

# **YEMEN: Implementing the 10- Point Plan of Action**

## **Activities to address refugee protection in the context of mixed migratory movement to Yemen**

**May 2008**

### **Introduction**

This matrix summarizes the main activities that are currently being undertaken as well as planned and priority objectives in Yemen to address the mixed migratory movement across the Gulf of Aden within the framework of the 10 Point Plan. The movement is composed of around 60% Somali, 39% Ethiopian and 1 % other nationals. While the Somali and Eritrean nationals primarily move for refugee related reasons, the majority of the Ethiopians are migrating in search of employment opportunities in the Gulf States. Nevertheless, a considerable minority (35% in 2007), were also in need of international protection. Some activities within the 10 Point Plan framework, such as those directed at determining international protection needs, apply only to non-Somali since Somalis arriving in Yemen are presumed to have such needs and are automatically granted refugee status by the Government on a prima facie basis.

The movement across the Gulf of Aden cannot be addressed by activities targeted at points of arrival/transit in Yemen alone. To reduce the number of arrivals, and the associated high death toll associated with the crossing to Yemen, a comprehensive approach to the Gulf of Aden situation is needed, encompassing also activities in countries of origin as well as at points of departure in Puntland (Somalia), most notably the Bossaso port and surrounding areas. This matrix therefore needs to be read together with the strategy to address mixed migratory movements developed by the Somalia Mixed Migration Task Force (MMTF).<sup>1</sup>

The main counterparts referred to in the following matrix are the following:

- 1. Government Counterparts:** National Committee for Refugee Affairs (NCRA), National Subcommittee for Refugee Affairs (NSCRA), Ministry of Foreign Affairs (MFA), Ministry of Human Rights
  - 2. Agency Counterparts:** International Organisation for Migration (IOM), World Food Program, Yemeni Red Crescent (YRC)
  - 3. NGO Counterparts:** Danish Refugee Council (DRC), Médecins Sans Frontières – Spain (MSF Spain), Society for Humanitarian Solidarity (SHS), National Democratic Institute (NDI), Save the Children, CARE
  - 4. Misc. Counterparts:** The Yemen Liquid Natural Gas Company
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Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
1. Cooperation among Key Partners					
<b>A. Strengthen communication and relationship between GoY and UNHCR</b>	<ul style="list-style-type: none"> <li>UNHCR Workshop in Feb 2008, with NSCRA<sup>2</sup>, Representatives from three Governorates, UN and NGOs reviewed implementation of the 10 Point Plan and its constraints.</li> <li>Confirm participation of YRC<sup>3</sup>, member of the NSCRA/NCRA, in UNHCR-NSCRA regular meeting</li> </ul>	i. Establish a concrete plan of action on the implementation of the 10PP with the Authorities	April	UNHCR, NSCRA	<ul style="list-style-type: none"> <li>Lack of direct communication with NACRA the decision making body and limiting the communication with NASCRA; which refers the responsibility to take decisions for several initiatives to NACRA.</li> <li>Irregular attendance at coordination meetings hampers the discussion process.</li> <li>Difficulties to ensure timely and quality Arabic translation process</li> </ul>

<sup>2</sup> NSCRA = National Sub-Committee for Refugee Affairs.

<sup>3</sup> YRC = Yemen Red Crescent

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>2008/2009</b>					
<b>B. Enhance and increase collaboration</b>	<ul style="list-style-type: none"> <li>The set up of one UNDAF outcome on 'migrants' was welcome by the</li> </ul>	ii.. Further strengthen relations between UNHCR and various Ministries, especially Human Rights Ministry and Ministry of Interiori	ongoing	UNHCR GoY	<ul style="list-style-type: none"> <li>In order to achieve this, the IOM office will need to be reinforced and provided with</li> </ul>
		iii. Strengthen relationship with Parliament	May and onward	UNHCR GoY	
		i. Encourage IOM to establish a presence at the reception	ongoing	HCR, IOM	

