPITALIZATION SERVICES (US\$/MONTH)

Access to UNRWA hospitalization services	Average consumption aggregate (US\$/month)
Yes	148.1
No	169.0

<sup>166</sup> Although some limited categories of non-registered refugees can still benefit from UNRWA hospitalization services, the data indicate that the lack of registration with UNRWA is the primary reason for a lack of access to UNRWA hospitalization services.

<sup>167</sup> The sum of a household's expenditure on a certain bundle of goods and services (or categories), including imputed rent, that are deemed indicative of living standards. This aggregate consumption was used as a proxy to income due to the fact that the income data was seen to be unreliable and thus would lead to unreliable poverty rates.

# conclusion



In conclusion, while almost all PRS depend on UNRWA for their health coverage, the majority of PRS have at least one member with a chronic or acute disease, affirming the need for access to primary health care services. Acute illness is highest in Beqaa PRS households, consistent with PRL data, indicating that environmental, water, sanitation, and hygiene (WASH), or housing conditions in the Beqaa increase susceptibility of PRS to acute illness. In addition, households with members experiencing chronic illness have higher health expenditure than households without – spending three times more on medication and nearly double on hospitalization. Overcrowded homes, low education levels and poverty are all major factors affecting the high rate of illness among PRS.





# CHAPTER THIRTEEN

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**Food Security of Palestine  
Refugees from Syria Living in  
Lebanon**

**Hala Ghattas, Nadine Sahyoun, Ali Abazeed**

## Key Findings

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THE PRS POPULATION IS PARTICULARLY  
**VULNERABLE TO FOOD INSECURITY**

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ONLY

5.6%

OF HOUSEHOLDS REPORT BEING  
**FOOD SECURE**

31.3%

**ARE MODERATELY  
FOOD INSECURE** AND

63.2%

**ARE SEVERELY  
FOOD INSECURE**

---

VULNERABILITY OF PRS HOUSEHOLDS TO FOOD INSECURITY IS **HIGH AND MORE SIMILAR TO THE FOOD SECURITY PROFILE OF SYRIAN REFUGEES** WHERE ONLY 7 PER CENT OF FAMILIES WERE FOOD SECURE IN 2015 (VASYR 2015 PRELIMINARY DATA). FOOD INSECURITY IS SIGNIFICANTLY HIGHER FOR PRS THAN FOR PRL HOUSEHOLDS (IN LINE WITH HIGH POVERTY RATES FOR PRS)

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DESPITE HAVING SOME OF THE HIGHEST LEVELS OF AGRICULTURAL PRODUCTION IN THE COUNTRY, **THE HIGHEST PREVALENCE OF OVERALL FOOD INSECURITY IS IN THE BEQAA, WITH**

97%

**OF HOUSEHOLDS REPORTING THAT  
THEY ARE FOOD INSECURE**

---

IN ORDER TO COPE,

95%

OF SEVERELY FOOD INSECURE PRS FAMILIES  
REPORT EATING LESS QUANTITY OF FOOD  
THAN THEY WOULD USUALLY CONSUME

Incurring debt was the most frequently used non-food coping strategy, with 81 per cent of severely food insecure families surveyed reporting this strategy.

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HOUSEHOLD SIZE, NUMBER OF CHILDREN PER HOUSEHOLD AND CROWDING INDEX ARE ALL **HIGHER IN PRS FAMILIES THAN IN PRL FAMILIES, AND INCREASE WITH FOOD INSECURITY IN BOTH POPULATIONS**

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DESPITE HIGHER LEVELS OF EDUCATIONAL ATTAINMENT IN PRS HEAD OF HOUSEHOLDS, **FOOD INSECURITY REMAINS HIGH IMPLYING THAT FOOD INSECURITY IS LESS A RESULT OF INTERGENERATIONAL POVERTY THAN OF THEIR RECENT DISPLACEMENT**

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**THERE IS A STRONG ASSOCIATION BETWEEN UNEMPLOYMENT AND FOOD INSECURITY IN PRS,** WHICH IS SIMILAR TO THAT OF PRL. INCREASING EMPLOYMENT OPPORTUNITIES FOR ALL PALESTINE REFUGEES IN LEBANON IS LIKELY TO TRANSLATE INTO **IMPROVED FOOD ACCESS AND FOOD SECURITY**

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SIMILAR TO PRL HOUSEHOLDS, **INDICATORS OF PHYSICAL HEALTH ARE SIGNIFICANTLY ASSOCIATED WITH FOOD SECURITY** STRONG ASSOCIATIONS BETWEEN POOR HEALTH AND FOOD INSECURITY IN PRS HOUSEHOLDS INDICATE THAT **A COMPREHENSIVE APPROACH IS NEEDED TO HELP PREVENT ACUTE AND CHRONIC ILLNESSES IN THIS POPULATION**

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# prevalence of household food insecurity



Household food insecurity experience was assessed using the Arab Family Food Security Scale (AFFSS) – an experiential measure of household food insecurity. The AFFSS is explained in the methodology section and also elaborated in Appendix 1. Of the respondents, only 5.6 per cent report being food secure, 31.3 per cent were moderately food insecure, and 63.2 per cent report being severely food insecure.

These numbers are significantly higher than 2015 data for PRL households, but are aligned with the high poverty rates for PRS. These numbers are also consistent with data from the UNRWA Vulnerability Assessment of PRS, which reports that 91 per cent of PRS families in Lebanon have experienced lack of food, or money needed to buy it, during the 30-day period preceding the assessment.<sup>168</sup>

This alarming response implies that the vulnerability of PRS households to food insecurity is high and is more similar to the food security profile of Syrian refugees, where only 7 per cent of families were food secure in 2015.<sup>169</sup>

<sup>168</sup> S, A. and H. J, Palestine Refugee from Syria vulnerability assessment report. 2015, UNRWA, Lebanon.

<sup>169</sup> S, A. and H. J, Palestine Refugee from Syria vulnerability assessment report. 2015, UNRWA, Lebanon.

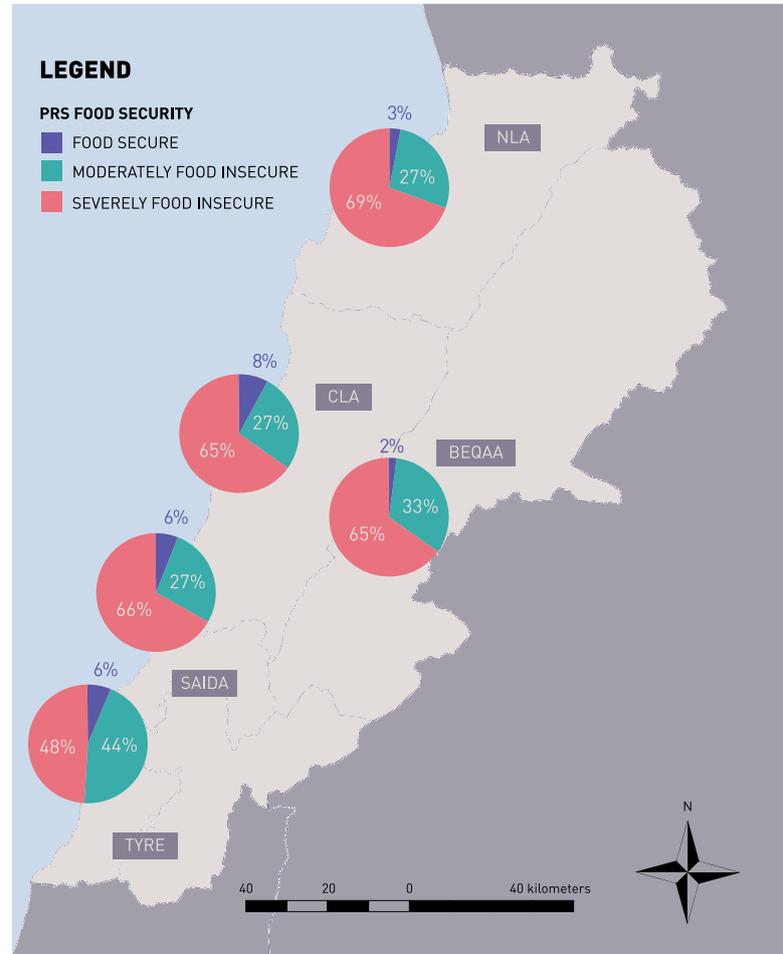
# food insecurity by area of residence



Food insecurity varies by area of residence (see Figure 45). Despite having some of the highest levels of agricultural production in the country, the highest prevalence of overall food insecurity is in the Beqaa (97 per cent) where many informal Syrian refugee settlements have been established. Moderate food insecurity is highest in Tyre, followed by the Beqaa, whereas severe food insecurity is highest in NLA (69 per cent), followed by Saida (66 per cent) with Tyre PRS households reporting much lower prevalence of severe food insecurity (48 per cent).

No significant differences were found in household food insecurity between households living inside or outside camps, though the 54 per cent of severely food insecure households residing in camps is lower than the 63 per cent in PRL reflecting the fact that a lower proportion of the PRS reside in camps than PRL.

**FIGURE 45:** PRS FOOD SECURITY BY GEOGRAPHIC AREA



# household characteristics and food security



Average household size, as well as number of under 15-year-old children living in the household are both higher in food insecure PRS households, but these differences are not statistically significant.

