

EUROPE MONTHLY REPOR



At "PIKPA village" on the Greek island of Lesvos, six-year-old Adam draws with one of the many volunteers. 21 June 2017, Greece

Trends and key figures

Since 01 January 2017 until May 2017, 70,877 people have arrived via the Mediterranean Sea to Europe. Arrivals to the Mediterranean Sea in this period comprised of 16.5 per cent children, 11 per cent women and 72.5 per cent men.

As of 31 May 2017, 7,274 refugees and migrants reached Greek shores, compared to 156,823 arriving in the same period last year (a 95 per cent decrease). Persons mainly originate from the Syrian Arab Republic (46.6 per cent) and Iraq (12.8 per cent).

Turkish authorities have reported rescues/interceptions. The total number of rescues/interceptions by the Turkish Coast Guard of persons mostly headed to Greece by sea reached 5,763 persons since the beginning of the year. According to the data released by the Turkish Land Forces, 8,374 persons were also intercepted at western land borders of Turkey since the beginning of 2017. While 7,816 persons were intercepted at the land border with Greece, 458 persons were intercepted at the Bulgarian land border.

So far in 2017, 60,228 refugees and migrants reached Italian shores - compared to 49,845 arriving in the same period last year (a 21 per cent increase). Persons arriving by sea mainly originate from Nigeria (15 per cent), Bangladesh (12 per cent), Guinea (10 percent) and Côte d'Ivoire (9 per cent).

In Spain, 6800 persons have arrived by sea and land since January 2017 compared to 3887 in the same period last year, a 75 per cent increase. While most new arrivals were young men originating from sub-Saharan African countries (Guinea Conakry, Côte d'Ivoire, the Gambia and Cameroon), an increasing number of women was observed. Of arrivals in Spain so far this year, 61 per cent have arrived by sea and 39 per cent crossed into Spain via the land borders. Sea

Mediterranean

estimated dead/missing in 2017 1

Greece

1,526 1,156 2,110

Italy

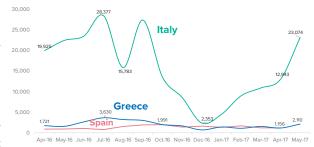
60,228

Spain

6,800

1,198 1,289 Apr

Cyprus



New asylum applications in EU countries ²

192,330 applications in 2017 1,235,335 applications in 2016 1,325,565 applications in 2015



arrivals in 2017 have increased by 98 per cent compared to last year and sea arrivals on the Andalusian coast have increased by 138 per cent compared to 2016.

At the Spanish land borders with Morocco, 2,658 persons have arrived in Ceuta and Melilla in 2017 (as of 31 May), a 48 per cent increase compared to the same period last year. The primary nationality among arrivals to Melilla (a total of 1,500) continues to be Syrians with around 700 having entered Melilla after claiming asylum with Spanish authorities at the border point between Morocco and Spain. Syrians continue to arrive mostly in family groups.

Since January 2017, 302 refugees and migrants arrived in Cyprus compared to 28 the same period last year.

In May 2017, 2,110 refugees and migrants arrived in Greece by sea compared to 1,721 in May 2016, while 23,074 arrived at the Italian shores compared to 19,925 in May 2016. In Spain in May 2017 there were 816 sea arrivals compared to 575 in May 2016. There were no arrivals on Cyprus in May.

Death and missing: as of 31 May 2017, an estimated 1,778 people have died or gone missing while trying to reach Europe by sea, compared to 1,390 for the same period in 2016.

In Romania, the trend of decreasing arrivals from Serbia continues. In the period 01–24 May 2017, 197 persons, including some 79 children, crossed the border irregularly from Serbia, compared to 609 in April 2017.

In Hungary, a gradual increase can be detected in the number of readmission transfers to Romania. In the period 01 January 2017 to 22 May 2017 a total of 244 people were transferred under the readmission agreement with Romania.

During the second half of May there was an increasing land arrivals in Gorizia (Italy-Slovenia) which resulted in the local reception system reaching full capacity, with some 120-140 refugees and migrants sleeping rough. Onward movement is reportedly decreasing in the Brenner area also due to joint controls by Italian and Austrian police carried out on trains travelling towards the border.