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>activities with Agencies</b>	UNCG/UNCT	center.  ii. UNHCR to support IOM proposal to PRM <sup>4</sup>			additional resources
		iii. UNHCR, IOM and WFP to develop a new UNDAF <sup>5</sup> outcome on migration and to submit to UNCG/ UNCT	May	UNHCR  UNCG	• The Govt has not yet endorsed the inclusion of a new UNDAF outcome; the proposal will be submitted at the revision middle 2008
<b>C. Establish a Mixed Migration Task Force and other fora for stakeholders</b>	<ul style="list-style-type: none"> <li>Positive feedback from EU, DRC; IOM to establish an MMTF in Yemen</li> </ul>	i. Establish ToR of MMTF in line with the MMTF established in Somalia  ii; Seek Govts participation in "Yemen MMTF"	June	UNHCR & other stakeholders	

<sup>5</sup> United Nations Development Assistance Framework

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>2008/2009</b>					
<b>D. Improve regional cooperation and coordination</b>		i. Organise regional conference	May	GoY Govts EC Agencies NGOs	
<b>2. Data collection and analysis</b>					
<b>A. Establish UNHCR mechanisms to collect basic data on arrivals more systematically</b>	Statistics are compiled and regularly shared with Authorities, UN agencies and NGOs	i. Bolster human and material resources for data collection in reception centres	August	UNHCR	<ul style="list-style-type: none"> <li>• Insufficient human resources and material.</li> <li>• Technical problem with software in reception centres.</li> </ul>
		ii. Database used at the reception centres needs to be modified for easy use and eventual compatibility with the registration	Dec 08	UNHCR	<ul style="list-style-type: none"> <li>• The software should be compatible with progress used in registration centres and information recorded need to be easily exchanged</li> </ul>

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
		centres.			
		iii. Involve other actors, such as DRC, NSCRA in mechanisms already in place for data collection	August 2008	UNHCR DRC NSCRA	<ul style="list-style-type: none"> <li>• Software is presently in English, but needs to be translated in Arabic.</li> <li>• Basic registration data should be collected at the reception centres through IP in case of absence of UNHCR staff due to security concerns.</li> </ul>
<b>B. Encourage and assist the Government of Yemen to collect comprehensive statistics on arrivals so as to enhance protection environment</b>	Discussed with GoY, which has expressed interest	i. UNHCR to draft with NSCRA a proposal for officials to be present in reception centres to be submitted to NCRA for further discussion	May 2008	UNHCR NSCRA NCRA	Data base at the reception centres is today not compatible with the UNHCR database called Progress that will be used at the registration centres
		ii. Training of officials designated	July	HCR/	

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
for refugees and asylum seekers		for the reception centers and finalisation of the sub agreement with Government		NSCRA	
		iii. NSCRA and UNHCR to develop a centralisation of data collected in the different reception centres at Sana'a level/Aden level	July	HCR	
<b>C. Obtain academic research study on new arrivals along the coast.</b>		i. University of Sana'a or other entity to work with UNHCR to research on arrivals along the coast and provide a study	August 2008	UNHCR  Univ. of Sana'a	Contractual issue for UNHCR
<b>D. Cooperate closely and share information</b>	<ul style="list-style-type: none"> <li>Daily information updates on arrivals shared with UNHCR</li> </ul>	i. Share any repatriation info from Progress with UNHCR Somalia.	Dec 2008	UNHCR (Yemen, Somalia)	.

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>with UNHCR Somalia</b>	Somalia			NSCAR	
	<ul style="list-style-type: none"> <li>Information on repatriation already shared with UNHCR Somalia</li> <li>April arrival of UNHCR registration Officer</li> </ul>	<ul style="list-style-type: none"> <li>ii. To establish with Somalia a standardised exchange of information</li> </ul>	May 2008	UNHCR (Yemen, Somalia)	

### 3. Protection-sensitive entry systems

<b>A. Establish 2 joint roaming monitoring teams with civilian officials along</b>	<ul style="list-style-type: none"> <li>Regular UNHCR awareness raising with GoY Forces along the coast</li> <li>A number of focal points of partners or government officials</li> </ul>	<ul style="list-style-type: none"> <li>i. Develop a plan of action for the GoY to be at the reception centre, and accompany the truck along the coast</li> </ul>	July 2008	UNHCR  GoY	<ul style="list-style-type: none"> <li>Security constraints</li> <li>Awaiting GoY authorisation to import telecom equipment</li> <li>Coast guards have limited presence along the coast due to shortage of</li> </ul>
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Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
		<b>2008/2009</b>			
<b>the coast;</b>	<p>have been identified along the coast by partner in order to inform these as soon as new arrivals are disembarking along the shore</p> <ul style="list-style-type: none"> <li>• UNHCR delivers some equipment to coastal guards to enable them to perform rescue at sea.</li> </ul>	<p>ii. Continue to liaise with all stakeholders who have a presence along the coast</p> <p>iii. Monitor as comprehensively as possible the situation of persons in need of international protection and intervene as appropriate to secure their admission to safe territories</p>	<p>ongoing</p> <p>ongoing</p>	<p>HCR</p> <p>NGOs, local authorities, national human rights institutions</p> <p>UNHCR</p> <p>GoY</p>	equipment.