However, severely food insecure PRS households have a significantly higher household crowding index with an average of 3.3 individuals currently sharing one room.

Household size, number of children per household and crowding index are all higher in PRS than in PRL, and increase with food insecurity in both populations.

**TABLE 110:** PRS HOUSEHOLD DEMOGRAPHIC CHARACTERISTICS BY LEVEL OF HOUSEHOLD FOOD SECURITY

	n	Moderately Severely Food			TOTAL
		Food Secure	Food insecure	insecure	
HH size, mean	1062	4.9	5.7	5.7	5.64
Number of children under 15 years of age, mean	978	1.6	1.9	2.0	1.98
HH crowding index, mean	965	2.83	2.84	3.26 <sup>c</sup>	3.1

*Estimates are mean values.*

<sup>c</sup>Significantly different from food secure and moderately food insecure households ( $p < 0.05$ ).

# head of household education and employment



Gender of the household head does not vary by household food security status in PRS, similarly to PRL. Head of household educational attainment and employment delineate households into food insecurity categories. Of the severely food insecure, 82 per cent of head of households did not complete secondary education, compared to 71 per cent of heads of food secure households.

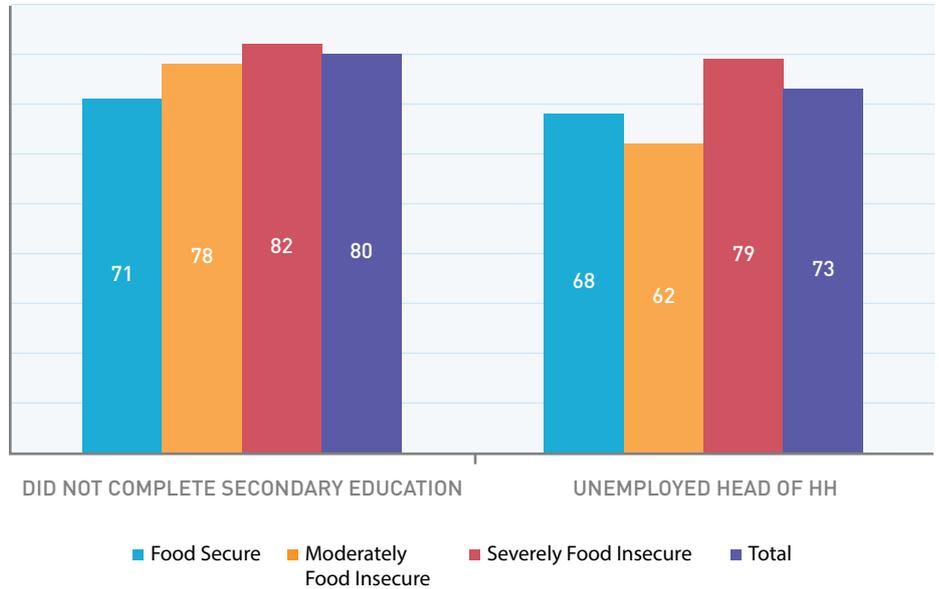
Employment status of the household head also protects from all levels of food insecurity, with food insecurity increasing with head of household

unemployment. Severely food insecure households are, therefore, significantly more likely to have an unemployed head of household (79 per cent) than food secure and moderately food insecure households (68 per cent and 62 per cent respectively).

Compared to PRL, PRS heads of household have higher educational attainment in general, and the association between head of household educational attainment and food security is weaker in PRS households (and was not at all significant at the level of completion of middle school).

Heads of households have already been educated in Syria, and their food insecure situation is not a result of intergenerational poverty (as perhaps is the situation for PRL), but rather contextual factors associated with being displaced in restrictive living conditions in Lebanon. However, unemployment figures are much higher in PRS, and the association between unemployment and food insecurity is similar in both populations. As for all Palestine refugees in Lebanon, increasing employment opportunities for PRS is likely to translate into improved food access and food security.

**FIGURE 46:** PRS HEAD OF HOUSEHOLD EDUCATIONAL ATTAINMENT AND UNEMPLOYMENT BY HOUSEHOLD FOOD INSECURITY LEVEL (PER CENT)

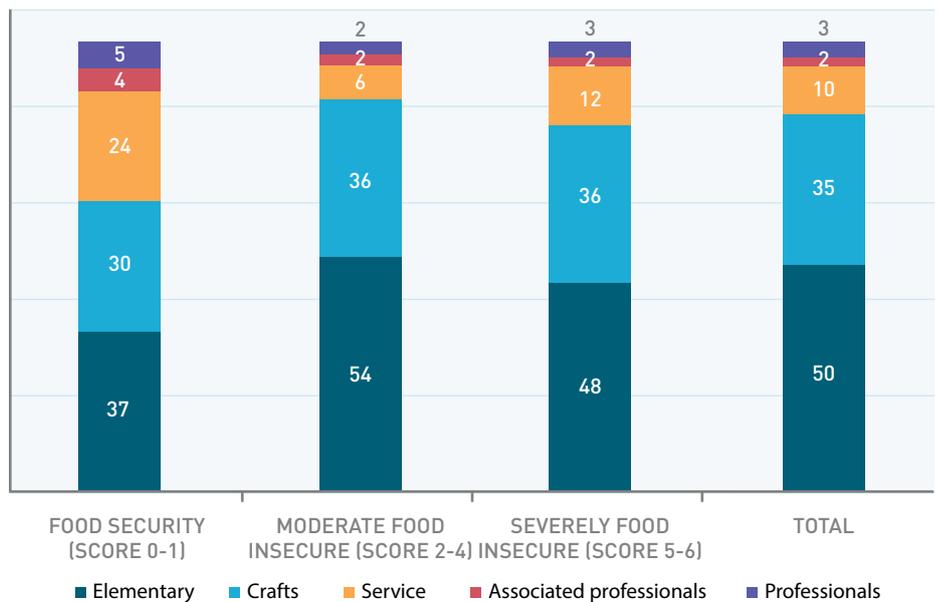


Level of skill required in employment is also associated with food insecurity level. As food insecurity increases, the proportion of heads of household that work in elementary or crafts occupations

increases, while the proportion of those who work in services, as associated professionals, or have professional occupations decreases (see Figure 47). The association is not as robust as it is

in PRL households where figures show a similar trend, but this difference between PRS and PRL is likely due to the small numbers of PRS heads of household currently employed.

**FIGURE 47:** PRS HEAD OF HOUSEHOLD OCCUPATION CATEGORIES BY HOUSEHOLD FOOD INSECURITY LEVELS (PER CENT)



# household health characteristics and food insecurity

Similar to PRL households, indicators of physical health are significantly associated with food security. When it comes to severely food insecure households, 91 per cent are likely to have at least one member report an acute illness in the last six months, while 85 per cent

are likely to report a chronic illness. These numbers are fairly similar to those seen in PRL households where 90 per cent report an acute illness and 89 per cent report a chronic illness. Numbers are significantly lower for food secure households where 75 per cent are likely to report an acute

illness and 65 per cent report a chronic illness (see Table 111). Strong associations between poor health and food insecurity in PRS households indicate that a comprehensive approach is required to help prevent acute and chronic illnesses in this population.

**TABLE 111: PRS HOUSEHOLD HEALTH CHARACTERISTICS BY LEVEL OF HOUSEHOLD FOOD SECURITY**

HH Health <sup>+</sup>	n	Food Secure	Moderately Food insecure	Severely Food insecure
At least one member reports acute illness in HH (%)	978	75.6***	89.6***	91.1***
At least one member reports chronic illness in HH (%)	978	65.2**	80.4**	85.3**

<sup>+</sup> All health characteristics are self-reported physician diagnosed illnesses within the last six months

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

## health of respondents by food security status of household

Indicators of respondent mental health and self-rated health are significantly associated with household food security. Of those respondents living in severely food insecure households, 87 per cent are likely to have poor mental health as measured by the mental health inventory

(MHI-5) score, compared to 79 per cent of moderately food insecure households and 53 per cent of food secure respondents. Respondents living in food secure households were also more likely to report having very good/good health at a rate of 48 per cent compared to 34 per cent

in moderately food insecure and 22 per cent in severely food insecure households. Similar trends are seen in PRL households where food insecurity is associated with poor mental health and self-rated health.

**TABLE 112: PRS RESPONDENT SELF-REPORTED HEALTH BY LEVEL OF HOUSEHOLD FOOD SECURITY**

	n	Food Secure	Moderately Food insecure	Severely Food insecure	TOTAL
<b>Mental health inventory (MHI-5) score of respondent &lt;52/100, per cent</b>	978	52.6***	78.6***	87.3***	<b>82.7</b>
<b>Respondent's self-rated health, per cent</b>	969				
Very good/Good		48.0	34.3	21.7	<b>27.1</b>
Fair		11.3	26.9	43.3	<b>36.4</b>
Not good/ Very bad		40.7	38.9	35.0	<b>36.5</b>

\*\*\* Denotes significance at the 0.1% level,

\*\* Denotes significance at the 1% level and

\* Denotes significance at the 5% level using Pearson's chi-squared test.

# economic susceptibility to food insecurity



In order to profile the household economic situation of food insecure and severely food insecure households, associations between different measures of poverty and household food insecurity were analysed.