Relocation: according to the European Commission (EC), 20,283 asylum-seekers have been relocated from Greece and Italy as of 31 May 2017: 13,825 from Greece (out of 66,400 originally foreseen, 22 per cent of the total) and 6,458 from Italy (out of 39,600 originally foreseen, 16 per cent of the total) respectively.

Returns: in May, 87 people were returned from Greece to Turkey on the basis of the EU-Turkey Statement, which included 14 Syrians on 10 May, and 73 other third country nationals (14 on 10 May; 35 on 11 May; 22 on 12 May; 06 on 17 May; 10 on 25 May). With the latest returns, the total number of returnees under the EU-Turkey Statement reached 1,181 persons.

1,210

Returns EU-Turkey statement 3

20,283

Relocated in total 4

from **Greece**

13,825

from **Italy**

6,458

Key developments

On 07 May the United Nations High Commissioner for Refugees, Filippo Grandi, issued a newscomment on Mediterranean crossings over that weekend. The High Commissioner stated that "saving lives must be the top priority for all and, in light of the recent increase in arrivals, I urge further efforts to rescue people along this dangerous route. This is a matter of life or death which appeals to our most basic sense of humanity and should not be called into question." He called for action to be taken before people are caught and exposed to horrendous abuses at the hands of smugglers in Libya and other transit countries, and before they board unsafe boats to cross the Mediterranean.

On 23 May in **Italy**, the UN High Commissioner and the Director of the Regional Bureau for Europe, Vincent Cochetel, met the Prime Minister, Paolo Gentiloni, the Minister of Interior (MOI), Marco Minniti, the Minister for Foreign Affairs, Angelino Alfano, and the MOI Chef de Cabinet, Mario Morcone. The discussion focused on Italy's and UNHCR's engagement in the Central Mediterranean and the situation in Italy.

In Italy, the MOI-led monitoring of reception facilities nationwide set off in May, (AMIF-funded "MIRECO"-Monitoring and Improvement of Reception Conditions). This aims at



Key developments in Europe

On 11 May, Denmark, Norway and Sweden decided to prolong temporary border controls until 11 November 2017.

On 23 May in Italy, the UN High Commissioner and the Director of the Regional Bureau for Europe, Vincent Cochetel, met the Prime Minister, Paolo Gentiloni to discuss Italy's and UNHCR's engagement in the Central Mediterranean and the situation in Italy.

On 28 April, Hungary announced that the second border fence of the double fence system along a 155-kmlong stretch of the Hungarian-Serbian border was completed.

As of the end of May 2017, UNHCR has distributed 5,573 GCA 'one' cards for 12,368 people and has verified 28,286 people.

Includes Serbia and Kosovo (S/RES/1244 (1999))

The boundaries and names shown and the designations used on this map do not imply official endorsement or acceptance by the United Nations.

strengthening the monitoring of adult and unaccompanied and separated children (UASC) in first- and second-line reception centres. UNHCR led the first set of monitoring visits in a number of government reception facilities and supported MOI and Prefectures by handing over the monitoring methodology developed so far. Furthermore, UNHCR is currently piloting a Sexual and Gender Based Violence (SGBV) safety audit tool, with a view to conducting SGBV risk assessments in a number of government reception facilities, with a specific focus on large facilities where there is likely a heightened SGBV risk.

On the **Italy-France** border, the lack of UASC reception is resulting in some UASC sleeping rough by the river and in others declaring to be adults in order to gain access to the Red Cross-run transit centre. A UASC facility (23 places) is due to open soon and the Prefecture is considering the possibility to open an UASC area within the transit centre. UNHCR continues to provide persons in transit with information on asylum and relocation, on a mission basis and through capacity-building of local NGOs.

In **Greece**, UNHCR is progressing with the verification of people and distribution of cards across Greece within the framework of the Greece Cash Alliance (GCA). As of the end of May 2017, UNHCR has distributed 5,573 GCA 'one' cards for 12,368 people and has verified 28,286 people.