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
		<b>2008/2009</b>			
		iv. Equip teams with vehicles and telecom equipment	ongoing	UNHCR GoY	
<b>B. GVT to allow UNHCR access to those detained to conduct screening and refugee status determination</b>	<ul style="list-style-type: none"> <li>• UNHCR increased staffing to undertake screening /RSD in the deportation centres</li> <li>• IP is visiting refugees/asylum seekers in jail.</li> </ul>	<ul style="list-style-type: none"> <li>i. UNHCR to develop a policy for access to deportation centres, support to the detainees as well as after their release</li> <li>ii. Enhance relationship and collaboration between UNHCR with ICRC/YRC and other organisation working in detention centers and jails as Oxfam</li> </ul>	June	Protection	<ul style="list-style-type: none"> <li>• UNHCR faced budget constraints to get sufficient qualified staff to visit deportation centres</li> </ul>

<b>Objectives</b>	<b>Achievements to date</b>	<b>Activities planned</b>	<b>Time-frame</b>	<b>Relevant Actors</b>	<b>Constraints</b>
<b>C. GoY agreement to stop deportation of asylum seekers from the Horn of Africa</b>	<ul style="list-style-type: none"> <li>• Donor countries have expressed concerns about deportations</li> <li>• UNHCR’s interventions resulted in the release of 43 persons of concern.</li> </ul>	i. Seek for GoY to appoint focal points in the MFA and NSCRA to report cases of known deportations and assist UNHCR to gain access.	Ongoing	MFA NSCRA  UNHCR	<ul style="list-style-type: none"> <li>• Persons continue to be deported without the option of approaching UNHCR</li> <li>•</li> </ul>
		ii. UNHCR to regularly report to NSCRA/ on UNHCR accessed/ un-accessed deportation cases.	Ongoing	UNHCR  NSCRA	
<b>D Have Government recognise appointment slips given to non- Somalis as official document</b>		i. Have GoY extend validity of appointment slips for non-Somalis beyond 10 days	August 2008	UNHCR  NSCRA	

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>E. Train various GoY security branches on: humanitarian principles, identification of asylum seekers and international maritime, human rights and refugee law (including rescue at sea)</b>	<ul style="list-style-type: none"> <li>• Increased level of tolerance towards the non-Somali asylum-seekers has improved the reception and treatment of captured non-Somalis through training of coast guards and army officials</li> <li>• UNHCR was approached to assist to determine status of arrivals (25% of non-Somalis reached the transit centre in 2007 compared to 10% the 2 previous years.</li> <li>• Shooting incidents involving security forces have decreased drastically</li> <li>• Enrolment of two Yemeni officials in San Remo courses</li> </ul>	<ul style="list-style-type: none"> <li>i. Raise awareness and train officials whose work is related or require interaction with refugees and asylum seekers.</li> <li>iv. Coordinate plan of action and consolidate training of officials amongst various actors, mainly DRC , IOM and HCR, and submit training plan to NSCRA and Ministry of Human Rights</li> </ul>	<ul style="list-style-type: none"> <li>June 2008 and forward</li> <li>June 2008 and onwards</li> </ul>	<ul style="list-style-type: none"> <li>UNHCR</li> <li>DRC</li> <li>Min.Human Rights</li> <li>DRC</li> <li>IOM</li> <li>UNHCR</li> <li>Min Human Rights</li> </ul>	<ul style="list-style-type: none"> <li>• Rotation of security force elements requires repeated training</li> <li>• Delayed arrival/ registration of DRC</li> <li>• Security along the coast interrupted UN movements</li> <li>• Need to coordinate the training activities amongst the various agencies and NGOs.</li> </ul>