Although food insecure PRS households are more likely to be poor than the food secure, the correlation between poverty and food security in PRS is not significant, with poverty rates remaining high even in the food secure households. In fact, the proportion of food secure households who are classified as poor is double in the PRL population.

Total monthly household expenditure is significantly reduced in food insecure households compared to food secure households (see Table 113). Similarly, monthly food expenditure drops from US\$ 79 per capita in food secure

households to US\$ 61 per capita in severely food insecure households (see Table 113 & Figure 48). This drop means that the difference between being food secure and food insecure is approximately US\$ 20 per person, per month. Similar trends are observed in PRL households; however, expenditures are overall lower in PRS households; these numbers are very similar to those found in the recent PRS Vulnerability Assessment.<sup>170</sup> To put this finding in perspective, severely food insecure PRL households actually have higher total monthly household expenditure per capita (at US\$ 189/capita/month) than food secure PRS households (at US\$ 174/capita/month).

Similarly with PRL households, mean number of food-related assets (refrigerator, freezer, oven, and microwave) is associated with food security. However, again mean

number of food-related assets are lower in food secure PRS than in severe food insecure PRL households, demonstrating the heightened vulnerability of the poorest PRS families compared to the poorest PRL households.

There is a high reliance on food assistance in PRS households with 96 per cent of PRS households receiving electronic food vouchers irrespective of food security status. Despite the wide coverage of food assistance to PRS, they remain largely vulnerable to food insecurity. In fact, 71 per cent of respondents from severely food insecure households state that they worry about being able to provide their family's basic needs, compared to only 3 per cent of the food secure; the association between food insecurity and worry over meeting needs is strongly significant ( $p < 0.001$ ).

**TABLE 113: ECONOMIC CHARACTERISTICS OF PRS BY LEVELS OF HOUSEHOLD FOOD SECURITY**

	n	Food secure	Moderately food insecure	Severely food insecure
Poor, per cent	899	81.3	88.5	84.9
Extreme poor, per cent	899	5.5	9.0	10.4
Average monthly household expenditure per capita, (US\$), mean	899	173.8*	142.4	149
Average monthly food expenditure per capita, (US\$), mean	890	79.4*	59.5*	61.2
Number of food-related assets <sup>++</sup> , mean	978	1.7	1.6*	1.4
Receiving UNRWA welfare, per cent	974	94.0	94.9	96.8

<sup>++</sup> Food-related assets represent the sum of fridge, freezer, oven, and microwave

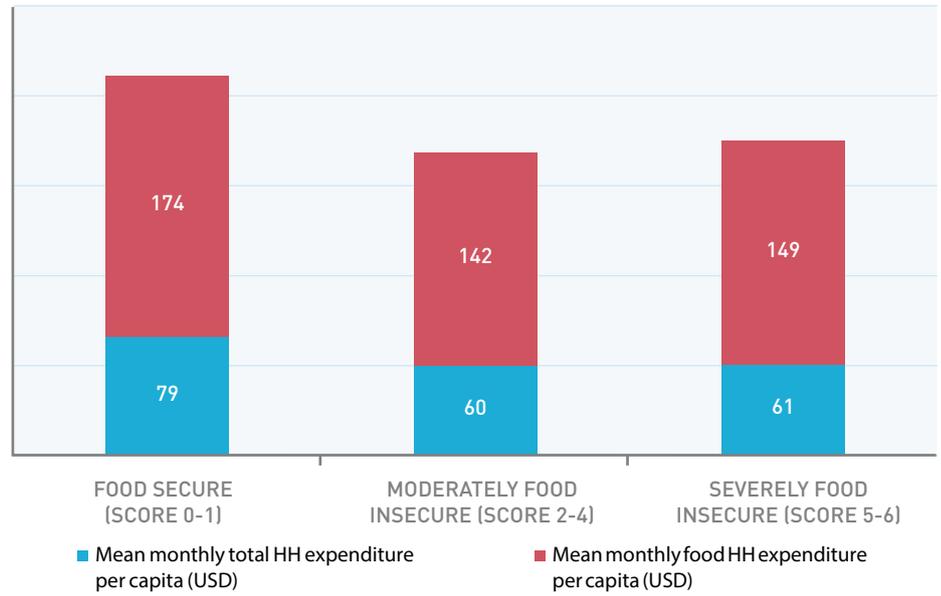
<sup>\*\*\*</sup> Denotes significance at the 0.1% level,

<sup>\*\*</sup> Denotes significance at the 1% level and

<sup>\*</sup> Denotes significance at the 5% level using Pearson's chi-squared test.

<sup>170</sup> United Nations High Commissioner for Refugees. (2015). Vulnerability assessment of Syrian refugees in Lebanon.

**FIGURE 48:** PRS MEAN TOTAL AND FOOD EXPENDITURE PER CAPITA (IN US\$) BY HOUSEHOLD FOOD SECURITY LEVELS



# dietary diversity and frequency of food group consumption



Household dietary diversity score (HDDS) is lower at all levels in PRS than PRL, with decreasing dietary diversity as food insecurity severity increases. The food insecure tend to compromise mostly on meat and chicken, vegetables, fruit and milk and dairy (see Figure 49).

**TABLE 114:** PRS MEAN TOTAL AND FOOD EXPENDITURE PER CAPITA (IN US\$) BY LEVELS OF HOUSEHOLD FOOD SECURITY

Food Group	n	Food Secure	Moderately Food insecure	Severely Food insecure
HDS	644	5.7 (5.3 – 6.1)	5.1 (4.9 – 5.3)	4.7 (4.5 – 4.9)
Cereals	977	20.1 (17.2 – 21.2)	21.2 (6.4 – 21.2)	19.1 (19.1 – 21.2)
Roots and tubers	957	2.3 (1.5 – 3.1)	2.6 (2.5 – 3.1)	2.7 (2.4 – 2.7)
Fruits	739	2.0 <sup>a</sup> (1.7 – 2.3)	1.2 <sup>b</sup> (1.2 – 1.5)	1.0 <sup>c</sup> (0.8 – 1.0)
Meat and chicken	818	1.2 <sup>a</sup> (1.0 – 1.5)	1.0 <sup>a</sup> (1.0 – 1.0)	0.8 <sup>c</sup> (0.6 – 0.8)
Fish	191	0.5 (0.2 – 0.8)	0.5 (0.3 – 0.6)	0.5 (0.3 – 0.6)
Eggs	914	3.1 <sup>a</sup> (2.6 – 4.0)	2.6 <sup>b</sup> (2.5 – 2.7)	2.0 <sup>c</sup> (2.0 – 2.3)
Milk and dairy	877	4.5 <sup>a</sup> (4.0 – 5.7)	2.7 <sup>b</sup> (2.3 – 2.7)	2.0 <sup>c</sup> (2.0 – 2.3)
Vegetables	940	4.0 <sup>a</sup> (3.1 – 5.0)	3.1 <sup>b</sup> (2.7 – 3.1)	2.3 <sup>c</sup> (2.0 – 2.3)
Pulses and legumes	950	2.0 (1.7 – 2.3)	2.2 (2.0 – 2.7)	2.7 (2.3 – 2.7)
Beverages	465	2.0 (1.2 – 2.7)	1.5 (1.2 – 1.5)	1.5 (1.5 – 1.7)
Oils and fats	966	6.4 (5.7 – 8.0)	7.2 (6.4 – 8.0)	6.4 (6.4 – 7.5)
Sweets and chips	723	3.5 (2.3 – 5.0)	2.3 <sup>a</sup> (2.0 – 3.1)	2.0 (1.7 – 2.3)
Wild plants	485	1.0 (0.6 – 1.5)	1.0 (0.8 – 1.2)	0.9 (0.8 – 1.0)
Nuts	98	0.5 (0.2 – 0.6)	0.5 (0.3 – 0.7)	0.3 (0.4 – 0.5)

Estimates are weighted means and 95% confidence intervals. P-values are obtained using one-way analysis.

The data on food category consumption was log transformed using the equation  $\ln(x+1)$  and back transformed to achieve a normal distribution.

<sup>a</sup> Significantly different from moderately and severely food insecure households (significant at the 5% level).

<sup>b</sup> Significantly different from food secure and severely food insecure households ((significant at the 5% level).

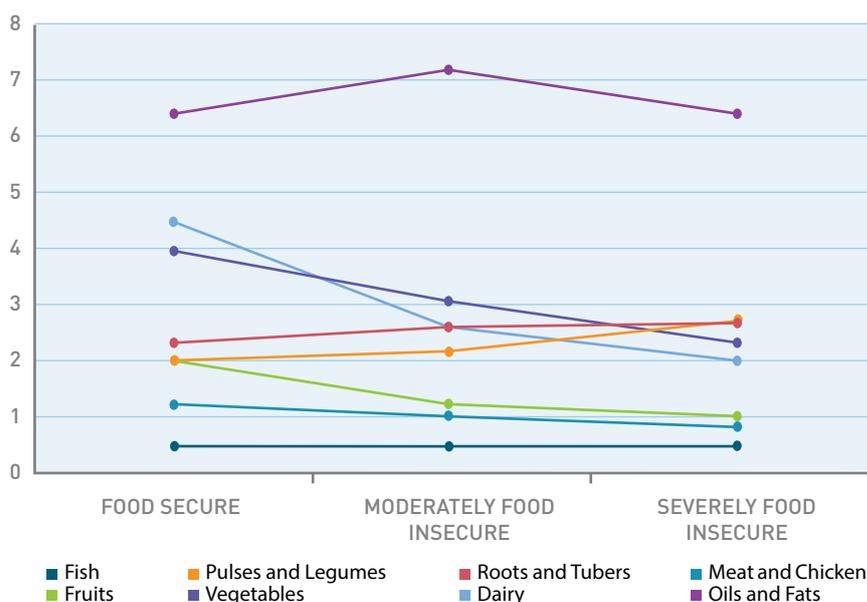
<sup>c</sup> Significantly different from food secure and moderately food insecure households (significant at the 5% level).