As part of UNHCR's Urban Accommodation Scheme, UN-HCR presented to the municipality of Athens the management of a renovated five storey building in Athens on 25 May 2017 as a gesture of appreciation to the municipality of Athens who collaborated in creating over 20,000 reception places for the relocation candidates and vulnerable asylum-seekers in Greece in 2016. By the end of May 2017, 18,520 places were available in the Urban Accommodation Scheme through apartments, buildings, hotels, facilities for unaccompanied children and through the host family programme. In the second half of the month, 147 people were transferred and accommodated from the islands to the mainland. Also in May, UNHCR initiated discussions for prospective agreements with the Municipalities of Trikala, Karditsa, and Larissa and Nea Philadelphia – Nea Chalkidona for their participation in the Accommodation Scheme, which would provide some additional 1,200 accommodation places.

Increased tension in the islands of Chios and Leros was observed, resulting in a number of security incidents generally linked to discontent from asylum-seekers and local communities, including due to uncertainty with the length of stay of refugee and migrant populations on the islands.

While people continue to move irregularly through the Western Balkans mostly seeking to reach other European Union Member States, a reversed movement has also been noticed of people reporting that they are seeking to return to Greece, including many who only return to the **former Yugoslav Republic of Macedonia** to continue attempting onward movements. A variety of reasons have been reported as being behind the movement of persons from Serbia to Greece through the former Yugoslav Republic of

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Macedonia including those seeking to access the relocation programme in Greece; poor living conditions in transit centres; job opportunities in Greece during the summer season; lack of resources to continue the irregular journey; access family reunion from Greece; and re-connecting with smugglers or finding new ones.

Following the voluntary relocations from Belgrade (**Serbia**) city centre that the authorities have organized in the preceding weeks, presence of refugees/migrants in the city remained low, estimated around 350 persons. The barracks behind the train station, which had accommodated hundreds in abysmal conditions over the winter, were finally demolished to give way to urban re-development.

On 28 April, **Hungary** announced that the second border fence of the double fence system along a 155-km-long stretch of the Hungarian-Serbian border was completed. On 03 May the Prime Minister's Office stated that negotiations with the EU Commission on Hungary's revised asylum legislation have been unsuccessful. The Hungarian Government has reconfirmed its intention to maintain the current border and transit zone arrangements, and if necessary, to defend these measures in legal proceedings with the Commission.

On 17 May 2017, the EC followed up on an infringement procedure against Hungary initiated in 2015. With a <u>letter of formal notice</u>, the EC underlined <u>incompatibilities</u> between the new Hungarian asylum law and the EU Asylum Procedures Directive, the Reception Conditions Directive and the Return Directive. The concerns raised by the EC are similar to those <u>expressed by UNHCR</u> after the adoption of the new asylum law. On 11 May, UNHCR Strasbourg made a Statement during the <u>18th meeting</u> of the <u>Lanzarote Committee</u> (Committee of the Parties to the Convention on the Protection of children against Sexual Exploitation and Sexual Abuse) on the main child protection concerns relating to the current situation in Hungary.

<u>UNHCR</u> and the NGO Food Sweet Food announced on 11 May that the <u>Refugee Food Festival</u>, a civil society led initiative born last year to showcase refugees' cooking talents and facilitate their integration, is expanding to thirteen major European cities in 2017. Between 15 and 30 June, more

than 50 restaurants will open their kitchens to refugee chefs from Afghanistan, Eritrea, Iran, Somalia, Syria and Ukraine to name a few. Other cities have expressed their interest and might follow. The French-born initiative started last year through a partnership between the NGO Food Sweet Food and UNHCR, with the support of partners, citizens, local authorities, restaurants and private businesses.

On 11 May, **Denmark**, **Norway** and **Sweden** decided to prolong temporary border controls until 11 November 2017

In **Lithuania**, a proposal has been submitted to the Parliament from the Ministry of Social Affairs to bring social assistance to beneficiaries of subsidiary protection to the same level as nationals. UNHCR has actively advocated for this change.