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>4. Reception / Registration arrangements</b>					
<b>I. RECEPTION</b>					
<b>A. Ensure quick and dignified transportation of new arrivals to reception centres</b>	<ul style="list-style-type: none"> <li>Increased availability of trucks</li> <li>Truck has been equipped with a plastic cover and foam on the bottom for seating</li> </ul>	i. Increase number of transport vehicles to meet demands	August 2008	UNHCR IP	
		ii. Establish mechanism for new arrivals coming through Red Sea	June 2008	UNHCR IP	
<b>B. Consolidate ,improve and establish new reception arrangements in two locations at the coast: Mayfa'a and</b>	<ul style="list-style-type: none"> <li>The rehabilitation of <b>Mayfa'a</b> is completed and the centre upgraded to an office which should be headed by a NOA</li> <li>Construction of <b>Ahwar</b> reception centre has begun</li> <li>Transfer of new arrivals along the coast to the</li> </ul>	i. Obtain Additional funding for the phased completion of Ahwar reception/registration centre, including the upgrade of the UNHCR guest house	End 2008	UNHCR	<ul style="list-style-type: none"> <li>The main constraint is the security requirement of overnight stay in Ahwar, located at 3 hours driving from Aden.</li> <li>Completion of Ahwar reception /registration centre dependent on obtaining additional funding</li> </ul>

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>Ahwar</b>	reception centres in safety and security	ii. Analyse the cost and benefit to move the reception centre of Mayfa'a to another location along the coast due to the opening of the coastal road	July 2008	UNHCR	<ul style="list-style-type: none"> <li>This move will not be possible before Ahwar reception centre is upgraded and able to carry out registration activities</li> </ul>
		iii. Review the capacity of each reception centre to respond to emergencies	June	UNHCR	Security might delay UNHCR travelling to certain areas and to reception centres along the coast.
<b>C. Increase involvement of other NGOs/Agencie</b>	<ul style="list-style-type: none"> <li>MSF Spain has started to work at the Ahwar reception centre</li> <li>IOM submitted a</li> </ul>	i. Involve DRC in reception arrangements	April 2008	UNHCR DRC	<ul style="list-style-type: none"> <li>Security constrains at reception centres</li> </ul>

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>s in reception arrangements</b>	<p>proposal to United States for funding to raise awareness on HIV/AIDs at the receptions centers.</p> <ul style="list-style-type: none"> <li>The Yemen Liquid Natural Gas company has contracted Society for Humanitarian Solidarity to run the Balhaf refugee transit:collection-points..</li> </ul>	<p>ii. Finalise MoU between UNHCR, DRC, and MSF Spain and SHS including contingency measures in case of UN cannot conducts its activities due to security constraints</p>	June	<p>UNHCR</p> <p>DRC</p> <p>MSF Spain</p> <p>SHS</p>	
		<p>iii. UNHCR to encourage IOM to establish a presence along the coast for activities related to mixed migration and asylum.</p>	ongoing	UNHCR	

## II. REGISTRATION

Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
<b>D. Encourage the Government of Yemen to allocate premises for the opening of a permanent registration centre as per the MOU signed with the Ministry of Interior</b>	<ul style="list-style-type: none"> <li>Registration centre in Aden constructed on land allocated by GoY</li> <li>Immigration, Passepport and Nationality Authority under Ministry of Interior allocated a building within its premises to be used as a registration centre for Sana'a</li> </ul>	i. Identification buildings for registration of Somali refugees in 4 new governorates	June 2008	UNHCR NSCRA	<ul style="list-style-type: none"> <li>Site locations have yet to be identified. The preferred locations for the four permanent registration centres will be analysed in June. If the number of refugees in those locations is small, roving teams instead of permanent centre will be considered.</li> </ul>
		ii. Four registrations centres or roving teams to be established; train staff trained, equip teams/centres	Sept 2008	UNHCR Govt Yemen	
		iii. Develop and harmonize registration system with Kharaz camp and start registration	July 2008	UNHCR NSCRA	
<b>E.. Obtain a GoY focal point in each reception centre</b>	<ul style="list-style-type: none"> <li>Discussions with GoY on this point have begun.</li> </ul>	i. Develop terms of reference and identify necessary support for GoY focal points	July 2008	UNHCR NSCRA	<ul style="list-style-type: none"> <li>The presence of the officials at the reception centre could be a deterrent for the non-Somalis to approach the centre</li> </ul>



Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>F. Introduce biometrics at the permanent registration centres to prevent fraud and persons registering under other names (recycling)</b>	<ul style="list-style-type: none"> <li>NSCRA agreed in April 08 on biometrics technique</li> </ul>	i. Solve technical problems related to the introduction of biometrics, buy equipment and conduct training	May 2008	NSCRA UNHCR	<hr/> <ul style="list-style-type: none"> <li>Internet links might be not feasible , if confirmed, then UNHCR will exchange backups with the registration centres.</li> </ul>
	<ul style="list-style-type: none"> <li>Translated guidelines of ProGres translated into Arabic</li> <li>Training on the use of ProGres took place for the Immigration officials</li> </ul>	<hr/> ii. Establish a network to exchange information contained in the finger prints data base	Sept	HCR	<hr/> <ul style="list-style-type: none"> <li>Only the "roll out " tables are translated. Yemeni registration staff still needs to speak both languages</li> <li>UHCR registration staff</li> </ul>
<b>G. Develop the Arabic version of ProGres to be used by the permanent registration</b>	<ul style="list-style-type: none"> <li>Translated guidelines of ProGres translated into Arabic</li> <li>Training on the use of ProGres took place for the Immigration officials</li> </ul>	i. Roll out Arabic version of ProGres	May 2008	UNHCR	<hr/> <ul style="list-style-type: none"> <li>Only the "roll out " tables are translated. Yemeni registration staff still needs to speak both languages</li> <li>UHCR registration staff</li> </ul>



Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints
<b>5. Mechanisms for profiling and referral</b>					
<b>A. Establish profiling and referral mechanisms, ideally together with other partners such as IOM</b>	<ul style="list-style-type: none"> <li>• Questionnaire for profiling being developed and in used in the reception centre</li> </ul>	i. Identify and recruit professional interpreters, with gender balance	July 2008	UNHCR	<ul style="list-style-type: none"> <li>• The contract of good interpreters is limited by UNHCR rules and policy limiting the continuity</li> <li>• Recruitment of female staff to work in these remote areas is difficult.</li> <li>• Security constraints forbid UNHCR to be always present in the reception centre.</li> </ul>
	<ul style="list-style-type: none"> <li>• Law graduates and interpreters (Oromo, Amharic, and Tigrinya) recruited to perform initial screening of new arrivals.</li> </ul>	ii. Develop a systematic way of reporting the trends over the months	August 2008	UNHCR	
	<ul style="list-style-type: none"> <li>• Additional UNHCR staff provided along the coast</li> </ul>	iii. Provide counselling and information sessions in appropriate language in the reception centres, through media support.	July 2008	UNHCR IOM	
	<ul style="list-style-type: none"> <li>• An UNHCR team is beng established to produce a film which will be played for each new group of refugees/asylum seekers arriving at the reception centre...</li> </ul>	iv. Apply "Age Gender Diversity Mainstreaming" in existing	October 2008	UNHCR partners	

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
		<b>2008/2009</b>			
		concentrations of refugees/asylum seekers to determine protection gaps –			
		Analysis of all data collected during the season 2007/08 and review the trends.	August	UNHCR/ I P	
		vi. Train staff and provide equipment to Mayfa'a/ Ahwar reception centres to register and profile	ongoing	UNHCR	
<b>B. Identify persons of concern, including especially vulnerable individuals (e.g. children, women at risk of trafficking</b>		i. UNHCR and others agencies , and GoY to establish Standard Operating Procedure to address child trafficking of arrivals along the coast	Sept 2008	UNHCR  Govt Yem  Others agencies	

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>2008/2009</b>					
<b>C. Refer new arrivals that choose voluntary repatriation to IOM and other partners</b>	<ul style="list-style-type: none"> <li>IOM has been approached to establish presence at the coast</li> </ul>	i. Identify and sign agreements with additional partners for repatriation/returns	2009	UNHCR  IP	
<b>6. Differentiated Processes and Procedures</b>					
<b>A. UNHCR to reinforce refugee status determination (RSD) capacity at Sana'a and Aden offices</b>	<ul style="list-style-type: none"> <li>Training sessions ongoing, all staff participated</li> <li>UNHCR staffing increased by three additional RSD interviewers</li> </ul>	i. Decrease RSD backlog to normal level by end of June 2008  ii. SOP ready by June,	Ongoing  June	UNHCR  UNHCR	<ul style="list-style-type: none"> <li>Recruitment of non-Yemeni interpreters is only possible for 9 months at a time.</li> <li>rotation of UNHCR staff</li> </ul> <p>Since no eligibility committee yet, this SOP is only set up by UNHCR</p>

Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
<b>for more rapid examinations of new applications</b> <sup>6</sup>		iii. Harmonise UNHCR's evaluation of claims from asylum seekers of same nationalities across regions	June	UNHCR	
		iv. Stabilize RSD unit by appointing one NOA ( to replace IUNV) and one additional GL6 staff	2009	UNHCR	
<b>B. Have national asylum procedures and relevant</b>	<ul style="list-style-type: none"> <li>National refugee draft law exists since 2004</li> <li>Ministry of Human Rights belived to have prepared a new draft for a</li> </ul>	i. UNHCR to follow up National Refugee Law with the relevant Ministry		UNHCR GoY	<ul style="list-style-type: none"> <li>Issues to be resolved between Ministries</li> <li>UNHCR National Officer</li> <li>No response by the GoY on</li> </ul>

<sup>66</sup> For planning purposes, it is estimated that UNHCR Yemen will conduct 300 RSD interviews every month. Thus, around eight RSD interviewers are needed with one or two reviewing officers. BO Sanaa will soon have five RSD interviewers at its disposal. There remains a need for two additional international UNVs to conduct RSD interviews as well as one protection officer post (P3) to review the RSD recommendations. The above estimation is responding to RSD capacity needs with regard to Ethiopians only.

The number of Ethiopian asylum seekers is increasing: by the end of September 2007, the number of Ethiopian asylum seekers approaching the office, already reached the figure for the entire 2006. In Aden the progress is timely done due to the very small RSD caseload. In Sana'a there still exists a big back log due to a combination of factors including staffing, review exercises and an increasing number of applicants.

Objectives	Achievements to date	Activities planned 2008/2009	Time- frame	Relevant Actors	Constraints	
<b>national institutions established by GoY</b>	National Asylum Law.			MFA	the 2004 draft	
	<ul style="list-style-type: none"> <li>Discussions with Parliament initiated in Dec 07.</li> </ul>			MoI		
				MHR		
		ii. Briefing/training of GOY officials on RSD.				
		iii. Exploratory visits to country with well established procedures	August 2008	UNHCR	<ul style="list-style-type: none"> <li>Funds</li> </ul>	
	iv. Lobby parliamentary commission with the assistance of National Democratic Institute	ongoing	HCR			
	v. Provide translated samples	March	UNHCR	NDI	Parl. Comm.	

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>2008/2009</b>					
<b>C. Conduct comprehensive refugee law training sessions for NSCRA members and eligibility Committee members</b>	<ul style="list-style-type: none"> <li>Training conducted by the Ministry of Human rights for several officials</li> </ul>	of NRL from other countries to Parliament, MHR and MFA	April	MFA	<ul style="list-style-type: none"> <li>No centralised or systematic collection of documents</li> </ul>
		vi. Research existing documents related to RSD and NRL in Yemen	July	MHR	
<b>D. Renewal and Issuance of ID cards by GoY to all refugees recognized by UNHCR</b>		i. To raise awareness of the GoY to issue ID cards for the mandate refugees.	Sept	HCR  Ministry Human Right	<ul style="list-style-type: none"> <li>Not all mandate refugees recognised by GoY</li> </ul>



Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
<b>E. Obtain political and financial support of Donor Countries</b>	•	i. Seek Donor political and financial support re GOY for national refugee legislation ii. Seek Donors' financial support for a Yemeni mission to another country in order to familiarize themselves with RSD procedures, ID cards etc. Possibly use the Dutch funding received	May           ongoing	HCR  stakeholder  UNHCR  Donors	