<sup>d</sup> Significantly different from food insecure (significant at the 5% level).

<sup>e</sup> Significantly different from severely food insecure (significant at the 5% level).

**FIGURE 49:** PRS MEAN WEEKLY HOUSEHOLD CONSUMPTION OF FOOD GROUPS BY FOOD INSECURITY LEVELS (FREQUENCY/WEEK)

These decreases parallel those recorded in PRL households and raise similar concerns regarding micronutrient adequacy of diets of Palestine refugees in Lebanon (refer to PRL Food Security, Chapter 6).



# coping strategies employed by food insecure households

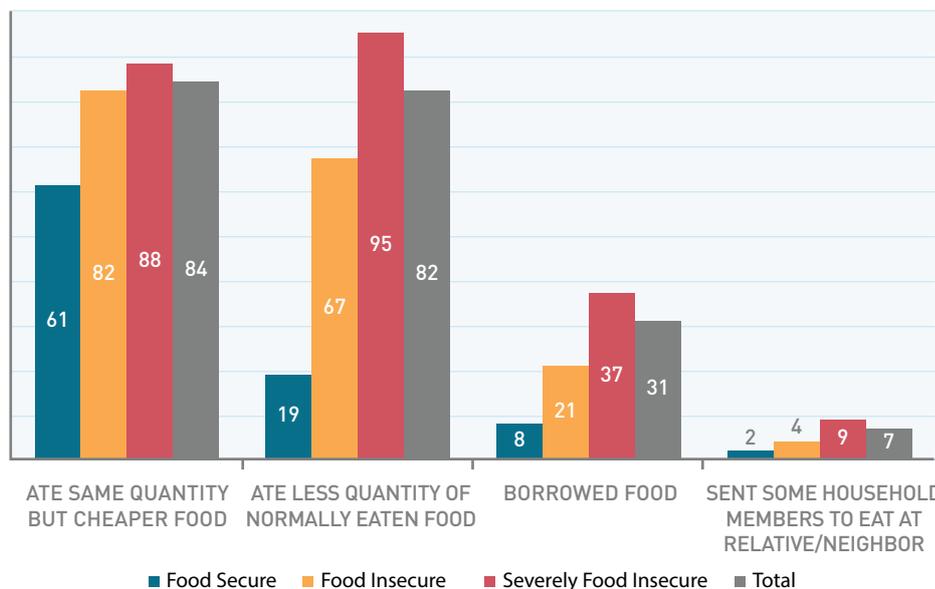


Coping mechanisms were assessed by level of household food insecurity. The four most commonly employed food-related coping strategies are outlined below (see Figure 50). In order to cope, 95 per cent of severely food insecure families reported eating less quantities of food than usual. All of these strategies were more common with increasing severity of food insecurity (significant

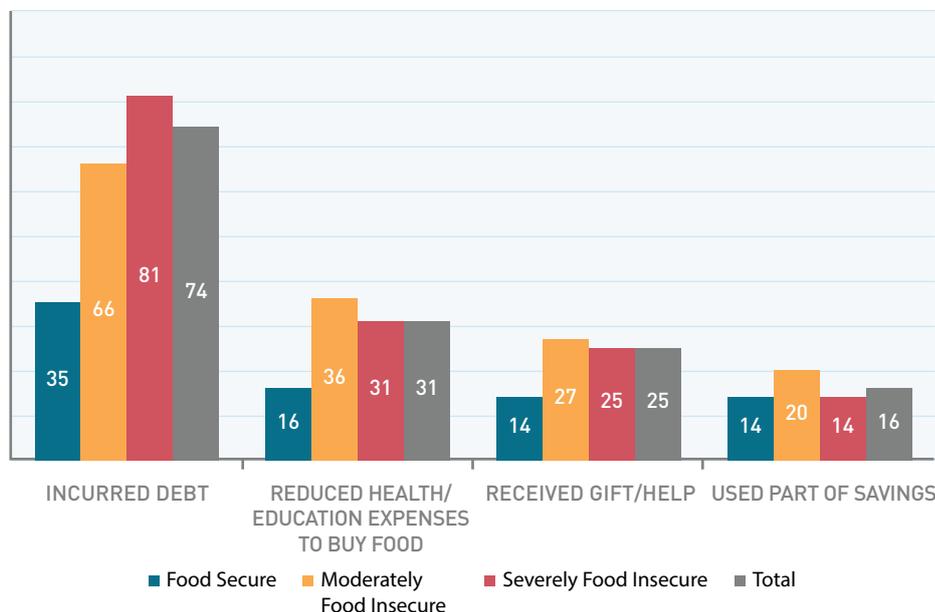
at the 1 per cent level) (see Figure 50). This trend is similar to what is observed in PRL households, where similar coping mechanisms were employed, and increased with severity of food insecurity. The most commonly employed coping mechanism in both PRS and PRL households is eating a lesser quantity of normally eaten food, followed by eating the same quantity, but cheaper food.

The most commonly reported non-food related strategies also significantly increased with food insecurity status among PRS households (significant at 1 per cent) (see Figure 51). Incurring debt was the most commonly reported non-food related strategy among both PRS and PRL households, with 81 per cent of severely food insecure PRS families reporting this strategy.

**FIGURE 50:** PRS PERCENTAGE OF THE FOUR MOST COMMONLY REPORTED FOOD-RELATED COPING STRATEGIES BY HOUSEHOLD FOOD SECURITY LEVEL (PER CENT)



**FIGURE 51:** PRS PERCENTAGE OF THE FOUR MOST COMMONLY REPORTED NON-FOOD-RELATED COPING STRATEGIES BY HOUSEHOLD FOOD SECURITY LEVEL (PER CENT)



# conclusion



In conclusion, the survey reveals high levels of insecurity among PRS. Their coping strategies include, similar to PRL, eating less quantities of food and compounding debts. Despite having some of the highest levels of agricultural production in the country, the highest prevalence of any food insecurity is in the Beqaa, with 97 per cent of households reporting that they are food insecure. Household size, number of children per household and crowding index are all higher in PRS families than PRL families, and increase with food insecurity in both populations. Despite higher levels of educational attainment in PRS head of households, food insecurity remains high implying that food insecurity is a result of their recent displacement. PRS high unemployment levels increase their levels of insecurity.





# CHAPTER FOURTEEN

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**Housing Quality and Access to  
Water, Sanitation and Hygiene  
(WASH) for Palestine Refugees  
from Syria Living in Lebanon**

**lara batlouni, nisreen salti, alexandra irani**

## Key Findings

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THE PRS POPULATION IS STILL **QUITE TRANSIENT AND MOBILE**, WITH OVER A THIRD (37.4 PER CENT) OF PRS HOUSEHOLDS HAVING REPORTED **MOVING HOUSE IN THE PAST YEAR**; RECORDS SHOW THAT

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**15.7%** **HAVE MOVED ONCE**

**11.6%** **HAVE MOVED TWICE**

**9.6%** **HAVE MOVED THREE TO FIVE TIMES**

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POOR HOUSING CONDITIONS HAVE BEEN LINKED TO **RESPIRATORY ILLNESSES (DUE TO DAMPNESS) AND THE SPREAD OF INFECTIOUS DISEASES DUE TO OVERCROWDING**. DAMPNESS IS VERY COMMON, WITH

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**81.1%** **OF HOUSEHOLDS AFFECTED BY THIS CONDITION**

**68.0%** **OF HOUSES SUFFER FROM WATER LEAKAGES**

**11.9%** **REPORT SEVERE LEAKAGES**

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AROUND

## 46.2% OF PRS HOUSEHOLDS REPORT LIVING IN OVERCROWDED CONDITIONS

with more than three people sleeping per room. With an average number of 4.3 persons per room, overcrowding is most severe for households in the Beqaa. More than half of the residents (54.1 per cent) live in dwellings that are very small – 40m<sup>2</sup> or smaller.

PRS households spend US\$ 615.1 per month on average compared to PRL expenditure of US\$ 777.6 per month, and US\$ 762.0 for Syrian refugees.<sup>171</sup> Average expenditures of households in camps were lower than those residing outside the camps in Saida and the Beqaa with a national average of US\$ 591.6 monthly spending for households in camps compared to US\$ 643.3 per month for households outside the camps.