Statelessness: As part of the project supported by UNHCR in **Kosovo**⁵ (S/RES/1244 (1999)) and **Montenegro** aimed at facilitating late birth registration, biometric mobile team of the Kosovo Civil Registration Agency conducted from 03-05 May a visit to displaced persons from Kosovo in Montenegro, processing and issuing birth extracts and other necessary personal documents.

On 04-05 May, at a two-day conference in Budapest, supported by UNHCR and attended by over 120 government officials, staff of NGOs, UNHCR and academia, the European Network on Statelessness launched the publication "Protecting Stateless Persons from Arbitrary Detention; an Agenda for Change". The Conference also highlighted the situation in Bulgaria, Malta, the Netherlands, Poland, the UK and Ukraine, where the European Network on Statelessness (ENS) conducted research on the topic. Stateless persons throughout Europe continue to be subjected to prolonged, sometimes indefinite, and repeat detention and the Agenda for Change sets out five recommendations for States to end their arbitrary detention: offer alternatives to detention, develop statelessness determination procedures, protect vulnerable persons from discrimination, facilitate integration of stateless persons and improve recording and reporting.

EU related developments

On 12 May, Frontex' <u>Consultative Forum</u> on Fundamental Rights, which UNHCR is co-chairing, published its Annual <u>Report</u>. The report focuses on the activities undertaken by the Consultative Forum in 2016. It presents observations and recommendations on fundamental rights matters linked to the Agency's activities, which were shared with Frontex and its Management Board.

On 18 May, a Justice and Home Affairs Council took place in Brussels. Among other issues, EU Home Affairs Ministers <u>discussed</u> the reform of the Common European Asylum System (CEAS), focusing on the issues of

responsibility and solidarity. The Presidency committed to continuing efforts to "take forward work on the topic". UNHCR's comments on the European Commission's proposal for a recast Dublin Regulation are available here.

On 30 May, the Committee on Civil Liberties, Justice and Home Affairs (LIBE) of the European Parliament adopted their <u>position</u> on the EC proposal for a recast Eurodac Regulation. The European Parliament and the <u>Council</u> now need to agree on a common position for the recast Regulation to be adopted.

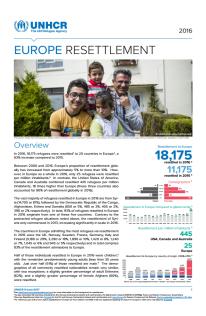


Key documents from the web portal



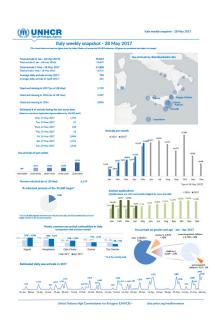
Desperate Journeys

Refugees and migrants entering and crossing Europe via the Mediterranean and Western Balkans routes



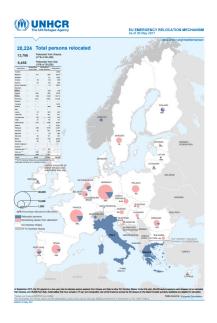
Europe Resettlement

Summary of resettlement to Europe e in 2016 highlighting Europe's contribution to global resettlement.



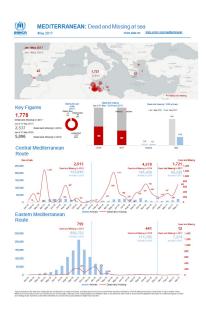
Italy Weekly snapshot

Weekly data snapshot of the refugees and migrant arriving to Italy by sea.



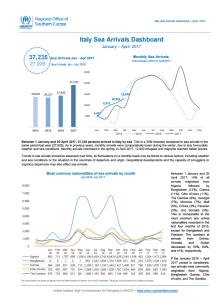
Relocation in Europe

Snapshot of the number of refugees relocated within Europe, totalling 20,224⁵ within the EU Emergency Relocation Mechanism.



Dead and missing at sea

In the first five months of 2017, 1,778 refugees and migrants have died or are missing at sea (30% less than the same period in 2016).