## 7. Solutions for refugees; Self Reliance, Voluntary Repatriation, Resettlement

### I. SELF RELIANCE

<b>A. Assist refugees to become economically</b>	• ILO consultant has been hired to conduct an analysis of the market, a profile of refugees and to	i. Engage NSCR in further dialogue about the benefits of "local	May 2008	UNHCR NSCRA	• Local integration is not provided by law.
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Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
<b>self reliant</b>	<p>suggest activities as well as vocational training programs for refugees</p> <ul style="list-style-type: none"> <li>• Several NGOs are 'developing self reliance activities for refugees</li> <li>• In Sana'a there are a few self reliance programs conducted by Interaction in Development Foundation (IDF)</li> <li>• Others actors such as CARE, SCF, WFP, are willing to support in self reliance projects for refugees and are participating in the self reliance working group</li> </ul>	<p>integration" and "self reliance", and adjust the terminology to the real activities ( self reliance instead of integration)</p> <p>ii. In collaboration with the GoY, develop a refugee national strategy for self reliance activities through a working group and steering committee</p>	August 2008	UNHCR GoY	<ul style="list-style-type: none"> <li>• GoY reluctant to grant possibilities for local integration due to the high national unemployment rate.</li> <li>• Lack of legal framework</li> </ul>
		<p>ii. Assess the self-reliance absorption capacity of Kharaz camp and assess the necessity to establish new camp. A multi-sectoral team to be</p>	June 2008	UNHCR Other agencies	<ul style="list-style-type: none"> <li>• Reluctance to have additional camps for security reasons and relations with population</li> </ul>

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>B. Have GoY accept local integration options for refugees that are well integrated in</b>		<p align="center"><b>2008/2009</b></p> <p>organised</p>	July 08	UNHCR	Concern that a new camp will create a pull factor
		<p>iv. engage discussion with the Gouvernement on changing location of Kharaz camp that will enhance the chances for refugees to become self reliance</p>	May 2008	Working Group	Expertise in this are is lacking
		<p>V. Develop a strategy for urban refugees as an alternative to the camp</p>	ongoing	UNHCR	
		<p>i. Liaise with ILO for review of foreigners' legislation and right of women to work</p> <p>iii. Start informal discussions on legal issues concerning</p>	2009	UNHCR	<ul style="list-style-type: none"> <li>An additional researcher is needed in order to prepare such a study</li> </ul>

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>Yemen.</b>		local integration and addressing pros/cons			<ul style="list-style-type: none"> <li>Reluctance of the GoY for integration due to the socio economic challenge that the country already faces.</li> </ul>
<b>REPATRIATION</b>					
<b>C. Facilitate voluntary repatriation through provision of detailed information on the (security) situation in areas of return, financial support for returnees, re-</b>	<ul style="list-style-type: none"> <li>UNHCR Yemen facilitated the voluntary repatriation of 188 cases (415) persons, who reached their country of origin safely.</li> <li>All returnees received a return grant</li> <li>All refugees were duly informed of the repatriation procedure as well as on the security situation prevailing in their areas of origin.</li> <li>IOM has been</li> </ul>	<p>i. Have set aside funds for the voluntary repatriation of 1,000 refugees in 2008</p> <p>ii. Establish mechanisms with IOM to facilitate UNHCR repatriation and resettlement cases</p>	ongoing	UNHCR	<ul style="list-style-type: none"> <li>Lack of reliable and regular flights connections to Bossasso</li> <li>Deteriorating Security situation in Somalia does not allow for sustainable return</li> </ul>
			ongoing	UNHCR IOM	<hr/> UNHCR to continue to get enough resources (staff and finance) to organise the return of those one decided so. <hr/>

Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
<b>integration projects and monitoring activities in regions of return</b>	encouraged to become more active in repatriation/resettlement	iii. UNHCR Yemen to receive an overview of the assistance provided to returnees in the country of origin (Somaliland, Puntland)	April	UNHCR (Somalia Office)	
<b>RESETTLEMENT</b>					
<b>D. Provide clear picture of resettlement needs and improve capacity to respond</b>	<ul style="list-style-type: none"> <li>In 2007, 8 persns were resettled and 513 were submitted for resettlement.</li> <li>Brainstorming session among the team was conducted in Aden in order to enhance identification mechanism</li> </ul>	<ul style="list-style-type: none"> <li>Review the resettlement eligibility criteria for SAAna'a and Yemen</li> <li>Improve information to refugees, NSCRA on <u>resettlement and</u></li> </ul>	Ongoing	<ul style="list-style-type: none"> <li>UNHCR</li> <li>UNHCR</li> <li>NSCRA</li> </ul>	<ul style="list-style-type: none"> <li>Lack of consolidated registration data along with lack of profiling of refugees makes identification of resettlement cases challenging.</li> <li>Delay in DHS field missions</li> <li>The RST programme needs to be carefully implemented</li> </ul>