AVERAGE HOUSEHOLD EXPENDITURES VARY WITH THE EDUCATIONAL ATTAINMENT OF THE HOUSEHOLD HEAD; THERE ARE HIGHER EXPENDITURE LEVELS FOR HIGHER EDUCATIONAL ATTAINMENT

WATER FOR DRINKING, COOKING AND WASHING WAS REPORTED TO BE **SUFFICIENTLY AVAILABLE FOR THE MAJORITY OF PRS HOUSEHOLDS** (78.9 PER CENT), BUT THE MAJORITY OF PRS FAMILIES RELY ON

**PURCHASED WATER FOR COOKING** 51.2% **AND DRINKING PURPOSES** 61.8%

THE MAJORITY OF PRS HOUSEHOLDS (92.6 PER CENT) **RELY ON UNRWA ASSISTANCE** AS A MAIN SOURCE OF LIVELIHOOD

which is a substantial increase from the 80 per cent reported in the 2014 UNRWA Vulnerability Assessment. It is likely that vulnerability has increased since the time of the survey, with the suspension of the UNRWA US\$ 100 (cash) housing assistance scheme in July 2015.

<sup>171</sup> United Nations High Commissioner for Refugees, United Nations Children's Funds, & World Food Programme. (2015). Vulnerability assessment of Syrian refugees in Lebanon. Retrieved from <http://goo.gl/7A2s1M>.

This chapter depicts the housing situation for PRS in camps and areas outside camps, including housing conditions and tenure, access to water, sanitation and crowding levels. It also includes findings related to household assets, expenditures, and income.

UNRWA housing-related services, including shelter rehabilitation, are confined to the 12 official camps and do not cover areas outside camps or any housing unit that falls outside the official boundaries of camps. Moreover, municipalities do not usually provide these services to areas outside camps that fall within their administrative domain. This lack of municipal coverage of services has led to a continuous deterioration of living conditions due to dire housing quality in some areas outside camps as well as inadequate access to basic urban services.

PRS housing units are overcrowded and have deficient infrastructural services. Their housing situation is also dire in camps, which were already severely overcrowded prior to their arrival. As mentioned in Chapter Seven, most of these structures were built as temporary shelters and have deteriorated from lack of proper maintenance, which requires regular funding that is unfortunately not readily available. PRS, similar to PRL, live in homes with decaying infrastructure, in camps that have a dearth of recreational spaces, insufficient access to roads, deteriorated water and sewage treatment systems, contaminated water and jerry-rigged electrical wires along with open drainage ditches. The high cost of materials, combined with the Lebanese authorities' restrictions imposed on bringing construction materials into the camps, leaves refugee families unable to carry out substantial repairs or maintenance.

The health and well-being of communities is linked to adequate housing facilities that provide healthy living environments.<sup>172</sup> The majority (45.8 per cent) of PRS reside inside the Palestine refugee camps. These camps were already severely overcrowded prior to the arrival of Syrian refugees and PRS. This increase in the number of refugees has exacerbated the overcrowded conditions of housing units and deficient infrastructural services. Most of the structures built as temporary shelters have deteriorated from lack of proper maintenance. Decaying infrastructure, a dearth of recreational spaces, insufficient access to roads, deteriorated water and sewage treatment systems, contaminated water, and jerry-rigged electrical wires along with open drainage ditches paint a gloomy picture of the camps.

## type of residence and tenure



More than half of PRS households (55.4 per cent) live in apartments, followed by houses/dars (28.9 per cent). The percentage of households residing in apartments is highest in NLA (at 67.7 per cent), coupled with a low share

of 13.2 per cent for houses/dars and 8.0 per cent for huts/barracks. Beqaa has the lowest share of apartments (at 35.3 per cent), in parallel with a high prevalence of huts/barracks at 25.2 per cent due to the remaining French Army barracks

in Wavel Camp and Goro gathering. No major differences are noted at the level of age group of the household head, except for a high incidence of huts/barracks among those aged between 18 and 24 at 18.8 per cent.

<sup>172</sup>Lawrence, R. (2006). Housing and health: Beyond disciplinary confinement. *Journal of Urban Health*, 83(3), 540–549. <http://doi.org/10.1007/s11524-006-9055-4>.

**TABLE 115: PRS TYPE OF RESIDENCE BY REGION**

Type of Residence	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Apartment	64.7***	59.8***	43.6***	35.3***	67.7***	55.4
House/Dar	29.6***	27.7***	50.2***	22.2	13.2***	28.9
Hut/Barrack	0.8***	2.5***	3.4***	25.2***	8.0***	6.7
Other	4.9**	10.1**	2.8**	17.3**	11.1**	9.1
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

Pearson's  $\chi^2$  was used to test differences between geographic areas for each type of residence; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$

In terms of tenure, the majority of residences are rented (at 82.7 per cent) given the recent arrival of PRS to Lebanon and their temporary residency in the country due to the Syria crisis. The average rent was US\$ 202 per month. Similarly, 82 per cent of Syrian refugee households were paying an average rent of US\$ 205 in 2014.<sup>173</sup> A negligible share mentioned

occupying or owning a residence (possibly purchased/registered by a Lebanese or foreigner that was not affected by the 2001 amendment that prevents Palestine refugees from owning, registering or bequeathing property). An estimated 9.1 per cent of households reported living in residencies for free possibly with friends or relatives. Households residing in collective

centres are mostly found in the Beqaa (17.4 per cent) in the 'Masbah' area in the surroundings of Wavel camp, 'Masbah Sindibad' in Taalabaya and in Kamel el Loz. In Saida, 9.8 per cent of residents live in collective centres as well that are mainly found in Taamir, Ein El Hilweh (inside and outside the camp) and Villat.

**TABLE 116: PRS TYPE OF TENURE BY REGION**

Type of Tenure	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
For free	13.8***	7.1***	15.5***	3.4***	6.0***	9.1
For work (by employer)	0.0*	0.9*	0.0*	0.0*	0.0*	0.3
Rented	83.0	80.1	82.8	77.9	91.1	82.7
Owned or occupied	1.6	1.8	0.0	1.3	0.5	1.1
Collective centre	0.7***	9.8***	0.0***	17.4***	0.0***	5.9
Other	1.0	0.3	1.7	0.0	2.5	1.0
<b>Total (%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

Pearson's  $\chi^2$  was used to test differences between geographic areas for each type of tenure; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$

Over a third (37.4 per cent) of PRS households reported changing accommodation in the past year, with 15.7 per cent having moved once, 11.6 per cent having moved twice and 9.6 per cent having moved three to five

times. As for PRL, NLA has the highest average number of times housing was changed (41.4 per cent of NLA PRS residents). Heads of household in the 25-to-34-age-group are most prone to moving houses, with an average of 0.9

times. The main driver for households to switch housing is lower cost of living (57.3 per cent), followed by safety concerns and the social environment in the previous location, original owners wanting their house back and high rent.

<sup>173</sup> United Nations High Commissioner for Refugees, United Nations Children's Funds, & World Food Programme. (2015). Vulnerability assessment of Syrian refugees in Lebanon. Retrieved from <http://goo.gl/7A2s1M>.

# building material



Poor housing conditions have been linked to respiratory illnesses (due to dampness) and the spread of infectious diseases due to overcrowding.<sup>174</sup> Housing conditions and access to sanitation are assessed in the section below.

The majority of residences (86.2 per cent) have plastered concrete walls, with an additional 8.4 per cent having raw concrete walls. The incidence of iron or zinc walls is small at less than 2 per cent. The majority of homes also have cement roofing (80.4 per cent), a further 7.0 per cent have raw concrete roofs, while 9.4 per cent use iron or zinc materials – the latter being highest in the Beqaa at 27.1 per cent.

In terms of sanitation facilities available, 11.7 per cent of households have

the traditional pit, which is a notable decrease from the 20.8 per cent reported in the 2014 UNRWA Vulnerability assessment. More than a third (37.4 per cent) have an improved latrine with a cement slab and 56.4 per cent have a flush latrine.<sup>175</sup>

Electricity is the common means used for heating in all five regions (28.5 per cent) except the Beqaa, where the use of diesel is widespread (93.1 per cent) due to its harsh winters. The second most used means of heating is gas, at 24.3 per cent of the total. It is interesting to note that 28.2 per cent of households do not have any heating system, falling mainly in the four regions of CLA, Saida, Tyre and NLA, with very low incidence in Beqaa, where heating is especially important, at less than 2 per cent.

Households in NLA are the most affected by dampness and humidity, leakages, poor ventilation and darkness/gloominess. Dampness is common: an estimated 81.1 per cent of residences are affected by this condition. It receives a total score of 2.91, with lower scores indicating worse conditions. A total of 68 per cent of houses suffer from water leakages of which 11.9 per cent are totally affected by leakages. Poor ventilation, as well as darkness and gloominess are less common than the first two phenomena, yet they still affect 56.4 per cent and 57.6 per cent of residences respectively.

**TABLE 117: PRS HOUSING CONDITIONS SCORES<sup>176</sup>**

Condition	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
Damp stains/humidity	3.15	3.21	2.53	2.91	2.51	<b>2.91</b>
Water leakage	3.48	3.53	3.10	3.19	3.01	<b>3.30</b>
Poor ventilation	3.66	4.03	3.49	3.58	3.37	<b>3.69</b>
Darkness and gloominess	3.57	3.84	3.69	3.55	3.18	<b>3.61</b>

<sup>174</sup> Al-Khatib, I., Ju'ba, A., Kamal, N., Hamed, N., Hmeidan, N., & Massad, S. (2003). Impact of housing conditions on the health of the people at al-Ama'ri refugee camp in the West Bank of Palestine. *International Journal of Environmental Health Research*, 13(4), 315–326. <http://doi.org/10.1080/09603120310001616092>.