Sea Arrivals to Italy

In the first four months of 2017, 37,235 people arrived in Italy during this period (33% more than the same period in 2016).



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Timeline overview

20 March 2016

Start of the EU-Turkey Statement .

03 April 2016

Greece implemented a new $\underline{\text{law}}$ highlighting the creation of the Reception and Identification Service, restructuring of the Asylum Service, the creation of an Appeals' Authority, and the creation of new Regional Asylum

First returns take place under the EU-Turkey Statement: 202 people returned to Turkey from Greece.

The European Commission (EC) published Communication on reforms to Common European Asylum System (CEAS).

Turkish government amended the Temporary Protection the Temporary Protection Regulation regarding access to temporary protection for Syrian nationals who irregularly travel to Europe and who are returned to Turkey from Greek islands.

27 April 2016

Turkey amended labour legislation to grant those holding subsidiary protection work permits.

The EC released Proposals to reform the CEAS, with proposals to reform the Dublin Regulation, the EURODAC system and to turn the European Asylum Support Office into an European Union Agency for Asylum.

18 May 2016

The Turkish President approved the legislative framework regarding the EU-Turkey Statement with regards to the readmission of people from Greece.

The EC released:

- · Its proposals to recast the Asylum Procedures Directive, recast the Qualification Directive and amend the Reception Conditions Directive.
- · Its proposal on an EU Resettlement Framework.

20 September 2016

Leader's Summit on Refugees was held in New York bringing together countries and international organisations, and announced pledges to increase efforts in support of

06 October 2016

The EC officially <u>launched</u> the European Border and Coast Guard (EBCG) Agency.

05 December 2016

UNHCR presented a paper to the EU to call for stronger EU action on refugees.

08 December 2016

to Member States to gradually resume Dublin transfers to Greece under cer- Council's agenda.

15 December 2016

The EC released a recommendation European Council meets-Migration was one of the main topics on the European

31 December 2016

362,376 refugees and migrants reached Europe in 2016 and 5,096 went dead or missing.

Malta takes over the rotating presidency of the Council of the European Union, migration will be one of its priorities during its term. UNHCR has issued recommendations to the Maltese and Estonian (July-December 2017) presidencies.

19 January 2017

UNHCR, IOM and 72 other partners
The EC releases a <u>communication</u> on the launched the Regional Refugee and Central Mediterranean route. Migrant Response Plan to help respond to the situation of refugees and migrants in Europe in 2017.

25 January 2017

02 February 2017

UNHCR and IOM released a joint statement on addressing migration and refugee movements along the Central Mediterranean route.

Informal European Council meeting. EU Leaders adopt the Malta Declaration on "addressing the Central Mediterranean route".

14 February 2017

UNHCR calls for concrete measures to be adopted by the Greek authorities, the EU and its Member States to ensure wwadequate care. support and solutions for the women, men and children seeking asvlum in Greece.

27 February 2017

Desparate Journeys published, a UNHCR report detailing the impact of the increased border restrictions introduced in 2016 on refugee and mi-Europe.

07 March 2017

UNHCR is deeply concerned at a new law which has been voted at the Hungarian Parliament and which foresees the mandatory detention of all asylum seekers, including many children, for the entire length of the asylum procedure.

09-10 March 2017

 ${\bf European\ Council-Migration}$ on the agenda.

25 March 2017

Informal European Council meeting. EU Leaders adopt the Rome Declaration. Migration and asylum included in the "safe and secure Europe" overarching area of work.

UNHCR urges suspension of transfers of asylum-seekers Hungary under the Dublin Regulation.

The EC releases the communication on the protection of children in migration.

UNICEF and UNHCR welcome EU policy to protect migrant and refugee children.

On 12 May, Frontex' Consultative Forum on Fundamental Rights, which UNHCR is co-chairing, published its Annual Report

On 18 May, a Justice and Home Affairs Council took place in Brussels. Among other issues, EU Home Affairs Ministers <u>discussed</u> the reform of the Common European Asylum System (CEAS), focusing on the issues of responsibility and solidarity.