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>accordingly</b>	and review the criteria according to the resettlement handbook.	<b>2008/2009</b> eligibility criteria			to avoid creating a pull factor and/or a security risk for staff.
		iii. Facilitate the resettlements of 750 refugees in 2008/09	2008-2009	UNHCR	
		iv. Increase the strategic use of Resettlement (e.g. certain Ethiopian refugees to improve resettlement space)	ongoing	UNHCR	
		v. Explore possibility pros and cons to attach the resettlement hub for Yemen to Nairobi as the origin of the major part of the POC to Yemen is the Horn of Africa.	June	UNHCR	

Objectives	Achievements to date	Activities planned 2008/2009	Time-frame	Relevant Actors	Constraints
		Need to diversify resettlement countries (HCR, HUB, HQ)	ongoing	UNHCR	Clear commitment and responsibility amongst various units in the office
<b>8. Addressing secondary movements</b>					
<b>A. Obtain a better understanding of the scope of the secondary movement from Yemen</b>	A project conducted by the French Embassy aims at getting a better understanding on migration movement inside Yemen.	i. design a plan of action to understand the migration movement in Yemen and across the border, to be implemented in 2009.	Last Quarter 08	UNHCR MMFT Gvt Y	<ul style="list-style-type: none"> <li>Security situation might make the visits to various Governorates difficult</li> </ul>
		UNHCR to contribute to the French Embassy project	May 08 and onward	UNHCR University of Yemen	

## 9. Return arrangements for non-refugees and alternative migration options

Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
<b>A. Encourage the Government of Yemen and IOM or other organisation to work on return of non-refugees</b> <b>B. Establish a Donor-funded project to provide economic incentives for economic migrants to return voluntarily to their countries of origin.</b>	<ul style="list-style-type: none"> <li>IOM contacted and encourage to make proposal to PRM</li> </ul>	Find Agencies/NGOs interesting in developing such projects	July	HCR/ MMTF	
		i. Affirm UNHCR's commitment to play a supportive role to assist the GoY with the return of those not found in need of international protection.	ongoing	HCR	

## 10. Information strategy

<b>A. Raise awareness about the dangers of crossing the Gulf of Aden, in the media</b>	<ul style="list-style-type: none"> <li>UNHCR Aden sends daily situation reports to nearly 100 recipients : NGO, GoY, UN agencies, embassies, donor community.</li> <li>Many different media</li> </ul>	i. Improve sharing information through the development of a Yemen Fact sheet.	April and ongoing		<ul style="list-style-type: none"> <li>UNHCR Reporting Officer has yet to arrive</li> <li>MMTF-YEM not yet operational</li> </ul>
		ii. UNHCR is considering working with a Somali TV	June and ongoing	UNHCR Universal	



Objectives	Achievements to date	Activities planned	Time-frame	Relevant Actors	Constraints
		<b>2008/2009</b>			
<b>and in Bossasso.</b>	channels (such as CNN, inside the Middle East, TV5, Jazeera TV as well as local Yemeni newspapers and regional Arabic news) have reported on the dangers of crossing the Gulf of Aden.	station called Universal TV on the dangers of crossing the Gulf of Aden.	g	TV	
<b>B. Establishment of a regional UNHCR/DRC information campaign, with DRC-obtained Aeneas funding, to provide greater awareness on the risks of crossing the Gulf.</b>	<ul style="list-style-type: none"> <li>• In the past two years, UNHCR has issued more than 40 web stories about accidents crossing the Gulf of Aden.</li> <li>• UNHCR has provided DRC with public information material to raise awareness in Somalia.</li> <li>• A conference in December 2007 briefed donors on the challenges arising from mixed movements</li> </ul>	iii. UNHCR to organise event with journalist for Refugee Day	June and ongoing	UNHCR Journalists	
		iv. UNHCR develop strategy with DRC and MMTF on information campaign	July and ongoing	UNHCR MMTF-YEM	