Habib, R., Basma, S., & Yeretizina, J. (2006). No Title Harboring illnesses: On the association between disease and living conditions in a Palestinian refugee camp in Lebanon. Retrieved from <http://goo.gl/DPpeQ7>.

<sup>175</sup> Figures pertaining to the type of toilet do not add up to 100 percent, as some residences might have more than one type.

<sup>176</sup> These scores were calculated based on the following scale: 1=totally affected, 2=largely affected, 3=somewhat affected, 4=slightly affected, and 5=not affected. Hence the lower the score, the worse the indicator.

# Living space



The crowding index measures restrictions on the living space by the number of people per room in a household. Almost half the households (46.2 per cent) report living in overcrowded conditions – with

more than three people in one room. This figure shows regional disparities, with double the number of households classified as overcrowded in the Beqaa (67.3 per cent) compared to 36.2 per cent

of households in CLA. The data also shows that the average number of persons per room reaches 3.1 nationally.

**TABLE 118: PRS CROWDING INDEX BY REGION**

Persons per room	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
1	34.0***	28.0***	24.5***	5.5***	24.0***	<b>24.3</b>
2-3	29.8	27.3	32.5	27.1	32.4	<b>29.6</b>
> 3	36.2***	44.7***	43.0***	67.3***	43.5***	<b>46.2</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

*Pearson's  $\chi^2$  was used to test differences between geographic areas for each crowding bracket; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$*

Overcrowding can be also analysed by the number of sleeping rooms. Using this measure of overcrowding, more than three-quarters (78.8 per cent) of PRS households would be classified as overcrowded, having more than three persons sleeping in the same room. Again, overcrowding is significantly higher in the Beqaa where 93.7 per cent of

households are overcrowded compared to 69.9 per cent in CLA. The data also shows that the average number of persons sleeping in one room reaches 4.3 nationally compared to 3.2 for PRL.

More than half of the residents (54.1 per cent) live in dwellings that are 40m<sup>2</sup> or smaller. A substantially higher percentage of PRS

(17.7 per cent) live in dwellings that are between 11m<sup>2</sup> and 20m<sup>2</sup> than the percentage of PRL (2.4 per cent) who live in same sized dwellings. Similar to PRL, PRS in the Beqaa tends to reside in smaller housing units, while PRS in Saida inhabit larger ones, as shown in Table 119.

**TABLE 119: PRS SURFACE AREA OF RESIDENCES**

Area (sq.m.)	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
0-10	2.2***	0.0***	0.0***	9.4***	3.0***	<b>2.3</b>
11-20	12.4*	17.5*	18.9*	26.7*	14.2*	<b>17.7</b>
21-40	51.2***	23.0***	42.2	33.0***	30.1***	<b>34.1</b>
41-60	13.4***	18.3***	23.0***	12.8***	31.2***	<b>19.7</b>
61-100	19.8**	27.7**	13.8**	13.1***	20.7**	<b>20.4</b>
101-200	1.0***	13.5***	2.1***	5.1***	0.8***	<b>5.8</b>
<b>TOTAL(%)</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

*Pearson's  $\chi^2$  was used to test differences between geographic areas for each area group; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$*

# access to water



Water for drinking, cooking and washing is sufficiently available to the majority of PRS households (78.9 per cent), although regional disparities were reported, with fewer households in CLA reporting sufficient availability of water (65.3 per cent) compared to 88.2 per cent of PRS residents in Tyre. Access is equal across income vulnerability groups.<sup>177</sup>

As Table 120 shows, the main source for drinking and cooking water is purchased water, with 61.8 per cent and 51.2 per cent of households reporting having purchased water for these purposes respectively. CLA has the highest share of households that purchase water for drinking and

cooking purposes, with 96.2 per cent and 97.2 per cent respectively. Purchased water is usually bought from unofficial suppliers and is different from bottled mineral water that is certified by the Ministry of Health. Noteworthy is the very low percentage of households that purchase bottled mineral water for drinking (2.6 per cent) and cooking (1.7 per cent), and the possible health implications. Household tap water (i.e. network), which is not considered to be potable, comes as a secondary source, where 20.6 per cent and 32.3 per cent of households use it for drinking and cooking respectively. Saida has the highest share of households that use tap water for drinking and cooking

purposes, with respective shares of 39.5 per cent and 58.9 per cent. Households in Saida also rely on public reservoirs and standpipes (21 per cent).

The main source of washing water for two thirds of PRS households (66.8 per cent) and 89.3 per cent of PRS households in the Beqaa is household tap water. This is followed by wells, (14.9 per cent) especially for households in CLA (35.7 per cent) and the Beqaa (26.4 per cent). Over a quarter of Beqaa residents (27.1 per cent) also use the camp's public reservoir as a source of washing water (all Wavel residents as well as 'Masbah' residents who mention it in their answers).

**TABLE 120: PRS SOURCE OF WATER**

*Pearson's  $\chi^2$  was used to test differences between geographic areas for each source of water under the drinking, cooking, and washing categories; \*\*\* $p < 0.01$ , \*\* $p < 0.05$ , \* $p < 0.1$*

Source	CLA	Saida	Tyre	Beqaa	NLA	TOTAL
<b>Drinking</b>						
Tap water	1.0***	39.5***	5.8***	27.9***	14.5***	<b>20.6</b>
Purchased	96.2***	34.8***	77.0***	43.0***	77.3***	<b>61.8</b>
Mineral	1***	1.5***	1***	12***	0***	<b>2.6</b>
Other	1.9***	24.2***	16.2***	17.5***	8.2***	<b>15.1</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>
<b>Cooking</b>						
Tap water	1.0***	58.9***	14.7***	31.8***	33.6***	<b>32.3</b>
Purchased	97.2***	20.5***	67.4***	39.4***	54.6***	<b>51.2</b>
Mineral	0***	0.8***	1.5***	8.1***	0***	<b>1.7</b>
Public reservoir	0***	5.7***	6.7***	2.6***	0.5***	<b>3.6</b>
Public standpipe	0***	11***	2.1***	7.1***	0.8***	<b>5.1</b>
Other	1.8***	3.1***	7.7***	11***	10.5***	<b>6.1</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>
<b>Washing</b>						
Tap water	40.2***	89.3***	85.8***	35.1***	57.6***	<b>66.8</b>
Public reservoir	7.5***	4***	7.5***	27.1***	10.8***	<b>9.8</b>
Public standpipe	1.1***	4.5***	0***	5***	0.8***	<b>2.5</b>
Well	35.7***	1.2***	3.7***	26.4***	22***	<b>14.9</b>
Other	15.5***	1***	2.9***	6.4***	8.9***	<b>6</b>
<b>TOTAL</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>100</b>

<sup>177</sup> Income vulnerability can be measured by looking at respondents whose income comes primarily from transient and unreliable sources.

# household assets



The vast majority of PRS households (95.6 per cent) do not possess transportation vehicles, with less than 5 per cent of households owning a transportation vehicle compared to 10 per cent of Syrian refugees.<sup>178</sup>

The average number of household appliances owned is 6.6 compared to 9.8 for PRL. As expected four years into

the protracted conflict in Syria, PRS have reported having to sell their assets as a coping mechanism to meet their basic needs. Very few PRS households do not own any electronics and home appliances; around 28.2 per cent own between two and five appliances and a further 64.1 per cent own between 6 and 10. Households in Central Lebanon Area (CLA) have more assets than those

in the Beqaa with 79.1 per cent owning more than six appliances compared to 43.5 per cent. The survey shows that 27.7 per cent of PRS households do not own a fridge (highest in Beqaa at 44.5 per cent), 28.3 per cent do not own a washing machine (highest in Beqaa at 51.7 per cent) and 19.2 per cent do not own a water heater (highest in Beqaa at 45.9 per cent).

# sources of income<sup>179</sup>



The vast majority of PRS households (92.6 per cent) rely on UNRWA assistance as a main source of livelihood, which is a substantial increase from the 80 per cent reported in the 2014 UNRWA Vulnerability Assessment. The income vulnerability of PRS households is also expected to worsen due to the suspension of the US\$ 100 housing assistance in July 2015 for all eligible PRS. Some funds have remained in place to continue the food assistance of US\$ 27 per person (as of April 2015). Other major sources of livelihood include credit or loans (58.6 per cent), followed by wage labour (31.1 per cent) and aid from other humanitarian organizations (22.9 per cent).

Remittances also represent a source of income for 6.2 per cent of households.

Approximately three quarters of respondents (71.2 per cent) report worrying about losing their source of income compared to 48.4 per cent of PRL, which can be explained by the fact that PRS are highly dependent on UNRWA assistance with limited alternative sources of income. Households in NLA (82.5 per cent) feel their situation is more precarious and are more likely to report fear of losing their source of income, compared to households in CLA (63 per cent). Data also show that more males and younger

age groups report this worry than do females and older people respectively.

More than half the respondents (59.4 per cent) convey worry or fear of being unable to provide their daily necessities. Households in CLA felt more secure in their ability to meet their family's daily needs (54.8 per cent), particularly compared to those in NLA (68 per cent). Furthermore, data shows that more males and older age groups report such a worry than do females and younger people respectively.

<sup>178</sup> United Nations High Commissioner for Refugees, United Nations Children's Funds, & World Food Programme. (2015). Vulnerability assessment of Syrian refugees in Lebanon. Retrieved from <http://goo.gl/7A2s1M>.

<sup>179</sup> Total household expenditure was used as a proxy for the income variable, as income might be underreported by households.

# household expenditures

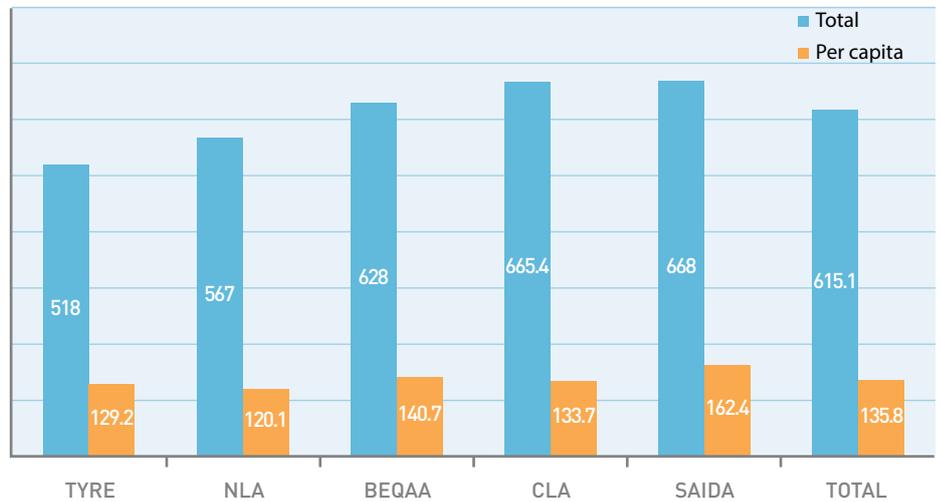


PRS households spend US\$ 615.1 per month on average compared to PRL expenditure of US\$ 777.6 per month, and US\$ 762.0 for Syrian refugees.<sup>180</sup> Average expenditures of households in camps is lower than those residing outside the camps in Saida and the Beqaa with a national average of US\$ 591.6 monthly

spending for households in camps compared to US\$ 643.3 per month for households outside the camps. CLA households report the highest average expenditure of US\$ 668 per month while Tyre households report the lowest at US\$ 518.

The average per-capita expenditure among PRS is US\$ 135.8 per month with the highest average expenditure per capita being reported in CLA (US\$ 162.4) and the lowest in NLA (US\$ 120.1).

**FIGURE 52: PRS AVERAGE HOUSEHOLD EXPENDITURE BY REGION (US\$ PER MONTH)**



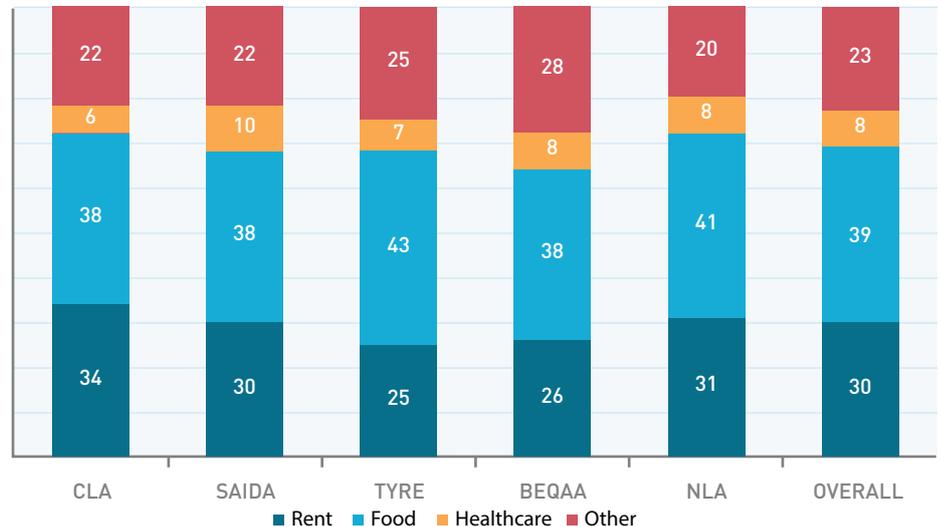
Average household expenditures vary with the educational attainment of the household head; there are higher expenditure levels for higher educational attainment. The average household expenditure reaches US\$ 536.6 for households with heads who have never

attended school, while it increases to US\$ 745 for those who have attended university.

Food represents the major item at 39 per cent of total expenditures (compared to 36 per cent for PRL), followed by rent, which comprises 30 per cent. Health care

(including general health care, medication and hospitalization) ranks third at eight per cent. These three items combined consume more than three quarters of total expenditure (77 per cent), a finding that is similar to the expenditure of Syrian refugees in 2014 on the same items.<sup>181</sup>

**FIGURE 53: PRS HOUSEHOLD EXPENDITURE ITEMS BY REGION**



<sup>180, 181</sup> United Nations High Commissioner for Refugees, United Nations Children's Funds, & World Food Programme. (2015). Vulnerability assessment of Syrian refugees in Lebanon. Retrieved from <http://goo.gl/7A2s1M>.

# conclusion



In conclusion, PRS have been mobile since they moved into Lebanon. However, their housing conditions are poor and overcrowded. Poor housing conditions such as dampness have been linked to respiratory illnesses and the spread of infectious diseases has been linked to overcrowding. Dampness and water leakages are very common among PRS households. PRS are also highly dependent on purchasing potable and utility water. Almost all PRS depend on UNRWA for livelihood assistance.

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# appendices



## Appendix 1: The Arab Family Food Security Scale, questions and scoring of questions

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**Which of these sentences applies the most to the food eaten by your household during the past six months?**

---

- We had enough to eat of the kinds of food we wanted (0)
  - We had enough to eat but not always the kinds of food we wanted (1)
  - Sometimes we did not have enough to eat (1)
  - Often we did not have enough to eat (1)
- 

**In the last six months, was there a time when you were concerned that you would run out of food for your household for the next month? (Yes(1)/No(0))**

---

**In the past year, has it ever happened that the food you bought was not enough and you didn't have money to buy more? (Yes(1)/No(0))**

---

**Were there any foods you feel your family did not eat enough of in the last six months? (Yes(1)/No(0))**

---

**In the past six months, did you or any other adult in your household ever cut the size of your meal because there was not enough food? (Yes(1)/No(0))**

---

**In the past six months, did you or any other household members ever skip a meal because there was not enough food? (Yes(1)/No(0))**

---

**In the past six months did you or any member in your household not eat for a whole day or go to bed hungry because there was not enough food? (Yes(1)/No(0))**

---

Coding: food secure 0-2, food insecure 3-5, severely food insecure 6-7

## Appendix 2: PRL sample size calculation

The target PRL sample size was calculated to be 2816 households using the following formula:

$$n = \frac{4 (r) (1-r) f (1.15)}{[(0.1r)^2 p (n_h)]}$$

Where

<b>N</b>	<b>The sample size expressed as the number of households = 2816 HH</b>
<b>4</b>	<b>Factor necessary to achieve 95% confidence level</b>
<b>R</b>	<b>The predicted or anticipated prevalence (coverage rate) of the selected indicator which is the Wealth Index = 21.40%<sup>182</sup></b>
<b>1.15</b>	<b>Factor necessary to increase the sample size by 15% for non-response</b>
<b>F</b>	<b>Shortened symbol for deff (sample design), assumed = 1.5</b>
<b>0.1r</b>	<b>The margin of error at 95% confidence level, and is defined as 10% of r (10% sampling error relative to the estimate r)</b>
<b>P</b>	<b>Proportion of the poorest population relative to the total population (poorest quintile) = 20%</b>
<b>n<sub>h</sub></b>	<b>Average household size = 4.5</b>

<sup>182</sup> Figure obtained from the 2011 Lebanon MICS for Palestinian Camps <http://microdata.worldbank.org/index.php/catalog/1994/datafile/F3/V405>.

## Appendix 3: Sample distribution and response rates among PRL

Camp/Gathering	HH	Intended Sample Size	Actual Sample	Not Eligible	Effective Sample	Completed	Non response	Response rate
<b>CLA</b>								
Burj Barajneh camp	2,371	240	254	15	239	217	22	90.8%
Shatila camp	2,291	200	234	31	203	166	37	81.8%
Dbayeh camp*	493	20	20	0	20	20	0	100.0%
Mar Elias camp	151	20	21	0	21	21	0	100.0%
Sabra	578	60	69	1	68	51	17	75.0%
Fakhani	99	20	26	0	26	19	7	73.1%
Said Ghwash	155	20	20	0	20	20	0	100.0%
Jnah*	55	20	30	0	30	29	1	96.7%
Naameh*	286	20	20	0	20	20	0	100.0%
Tarik Jdideh*	1,421	20	20	0	20	20	0	100.0%
Ard Jaloul *	121	20	20	0	20	19	1	95.0%
Bir Hassan	284	20	23	1	22	20	2	90.9%
<b>TOTAL</b>	<b>8,305</b>	<b>680</b>	<b>757</b>	<b>48</b>	<b>709</b>	<b>622</b>	<b>87</b>	<b>87.7%</b>
<b>SAIDA</b>								
Mieh Mieh camp	477	40	42	2	40	29	11	72.5%
Ein El Hilweh camp	5,463	380	396	8	388	320	68	82.5%
Abra*	272	20	20	0	20	19	1	95.0%
Al Boustan Al Kabir	79	20	20	1	19	15	4	78.9%
Baraksat	351	40	40	0	40	40	0	100.0%
Baysarie	250	40	40	0	40	36	4	90.0%
Dallaa	200	40	40	0	40	38	2	95.0%
El Haj Hafez	818	40	40	0	40	37	3	92.5%
Hammoud Hospital (Dakerman)*	127	20	18	0	18	18	0	100.0%
Hamshari	125	20	20	0	20	20	0	100.0%
Hay El Zhour	204	20	20	0	20	18	2	90.0%
Ozo Neighborhood	66	20	22	0	22	22	0	100.0%
Sit Nafissa	213	20	20	0	20	17	3	85.0%
Taamir	375	20	19	0	19	18	1	94.7%
Wadi Zeineh	783	80	79	0	79	76	3	96.2%
El Ghazieh*	313	20	20	0	20	19	1	95.0%
Saida Old Town*	24	20	20	0	20	20	0	100.0%
<b>TOTAL</b>	<b>10,140</b>	<b>860</b>	<b>876</b>	<b>11</b>	<b>865</b>	<b>762</b>	<b>103</b>	<b>88.1%</b>

Camp/Gathering	HH	Intended Sample Size	Actual Sample	Not Eligible	Effective Sample	Completed	Non response	Response rate
<b>TYRE</b>								
Burj Shemali Camp	1,760	200	206	4	202	163	39	80.7%
El Buss Camp	1,070	120	121	1	120	86	34	71.7%
Rashidieh Camp	2,007	220	235	7	228	182	46	79.8%
Chabriha	33	20	20	0	20	20	0	100.0%
Jal El Baher	214	20	20	0	20	20	0	100.0%
Kfar Bada	130	20	20	0	20	20	0	100.0%
Qasmiye	285	40	41	0	41	41	0	100.0%
Masaken*	110	20	20	0	20	20	0	100.0%
Maachouk*	101	20	20	0	20	20	0	100.0%
<b>TOTAL</b>	<b>5,710</b>	<b>680</b>	<b>703</b>	<b>12</b>	<b>691</b>	<b>572</b>	<b>119</b>	<b>82.8%</b>
<b>BEQAA</b>								
Wavel Camp	433	80	105	2	103	79	24	76.7%
Wavel Surroundings	190	40	45	0	45	39	6	86.7%
Bar Elias	216	60	64	0	64	60	4	93.8%
Jalala	49	20	29	0	29	18	11	62.1%
Saadnayel	235	60	68	1	67	60	7	89.6%
Taalabaya	123	20	26	0	26	20	6	76.9%
Thakanat Goro	131	20	20	0	20	20	0	100.0%
Der Zenoun	20	20	21	0	21	20	1	95.2%
<b>TOTAL</b>	<b>1,397</b>	<b>320</b>	<b>378</b>	<b>3</b>	<b>375</b>	<b>316</b>	<b>59</b>	<b>84.3%</b>
<b>NLA</b>								
Beddawi Camp	3,221	320	322	18	304	279	25	91.8%
Nahr el-Bared Camp (and surroundings)	3,088	320	320	1	319	311	8	97.5%
Jabal El Beddawi	1,000	60	60	1	59	52	7	88.1%
Mankoubin	880	20	20	0	20	20	0	100.0%
Zahriyeh*	26	20	20	0	20	20	0	100.0%
El Mina*	36	20	20	0	20	20	0	100.0%
<b>TOTAL</b>	<b>8,251</b>	<b>760</b>	<b>762</b>	<b>20</b>	<b>742</b>	<b>702</b>	<b>40</b>	<b>94.6%</b>
<b>OVERALL TOTAL</b>	<b>33,803</b>	<b>3,300</b>	<b>3,476</b>	<b>94</b>	<b>3,382</b>	<b>2,974</b>	<b>408</b>	<b>87.9%</b>

**Notes:**

\* Areas that were not included originally and were oversampled

\*\* Burj Barajneh village interviews (5) were added to Jnah

\*\*\* Double the originally intended sample size

## Appendix 4: Sample distribution and response rates among PRS

Camp/Gathering	HH	Intended Sample Size	Actual Sample	Not Eligible	Effective Sample	Completed	Non response	Response rate
<b>CLA</b>								
Burj Barajneh camp	646	60	70	2	68	4	64	94.1%
Mar Elias camp	51	20	21	1	20	3	17	85.0%
Shatila camp	451	40	50	3	47	7	40	85.1%
Chweifat	48	20	15	1	14	0	14	100.0%
Beirut	244	20	29	2	27	7	20	74.1%
Aramoun	86	20	29	1	28	6	22	78.6%
<b>TOTAL</b>	<b>1,526</b>	<b>180</b>	<b>214</b>	<b>10</b>	<b>204</b>	<b>27</b>	<b>177</b>	<b>86.8%</b>
<b>SAIDA</b>								
Mieh Mieh camp	149	20	45	2	43	15	28	65.1%
Ein El Hilweh camp	1,622	161	197	5	192	20	172	89.6%
Dallaa	54	20	26	1	25	5	20	80.0%
Taamir	139	20	24	0	24	1	23	95.8%
Wadi Zeineh	575	62	66	8	58	5	53	91.4%
Saida	571	60	78	1	77	6	71	92.2%
<b>TOTAL</b>	<b>3,110</b>	<b>343</b>	<b>436</b>	<b>17</b>	<b>419</b>	<b>52</b>	<b>367</b>	<b>87.6%</b>
<b>TYRE</b>								
Burj Shemali Camp	811	80	82	0	82	13	69	84.1%
El Buss Camp	204	20	28	0	28	9	19	67.9%
Rashidieh Camp	314	20	24	3	21	0	21	100.0%
Aabbassiyeh- Roz area	68	20	23	0	23	0	23	100.0%
Chabriha	198	20	20	0	20	0	20	100.0%
Qasmiye	72	16	19	0	19	0	19	100.0%
<b>TOTAL</b>	<b>1,667</b>	<b>176</b>	<b>196</b>	<b>3</b>	<b>193</b>	<b>22</b>	<b>171</b>	<b>88.6%</b>
<b>BEQAA</b>								
Wavel Camp	224	20	23	0	23	3	20	87.0%
Baalbeck	303	40	40	0	40	1	39	97.5%
Bar Elias	251	20	22	0	22	5	17	77.3%
Douris	173	20	30	0	30	6	24	80.0%
Kamed el Laouz	47	20	22	0	22	2	20	90.9%
Qabb Elias	85	20	20	0	20	0	20	100.0%
Taalabaya	113	20	23	1	22	2	20	90.9%
<b>TOTAL</b>	<b>1,196</b>	<b>160</b>	<b>180</b>	<b>1</b>	<b>179</b>	<b>19</b>	<b>160</b>	<b>89.4%</b>
<b>NLA</b>								
Beddawi Camp	898	101	111	8	103	6	97	94.2%
Nahr el-Bared Camp	666	60	64	4	60	1	59	98.3%
Jabal El Beddawi	193	20	21	2	19	0	19	100.0%
<b>TOTAL</b>	<b>1,757</b>	<b>181</b>	<b>196</b>	<b>14</b>	<b>182</b>	<b>7</b>	<b>175</b>	<b>96.2%</b>
<b>OVERALL TOTAL</b>	<b>9,256</b>	<b>1,040</b>	<b>1,222</b>	<b>45</b>	<b>1,177</b>	<b>127</b>	<b>1,050</b>	<b>89.2%</b>

# Appendix 5: Multidimensional Poverty Index calculation

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## Dimensions of the MPI

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- Education
- Health
- Living Standards

Given Equal Weight Of 1/3 Each

## Poverty States (MPI Score)

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- 0 – 0.2 ➤ deprived but not near-MPI poor
- 0.2 – 0.33 ➤ deprived & near-MPI poor
- 0.33 – 0.5 ➤ deprived & MPI poor
- 0.5+ ➤ deprived & severely MPI poor

## Education

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Measured based on: school enrollment and school attainment.

HH is considered to be deprived if:

1. At least one child of age between [school entering age +1] and [school entering age +8] is not enrolled in school.
2. No one in the household has 6 yrs or more education among those who are old enough to have achieved 6 yrs of education.

Weights: 1/2 on school enrollment & 1/2 on school attainment ➤  $1/2 \times 1/3 = 1/6$  each

## Health

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Usually measured based on: child mortality & nutrition. However, since those indicators were not collected in our survey, they were substituted by a food security index. HH is considered to be deprived if it is categorized as severely food insecure.

Weight: 1/3

## Living Standards

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HH is considered to be deprived if it is missing:

1. Access to improved drinking water sources
2. Access to improved sanitation
3. Heating
4. Walls
5. At least one asset that allows access to information (radio, TV, phone...) AND at least one asset that supports mobility (bike, car, cart, truck...) or livelihoods (refrigerator, land, livestock...)

Weights: 1/5 each ➤  $1/5 \times 1/3 = 1/15$  each

